

8 April 2025

Chair Representative John Lively Vice-Chair Representative Mark Gamba Vice-Chair Representative Bobby Levy Members of the Committee

Representative Tom Andersen has the right question for DEQ about Electric Transport.

We Support the Bills. We know the DEQ Answer. It's more about Energy and the Department of Energy

Balancing the Oregon State Budget on rickety, obsolete, neglected commodity fuel infrastructure is high risk, like waiting for the next forest wildfire, lowland flooding or wind-driven urban conflagration. State budgets must be balanced, regardless of unaffordable disasters. That is where FEMA comes in, if it cones in.

Electric fleets and supporting infrastructure are less susceptible to the inescapable, inevitable return of the Cascadia megaquake, widely disastrous at the M8 level

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Balancing the Oregon State Budget on rickety, obsolete, neglected commodity fuel infrastructure is high risk, like waiting for the next unaffordable forest wildfire, lowland flooding or wind-driven urban conflagration. State budgets must be balanced, regardless of unaffordable disasters. This is where FEMA comes in, if it comes in

Oregon economic solvency depends 90% on uninterrupted supply of Washington refinery fuel deliveries. Recently it was disclosed that the FEMA <u>National Risk Index</u> does not acknowledge the Washington/Oregon Cascadia megathrust risk. Electric fleets and supporting infrastructure are less susceptible to the inescapable, inevitable return of the Cascadia megaquake, widely disastrous at the M8 level. With the electric transmission grid there are no commodity logistics to neglect or disaster risks to externalize to the public

Non-emitting energy is less costly than energy derived from commodity fuels and has little threat to the declining environment. The transition of transport fleets including first responder service fleets can't happen fast enough to handle the understated Cascadia threat.

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What about Washington State commodity fuels infrastructure?

This is more than a worry. The Washington Fuels Regional Resiliency Assessment Report (RRAP) initially disclosed serious vulnerabilities then entered a cone of silence.

DHS CISA is conducting the fuels RRAP, investigating fuels infrastructure, finding a stark future confronting Washington State – and no fuel for Oregon

- Washington RRAP Programs
- <u>Washington Fuels RRAP Kickoff, January 2023</u>
- Region 8 Washington Fuels RRAP VTC, June 27 2023, no update since then [Region 8 will only open from <u>This Webpage</u>: MP4 syntax is "Region 8-Washington State_Last Mile_Fuels RRAP-20231912" This 1-hr video is revelatory for Oregon's future

Please see next page for VTC audio statements and minutes



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Region 8 Fuels RRAP VTC – Eastern Washington, June 27, 2023

Discloses fact-finding highly pertinent to Oregon's fuel future Some county fuel wholesalers identified, some w/o emergency contracts. Idaho Fuels RRAP complete Idaho National Lab compiling logistic schematics, Fuels dashboard (MSExcel) Offloading possible at F-POD locations - tanker direct to commercial vehicle Future workshop: Emergency Fuel Planning, 2 Days (perhaps held by now) (a)58 min: WA BP shipping diesel to CA; SLC petroleum reserve proposed (a) 1 hr: Fuel pump override needed, to take payment w/o power, w/o internet (a) 1 hr, 4 min: US DOE – EPA discuss 2^{nd} Olympic pipeline (no action) (a) 1 hr, 6 min: PDX CEI expected to collapse, similar impacts in Puget Sound (a) 1 hr, 7 min: Fuel Planning Toolkit / template available (a) 1 hr, 8 min: Strawman Key Findings to be reported in Jan 2024 (not published so far)

No mention of Oregon fuel relief in Region 8 discussions

The incomplete Washington Fuels RRAP raises questions about what we know from Cascadia history of M8 and M9 Events.

10,000 years of Cascadia earthquakes

The chart shows all 40 major earthquakes in the Cascadia Subduction Zone that geologists estimate have occurred since 9845 B.C. Scientists estimated the magnitude and timing of each quake by examining soil samples at more than 50 undersea sites between Washington, Oregon and California.



Last event was 1700. Add average 246 = 1946, when chance was 50%. <u>https://projects.oregonlive.com/maps/earthquakes/timeline</u> © 2025 Better Energy LLC



How to foolishly dismiss near term risk: only look at M9 events

9.5 9.0 8.5 8.0 7.5 -TODAY 3,000 8,000 7,000 5,000 2,000 1,000 6,000 4,000 0 1,000 2,000 BC BC BC AD AD BC BC BC BC BC AD

Screenshot 4 min 30 sec here:

https://www.youtube.com/watch?v=GP-vyAwiXCM

Says average interval 400 to 500 years.





An Answer

Increasing demands for FEMA relief and rebuild are driving high economic inflation. Evidence shows that earthquake mitigation ahead of time obviates at least 10x the cost of recovery after. Benefit cost ratios (BCRs) are known for typical hazards.

//		it-Cost Ratio ist (\$ billion) fit (\$ billion)	ADOPT CODE 11:1 \$1/year \$13/year	ABOVE CODE 4:1 \$4/year \$16/year	BUILDING RETROFIT \$520 \$2200	LIFELINE RETROFIT \$0.6 \$2.5	FEDERAL GRANTS 6:1 \$27 \$160
1	Riverine Flood		6:1	5:1	6:1	8:1	7:1
Ø	Hurricane Surge		not applicable	7:1	not applicable	not applicable	not applicable
ရို	Wind		10:1	5:1	6:1	7:1	5:1
壑	Earthquake		12:1	4:1	13:1	3:1	3:1
\bigotimes	Wildland-Urban Interface Fire		not applicable	4:1	2:1	not applicable	3:1
Copyright © 2019 The National Institute of Building Sciences							

TABLE 1. Nationwide average benefit-cost ratio by hazard and mitigation measure. BCRs can vary geographically and can be much higher in some places. Find more details in the report.

https://www.nibs.org/files/pdfs/ms_v3_adopts_earthquake.pdf

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Representative Tom Andersen has the right question for DEQ about Electric Transport. The Energy answer is urgently needed, costly, and not happening

- 1. Relieve the State Treasury from perilous dependence on Washington State commodity fuels. Our CEI Hub Tanks are just as unreliable, but more dangerous.
 - A. Build out electric fleets for first responders and critical delivery fleets (food, staples, even fuels).
 - B. Build out more durable distributed electricity grid.
- 2. Since the Cascadia wild-card can land in the middle of Step 1, contingency fuel depots must be invested in for the interim.
 - A. It takes fuel to rebuild any and all infrastructure after a disaster
 - **B.** If Cascadia happens before alternative depots, first responders, National Guard, contractor fleets, emergency generators, grid repair fleets are fuel stranded for months.
 - C. Military readiness seriously compromised
- 3. Solicit infrastructure funding from self-threatened industry negligent rail operators, commodity fuel operators. FEMA is failing indefinitely.





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Representative Tom Andersen has the right question for DEQ about Electric Transport. The Energy answer is urgently needed, costly, and not happening

Please See ATTACHMENT 1

Our Report to Oregon Department of Energy, probably 2 years ahead of a DEQ report since they are reeling from the Congressional FEMA funding failure like everyone else.



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These prescient Bills are urgently needed, along with a stack of others than can add up to a State Energy Security Project Plan.

Thank you for early attention to hazard mitigation in advance of the inevitable.

Respectfully,

Tracy Farwell, Sustainability Desk; SD23, HD 46 <u>Better Energy LLC</u>



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ATTACMENT 1 A Report to Our Oregon Department of Energy

We advocate for acknowledgment of the inevitable Cascadia wild card in formulating Our Oregon Energy Strategy, scheduled for a <u>Listening Session</u>, 24 April 2025



Jessica Reichers, Edith Bayer Maxwell Woods, Traci Naile

The Cascadia Catastrophe destroys commodity energy infrastructure and is an inevitable wild card that demands action— not a dismissible option

- Not acknowledged in current <u>Washington State Energy Strategy 2021</u>
- Does appear in <u>Oregon Fuel Action Plan</u> 5 years ago
 - Cites up to 250 breaks in Washington Olympic Pipeline feeding Oregon
- Does appear in <u>Oregon Energy Security Plan</u> 2024
 - Cites a 2012 <u>Earthquake Risk Study</u> reporting average M8 return interval of 250 years, a risk of 50/50 in 1950



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Because of the Washington State Fuels RRAP Impoundment, Oregon Needs a Strategic Energy Emergency Contingency Plan This Month

The last Regional Resiliency Assessment Program public release of findings from Washington State was June 27, 2023 (see Last Mile Region 8). Old news was not good for Oregon. They are holding back 18 months of dire findings

Since the Cascadia catastrophe is inevitable, a strategy that includes contingency energy planning is not optional

No such ODOE planning has been acknowledged in public fora to date

Means that a revised strategy is overdue



Summary of our findings

- After Cascadia, no fuel truck deliveries from the collapsed CEI Hub to 90% of Oregon
- Even if road bridges still span the Willamette, no fuel deliveries to all of Washington County
- No rail car deliveries to Washington County due to their rail bridge collapses
- A Hilsboro fuel depot is needed for emergency first responder fuel for 160 miles of coastline disaster, plus fuel-stranded First Congressional District, population 600,000
- Washington State will consume all Midwest refinery deliveries to Pasco
- Available excess capacity from Midwest refineries is 5%, can't fill Oregon demand
- Illegal Federal impoundment of appropriated and mandated infrastructure funding is a ridiculously inconceivable worst- case scenario, happening right now <u>https://www.oregon.gov/odot/about/pages/federal-funding-eo-pause.aspx</u>
- OregonLive report on next Cascadia event says 50% probability in 1700+246=1946 <u>https://projects.oregonlive.com/maps/earthquakes/timeline</u>
- Our math says 80% probability today <u>https://better-energy-llc.com/wp-content/uploads/2023/03/10k-vs-6k.pdf</u>
- Fuel-dependent energy security in Oregon is zero or less what is the strategy?



We provide our documented analyses to Salem Legislators as testimony supporting their bills

- Format is self-paced VTC slides, fully referenced data, not opinion
- No constituent zoom calls
- No response to date from any testimony filed on OLIS

Washington State Fuels RRAP, Cascadia math, new rural depots <u>https://olis.oregonlegislature.gov/liz/2025R1/Downloads/PublicTestimonyDocument/134265</u>

Strawman infrastructure planning, rail access to fuel depot in Hilsboro https://olis.oregonlegislature.gov/liz/2025R1/Downloads/PublicTestimonyDocument/139175

Hilsboro depot, Midwest refinery excess capacities <u>https://olis.oregonlegislature.gov/liz/2025R1/Downloads/PublicTestimonyDocument/144586</u>

CD3, CD1 Jeopardy – Please see Appendix A

When can we expect strategic contingency planning to assure secure fuel energy to handle the inevitable?



- State's Bond rating goes to zero in a day
- Defaults existing bond holders
- Military stranded for fuel



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Why do we need a competent Oregon Energy Strategy?

Current Federal DOT Agency incompetence leaves the Oregon National Guard with default responsibility to answer a widespread fuel infrastructure collapse and <u>no fuel to fix it</u>.

Inevitable and overdue natural catastrophe USDOT blocking Congressionally mandated infrastructure funds Defunded DHS/CISA No State resources No military readiness No plan for success No Governor Energy Emergency EO

Feel free to ignore our findings just like Salem Legislators. Ho hum.



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Appendix A - HB 2749 As it dies in Ways and Means Subcommittee

Natural Threat Jeopardy to Oregon First and Third Congressional Districts

Co-Chair Senator Chris Gorsek Co-Chair Representative Susan McLain Co-Vice Chair Senator Bruce Starr Co-Vice Chair Representative Shelley Boshart Davis Members of the Committee

Not filed, Pending a work session

Total support for HB 2749, noting that Ways and Means has no possibility of funding secure transportation infrastructure in Oregon, for infrastructure never built to current seismic compliances

Our concern:

Section 2. "The City of Portland is encouraged to seek and apply for federal funding to aid in the design and construction of a bridge across Columbia Boulevard." Infrastructure funds are impounded under Federal EO 14154.

Today we find that funds appropriated by the 2021 Bipartisan Infrastructure Law (\$739B) are impounded together with the 2022 Inflation Reduction Act funds (\$1.2T), illegally contradicting Congressional mandates.



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19



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What DC attorneys say about IRA and IIJA funds

- Funds were blocked, then released for some appropriations
- No funds are being disbursed, State AGs have sued <u>https://www.arnoldporter.com/en/perspectives/advisories/2025/02/funding-pauses-and-uncertainty-under-ira-and-iija</u>

What ODOT says about IRA and IIJA impoundments:

"Bridge funding provided under the IIJA is one of the types of funds for which all new obligations are on hold."

https://www.oregon.gov/odot/about/pages/federal-funding-eo-pause.aspx

- This means that any critical fuels or rail infrastructure bills will not be funded, indefinitely
- These bills are on a death march to W&M

So, we need a bill to outlaw any Cascadia tectonic disasters until Congress can solve the Exec Branch holdups. \$\$\$ Holdups.



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Oregon Critical Infrastructure Serving Multnomah North Peninsula Communities



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What is the impact of these findings on Oregon business development and state economy?

The predicted and inevitable tectonic megaquake will result in guaranteed infrastructure collapse for 90% of Oregon transport fuels. Bad for business.

Build a boat after the storm? Infrastructure needed in the aftermath of an inevitable Cascadia megaquake is not being prepared to survive:

- Washington State fuels pipeline to the Portland CEI Hub will fail 100%
- The CEI Hub will fail 100% from any M8 or M9 event
- Petroleum smoke and chemical fumes will threaten North Peninsula industry and residents
- Simultaneous collapse of seismically non-compliant 100-year-old rail overpasses will strand all eastward escape routes
- No viable routes to north, west or south

No one is arguing that the North Peninsula is not THE most threatened Community for stranding from infrastructure collapse – no eastward escape routes. Population 30,000



Threats not being disputed:

- CEI Hub seismic collapse, with fire, toxic smoke and chemical plume releases
- Simultaneous bridge failures at Portsmouth rail cut: 4 BNSF rail overpasses with no seismic compliances, all > 100 yrs with no retrofits
- No enforceable USDOT infrastructure mandates, no stockholder due diligence.
- Successful externalized risk by Berkshire Hathaway
- 2021 BIL impounded
- 2022 IRA impounded



North Columbia Blvd Road Bridge Overpass



PBOT, 1968 Age 56 years



North Columbia Blvd Bridge BNSF Rail Overpass



BNSF, 1909 Age 115 years

Two bridges Total PBOT replacement cost: \$57.5M (2027 dollars) Emergency plan No funding



Fessenden Street Bridge



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BNSF 1909 Age 115 years Replacement cost \$37M (2027 dollars, no plan)

North Lombard Street Bridge



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BNSF 1908 Age 116 years Replacement cost \$37M (2027 dollars, no plan)

North Willamette Blvd Bridge





BNSF 1907 Age 117 years Replacement cost \$37M (2027 dollars, no plan)





OREGON RAIL BRIDGE ASSESSMENTS FINAL REPORT OF STUDY FINDINGS



Oregon Legislature Joint Committee on Transport, 4 June 2024



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Donna Cohen, St. Johns https://olis.oregonlegislature.gov/liz/2023I1/Downloads/Co mmitteeMeetingDocument/284340

SJNA, PBOT Zef Wagner

https://olis.oregonlegislature.gov/liz/2023I1/Downloads/CommitteeMeeti ngDocument/284447

RJ Demello

https://olis.oregonlegislature.gov/liz/2023I1/Downloads/Committee MeetingDocument/284554

Oregon Critical Infrastructure Serving North Portland Industries and Communities

https://historicbridges.org/b_a_list.php?ct=&c=&ptype=county&pnam29 Multnomah+County,+Oregon



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Oregon Critical Infrastructure Serving Washington County and Coast Communities



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What is the impact of these findings on Oregon business Development and state economy?

The predicted and inevitable tectonic megaquake will result in guaranteed infrastructure collapse for 90% of Oregon transport fuels. Bad for business.

Build a boat after the storm? Infrastructure needed in the aftermath of an inevitable Cascadia megaquake is not being prepared to survive:

- Washington State fuels pipeline to the Portland CEI Hub will fail 100%
- The CEI Hub will fail 100% from any M8 or M9 event
- No fuel resupply for Washington County with empty Hub tanker trucks
- Rail bridges for Washington County fuel resupply will fail 100%
 - Of 5 river crossings, 3 are >100 years old, none are seismic compliant
- Washington County cannot provide relief to 160 miles of coastline after seismic destruction followed by 40-100 ft tsunami devastation

No one is arguing that Washington County is not THE most threatened in Oregon for fuel insecurity. Population 598,000



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First Congressional District on Seismic Day Zero – and all at the same time



- Failed rail bridges preclude fuel delivery
- X Olympic Pipeline failure Strands Oregon
- Y CEI Hub collapse
 - Ends tanker truck logistics to CD1
- Q Quake collapse

Closes Columbia at Astoria Bridge Damages coastal infrastructure Extensive coastal road/bridge loss Extensive utility damage Damages Wash Co infrastructure Damages bridges, maybe utilities

T Tsunami

Re-damages coastal infrastructure More coastal road/bridge loss More utility loss



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DHS CISA has predicted the coastal conditions and consequences for Washington County highway bridge and overpass damage.

Argonne National Lab (CISA), Modeled 9.0



https://publications.anl.gov/anlpubs/2021/09/170001.pdf



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Portland Steel Bridge Freight rail lower deck

1912
Union Pacific
Cascadia threat discovered 2010
New approaches 1950
Age in 2024: 112 yrs
What are the retrofits?
No plan



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BNSF Railway Bridge 5.1 St. Johns



Silver spans - 1908 Weathered rust - 1989 Cascadia threat discovered 2010 For approaches, age in 2024: 116 yrs What are the retrofits? No plan



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Tualatin Railroad Bridge – Milepost 35.3



Portland and Western Railroad (PNWR) Garden Home to Wilsonville Bridge

- Tualatin River Cascadia threat discovered 2010 Age in 2024: at least 56 yrs What are the retrofits? No plan





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Willamette Rail Bridge - Wilsonville



1975

Portland and Western Railroad (PNWR) Cascadia threat discovered 2010 Age in 2024: 49 years What are the retrofits? No plan



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Oak Grove – Lake Oswego Railroad Bridge



1910

Portland and Western Railroad (PNWR) Cascadia threat discovered 2010 Age in 2024: 114 yrs What are the retrofits? No plan

PNWR acquired by Genesee and Wyoming (GW) in 1995



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OREGON RAIL BRIDGE ASSESSMENTS FINAL REPORT OF STUDY FINDINGS



BNSF St. John's approaches	• 116
UP Steel:	112
Tualatin MP 35.3:	56 +?
Wilsonville:	49 49
Lake Oswego:	114
C	



Note: None of these bridges seem to be designed for seismic compliance

Lake Oswego approaches: 114



Alternate Fuel Sources to Oregon

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Priority for Salem Ways and Means

- Infrastructure rebuild costs after the fact are at least 10x the cost of mitigation
- Waiting for post-event investment is a known inflation driver

/)	National Institute of BUILDING SCIENCES [®] Overall Benefit-Cost Ratio Cost (\$ billion) Benefit (\$ billion)	ADOPT CODE 11:1 \$1/year \$13/year	ABOVE CODE 4:1 \$4/year \$16/year	8UILDING RETROFIT \$520 \$2200	4:1 \$0.6 \$2.5	FEDERAL GRANTS 6:1 \$27 \$160
Ē	Riverine Flood	6:1	5:1	6:1	8:1	7:1
Ø	Hurricane Surge	not applicable	7:1	not applicable	not applicable	not applicable
ရို	Wind	10:1	5:1	6:1	7:1	5:1
<u>م</u>	Earthquake	12:1	4:1	13:1	3:1	3:1
3	Wildland-Urban Interface Fire	not applicable	4:1	2:1	not applicable	3:1
	Copyright © 2019 The National Institute of Building Sciences					

TABLE 1. Nationwide average benefit-cost ratio by hazard and mitigation measure. BCRs can vary geographically and can be much higher

 <u>https://www.nibs.org/files/pdfs/ms_v3_adopts_earthquake.pdf</u>

Post-Cascadia megaquake chaos m	x10					
NP Egress Bridges						
PBOT Columbia Overpasses:	\$58M	\$580M				
BNSF Fessenden Steel:	\$37M	\$370M				
BNSF Lombard Steel:	\$37M	\$370M				
BNSF Willamette Steel:	\$37M	\$370M				
CD1 Fuel Security Bridges						
Portland "Steel Bridge" est*	\$900M	\$9,000M				
BNSF Bridge 5.1 est*	\$900M	\$9,000M				
PNWR Tualatin	\$40M	\$400M				
PNWR Willamette	\$40M	\$400M				
PNWR Oak Grove-Oswego	<u>\$40M</u>	<u>\$400M</u>				
	\$2,089M	\$20,890M				
	\$2.1B	\$21B				
Annual Federal petro subsidies	\$20.0B					

* Burnside Mechanical Bridge replacement estimate is \$900M, 5 years

The likelihood of the Cascadia megaquake factors into Oregon bond ratings: more risk means more debt service cost. Oregon and Washington policymakers have adopted the 50-year risk math employed in civil engineering as design-to standards for bridges, buildings, other infrastructure projects that are designed for 50-year lifetimes.

As a way to assure public safety ? - Not a great idea. To protect the public, we get a better idea of risk by looking at the 10,000-year Cascadia history and seeing what it means, starting with the last such event in 1700. The average event repeat interval is 246 years. This means the risk was 50/50 in 1946 – and higher today.

It is easy enough to check off all the historical repeat intervals that have already been exceeded by the quiet time since 1700. The <u>total number of those exceeded in 2018</u> is 83%. This in not statistical math. It is middle school math.

If you run a time-sensitive lognormal model, you get similar numbers. Not good for bonds. Employing this math (80% chance of default) would not be very popular. It is not however refutable.



Every day, the unacknowledged extremely high risk of sudden critical infrastructure collapse increases.

- No need to prove this
- There is an urgent compelling demand to disprove it, if you can

Insurance actuaries studied climate change, no action.

• After predictable wildfires they suddenly suspended new coverage, cancelled existing contracts.

Insurers and reinsurers will expertly tell you what's happening after it happens. Time to wise up.

Every day is a bet Oregon cannot afford.







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Our testimony to the House Emergency Management Committee supporting many of their infrastructure bills has not been acknowledged or acted on. Example: <u>https://olis.oregonlegislature.gov/liz/2025R1/Downloads/PublicTestimonyDocument/134265</u>

We believe <u>HB 2749</u> is an example of another emergency bill that is on a death march to W&M (no possibility of federal funding). Expanding it to save Washington County and the coast is absolutely critical, and it would have no chance with W&M.

Q: Who in the Executive Branch as 6 bankruptcies and believes all FEMA disaster claims can be carried by the States who by law must report balanced budgets?Q: Is bankruptcy the new pandemic?

What is the Ways and Means survival plan considering the physical and financial stranding of Washington County and the coast before and after Cascadia M8?

Respectfully, Tracy Farwell, HD-46, Sustainability Desk, <u>Better Energy LLC</u>