HB 2614-A8 (LC 2876) 5/13/25 (JLM/ps)

Requested by SENATE COMMITTEE ON JUDICIARY

# PROPOSED AMENDMENTS TO A-ENGROSSED HOUSE BILL 2614

On <u>page 1</u> of the printed A-engrossed bill, delete line 3 and insert ", 151.216 and 151.219 and sections 92 and 102, chapter 281, Oregon Laws 2023; and declaring an emergency.".

4 Delete lines 5 through 18 and delete pages 2 through 16 and insert:

5 "SECTION 1. Section 102, chapter 281, Oregon Laws 2023, is amended to 6 read:

"Sec. 102. (1)(a) The amendments to ORS 151.211, 151.216 and 151.219 by
sections 93 to 95, [of this 2023 Act] chapter 281, Oregon Laws 2023, become
operative on July 1, 2025.

"(b) The amendments to ORS 151.213 [and 151.216] by [sections 100 and
101 of this 2023 Act] section 100, chapter 281, Oregon Laws 2023, become
operative on [July 1, 2027] January 1, 2026.

"(c) The amendments to ORS 151.216 by section 101, chapter 281,
 Oregon Laws 2023, become operative on July 1, 2033.

"(2)(a) A person who is a member of the Oregon Public Defense Commission on [July 1, 2027] January 1, 2026, may finish the person's term as a commission member and is eligible for reappointment, but, beginning [July 1, 2027] January 1, 2026, may be removed by the Governor only for just cause or, if the Governor has removed three or more members of the commission within the 12-month period preceding the removal, only for inefficiency, neglect of duty or malfeasance in office. "(b) The person serving as executive director of the Oregon Public Defense Commission on [July 1, 2027] January 1, 2026, may finish the person's term as executive director and is eligible for reappointment, but, beginning on [July 1, 2027] January 1, 2026, [serves at the pleasure of the voting members of the commission] may be removed by the Governor only for just cause.

"(3) The Oregon Public Defense Commission, the Oregon Department of 7 Administrative Services and the Governor may take any action before the 8 operative dates specified in subsection (1) of this section that is necessary 9 to enable the commission to exercise, on and after the operative dates spec-10 ified in subsection (1) of this section, all of the duties, functions and powers 11 conferred on those entities by the amendments to ORS 151.211, 151.213, 12 151.216 and 151.219 by sections 93 to 95, 100 and 101, [of this 2023 Act] 13 chapter 281, Oregon Laws 2023. 14

"SECTION 2. ORS 151.213, as amended by section 77, chapter 281, Oregon
 Laws 2023, is amended to read:

"151.213. (1) The Oregon Public Defense Commission is established in the
executive branch of state government. [Except for the appointment or removal
of commission members, the commission and employees of the commission are
not subject to the exercise of administrative authority and supervision by the
Governor.]

22 "(2)(a) Nine voting members and four nonvoting members shall be ap-23 pointed to the commission by the Governor as follows:

<sup>24</sup> "(A) The Governor shall appoint:

25 "(i) One voting member who has been represented by a public defense 26 provider.

"(ii) Two additional voting members, one of whom has experience as a
public defense provider in juvenile delinquency or dependency cases.

29 "(iii) Two nonvoting members who are currently employed as public de-30 fense providers in this state, one of whom is from an urban area and one of 1 whom is from a rural area.

"(B) The Governor shall appoint, from among persons recommended by the
Chief Justice of the Supreme Court:

"(i) One voting member who [*is a retired judge*] previously served as a
judge and who is not currently engaged in judicial functions, including
service as a senior judge under ORS 1.300 or in any similar capacity.

"(ii) Two additional voting members, one of whom has experience as a
public defense provider in criminal cases.

9 "(C) The Governor shall appoint, from among persons recommended by the
10 President of the Senate:

"(i) One voting member who is a current dean or faculty member of anOregon law school.

"(ii) One nonvoting member who is a member of the Senate at the timeof appointment.

"(D) The Governor shall appoint, from among persons recommended by
 the Speaker of the House of Representatives:

"(i) One voting member who has expertise in juvenile law and criminal
defense, or who is a juvenile justice or criminal justice reform advocate.

"(ii) One nonvoting member who is a member of the House of Representatives at the time of appointment.

"(E) The Governor shall appoint one voting member from among persons
jointly recommended by the President of the Senate and the Speaker of the
House of Representatives.

"(b) When recommending and appointing members of the commission, the
Governor, Chief Justice, President of the Senate and Speaker of the House
of Representatives shall:

"(A) Consider input from individuals and organizations with an interest
in the delivery of public defense services.

<sup>29</sup> "(B) Consider geographic, racial, ethnic and gender diversity.

30 "(C) Ensure that members appointed to the commission have significant

experience with issues related to public defense or in the case types subject
 to representation by public defense providers.

"(D) Ensure that members appointed to the commission have demonstrated a strong commitment to quality public defense representation.

5 "(c) Unless the person is a member of the Legislative Assembly ap-6 pointed as a nonvoting member of the commission under paragraph 7 (a)(C)(ii) or (a)(D)(ii) of this subsection, the following persons may not 8 be appointed to and may not serve as members of the commission:

9 "(A) A prosecuting attorney.

"(B) A judge, magistrate or other person who performs judicial functions.
 "(C) An employee of a law enforcement agency or the Department of

12 Human Services.

"(d) A person who is primarily engaged in providing public defense services and who has a financial interest in the delivery of public defense services at the state level may not serve as a voting member of the commission.
"(e) As used in this subsection, 'law enforcement agency' means an entity
that employs corrections officers, parole and probation officers, police officers, certified reserve officers or reserve officers, as those terms are defined
in ORS 181A.355.

"(3) The term of a member is four years beginning on the effective date 20of the Governor's appointment, but members serve at the pleasure of the 21Governor. A member is eligible for reappointment if qualified for membership 22at the time of reappointment, but may serve no more than two consecutive 23four-year terms. The Governor may remove any member of the commission 24at any time. If a vacancy occurs for any cause before the expiration of the 25term of a member, the Governor shall make an appointment to fill the va-26cancy, in the same manner as an appointment to a full term, to become im-27mediately effective for the unexpired term. 28

29 "(4) A chairperson and a vice chairperson shall be elected by the voting 30 members of the commission every two years with such functions as the commission may determine. A member is eligible for reelection as chairperson or vice chairperson.

3 "(5) A majority of the voting members constitutes a quorum for the 4 transaction of business.

5 "(6)(a) All members of the commission shall:

6 "(A) Review the policies, procedures, standards and guidelines required 7 by ORS 151.216 and provide input before the approval vote described in par-8 agraph (b) of this subsection.

9 "(B) Review the **agency request** budget of the commission and provide 10 input before the approval vote described in paragraph (b) of this subsection.

11 "(C) Meet as needed to carry out the duties described in this subsection.

12 "(b) The voting members of the commission shall:

"(A) Approve by majority vote the policies, procedures, standards and
 guidelines required by ORS 151.216 before those policies, procedures, stan dards and guidelines may take effect.

"(B) Approve by majority vote the agency request budget of the com mission before submission to the [Legislative Assembly] Oregon Department

# 18 of Administrative Services.

19 "(7) The members of the commission may not:

<sup>20</sup> "(a) Make any decision regarding the handling of any individual case;

21 "(b) Have access to any case file; or

"(c) Interfere with the executive director or any member of the staff of the executive director in carrying out professional duties involving the legal representation of public defense clients.

"(8) A member of the commission is entitled to compensation for services
as a member, and to expenses, as provided in ORS 292.495.

"(9)(a) The Governor shall appoint an executive director of the commission, subject to confirmation by the Senate in the manner prescribed by ORS
171.562 and 171.565. The person appointed as executive director must be well
qualified by training and experience to perform the functions of the office.

1 "(b) The term of office of the executive director is four years, but the 2 executive director serves at the pleasure of the Governor.

"(c) Before the expiration of the executive director's term, the Governor shall appoint a successor to take office upon the date of the expiration. The executive director is eligible for reappointment. If there is a vacancy for any cause, the Governor shall make an appointment to become immediately effective for the unexpired term.

8 "SECTION 3. ORS 151.213, as amended by sections 77 and 100, chapter
9 281, Oregon Laws 2023, is amended to read:

"151.213. (1) The Oregon Public Defense Commission is established in the executive branch of state government. [Except for the appointment or removal of commission members, the commission and employees of the commission are not subject to the exercise of administrative authority and supervision by the Governor.]

"(2)(a) Nine voting members and four nonvoting members shall be appointed to the commission by the Governor as follows:

17 "(A) The Governor shall appoint:

"(i) One voting member who has been represented by a public defenseprovider.

"(ii) Two additional voting members, one of whom has experience as a
 public defense provider in juvenile delinquency or dependency cases.

"(iii) Two nonvoting members who are currently employed as public defense providers in this state, one of whom is from an urban area and one of
whom is from a rural area.

"(B) The Governor shall appoint, from among persons recommended by the
Chief Justice of the Supreme Court:

"(i) One voting member who [*is a retired judge*] previously served as a
judge and who is not currently engaged in judicial functions, including
service as a senior judge under ORS 1.300 or in any similar capacity.

30 "(ii) Two additional voting members, one of whom has experience as a

1 public defense provider in criminal cases.

"(C) The Governor shall appoint, from among persons recommended by the
President of the Senate:

4 "(i) One voting member who is a current dean or faculty member of an
5 Oregon law school.

6 "(ii) One nonvoting member who is a member of the Senate at the time 7 of appointment.

8 "(D) The Governor shall appoint, from among persons recommended by
9 the Speaker of the House of Representatives:

10 "(i) One voting member who has expertise in juvenile law and criminal 11 defense, or who is a juvenile justice or criminal justice reform advocate.

"(ii) One nonvoting member who is a member of the House of Represen tatives at the time of appointment.

"(E) The Governor shall appoint one voting member from among persons
 jointly recommended by the President of the Senate and the Speaker of the
 House of Representatives.

"(b) When recommending and appointing members of the commission, the
Governor, Chief Justice, President of the Senate and Speaker of the House
of Representatives shall:

20 "(A) Consider input from individuals and organizations with an interest 21 in the delivery of public defense services.

<sup>22</sup> "(B) Consider geographic, racial, ethnic and gender diversity.

"(C) Ensure that members appointed to the commission have significant
 experience with issues related to public defense or in the case types subject
 to representation by public defense providers.

26 "(D) Ensure that members appointed to the commission have demon-27 strated a strong commitment to quality public defense representation.

"(c) Unless the person is a member of the Legislative Assembly appointed as a nonvoting member of the commission under paragraph
(a)(C)(ii) or (a)(D)(ii) of this subsection, the following persons may not

1 be appointed to and may not serve as members of the commission:

2 "(A) A prosecuting attorney.

3 "(B) A judge, magistrate or other person who performs judicial functions.

4 "(C) An employee of a law enforcement agency or the Department of 5 Human Services.

"(d) A person who is primarily engaged in providing public defense services and who has a financial interest in the delivery of public defense services at the state level may not serve as a voting member of the commission.
"(e) As used in this subsection, 'law enforcement agency' means an entity that employs corrections officers, parole and probation officers, police officers, certified reserve officers or reserve officers, as those terms are defined in ORS 181A.355.

"(3)(a) The term of a member is four years beginning on the effective date 13 of the Governor's appointment. A member is eligible for reappointment if 14 qualified for membership at the time of reappointment, but may serve no 15more than two consecutive four-year terms. The Governor may remove any 16 member of the commission at any time [for inefficiency, neglect of duty or 17 malfeasance in office] for just cause, subject to paragraph (b) of this 18 subsection. If a vacancy occurs for any cause before the expiration of the 19 term of a member, the Governor shall make an appointment to fill the va-20cancy, in the same manner as an appointment to a full term, to become im-21mediately effective for the unexpired term. 22

"(b) In a given 12-month period, if the Governor has removed three
members of the commission within the period, the Governor may only
remove a fourth or subsequent member for inefficiency, neglect of
duty or malfeasance in office.

"(4) A chairperson and a vice chairperson shall be elected by the voting members of the commission every two years with such functions as the commission may determine. A member is eligible for reelection as chairperson or vice chairperson. 1 "(5) A majority of the voting members constitutes a quorum for the 2 transaction of business.

3 "(6)(a) All members of the commission shall:

"(A) Review the policies, procedures, standards and guidelines required
by ORS 151.216 and provide input before the approval vote described in paragraph (b) of this subsection.

"(B) Review the agency request budget of the commission and provide
input before the approval vote described in paragraph (b) of this subsection.
"(C) Meet as needed to carry out the duties described in this subsection.
"(b) The voting members of the commission shall:

"(A) Appoint an executive director of the commission from among candidates submitted to the commission by the Governor under subsection
(9) of this section. [The term of office of the executive director is four years,
but the executive director serves at the pleasure of the voting members of the
commission.]

"(B) Approve by majority vote the policies, procedures, standards and
 guidelines required by ORS 151.216 before those policies, procedures, stan dards and guidelines may take effect.

"(C) Approve by majority vote the **agency request** budget of the commission before submission to the [*Legislative Assembly*] **Oregon Department** 

21 of Administrative Services.

22 "(7) The members of the commission may not:

<sup>23</sup> "(a) Make any decision regarding the handling of any individual case;

24 "(b) Have access to any case file; or

"(c) Interfere with the executive director or any member of the staff of the executive director in carrying out professional duties involving the legal representation of public defense clients.

"(8) A member of the commission is entitled to compensation for services
as a member, and to expenses, as provided in ORS 292.495.

<sup>30</sup> "(9)(a) Prior to the expiration of an executive director's term, or if

there is a vacancy in the office for any cause, the Governor shall submit the names of three candidates for executive director to the commission. The candidates must be well qualified by training and experience to perform the functions of the office.

"(b) If the commission does not select an executive director within
60 days of the date the Governor submits candidate names as described
in paragraph (a) of this subsection, the Governor shall appoint the
executive director of the commission.

9 "(c) The term of office of the executive director is four years, but 10 the Governor may remove the executive director at any time for just 11 cause. If an executive director is appointed to fill a vacancy in the 12 office, the appointment is effective for the unexpired term.

13 "(d) The executive director is eligible for reappointment.

"SECTION 3a. Section 92, chapter 281, Oregon Laws 2023, is amended to
 read:

"Sec. 92. (1)(a) The Oregon Public Defense Commission is transferred
 from the judicial branch to the executive branch on January 1, 2025.

"(b) The amendments to ORS 8.105, 42.125, 84.064, 151.213, 151.216, 171.133,
190.490, 283.110, 291.002, 291.030, 291.045, 291.227, 293.300, 293.590 and 293.875
by sections 77 to 91, [of this 2023 Act] chapter 281, Oregon Laws 2023, become operative on January 1, 2025.

"(2) The Oregon Public Defense Commission, the Judicial Department, the Oregon Department of Administrative Services and the Governor may take any action before the operative date specified in subsection (1) of this section that is necessary to:

<sup>26</sup> "(a) Facilitate the transfer of the commission to the executive branch.

"(b) Enable those entities to exercise, on and after the operative date
specified in subsection (1) of this section, all of the duties, functions and
powers conferred on those entities by the amendments to ORS 8.105, 42.125,
84.064, 151.213, 151.216, 171.133, 190.490, 283.110, 291.002, 291.030, 291.045,

1 291.227, 293.300, 293.590 and 293.875 by sections 77 to 91, [of this 2023 Act]

2 chapter 281, Oregon Laws 2023.

"(3)(a) A person who is a member of the Oregon Public Defense Commission on January 1, 2025, may finish the person's term as a commission member and is eligible for reappointment if the person meets the requirements described in ORS 151.213 (2), but, beginning on January 1, 2025, and continuing until [*July 1, 2027*] **January 1, 2026**, serves at the pleasure of the Governor.

9 "(b) The person serving as executive director of the Oregon Public De-10 fense Commission on January 1, 2025, may finish the person's term as exec-11 utive director and is eligible for reappointment, but, beginning on January 12 1, 2025, and continuing until [*July 1, 2027*] **January 1, 2026**, serves at the 13 pleasure of the Governor.

"SECTION 4. ORS 151.216, as amended by section 78, chapter 281, Oregon
 Laws 2023, is amended to read:

<sup>16</sup> "151.216. (1) The Oregon Public Defense Commission shall:

"(a) Establish and maintain a public defense system that ensures the
provision of public defense services consistent with the Oregon Constitution,
the United States Constitution and Oregon and national standards of justice.
"(b) Adopt policies for public defense providers that:

"(A) Ensure compensation, resources and caseloads are in accordance
with [national and regional best practices] the requirements of the Oregon
and United States Constitutions;

<sup>24</sup> "[(B) Ensure all public defense provider contracts provide for compensation <sup>25</sup> that is commensurate with the character of service performed;]

<sup>26</sup> "[(C)] (**B**) Ensure funding and resources to support required data col-<sup>27</sup> lection and training requirements; and

(D) (C) Recognize the need to consider overhead costs that account for the cost of living and business cost differences in each county or jurisdiction, including but not limited to rent, professional membership dues, malpractice insurance and other insurance and other reasonable and usual operatingcosts.

"(c) Establish operational and contracting systems that allow for oversight, ensure transparency and stakeholder engagement and promote equity,
inclusion and culturally specific representation.

6 "(d) Review the caseload policies described in paragraph (b)(A) of this 7 subsection annually, and revise the policies as necessary and at least every 8 four years.

9 "(e) Adopt a statewide workload plan, based on the caseload policies de-10 scribed in paragraph (b)(A) of this subsection, that takes into account the 11 needs of each county or jurisdiction, practice structure and type of practice 12 overseen by the commission.

"(f) Submit [the budget of the commission to the Legislative Assembly after the budget is submitted to the commission by the executive director and approved by the voting members of the commission. The chairperson of the commission shall present the budget to the Legislative Assembly] **an agency request budget to the Oregon Department of Administrative Services as described in ORS 291.208**.

"(g) Adopt a compensation plan, classification system and affirmative action plan for the commission that are commensurate with other state agencies.

<sup>22</sup> "(h) Adopt policies, procedures, standards and guidelines regarding:

"(A) The determination of financial eligibility of persons entitled to be
 represented by appointed counsel at state expense;

"(B) The appointment of counsel, including the appointment of counsel
at state expense regardless of financial eligibility in juvenile delinquency
matters;

"(C) The fair compensation of counsel appointed to represent a person
 financially eligible for appointed counsel at state expense;

30 "(D) Appointed counsel compensation disputes;

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"(E) The costs associated with the representation of a person by appointed
counsel in the state courts that are required to be paid by the state; and
"(F) The types of fees and expenses subject to a preauthorization requirement.

<sup>5</sup> "(i) Reimburse the State Court Administrator from funds deposited in the <sup>6</sup> Public Defense Services Account established by ORS 151.225 for the costs of <sup>7</sup> personnel and other costs associated with location of eligibility verification <sup>8</sup> and screening personnel pursuant to ORS 151.489 by the State Court Ad-<sup>9</sup> ministrator.

"(j) Develop, adopt and oversee the implementation, enforcement and 10 modification of policies, procedures, minimum standards and guidelines to 11 ensure that public defense providers are providing effective assistance of 12 counsel consistently to all eligible persons in this state as required by stat-13 ute and the Oregon and United States Constitutions. The policies, proce-14 dures, standards and guidelines described in this paragraph apply to 15employees of the commission and to any person or entity that contracts with 16 the commission to provide public defense services in this state. 17

"(k) Set minimum standards by which appointed counsel are trained andsupervised.

"(L) Establish a system, policies and procedures for the mandatory col lection of data concerning the operation of the commission and all public
 defense providers.

"(m) Enter into contracts and hire attorneys to bring the delivery of public defense services into and maintain compliance with the minimum policies, procedures, standards and guidelines described in this subsection. All contracts for the provision of public defense services to which the commission is a party must include a requirement for collection by the commission of data determined by the commission to be qualitatively necessary for any report required to be submitted to the Legislative Assembly.

30 "(n) At least once every two years, report to the interim committees of

the Legislative Assembly related to the judiciary, in the manner provided in ORS 192.245, and to the Governor and Chief Justice, concerning compliance metrics for the minimum standards described in this subsection and recommendations for legislative changes.

5 "(o) Develop standard operating expectations for persons and entities 6 providing public defense services.

"(p) In consultation with the Judicial Department, ensure the existence
of policies that create a standardized process for determining and verifying
financial eligibility for appointed counsel under ORS 151.485.

"(q) Ensure access to systematic and comprehensive training programs for
 attorneys for the purpose of meeting statewide standards set by the commis sion.

"(r) Enter into contracts or interagency agreements with the Oregon De partment of Administrative Services for the purpose of supporting state
 public defense population forecasts and other related forecasts.

"(s) Establish any other policies, procedures, standards and guidelines for
 the conduct of the commission's affairs and promulgate policies necessary to
 carry out all powers and duties of the commission.

"(2) When establishing the minimum policies, procedures, standards and guidelines described in this section, the commission shall adhere to the following principles:

"(a) Appointed counsel shall be provided sufficient time and a space
 where attorney-client confidentiality is safeguarded for meetings with cli ents.

"(b) The workload of appointed counsel must be controlled to permit effective representation. Economic disincentives or incentives that impair the ability of appointed counsel to provide effective assistance of counsel must be avoided. The commission may develop workload controls to enhance appointed counsel's ability to provide effective representation.

<sup>30</sup> "(c) The ability, training and experience of appointed counsel must match

1 the nature and complexity of the case to which the counsel is appointed.

"(d) The same appointed counsel shall continuously represent a client
throughout the pendency of the case and shall appear at every court appearance other than ministerial hearings.

5 "(e) The commission shall establish continuing legal education require-6 ments for public defense providers who are employed by or contract with the 7 commission that are specific to the subject matter area and practice of each 8 type of court-appointed counsel.

9 "(f) The commission and public defense providers shall systematically re-10 view appointed counsel for efficiency and for effective representation ac-11 cording to commission standards.

"(3) The commission shall be organized in a manner for the effective delivery of public defense services as prescribed by the policies and procedures created pursuant to statute to financially eligible persons and consistent with the budgetary structure established for the commission by the Legislative Assembly.

"(4) The commission shall hire attorneys to serve as appointed counsel, including at the trial level in Oregon circuit courts, and may establish a trial division within the commission consisting of attorneys employed by the commission who are trial-level public defense providers.

"(5) The policies, procedures, standards and guidelines adopted by the commission must be made available in an accessible manner to the public on the commission's website.

"(6) Policies, procedures, standards and guidelines adopted by the commission supersede any conflicting rules, policies or procedures of the Public Defender Committee, State Court Administrator, circuit courts, the Court of Appeals, the Supreme Court and the Psychiatric Security Review Board related to the exercise of the commission's administrative responsibilities under this section and transferred duties, functions and powers as they occur. "(7) The commission may accept gifts, grants or contributions from any source, whether public or private. However, the commission may not accept
a gift, grant or contribution if acceptance would create a conflict of interest.
Moneys accepted under this subsection shall be deposited in the Public Defense Services Account established by ORS 151.225 and expended for the
purposes for which given or granted.

6 "[(8) With the approval of a majority of the voting members of the com-7 mission, the commission may advocate for or against legislation before the 8 Legislative Assembly or policies or budgets being considered by the Legislative 9 Assembly.]

"[(9)] (8) The commission shall request that the Governor include in the Governor's requested budget, for each fiscal period, at a minimum, the amount of funds identified by the commission as being necessary to carry out the duties and activities of the commission.

"[(10)] (9) The commission may adopt rules pursuant to ORS chapter 183.
 "<u>SECTION 5.</u> ORS 151.216, as amended by sections 78 and 94, chapter
 281, Oregon Laws 2023, is amended to read:

17 "151.216. (1) The Oregon Public Defense Commission shall:

"(a) Establish and maintain a public defense system that ensures the
provision of public defense services consistent with the Oregon Constitution,
the United States Constitution and Oregon and national standards of justice.

21 "(b) Adopt policies for public defense providers that:

"(A) Ensure compensation, resources and caseloads are in accordance
with [national and regional best practices] the requirements of the Oregon

24 and United States Constitutions;

25 "[(B) Ensure all public defense provider contracts provide for compensation 26 that is commensurate with the character of service performed;]

27 "[(C)] (B) Ensure funding and resources to support required data col28 lection and training requirements; and

29 "[(D)] (C) Recognize the need to consider overhead costs that account for 30 the cost of living and business cost differences in each county or jurisdiction, including but not limited to rent, professional membership dues, malpractice
insurance and other insurance and other reasonable and usual operating
costs.

"(c) Establish operational and contracting systems that allow for oversight, ensure transparency and stakeholder engagement and promote equity,
inclusion and culturally specific representation.

"(d) Review the caseload policies described in paragraph (b)(A) of this
subsection annually, and revise the policies as necessary and at least every
four years.

"(e) Adopt a statewide workload plan, based on the caseload policies described in paragraph (b)(A) of this subsection, that takes into account the needs of each county or jurisdiction, practice structure and type of practice overseen by the commission.

"(f) Submit [the budget of the commission to the Legislative Assembly after the budget is submitted to the commission by the executive director and approved by the voting members of the commission. The chairperson of the commission shall present the budget to the Legislative Assembly] **an agency request budget to the Oregon Department of Administrative Services as described in ORS 291.208**.

"(g) Adopt a compensation plan, classification system and affirmative action plan for the commission that are commensurate with other state agencies.

<sup>23</sup> "(h) Adopt policies, procedures, standards and guidelines regarding:

"(A) The determination of financial eligibility of persons entitled to be
 represented by appointed counsel at state expense;

"(B) The appointment of counsel, including the appointment of counsel
 at state expense regardless of financial eligibility in juvenile delinquency
 matters;

"(C) The fair compensation of counsel appointed to represent a person
 financially eligible for appointed counsel at state expense;

1 "(D) Appointed counsel compensation disputes;

"(E) The costs associated with the representation of a person by appointed
counsel in the state courts that are required to be paid by the state; and
"(F) The types of fees and expenses subject to a preauthorization requirement.

6 "(i) Reimburse the State Court Administrator from funds deposited in the 7 Public Defense Services Account established by ORS 151.225 for the costs of 8 personnel and other costs associated with location of eligibility verification 9 and screening personnel pursuant to ORS 151.489 by the State Court Ad-10 ministrator.

"(j) Develop, adopt and oversee the implementation, enforcement and 11 modification of policies, procedures, minimum standards and guidelines to 12 ensure that public defense providers are providing effective assistance of 13 counsel consistently to all eligible persons in this state as required by stat-14 ute and the Oregon and United States Constitutions. The policies, proce-15dures, standards and guidelines described in this paragraph apply to 16 employees of the commission and to any person or entity that contracts with 17 the commission to provide public defense services in this state. 18

"(k) Set minimum standards by which appointed counsel are trained andsupervised.

"(L) Establish a system, policies and procedures for the mandatory collection of data concerning the operation of the commission and all public defense providers.

"(m) Enter into contracts and hire attorneys to bring the delivery of public defense services into and maintain compliance with the minimum policies, procedures, standards and guidelines described in this subsection. All contracts for the provision of public defense services to which the commission is a party must include a requirement for collection by the commission of data determined by the commission to be qualitatively necessary for any report required to be submitted to the Legislative Assembly. "(n) At least once every two years, report to the interim committees of the Legislative Assembly related to the judiciary, in the manner provided in ORS 192.245, and to the Governor and Chief Justice, concerning compliance metrics for the minimum standards described in this subsection and recommendations for legislative changes.

6 "(o) Develop standard operating expectations for persons and entities 7 providing public defense services.

8 "(p) In consultation with the Judicial Department, ensure the existence 9 of policies that create a standardized process for determining and verifying 10 financial eligibility for appointed counsel under ORS 151.485.

"(q) Ensure access to systematic and comprehensive training programs for attorneys for the purpose of meeting statewide standards set by the commission.

"(r) Enter into contracts or interagency agreements with the Oregon De partment of Administrative Services for the purpose of supporting state
 public defense population forecasts and other related forecasts.

"(s) Establish any other policies, procedures, standards and guidelines for
 the conduct of the commission's affairs and promulgate policies necessary to
 carry out all powers and duties of the commission.

20 "(2) When establishing the minimum policies, procedures, standards and 21 guidelines described in this section, the commission shall adhere to the fol-22 lowing principles:

"(a) Appointed counsel shall be provided sufficient time and a space
where attorney-client confidentiality is safeguarded for meetings with clients.

"(b) The workload of appointed counsel must be controlled to permit effective representation. Economic disincentives or incentives that impair the ability of appointed counsel to provide effective assistance of counsel must be avoided. The commission may develop workload controls to enhance appointed counsel's ability to provide effective representation. 1 "(c) The ability, training and experience of appointed counsel must match 2 the nature and complexity of the case to which the counsel is appointed.

"(d) The same appointed counsel shall continuously represent a client
throughout the pendency of the case and shall appear at every court appearance other than ministerial hearings.

6 "(e) The commission shall establish continuing legal education require-7 ments for public defense providers who are employed by or contract with the 8 commission that are specific to the subject matter area and practice of each 9 type of court-appointed counsel.

"(f) The commission and public defense providers shall systematically review appointed counsel for efficiency and for effective representation according to commission standards.

"(3) The commission shall be organized in a manner for the effective delivery of public defense services as prescribed by the policies and procedures created pursuant to statute to financially eligible persons and consistent with the budgetary structure established for the commission by the Legislative Assembly.

"(4) The commission shall hire attorneys to serve as appointed counsel, including at the trial level in Oregon circuit courts, and shall establish a trial division within the commission consisting of attorneys employed by the commission who are trial-level public defense providers.

"(5)(a) The commission shall establish, supervise and maintain a panel of qualified counsel who contract with the commission and are directly assigned to cases. The commission shall develop a process for certification of attorneys to the panel with periodic eligibility and case review. Panel attorneys are not employees of the commission.

27 "(b) The payment of panel counsel:

"(A) May not be lower than the hourly rate established by the commis-sion.

30 "(B) Shall be adjusted to reflect the same percentage amount of any pos-

itive cost of living adjustment granted to employees in the management service in other executive branch agencies.

"(C) May not provide a financial conflict of interest or economic incentives or disincentives that impair an attorney's ability to provide effective
representation.

6 "(6)(a) The commission may enter into contracts for the provision of 7 public defense services with nonprofit public defense organizations **and pri-**8 **vate law firms**.

9 "(b) The commission may enter into contracts with entities that subcon-10 tract with other entities or persons for the provision of public defense ser-11 vices.

"(c) The commission may not enter into a contract or agreement that pays
 appointed counsel a flat fee per case.

"(7) The policies, procedures, standards and guidelines adopted by the commission must be made available in an accessible manner to the public on the commission's website.

"(8) Policies, procedures, standards and guidelines adopted by the com-17 mission supersede any conflicting rules, policies or procedures of the Public 18 Defender Committee, State Court Administrator, circuit courts, the Court of 19 Appeals, the Supreme Court and the Psychiatric Security Review Board re-20lated to the exercise of the commission's administrative responsibilities un-21der this section and transferred duties, functions and powers as they occur. 22"(9) The commission may accept gifts, grants or contributions from any 23source, whether public or private. However, the commission may not accept 24a gift, grant or contribution if acceptance would create a conflict of interest. 25Moneys accepted under this subsection shall be deposited in the Public De-26fense Services Account established by ORS 151.225 and expended for the 27purposes for which given or granted. 28

29 "[(10) With the approval of a majority of the voting members of the com-30 mission, the commission may advocate for or against legislation before the Legislative Assembly or policies or budgets being considered by the Legislative
 Assembly.]

<sup>3</sup> "[(11)] (10) The commission shall request that the Governor include in the <sup>4</sup> Governor's requested budget, for each fiscal period, at a minimum, the <sup>5</sup> amount of funds identified by the commission as being necessary to carry out <sup>6</sup> the duties and activities of the commission.

7 "((12)] (11) The commission may adopt rules pursuant to ORS chapter 183.

8 "SECTION 6. ORS 151.216, as amended by sections 78, 94 and 101, chap-9 ter 281, Oregon Laws 2023, is amended to read:

10 "151.216. (1) The Oregon Public Defense Commission shall:

"(a) Establish and maintain a public defense system that ensures the
 provision of public defense services consistent with the Oregon Constitution,
 the United States Constitution and Oregon and national standards of justice.

14 "(b) Adopt policies for public defense providers that:

15 "(A) Ensure compensation, resources and caseloads are in accordance 16 with [national and regional best practices] the requirements of the Oregon

## 17 and United States Constitutions;

"[(B) Ensure all public defense provider contracts provide for compensation
 that is commensurate with the character of service performed;]

20 "[(C)] (**B**) Ensure funding and resources to support required data col-21 lection and training requirements; and

[(D)] (C) Recognize the need to consider overhead costs that account for the cost of living and business cost differences in each county or jurisdiction, including but not limited to rent, professional membership dues, malpractice insurance and other insurance and other reasonable and usual operating costs.

"(c) Establish operational and contracting systems that allow for oversight, ensure transparency and stakeholder engagement and promote equity,
inclusion and culturally specific representation.

30 "(d) Review the caseload policies described in paragraph (b)(A) of this

subsection annually, and revise the policies as necessary and at least everyfour years.

"(e) Adopt a statewide workload plan, based on the caseload policies described in paragraph (b)(A) of this subsection, that takes into account the needs of each county or jurisdiction, practice structure and type of practice overseen by the commission.

"(f) Submit [the budget of the commission to the Legislative Assembly after
the budget is submitted to the commission by the executive director and approved by the voting members of the commission. The chairperson of the commission shall present the budget to the Legislative Assembly] an agency
request budget to the Oregon Department of Administrative Services
as described in ORS 291.208.

"(g) Adopt a compensation plan, classification system and affirmative
 action plan for the commission that are commensurate with other state
 agencies.

<sup>16</sup> "(h) Adopt policies, procedures, standards and guidelines regarding:

"(A) The determination of financial eligibility of persons entitled to be
 represented by appointed counsel at state expense;

"(B) The appointment of counsel, including the appointment of counsel
 at state expense regardless of financial eligibility in juvenile delinquency
 matters;

"(C) The fair compensation of counsel appointed to represent a person financially eligible for appointed counsel at state expense;

<sup>24</sup> "(D) Appointed counsel compensation disputes;

<sup>25</sup> "(E) The costs associated with the representation of a person by appointed <sup>26</sup> counsel in the state courts that are required to be paid by the state; and

27 "(F) The types of fees and expenses subject to a preauthorization re-28 quirement.

"(i) Reimburse the State Court Administrator from funds deposited in the
Public Defense Services Account established by ORS 151.225 for the costs of

personnel and other costs associated with location of eligibility verification
and screening personnel pursuant to ORS 151.489 by the State Court Administrator.

"(j) Develop, adopt and oversee the implementation, enforcement and 4 modification of policies, procedures, minimum standards and guidelines to  $\mathbf{5}$ ensure that public defense providers are providing effective assistance of 6 counsel consistently to all eligible persons in this state as required by stat-7 ute and the Oregon and United States Constitutions. The policies, proce-8 dures, standards and guidelines described in this paragraph apply to 9 employees of the commission and to any person or entity that contracts with 10 the commission to provide public defense services in this state. 11

"(k) Set minimum standards by which appointed counsel are trained andsupervised.

"(L) Establish a system, policies and procedures for the mandatory col lection of data concerning the operation of the commission and all public
 defense providers.

"(m) Enter into contracts and hire attorneys to bring the delivery of public defense services into and maintain compliance with the minimum policies, procedures, standards and guidelines described in this subsection. All contracts for the provision of public defense services to which the commission is a party must include a requirement for collection by the commission of data determined by the commission to be qualitatively necessary for any report required to be submitted to the Legislative Assembly.

"(n) At least once every two years, report to the interim committees of the Legislative Assembly related to the judiciary, in the manner provided in ORS 192.245, and to the Governor and Chief Justice, concerning compliance metrics for the minimum standards described in this subsection and recommendations for legislative changes.

"(o) Develop standard operating expectations for persons and entities
 providing public defense services.

"(p) In consultation with the Judicial Department, ensure the existence of policies that create a standardized process for determining and verifying financial eligibility for appointed counsel under ORS 151.485.

"(q) Ensure access to systematic and comprehensive training programs for
attorneys for the purpose of meeting statewide standards set by the commission.

"(r) Enter into contracts or interagency agreements with the Oregon Department of Administrative Services for the purpose of supporting state
public defense population forecasts and other related forecasts.

"(s) Establish any other policies, procedures, standards and guidelines for
 the conduct of the commission's affairs and promulgate policies necessary to
 carry out all powers and duties of the commission.

"(2) When establishing the minimum policies, procedures, standards and
 guidelines described in this section, the commission shall adhere to the fol lowing principles:

"(a) Appointed counsel shall be provided sufficient time and a space
 where attorney-client confidentiality is safeguarded for meetings with cli ents.

"(b) The workload of appointed counsel must be controlled to permit effective representation. Economic disincentives or incentives that impair the ability of appointed counsel to provide effective assistance of counsel must be avoided. The commission may develop workload controls to enhance appointed counsel's ability to provide effective representation.

"(c) The ability, training and experience of appointed counsel must match
the nature and complexity of the case to which the counsel is appointed.

"(d) The same appointed counsel shall continuously represent a client
 throughout the pendency of the case and shall appear at every court appearance other than ministerial hearings.

29 "(e) The commission shall establish continuing legal education require-30 ments for public defense providers who are employed by or contract with the commission that are specific to the subject matter area and practice of each
 type of court-appointed counsel.

"(f) The commission and public defense providers shall systematically review appointed counsel for efficiency and for effective representation according to commission standards.

6 "(3) The commission shall be organized in a manner for the effective de-7 livery of public defense services as prescribed by the policies and procedures 8 created pursuant to statute to financially eligible persons and consistent 9 with the budgetary structure established for the commission by the Legisla-10 tive Assembly.

"(4) The commission shall hire attorneys to serve as appointed counsel, including at the trial level in Oregon circuit courts, and shall establish a trial division within the commission consisting of attorneys employed by the commission who are trial-level public defense providers.

"(5)(a) The commission shall establish, supervise and maintain a panel of qualified counsel who contract with the commission and are directly assigned to cases. The commission shall develop a process for certification of attorneys to the panel with periodic eligibility and case review. Panel attorneys are not employees of the commission.

20 "(b) The payment of panel counsel:

"(A) May not be lower than the hourly rate established by the commission.

"(B) Shall be adjusted to reflect the same percentage amount of any positive cost of living adjustment granted to employees in the management service in other executive branch agencies.

"(C) May not provide a financial conflict of interest or economic incentives or disincentives that impair an attorney's ability to provide effective representation.

29 "(6)(a) The commission may enter into contracts for the provision of 30 public defense services with nonprofit public defense organizations **and pri-**

### 1 vate law firms.

"(b) The commission may not enter into a contract or agreement that pays
appointed counsel a flat fee per case.

"(7) The policies, procedures, standards and guidelines adopted by the
commission must be made available in an accessible manner to the public
on the commission's website.

"(8) Policies, procedures, standards and guidelines adopted by the commission supersede any conflicting rules, policies or procedures of the Public Defender Committee, State Court Administrator, circuit courts, the Court of Appeals, the Supreme Court and the Psychiatric Security Review Board related to the exercise of the commission's administrative responsibilities under this section and transferred duties, functions and powers as they occur.

"(9) The commission may accept gifts, grants or contributions from any source, whether public or private. However, the commission may not accept a gift, grant or contribution if acceptance would create a conflict of interest. Moneys accepted under this subsection shall be deposited in the Public Defense Services Account established by ORS 151.225 and expended for the purposes for which given or granted.

"[(10) With the approval of a majority of the voting members of the commission, the commission may advocate for or against legislation before the Legislative Assembly or policies or budgets being considered by the Legislative Assembly.]

"[(11)] (10) The commission shall request that the Governor include in the Governor's requested budget, for each fiscal period, at a minimum, the amount of funds identified by the commission as being necessary to carry out the duties and activities of the commission.

"[(12)] (11) The commission may adopt rules pursuant to ORS chapter 183.
"<u>SECTION 7.</u> ORS 151.219 is amended to read:

"151.219. (1) The executive director of the Oregon Public Defense Com mission shall:

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1 "(a) Designate a deputy director of the commission who serves at the 2 pleasure of the executive director.

3 "(b) Hire necessary staff for the commission.

"(c) Recommend to the commission how to establish and maintain, in a
cost-effective manner, the delivery of legal services to persons entitled to,
and, where applicable, financially eligible for, appointed counsel at state
expense under Oregon statutes, the Oregon Constitution, the United States
Constitution and consistent with Oregon and national standards of justice.

9 "(d) Implement and ensure compliance with contracts, policies, proce-10 dures, standards and guidelines adopted by the commission or required by 11 statute.

"(e) Prepare and submit to the commission for its approval the biennial
budget of the commission.

14 "(f) Negotiate contracts, as appropriate, for providing legal services to 15 persons eligible for appointed counsel at state expense.

16 "(g) Employ personnel or contract for services as necessary to carry out 17 the responsibilities of the executive director and the commission.

18 "(h) Supervise the personnel, operation and activities of the commission.

"(i) Provide services, facilities and materials necessary for the performance of the duties, functions and powers of the commission.

21 "(j) Pay the expenses of the commission.

"(k) Prepare and submit to the members of the commission an annual report of the activities of the commission.

"(L) Provide for legal representation, advice and consultation for the commission, its members, the executive director and staff of the commission who require such services or who are named as defendants in lawsuits arising from their duties, functions and responsibilities. If requested by the executive director, the Attorney General may also provide for legal representation, advice and consultation for the commission, its members, the executive director and staff of the commission in litigation.

"(m) Maintain an accurate and current list of all attorneys providing public defense services in this state under the supervision, employment or contractual authority of the commission, and the
qualifications for each attorney.

5 "(2) The executive director may:

"(a) Designate persons as representatives of the executive director for the
purposes of determining and paying bills submitted to the commission and
determining preauthorization for incurring fees and expenses under ORS
135.055.

"(b) Establish an external advisory group to assist in developing the
 standard operating expectations for persons and entities providing public
 defense services.

"SECTION 8. ORS 151.219, as amended by section 95, chapter 281, Oregon
 Laws 2023, is amended to read:

15 "151.219. (1) The executive director of the Oregon Public Defense Com-16 mission shall:

"(a) Designate a deputy director of the commission who serves at thepleasure of the executive director.

19 "(b) Hire necessary staff for the commission.

"(c) Recommend to the commission how to establish and maintain, in a cost-effective manner, the delivery of legal services to persons entitled to, and, where applicable, financially eligible for, appointed counsel at state expense under Oregon statutes, the Oregon Constitution, the United States Constitution and consistent with Oregon and national standards of justice.

"(d) Implement and ensure compliance with contracts, policies, proce dures, standards and guidelines adopted by the commission or required by
 statute.

"(e) Prepare and submit to the commission for its approval the biennial
budget of the commission.

30 "(f) Negotiate contracts, as appropriate, for providing legal services to

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persons eligible for appointed counsel at state expense in accordance with
ORS 151.216 (5) and (6).

"(g) Employ personnel or contract for services as necessary to carry out
the responsibilities of the executive director and the commission.

5 "(h) Supervise the personnel, operation and activities of the commission.

6 "(i) Provide services, facilities and materials necessary for the perform-7 ance of the duties, functions and powers of the commission.

8 "(j) Pay the expenses of the commission.

9 "(k) Prepare and submit to the members of the commission an annual re-10 port of the activities of the commission.

"(L) Provide for legal representation, advice and consultation for the commission, its members, the executive director and staff of the commission who require such services or who are named as defendants in lawsuits arising from their duties, functions and responsibilities. If requested by the executive director, the Attorney General may also provide for legal representation, advice and consultation for the commission, its members, the executive director and staff of the commission in litigation.

"(m) Maintain an accurate and current list of all attorneys provid ing public defense services in this state under the supervision, em ployment or contractual authority of the commission, and the
 qualifications for each attorney.

22 "(2) The executive director may:

"(a) Designate persons as representatives of the executive director for the
purposes of determining and paying bills submitted to the commission and
determining preauthorization for incurring fees and expenses under ORS
135.055.

"(b) Establish an external advisory group to assist in developing the
standard operating expectations for persons and entities providing public
defense services.

30 "SECTION 9. Section 10 of this 2025 Act is added to and made a part

1 of ORS 151.211 to 151.221.

"SECTION 10. (1) The Oregon Public Defense Commission may enter into a contract with an entity that subcontracts with other entities or persons for the provision of public defense services only if the entity operates in accordance with standards and requirements established by the commission either through adopted policies or contract language approved by the Department of Justice.

8 "(2) The standards and requirements described in subsection (1) of
9 this section must include, but are not limited to:

"(a) A requirement that the entity have a designated administrator
 with authority to manage case distribution, address concerns and
 complaints and serve as the point contact for external matters;

"(b) A requirement that the entity have defined policies concerning
 membership structure, including policies on admission criteria, par ticipation expectations and decision-making authority;

"(c) A requirement that the entity have internal policies and pro cedures for conflict resolution, ethical compliance and the removal of
 members due to misconduct or nonparticipation;

"(d) A requirement that the entity comply with commission over sight, reporting requirements and other applicable policies and proce dures of the commission; and

"(e) A requirement that the entity hold regular meetings among its
 members or governing body, as appropriate for its size and structure.

"(3) The standards and requirements described in subsection (1) of this section for an entity with five or more attorney members must additionally include a requirement that the entity have a board of directors or a steering committee with responsibilities that include but are not limited to the following:

29 "(a) The approval of entity policies, budgets and initiatives;

<sup>30</sup> "(b) Ensuring attorney performance and compliance with legal and

# 1 financial obligations;

2 "(c) Oversight of the administrator; and

<sup>3</sup> "(d) Resolving disputes among members of the entity.

4 "SECTION 11. Section 10 of this 2025 Act becomes operative on July
5 1, 2027.

6 "SECTION 12. Section 10 of this 2025 Act is repealed on July 1, 2033.

"SECTION 13. This 2025 Act being necessary for the immediate
preservation of the public peace, health and safety, an emergency is
declared to exist, and this 2025 Act takes effect on its passage.".

10