



Legislative Fiscal Office
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Bill Title: Relating to emergency management.

Government Unit(s) Affected: Department of Human Services, Oregon Health Authority, Confederated Tribes of Coos, Lower Umpqua and Siuslaw Indians, Confederated Tribes of Warm Springs, Bonding, Confederated Tribes of Siletz, Cow Creek Band of Umpqua Indians, Department of Public Safety Standards and Training, Department of Administrative Services, Oregon Military Department, Confederated Tribes of Umatilla Indian Reservation, Klamath Tribes, Department of the State Fire Marshal, Counties, State Treasurer, Cities, Burns Paiute Tribe, Confederated Tribes of Grand Ronde, Coquille Indian Tribe, Department of Emergency Management, Office of the Governor, Department of State Police

Summary of Fiscal Impact: Costs related to the measure are indeterminate at this time - see explanatory analysis.

Measure Description

The measure establishes the following offices, authorities, and advisory councils:

- The Oregon Statewide Preparedness Authority for Response Training and Intergovernmental Continuity of Imperative Services (SPARTICIS) within the Department of Administrative Services (DAS)
- The Statewide Preparedness Authority for Response Coordination (SPARC) with the Department of Public Safety Standards and Training (DPSST)
- The All-Hazards Statewide Responder Database Oversight Authority within DPSST
- The Statewide Regional Training Office within DPSST
- An Advisory Board for SPARC within DPSST; and
- The Oregon Disaster Recovery Authority with the Office of the Governor

Additionally, the measure creates new accounts within the State Treasury to be separate and distinct from the General Fund. These include the following accounts appropriated to:

DAS for use within the SPARTICIS structure:

- The Regional Facilities Account
- The Regional Stockpile Support Account
- The Regional Training Account
- The Statewide Continuity of Governance Account
- The Strategic Partnership Account

Office of the Governor to cover personnel costs:

- The Oregon Disaster Recovery Authority Fund

Oregon Department of Emergency Management (ODEM) for grant management:

- The Oregon Preparedness Grant Account

- The Oregon Public Assistance Grant Program Account
- The Oregon Individual Assistance Grant Program Account

The measure also creates new grant programs to be issued as specified in the measure under SPARC and authorizes the State Treasurer to issue \$60 million in lottery bonds for the biennium beginning July 1, 2027 to build two new DPSST facilities in Salem and to augment funding for CORE3 in Deschutes County; \$40 million in grants for entities to maximize emergency readiness in the biennium beginning July 1, 2029; and \$40 million in grants for additional entities to maximize emergency readiness in the biennium beginning July 1, 2033.

The measure creates reporting requirements of the State Resilience Officer to report to the Legislative Assembly related to emergency management regarding if staffing levels are sufficient for the office to carry out their duties by January 30, 2027. SPARC is also required to report to the Legislative Assembly related to emergency management identifying the amount of state funding required for operational costs of the projects required of SPARC by January 30, 2027.

Lastly, the measure directs the Joint Committee on Ways and Means to identify a sustainable, on-going revenue source to pay for programs specified by this act by July 1, 2027.

Fiscal Analysis

The fiscal impact of the measure is indeterminate and dependent on the level of funding provided to conduct the work required of the measure. Additionally, costs are anticipated to occur beyond the standard two-biennia scope of the fiscal impact statement.

Department of Public Safety Standards and Training

The fiscal impact to DPSST is indeterminate and dependent on the level of funding provided by the measure. The fiscal impact is anticipated to occur beyond the standard two-biennia scope of the fiscal impact statement.

The measure establishes SPARC within the agency and directs SPARC to develop and maintain an All-Hazards Statewide Responder Database and use a learning management system in conjunction with the database. Additionally, SPARC is directed to distribute grants to develop and operate public safety projects specified in the measure. The Statewide Regional Training Office is also established within the agency to manage and operate facilities for emergency response training within SPARC.

SPARC is required to report to the Legislative Assembly identifying the amount of state funding required for operational costs of the projects required of SPARC by January 30, 2027. The measure goes into effect January 1, 2027, and creates a short turn-around time for the agency to be able to meet this reporting requirement. For DPSST to appropriately identify the reporting requirements and draft the report, the agency anticipates needing to hire the following positions with an anticipated start date of January 1, 2027:

- One permanent full-time Business Operations Manager 1 (0.25 FTE in 2025-27 and 1.00 FTE in 2027-29) to provide oversight of the SPARC office,
- One permanent full-time Executive Support Specialist 1 (0.25 FTE in 2025-27 and 1.00 FTE in 2027-29) to provide administrative support
- One permanent full-time Operations and Policy Analyst 3 (0.25 FTE in 2025-27 and 1.00 FTE in 2027-29) to develop policy and procedures and database coordination
- One limited duration Project Manager 1 (0.25 FTE in 2025-27 and 1.00 FTE in 2027-29) to support site development processes and coordination
- One limited duration Construction Project Manager 2 (0.25 FTE in 2025-27 and 1.00 FTE in 2027-29) to provide expertise in engineering and construction
- One limited duration Information Systems Specialist 8 (0.25 FTE in 2025-27 and 1.00 FTE in 2027-29) to provide oversight of database needs and implementation; and

- One limited duration Information Systems Specialist 7 (0.25 FTE in 2025-27 and 1.00 FTE in 2027-29) to provide technical support.

The estimated costs of these positions, including standard position-related services and supply costs, is \$661,615 General Fund in the 2025-27 biennium.

Positions would continue into the 2027-29 biennium with the following additional positions starting July 1, 2027:

- One permanent full-time Office Specialist 2 (1.00 FTE in 2027-29)
- One permanent full-time Fiscal Analyst 2 (1.00 FTE in 2027-29)
- One permanent full-time Accountant 1 (1.00 FTE in 2027-29)
- One permanent full-time Information Systems Specialist 7 (1.00 FTE in 2027-29)
- One permanent full-time Information Systems Specialist 3 (1.00 FTE in 2027-29)
- One permanent full-time Information Systems Specialist 6 (1.00 FTE in 2027-29)
- One limited duration Information Systems Specialist 6 (1.00 FTE in 2027-29); and
- One limited duration Construction Project Manager 2 (0.75 FTE in 2027-29)

The estimated costs of these positions, including standard position-related services and supply costs, is \$5 million General Fund in the 2027-29 biennium.

It cannot be determined whether the measure's requirement for a new database associated with a learning management system (LMS) can be accommodated as an expansion of the existing LMS project underway at DPSST, or if the new database will need to be a separate, but related, system. The cost associated with design, acquisition, and management is unknown until the positions added by the measure are utilized, in part, to make that determination.

The measure authorizes the issuance of lottery revenue bonds in an amount that produces \$60 million in net proceeds to DPPST in the 2027-29 biennium, \$40 million in the 2029-31 biennium and \$40 million in the 2033-35 biennium. Funds will be used to provide funding for grants. Lottery revenue bond authority will need to be established for project proceeds, as well as costs of issuance and debt service. Other Funds expenditure limitation is required for DPSST to expend bond proceeds for SPARC costs and to pay for the cost of issuing bonds.

Oregon Department of Emergency Management

The fiscal impact to the Oregon Department of Emergency Management (ODEM) is indeterminate and dependent on the level of funding provided for the grant programs required by the measure and the level of assistance the agency will be expected to provide.

Currently, there are no state-funded public assistance or individual grant programs for disaster relief in Oregon. Utilizing data from similar federal disaster declarations in Oregon, the agency anticipates needing the following permanent full-time positions: one Program Analyst 3 (0.25 FTE in 2025-27 and 1.00 FTE in 2027-29), three Program Analyst 2s (0.75 FTE in 2025-27 and 3.00 FTE in 2027-29), one Accountant 3 (0.25 FTE in 2025-27 and 1.00 FTE in 2027-29), one Information System Specialist 5 (0.25 FTE in 2025-27 and 1.00 FTE in 2027-29), and one Procurement Contract Specialist 2.

The estimated costs of these positions, including standard position-related services and supply costs, is \$854,064 General Fund in the 2025-27 biennium and \$2.1 million General Fund in the 2027-29 biennium.

Department of Administrative Services

The fiscal impact to DAS is indeterminate and dependent on the level of funding and staffing received by the agency. The fiscal impact of permanent staff is also anticipated to occur beyond the standard two-biennia scope of the fiscal impact statement.

The measure requires SPARTICIS to be established as a new office within the agency and requires DAS to five main programs each managing a separate fund overseeing a range of responsibilities, including providing administrative and operation support to improving facilities; providing oversight for prioritization of funding of emergency equipment throughout the state; providing standardization across state agencies for continuity planning, exercise, and preparedness; providing administrative support to interagency or intergovernmental bodies related to emergency management; and serving as a platform for development, implementation and assessment of policies adopted by the State Resilience Officer. Each of these programs must develop a strategy and make quarterly reports and progress. The measure specifies that SPARTICIS is under the supervision and control of the State Resilience Officer, a position housed in the Office of the Governor. The State Resilience Officer is responsible for organizing and appointing administrative personnel for SPARTICIS, including dividing office functions into administrative divisions. The measure creates new funds to be appropriated to the agency without allocating funding.

The agency does not currently have this level of emergency response expertise or handle any similar programs that can be referenced in regard to necessary resources and FTE to complete the work. At minimum, it is anticipated that DAS would need five program managers to lead each of the five main programs, five to ten program staff, and one administrative support position.

Department of Human Services and Oregon Health Authority

The fiscal impact to the Department of Human Services (DHS) and Oregon Health Authority (OHA) is indeterminate and dependent on the grant program being activated and the amount of grant funding to be disbursed.

The measure requires DHS to establish and administer a grant program, known as the Oregon Individual Assistance Grant Program, to address critical emergency-related needs to qualifying individuals subject to funding. The grant program requires the Governor to activate the program if specific criteria are met. Absent sufficient funding for the grant program, the activities required by the measure may not be carried out, in full or in part, during the 2025-27 biennium.

Other entities

There is a minimal fiscal impact to the Office of the Governor, Department of State Police, Oregon State Treasurer, counties and cities.

There is no fiscal impact to the Department of the State Fire Marshal and Oregon's Nine Federally Recognized Tribes.

Relevant Dates

The measure takes effect on January 1, 2027.