



May 6, 2025

ATTN: Senate Committee on Natural Resources and Wildfire 900 Court St. NE, Salem, Oregon 97301

## **PUBLIC COMMENT**

## Re: House Bill 3932

To: The Senate Committee on Natural Resources and Wildfire

We write on behalf of the Oregon Trappers Association ("OTA") and the National Trappers Association ("NTA") regarding House Bill 3932. In general, the Bill prohibits a person from taking a beaver on waters or watersheds that are classified in a certain manner or on public land that is within the watershed or within 200 feet of the ordinary high-water mark of the waters. This Bill is scheduled to be addressed at a Senate Committee on Natural Resources and Wildfire on May 6, 2025. We submit the following as a public comment.

The OTA is a state-level affiliate of the NTA and is the principal state-level organization for trappers in Oregon. Both the OTA and the NTA are nonprofit organizations dedicated to protecting the rights of their members and individuals in general to trap animals in a lawful and ethically responsible manner. They engage in conservation efforts to ensure habitat quality and management of furbearing animals; encourage humane trapping and respect for animals; and educate their members and the public about the importance of conservation and ethical trapping. Many members of these organizations trap for recreation. A keystone species that members trap for in Oregon is beaver. The objectives of House Bill 3932 would limit, and in-part prohibit these individuals' otherwise lawful and ethically responsible trapping activities.

We write specifically to emphasize that House Bill 3932 is inconsistent with Oregon's Wildlife Policy and other applicable Oregon law. The State's Wildlife Policy is enumerated in Oregon Statute Section 496.012 and provides that it is a State policy to "provide the optimum recreational"

and aesthetic benefits for present and future generations of the citizens of this state." The statute goes on to outline the goals of the Wildlife Policy, which include "maintain[ing] all species of wildlife at optimum levels," "permit[ting] an orderly and equitable utilization of available wildlife," "develop[ing] and maintain[ing] public access to the lands and waters of the state and the wildlife resources thereon," "provid[ing] optimum recreational benefits," and "mak[ing] decisions that allow for the best social, economic and recreational utilization of wildlife resources by all user groups." The definition of "optimum level," as it pertains to maintaining species of wildlife, "means wildlife population levels that provide self-sustaining species <u>as well as taking, nonconsumptive and recreational opportunities</u>." (emphasis added).

Accordingly, the Wildlife Policy stresses that wildlife in Oregon must be managed to allow individuals opportunities to engage in the recreational harvest of wildlife species when these species' population is self-sustaining. Oregon currently has a thriving beaver population and there are no indications that beaver-take needs to be reduced to accomplish wildlife management goals. As emphasized in the public comment submitted by Nathan M. Roberts, PhD., House Bill 3932 needlessly restricts regulated trapping and discretion of wildlife managers. It is also inconsistent with Oregon's Wildlife Policy, which mandates recreational take opportunities when circumstances allow it. The Bill is contrary to science and contrary to Oregon State Law.

Oregon trappers and the associations representing them strongly urge you to oppose House Bill 3932. It eliminates recreational activities, discounts science-based wildlife management, ignores the interests of trappers who engage in the lawful and ethically responsible harvest of beavers as part of their traditions and heritage, and conflicts with Oregon's Wildlife Policy and other applicable Oregon laws. If House Bill 3932 is passed, the OTA and the NTA reserve the right to take legal action to protect their interests, as well as to protect a heathy beaver population that is managed with science; not emotion.

Thank you for your time and consideration.

Sincerely,

/ Joug Nichol Doug Nichol – President, Oregon Trappers Association

/s/ John Daniel John Daniel – President, National Trappers Association Submitted to the Senate Committee On Natural Resources and Wildfire regarding HR3932 Submitted by Nathan M. Roberts, PhD. May 6, 2025

## Good morning committee members:

I appreciate the opportunity to provide comments on Senate Bill 3932. I bring to this discussion over 25 years of experience in wildlife management. My career began with a Ph.D. from Cornell University, where I focused on furbearer population dynamics. Since completing my doctorate, I have authored and published more than two dozen peer-reviewed manuscripts on the ecology and management of furbearing species. My professional journey has included roles with both federal and state agencies as well as academic institutions. Currently, I serve as the Dean of Academic Programs at College of the Ozarks, where I also lead the institution's wildlife management program. My academic and professional background has provided me with a unique perspective of the complex ecological, regulatory, and practical considerations involved in managing furbearer populations.

Wildlife management aims to maintain the long-term viability and sustainability of wildlife populations and seeks to enhance the positive contributions of these species while also reducing their negative impacts on people and ecosystems. Managing furbearers, like beavers, is complex and challenging due to various factors, including their intricate ecological impacts (both positive and negative), the potential for conflicts, differing public interests, and a complex legal and regulatory framework.

Wildlife managers successfully address these challenges using a range of wellestablished tools and strategies. Regulations and policies are carefully designed to meet specific conservation goals. In some cases, this means temporarily prohibiting the take of a species, while in other cases, regulated take may be allowed. In some cases, conflicts can be managed through non-lethal methods, but in other cases, lethal methods may be necessary. Similarly, in some situations, the best approach may be reactive and to respond to conflicts after they occur while in other cases, it may be most effective to be proactive and reduce the probability of conflicts by managing population size or habitats. There is a time and place for each of these approaches, but there is not a single approach that is appropriate for all cases. State wildlife agencies are best equipped to make these decisions as they have the local knowledge and experience needed. It is critical for wildlife managers to have a diverse toolbox, equipped with a variety of approaches and techniques, to employ to achieve conservation objectives.

Beaver management goals typically aim to maintain or restore the species' ecological role, maximizing its positive contributions to the ecosystem—such as wetland creation, water retention, and habitat diversity—while minimizing negative impacts like flooding, damage to infrastructure, or conflicts with landowners. Effective management also prioritizes the long-term viability of beaver populations across the landscape, ensuring that they continue to thrive in suitable habitats.

In areas where beaver populations are stable or expanding, management plans may incorporate provisions for sustainable take—allowing for regulated removal or harvest when populations are abundant and ecological conditions support it. This approach can help balance ecological benefits with social and economic considerations, supporting coexistence between beavers and human communities while preserving the species for future generations.

It is important to recognize that allowing for some regulated take does not mean that the species will be imperiled or even decline in the long run. Wildlife managers have the ability to monitor species, and craft regulations, to achieve population goals. Regulations can be adjusted as needed, using data-driven population monitoring. State fish and wildlife agencies have successfully managed countless species this way over the past century from waterfowl to upland birds, deer, and elk. These methods are well established and supported by peer-reviewed literature.

Trappers, like other hunters, have a vested interest in maintaining healthy wildlife populations on the landscape. Just as deer hunters want to ensure that deer remain abundant in forests, and duck hunters value thriving waterfowl populations in wetlands, trappers recognize the importance of sustaining robust beaver populations. For trappers, the continued presence of beavers is essential not only to their traditions, but also to the broader ecological balance and responsible, science-based wildlife management.

Senate Bill 3932, however, needlessly restricts both regulated trapping and the professional discretion of wildlife managers. The bill undermines science-based management by imposing overly broad limitations that prevent effective response to local conditions, habitat variability, and landowner concerns. Furthermore, it is based on a false assumption—that allowing the take of beavers is inherently incompatible with maintaining healthy, sustainable populations. In reality, decades of successful wildlife management across North America have shown that regulated harvest, including beaver trapping, can coexist with and support population stability, habitat health, and public tolerance of the species.

Rather than supporting conservation, HB 3932 risks weakening it by removing a vital management tool from the hands of professionals and sidelining the role of trappers as long-standing partners in stewardship. A more effective approach would recognize that adaptive, science-informed management—including sustainable take when appropriate is essential to balancing ecological benefits with the needs of human communities.

Thank you for the opportunity to speak on this important issue. I welcome any questions or concerns the committee may have and am happy to provide additional insight as you consider this legislation.

-Nathan Roberts. PhD

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