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OREGONIANS FOR FOOD & SHELTER

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A non-profit coalition to promote the efficient production of quality food and fiber while protecting human health, personal property and the environment, through the integrated, responsible use of pest management products, soil nutrients and biotechnology.

April 8, 2025 Senate Committee on Natural Resources and Wildfire

Re: Opposition to SB 1154

Chair Golden, Vice-Chair Nash, and Committee Members:

Thank you for the opportunity to share concerns with SB 1154 and the Governor's proposed changes to Oregon's groundwater protection statutes. OFS represents a diverse coalition with members from various industries within Oregon's natural resource sector. We advocate for science-based policy, innovation, and stewardship related to the tools and technologies essential for producing food and fiber: pesticides, fertilizers, and biotechnology. OFS and our members and partners are currently engaged in multiple ongoing discussions and rulemakings related to groundwater protection issues.

OFS is supportive of improvements to the GWMA process to ensure that our state agencies have both clarity and resources as they engage in the important work of addressing issues of groundwater concern. In fact, OFS and our partners have advocated for increased resources for DEQ's GWMA program many times over the last few bienniaⁱ, and we remain concerned with the lack of targeted investments on this issue. Our members live and work in these same communities and depend on clean water for the health of their families, animals, and crops.

Following multiple biennia of testimony on the subject, in 2022 OFS joined several partners on a formal letter to former DEQ Director Whitman asking for: 1) a meaningful and expanded monitoring program in GWMAs, 2) increased investment in the GWMA program, with adequate staff to support the work of existing and future GWMAs, and 3) increased coordination across agencies and within communities to ensure that the water our members rely on for their drinking and irrigation water remains safe, and that our members are able to continue to follow the best practices around fertilizer use on their farms and ranches. Again, we are very much aligned on these goals.

Given this, it is important to emphasize the pressing need for increased resource investments in agency capacity as a key missing component in the discussions around this bill as it relates to the groundwater designation process and program, and agency capacity and workloads. Targeted investment in state agency capacity to work and coordinate on groundwater issues remains a critical and unaddressed need by the state.

We understand that the stated intent is to clarify agency authorities and processes, however the bill appears to go much further than this, amending language related to agency authorities across six different agencies. The bill also creates new processes and responsibilities that will impact local community leadership and decision-making related to the development and implementation of local action plans. There simply has not been sufficient time for the discussions needed to understand the significance of the proposed changes across agencies, and the impacts these would have on agriculture and related operations in the state.



Further, it isn't entirely clear what problem this bill is trying to solve. If the bill is simply clarifying authorities rather than creating new authorities, we aren't sure why this requires changes to Oregon's groundwater protection statutes. But any such changes surely deserve a more robust stakeholder process than has been able to take place over the last few weeks.

We agree that changes are needed to the GWMA process. As part of this, we would like to see discussions around the operating principles that underpin the state's work on this issue. Specifically, there is a need for agencies to evolve and adapt their assumptions and opinions based on new peer-reviewed science. Our agencies also need to use real data rather than assumptions to understand contributions from modern agricultural practices and other sources. And, perhaps most importantly, the state needs to invest in established and effective methods for remediating legacy contamination. Lacking reference to any of these pressing needs, it is unclear what significant new results this bill would bring to the GWMA process or to broader groundwater protection goals.

OFS is not comfortable moving forward with this bill without more time for discussion. We ask you limit this bill to one that more simply and clearly focuses on roles and process, and we would be willing to participate in a discussion in the interim regarding the additional tools and directives included in the proposed bill, and why they are necessary.

Respectfully,

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Katie Murray Executive Director

ⁱ 2021, OFS and OFB: <u>https://olis.oregonlegislature.gov/liz/2021R1/Downloads/PublicTestimonyDocument/24564</u> 2017, OFB: <u>https://olis.oregonlegislature.gov/liz/2017R1/Downloads/CommitteeMeetingDocument/106579</u>