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Testimony opposing Senate Bill 635

Chair Sollman and members of the Senate Committee on Energy and Environment:

As I have noted previously, Southern Oregon Climate Action Now is a grassroots climate organization of some 2,000 Southern Oregonians. We are concerned about the climate crisis and seek federal, state and local action to address it. We are rural and coastal Southern Oregonians who live on the frontlines of the warming, reducing snowpack, heatwaves, drought, rising sea level and the increasing wildfire risk that these trends conspire to impose on us. Because of our concern, we pay close attention to efforts nationally, statewide, and locally that impact our collective efforts to address the climate crisis. As our logo above indicates, the focus of SOCAN is to empower action through science.

I'd like to note again, as I did in my SB215 and SB216 comments, that the entire effort represented by the stunning array of pro-nuclear bills this session, including those promoting small modular nuclear reactors, is derived from the plans outlined in substantial detail in the Heritage Foundation's Project 2025 (Dans and Groves 2023). It seems clear that this array of bills represents a concerted effort to bring Project 2025 to Oregon.

The second point I offer is that this array of pro-nuclear bills, now numbering a dozen or so, provides a clear vision of what the proponents of nuclear generation seek to achieve: reversal of the ballot measure passed in 1980 (Oregon 1980) that precludes nuclear power plant construction in Oregon and promotion of Small Scale Modular Nuclear Reactors (SMRs), at least in Data Centers. While SB215 acknowledges the 1980 ballot measure success by including "...providing that this Act shall be referred to the people for their approval or rejection." (OLIS 2025a), SB216 and SB635 do not include that recognition. Taken as a whole, it is clear that proponents are not particularly committed to the democratic approach of referring the issue to the electorate but are simply throwing out a diversity of bills to achieve their goals that offer slightly different tactics simply to find out if any will achieve legislative approval and thus move them towards their Project 2025 goal. SB635 rejects the democratic principle that reversing a ballot measure decision, however old, should be referred to the people of Oregon. It seems to me clear that democratic principles demand this proposal not be considered by the legislature absent the requirement that it be submitted to the people of Oregon.

It is particularly offensive that the bill charges OSU with conducting a study when it is well-known that OSU and NuScale have a long-standing working relationship (Lundeberg 2020; Campbell 2024; OSU 2025). Clearly OSU has no capacity to undertake an unbiased objective analysis of the nuclear option for Oregon.

In terms of the general question of what has stimulated the proponents of nuclear power to re-emerge with this effort, I refer you to Journet (2023), which offers an analysis of the nuclear conundrum developed as Southern Oregon Climate Action Now established its position statement opposing nuclear power. This pdf has been submitted as testimony on this and other pro-nuclear bills to make it readily available to those seeking to learn more.

It has been known for a decade at least (Mulvey & Shulman 2015) that for several decades fossil fuel corporations and their apologists have waged campaigns of misinformation and disinformation designed to promote their product and deny its role in causing global warming. Meanwhile, natural gas companies have continued to claim their product is an improvement over coal and oil even though for many years we, and they, have known that complete lifecycle analysis including extraction, processing and transmission when fugitive emissions of methane occur, result in gas potentially releasing 33% more greenhouse gases than a similar lifecycle assessment of coal emissions (Kraska 2024). And now we have an ongoing campaign of disinformation, otherwise known as lies, from the Nuclear Energy Institute (NEI undated) where the claim is: “**Nuclear is carbon-free.** It is the largest source of carbon-free electricity in the United States and protects our air quality by generating electricity without other harmful pollutants like nitrogen oxide, sulfur dioxide, particulate matter or mercury.” Regrettably for the nuclear industry, this is just another lie.

Again, when we undertake a full lifecycle assessment of greenhouse gas emissions from nuclear energy, incorporating power plant construction, decommissioning and demolition and the extraction, processing and transport of the nuclear fuel, we find greenhouse gas emissions make it certainly no better than solar or wind (Jacobson 2024). Indeed, Jacobson (2024) also pointed out that the length of time required for completing an operational nuclear power plant, combined with the cost, make nuclear completely non-competitive as a climate solution. If we seek to reduce greenhouse gas emissions, replacing fossil fuel generation with the nuclear option is an extremely expensive and, again, non-competitive way to do it. Proponents of the nuclear option might think, with the best of intentions, that they are promoting a viable and meaningful route for reducing greenhouse gas emissions and addressing the climate crisis, but they are mistaken.

Given that the clear goal of this array of bills is to incorporate Small Modular Reactors in Data Centers as stated in HB2410 (OLIS 2025b) it is necessary briefly to discuss this issue. According to NuScale (2022) “NuScale is changing the power that changes the world by creating an energy source that is smarter, cleaner, safer, and cost competitive. “Regrettably, reality bites! Smith and Lacey (2023) argued: “Despite its small size, NuScale has outsize cost and safety problems.”

They concluded that the: “NuScale project distracts from the need to push clean energy sources.”

In relation to a failed project in Utah involving SMRs, Schlissel (2023) pointed out that “NuScale and the Utah Associated Municipal Power Systems (UAMPS) announced costs of a 462-megawatt small modular reactor (SMR) have risen dramatically.” They indicated “As recently as mid-2021, the target price for power was pegged at \$58 per megawatt-hour (MWh); it’s risen to \$89/MWh, a 53% increase.” Apparently cost over-runs were the order of the day for NuScale. In relation to that same project, Ramana (2024) concluded: “In a rational world, no utility or government would invest another dime on these theoretical reactor concepts.” In relation to the NuScale SMR project in Idaho that was supposed to supply the Utah Associated Municipal Power Systems and the value of this technology, WNN (2023) noted “Despite significant efforts by both parties to advance the CFPP, it appears unlikely that the project will have enough subscription to continue toward deployment. Therefore, UAMPS and NuScale have mutually determined that ending the project is the most prudent decision for both parties....” This conclusion was echoed by Bright (2023) noting: “NuScale and the Utah Associated Municipal Power Systems (UAMPS), a group of local electric utilities that had agreed to purchase power from the project, mutually decided to terminate what was known as the Carbon Free Power Project (CFPP), according to a news release.” Since NuScale is the only developer with a SMR design that has been approved by the Nuclear Regulatory Commission, it would seem foolhardy for Oregon to contemplate moving forward with this effort – at taxpayer expense. A key question would be: who would and should pay for any cost over-runs in Oregon? In evaluating the NuScale debacle, Campbell (2024) concluded: “Turns out, NuScale was a house of cards. The UAMPS project’s price tag more than doubled and the timeline was pushed back repeatedly until it was seven years behind schedule. Finally, UAMPS saw the writing on the wall and wisely backed out in November, 2023.”

Given the abject failure of NuScale to demonstrate a commercially viable technology, one has to wonder why there is such a profound push on the part of some legislators to promote the technology and the company. Given the substantial evidence negating the value of Small Modular Reactors specifically, and the nuclear option generally, it is equally surprising to see such commitment among these legislators for pushing forward with nuclear power in Oregon at taxpayer expense.

Since the evidence is clear that the nuclear option is not a meaningful route to addressing the climate crisis and Oregon’s contribution to it, and, specifically, that the evidence regarding NuScale’s Small Modular Reactors is convincingly negative, there seems no rational reason for investing Oregon taxpayer funds into studying it. Schlissel & Wamsted (2024), in an Institute for Energy Economics and Financial Analysis report opined that “Investment in SMRs will take resources away from carbon-free and lower-cost renewable technologies that are available today and can push the transition from fossil fuels forward significantly in the coming 10 years.”

We remain bemused as to why this effort is underway.

For the above reasons Southern Oregon Climate Action Now strongly urges rejection of SB635 and the entire slate of pro-nuclear bills.

Respectfully Submitted



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