



Legislative Fiscal Office  
 83<sup>rd</sup> Oregon Legislative Assembly  
 2026 Regular Session

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**Bill Title:** Relating to firearms; declaring an emergency.

**Government Unit(s) Affected:** Department of Corrections, Department of Justice, Department of Public Safety Standards and Training, Cities, Judicial Department, Public Defense Commission, Criminal Justice Commission, Counties, Oregon Youth Authority, District Attorneys, Department of State Police

**Summary of Fiscal Impact:**

2025-27 Biennium	General Fund	Lottery Funds	Other Funds	Federal Funds	Total Funds	Positions	FTE
Department of State Police	\$ -	\$ -	\$ -	\$ -	\$ -	-	-
<b>Total Fiscal Impact</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>-</b>	<b>-</b>

  

2027-29 Biennium	General Fund	Lottery Funds	Other Funds	Federal Funds	Total Funds	Positions	FTE
Department of State Police	\$ 8,002,731	\$ -	\$ -	\$ -	\$ 8,002,731	11	11.00
<b>Total Fiscal Impact</b>	<b>\$ 8,002,731</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 8,002,731</b>	<b>11</b>	<b>11.00</b>

**Measure Description**

The measure modifies the operative date Ballot Measure 114 as amended by SB 243 (2025) from March 16, 2026, to January 1, 2028, for firearm transfers and the manufacture, importation, possession, use, purchase, sale, or transfer of a large-capacity magazines.

The measure is not intended to interfere with any pending proceedings before the Oregon Supreme Court concerning the constitutionality of Ballot Measure 114 and that the court retains authority to issue judgement on the ballot measure’s constitutionality.

**Fiscal Analysis**

The fiscal impact is anticipated to be minimal in the 2025-27 biennium and \$8 million General Fund and 11 positions (11.00 FTE) in the 2027-29 biennium.

Department of State Police

The fiscal impact to OSP is anticipated to be minimal in the 2025-27 biennium and \$8 million General Fund and 11 positions (11.00 FTE) in the 2027-29 biennium.

In the 2025 session, OSP was appropriated \$1.8 million General Fund and was authorized seven permanent full-time positions (0.91 FTE) for initial implementation of Ballot Measure 114 (2022) and SB 243. Given the uncertainty surrounding BM 114 and any potential implementation timelines, a special purpose appropriation of \$12.2 million was also established to the Emergency Board for OSP. The Department may request funding from the Emergency Board for additional costs related to implementation of BM 114, should the ballot measure be ruled constitutional.

Under Ballot Measure 114 (2022) and SB 243, OSP resourcing from the 2025-27 biennium will need to continue into the 2027-29 biennium. With the operative date to Ballot Measure 114 being delayed until January 1, 2028, OSP would need additional resources in advance of the operative date to implement the measure, assuming its deemed constitutional.

The permit to purchase (PTP) program would require funding to implement, including changes to existing OSP information technology systems, and the creation of a new information technology system to track the PTP applications and determinations and the firearms the PTP holder has had transferred. The Department estimates \$4.5 million General Fund of anticipated expenses related to the required database. OSP reports that the majority of the database costs are one-time in 2027-29 the biennium, with an estimated \$3.5 million General Fund biennial costs for ongoing maintenance and hosting.

During the 2027-29 biennium, the Department anticipates needing additional staff resources to complete background checks for the application for the PTP in addition to completing a background check every time a permit holder purchases a firearm, which is the work currently done today when an individual purchases a firearm. The cost of the additional PTP staff, which are priced beginning on July 1, 2027, is based on the operative date of program:

- Four permanent full-time Public Service Representative 4 positions (4.00 FTE in 2027-29) to process the background investigations required for a PTP and two limited duration Public Service Representative 4 positions (2.00 FTE in 2025-27) to process the initial surge of PTP applications.
- Two limited duration Office Specialist 2 positions (2.00 FTE in 2027-29) to assist with administrative support functions.

In addition, OSP anticipates that the Automated Biometric Identification System unit, an existing unit, will need three additional permanent full-time Fingerprint Technician positions (3.00 FTE in 2027-29) to perform the increased volume of fingerprint-based checks that are required by the PTP program.

The estimated costs of these positions, including standard position-related services and supplies costs and one-time costs, is \$8 million General Fund in the 2027-29 biennium. The Legislative Fiscal Office (LFO) notes that under current law there is no funding mechanism provided to the Department for the reimbursement of costs, nor does the program authorize OSP to collect any portion of the fee by the permit agent. Therefore, absent any alternative source of revenue, the fiscal assumes the costs to OSP for the PTP program would be a General Fund responsibility.

#### Cities and Counties

The fiscal impact for cities and counties is indeterminate. With the requirement of local law enforcement and county sheriff's acting as the permit agency, depending on the volume of applicants in the respective city or county, those entities may need to develop and implement a permit application program which would require additional staffing and resources that would be paid for with the permit application and renewal fees received. Currently, the fees for the PTP program are fixed in statute and it is uncertain whether the fees will be sufficient to fully support the program implementation and ongoing costs associated with the program based on the volume of applications anticipated.

#### Oregon Judicial Department

The fiscal impact for the Oregon Judicial Department (OJD) is indeterminate. Under current law, with the requirement for an individual to apply for a PTP before acquiring a firearm, OJD anticipates an increase in court filings for petitions of those who had their application or renewal denied or revoked. These petitions must be filed within 30 days of the receipt of the notice of denial or revocation and the court must hear and dispose the petitions within 15 judicial days of filing. OJD is unable to estimate the impact of the measure at this time, but

**FISCAL IMPACT OF PROPOSED LEGISLATION****Measure: HB 4145 - A9**

the measure is anticipated to increase costs once actual caseloads are identified.

**Other entities**

There is a minimal fiscal impact to the Department of Justice, Public Defense Commission, and District Attorneys and there is no fiscal impact to the Department of Corrections, Criminal Justice Commission, and the Oregon Youth Authority.

**Relevant Dates**

The measure declares an emergency and takes effect on passage.