

A-Engrossed

House Bill 4089

Ordered by the House February 18
Including House Amendments dated February 18

Sponsored by Representative TRAN, Senator NERON MISSLIN, Representatives MUNOZ, CHAICHI, SMITH G, Senator MANNING JR; Representatives ANDERSEN, BOWMAN, EVANS, FRAGALA, GAMBA, HUDSON, ISADORE, JAVADI, MCDONALD, MCLAIN, NATHANSON, NELSON, RIEKE SMITH, SOSA, WISE, Senators CAMPOS, GELSER BLOUIN, GOLDEN, JAMA, PATTERSON (Presession filed.)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure. The statement includes a measure digest written in compliance with applicable readability standards.

Digest: The Act changes the crime of theft of services and changes some crimes related to contractor licenses. (Flesch Readability Score: 60.1).

[Digest: The Act expands the crime of theft of services and changes some crimes relating to contractor licenses. (Flesch Readability Score: 60.1).]

[Specifically includes in] Modifies the crime of theft of services [the nonpayment of compensation of employees and independent contractors] to include partial payments.

Provides that a prosecution for theft of services [constituting wage theft] does not preclude other forms of relief.

[Directs specified state agencies to report wage theft to the Attorney General or district attorney.]

Directs the Interagency Compliance Network to develop investigative methods concerning persons who may be committing theft of services and not complying with taxation and employment laws.

[Punishes the use of an unlicensed labor contractor by a maximum penalty of five years' imprisonment, \$125,000 fine, or both.]

Punishes knowingly entering into a contract with an unlicensed labor contractor, if committed by a direct contractor or subcontractor, by a maximum of 364 days' imprisonment, \$6,250 fine, or both. Punishes a second or subsequent conviction by a maximum of five years' imprisonment, \$125,000 fine, or both.

[Punishes the use of an unlicensed contractor, or the use of a contractor's license number to deceive the public, by a maximum penalty of five years' imprisonment, \$125,000 fine, or both.]

Increases the penalty for the intentional use of a contractor's license number without authorization. Punishes by a maximum of five years' imprisonment, \$125,000 fine, or both.

Increases the penalty for the use of a contractor's license number with the intent to deceive the public. Punishes by a maximum of five years' imprisonment, \$125,000 fine, or both.

1

A BILL FOR AN ACT

2 Relating to criminal offenses related to work; creating new provisions; and amending ORS 164.125,
3 658.991, 670.700 and 701.990.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1.** ORS 164.125 is amended to read:

6 164.125. (1) A person commits the crime of theft of services if:

7 (a) With intent to avoid **full or partial** payment therefor, the person obtains services that are
8 available only for compensation, by force, threat, deception or other means to avoid **full or partial**
9 payment for the services; or

10 (b) Having control over the disposition of labor or of business, commercial or industrial equip-
11 ment or facilities of another, the person uses or diverts to the use of the person or a third person
12 such labor, equipment or facilities with intent to derive for the person or the third person a com-
13 mercial benefit to which the person or the third person is not entitled.

NOTE: Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted.
New sections are in **boldfaced** type.

1 (2) As used in this section, "services" includes, but is not limited to, labor, professional services,
2 toll facilities, transportation, communications service, entertainment, the supplying of food, lodging
3 or other accommodations in hotels, restaurants or elsewhere, the supplying of equipment for use,
4 and the supplying of commodities of a public utility nature such as gas, electricity, steam and water.
5 "Communication service" includes, but is not limited to, use of telephone, computer and cable tele-
6 vision systems.

7 (3) Absconding without payment or offer to pay for hotel, restaurant or other services for which
8 compensation is customarily paid immediately upon the receiving of them is *prima facie* evidence
9 that the services were obtained with intent to avoid payment therefor. Obtaining the use of any
10 communication system the use of which is available only for compensation, including but not limited
11 to telephone, computer and cable television systems, or obtaining the use of any services of a public
12 utility nature, without payment or offer to pay for such use is *prima facie* evidence that the ob-
13 taining of the use of such system or the use of such services was gained with intent to avoid pay-
14 ment therefor.

15 (4) The value of single theft transactions may be added together if the thefts were committed:
16 (a) Against multiple victims by a similar means within a 30-day period; or
17 (b) Against the same victim, or two or more persons who are joint owners, within a 180-day
18 period.

19 (5) Theft of services is:

20 (a) A Class C misdemeanor if the aggregate total value of services that are the subject of the
21 theft is less than \$100;
22 (b) A Class A misdemeanor if the aggregate total value of services that are the subject of the theft is
23 \$100 or more and less than \$1,000;
24 (c) A Class C felony if the aggregate total value of services that are the subject of the theft is
25 \$1,000 or more; and
26 (d) A Class B felony if the aggregate total value of services that are the subject of the theft is
27 \$10,000 or more.

28 **SECTION 2. A criminal prosecution under ORS 164.125 does not preclude any employee,**
29 **independent contractor, authorized third party representative or the Commissioner of the**
30 **Bureau of Labor and Industries from commencing a civil action or administrative proceeding**
31 **to seek wages, compensation, penalties, damages or other remedies as provided by law.**

32 **SECTION 3.** ORS 670.700 is amended to read:

33 670.700. (1) There is established an Interagency Compliance Network consisting of:
34 (a) The Department of Justice;
35 (b) The Department of Revenue;
36 (c) The Employment Department;
37 (d) The Department of Consumer and Business Services;
38 (e) The Bureau of Labor and Industries;
39 (f) The Construction Contractors Board;
40 (g) The State Landscape Contractors Board; and
41 (h) Other state agencies that enter into the intergovernmental agreement as described in sub-
42 section (3) of this section.

43 (2) The Interagency Compliance Network established under this section shall:
44 (a) Work to establish consistency in agency determinations relating to the classification of
45 workers, including but not limited to classification of workers as independent contractors;

1 (b) Gather and share information relating to persons who pay workers in cash and who do not
2 comply with laws relating to taxation or employment;

3 (c) Gather and share information relating to the misclassification of workers, including but not
4 limited to misclassification as independent contractors;

5 (d) Develop investigative methods for auditing persons who pay workers in cash, or who mis-
6 classify workers, and who do not comply with laws relating to taxation or employment;

7 (e) Conduct joint audits of persons who pay workers in cash, or who misclassify workers, and
8 who do not comply with laws relating to taxation or employment;

9 (f) Identify opportunities for and obstacles to improving compliance with the laws relating to the
10 classification of workers, taxation or employment;

11 (g) Create a coordinated enforcement process for the laws relating to classification of workers
12 that is efficient, fair and effective for the public and the regulatory agencies charged with enforcing
13 laws relating to taxation or employment;

14 (h) Engage in public outreach efforts to educate the public generally on the distinctions between
15 independent contractors and employees and on the laws and regulations governing the duties relat-
16 ing to classification of workers; *[and]*

17 (i) **Develop investigative methods to gather and share information relating to persons
18 whose actions may constitute theft of services under ORS 164.125 and who do not comply
19 with laws relating to taxation or employment; and**

20 [(i)] (j) Take such other action as the member agencies deem appropriate to improve compliance
21 with laws relating to taxation or employment that are administered by the member agencies.

22 (3) The agencies identified in subsection (1)(a) to (g) of this section shall enter into an inter-
23 governmental agreement for the purpose of coordinating the efforts of the agencies under this sec-
24 tion. Any other agency of state government, as defined in ORS 174.111, that has an interest in
25 compliance with laws relating to taxation or employment may become a member of the Interagency
26 Compliance Network by entering into the agreement on such terms as may be prescribed by the
27 agencies identified in subsection (1)(a) to (g) of this section.

28 (4) Notwithstanding ORS 314.835 or any other law relating to confidentiality of information, any
29 agency that is a member of the Interagency Compliance Network may enter into an agreement with
30 another member agency to provide information to the other agency. Information provided to an
31 agency under this subsection may be used by the agency only for the purpose of enforcing compli-
32 ance of laws that are administered by the agency.

33 (5) ORS 192.610 to 192.705 do not apply to meetings of the Interagency Compliance Network or
34 to meetings of representatives from member agencies of the Interagency Compliance Network for the
35 purposes set forth in subsection (2) of this section.

36 **SECTION 4.** ORS 658.991 is amended to read:

37 658.991. (1) Violation of ORS 658.005 to 658.245 or 658.250 is a Class C misdemeanor.

38 (2) Violation of ORS 658.452 is a Class A misdemeanor.

39 (3) Any person who intentionally defaces, alters or changes a license or permit to act as a labor
40 contractor, or who uses the license or permit of another or knowingly permits that person's license
41 or permit to be used by another, or who acts as a labor contractor without a valid license or permit
42 under ORS 658.405 to 658.511, commits a Class A misdemeanor.

43 (4) Any person who willfully swears or affirms falsely under ORS 658.415 (1), (2) or (3) in regard
44 to any matter concerning which an oath or affirmation is required, or who solicits or induces an-
45 other person to do so, whether or not the matter sworn to or affirmed is material, commits a Class

1 A misdemeanor.
2 (5) Violation of ORS 658.440 (1)(f), (g) or (h), (2)(c) or (3)(a), (b), (c), (e), (f) or (g) is a Class C
3 misdemeanor.
4 (6) Any person who violates the provisions of ORS 658.410 (1) or 658.417 (1) commits a Class C
5 felony if:
6 (a) The person has previously been convicted of violating the provisions of ORS 658.410 (1) or
7 658.417 (1);
8 (b) The person's license to act as a labor contractor has been suspended, revoked or denied; or
9 (c) The person is acting in violation of an outstanding order of any court of competent juris-
10 diction arising out of the enforcement of ORS 658.405 to 658.511.
11 **(7)(a) A direct contractor or subcontractor, as those terms are defined in ORS 652.197,**
12 **commits a Class A misdemeanor if the direct contractor or subcontractor knowingly enters**
13 **into a contract with a construction labor contractor who is required to be licensed under**
14 **ORS 658.405 to 658.511 and who is not properly licensed under ORS 658.405 to 658.511.**
15 **(b) A direct contractor or subcontractor, as those terms are defined in ORS 652.197,**
16 **commits a Class C felony if the direct contractor or subcontractor knowingly enters into a**
17 **contract with a construction labor contractor who is required to be licensed under ORS**
18 **658.405 to 658.511 and who is not properly licensed under ORS 658.405 to 658.511, and the di-**
19 **rect contractor or subcontractor has a prior conviction under this subsection at the time**
20 **of the offense.**

21 **SECTION 5.** ORS 701.990 is amended to read:

22 701.990. (1) Violation of ORS 701.021 is a Class A misdemeanor.

23 (2) The intentional use of a contractor's license number without the authorization of the licensed
24 contractor is a *[Class A misdemeanor]* **Class C felony.**

25 (3) Use of a contractor's license number, with or without the authorization of the licensed con-
26 tractor, with the intent to deceive the public is a *[Class A misdemeanor]* **Class C felony.**