HB 3881-1 (LC 846) 3/27/25 (TSB/ps)

Requested by Representative BOWMAN

## PROPOSED AMENDMENTS TO HOUSE BILL 3881

- On page 1 of the printed bill, delete lines 5 through 26 and delete pages
- 2 2 through 9 and insert:
- "SECTION 1. ORS 279C.533 is amended to read:
- 4 "279C.533. (1) As used in this section:
- 5 "(a) 'Apprentice' has the meaning given that term in ORS 660.010.
- 6 "(b) 'Apprenticeable occupation' has the meaning given that term in ORS 660.010.
- 8 "(c) 'Apprenticeship agreement' has the meaning given that term in ORS 9 660.010.
- "(d) 'Apprenticeship training program' means the total system of appren-
- 11 ticeship that a particular local joint committee, as defined in ORS 660.010,
- operates, including the local joint committee's registered standards and all
- 13 other terms and conditions for qualifying, recruiting, selecting, employing
- 14 and training apprentices in an apprenticeable occupation.
- "(e) 'Minority individual' has the meaning given that term in ORS 200.005.
- "(f)(A) 'Qualifying agency' means:
- "[(A)] (i) A state contracting agency; [and]
- "[(B)] (ii) The Higher Education Coordinating Commission[,];
- "(iii) A public university listed in ORS 352.002; [and]
- "(iv) A community college district, as defined in ORS 341.005[,];
- "(v) A school district, as defined in ORS 330.003, that applies for a

## matching fund grant from the Department of Education under ORS 2 286A.801;

- "(B) A commission, university, school or district listed in subparagraph (A) of this paragraph is a qualifying agency only to the extent
  that the commission, [the] university, school or [the] district uses funds paid
  directly or indirectly from the State Treasury for all or a portion of the
  construction costs of a public improvement.
- 8 "(g) 'Veteran' has the meaning given that term in ORS 408.225.
- 9 "(h) 'Woman' has the meaning given that term in ORS 200.005.
- "(2) A qualifying agency shall provide in each public improvement contract for which the contract price exceeds \$3 million that the contractor shall:
  - "(a) Employ apprentices to perform 12 percent or more of the work hours that workers in apprenticeable occupations perform for each contract on the public improvement; and
- "(b) Require in each subcontract with a contract price of \$750,000 or more that the subcontractor employ apprentices to perform 12 percent or more of the work hours that workers in apprenticeable occupations perform on the subcontract.
  - "(3) A contractor or subcontractor shall pay an apprentice for work on the public improvement at the hourly rate to which the apprentice is entitled under an apprenticeship agreement or that the apprenticeship training program specifies.
  - "(4)(a) A qualifying agency shall require as a material provision of a public improvement contract that the contractor establish and implement a plan for outreach to and recruitment and retention of women, minority individuals and veterans to perform work under the public improvement contract, with an aspirational target of having individuals in one or more of these groups to compose at least 15 percent of the total number of workers who perform work under the public improvement contract. A contractor's

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- plan for outreach, recruitment and retention must require the contractor to, at a minimum:
- "(A) Advertise employment opportunities available under the public improvement contract in general circulation publications, trade association publications and publications that serve an audience or readership that consists primarily of minority individuals, women or veterans;
- "(B) Follow up on the contractor's initial solicitations of interest by contacting minority individuals, women or veterans who expressed interest in or responded to the initial solicitation to determine with certainty whether the minority individual, woman or veteran is interested in the opportunities described in subparagraph (A) of this paragraph;
  - "(C) Provide all persons who express continued interest with adequate information about hiring qualifications, pay rates, benefits, the expected duration of employment, work hours and other conditions of employment under the public improvement contract;
  - "(D) Make efforts to encourage minority individuals, women and veterans to seek employment under the public improvement contract that the contractor may reasonably expect will produce a level of participation that meets the aspirational target described in this paragraph; and
  - "(E) Use the services of minority community organizations, local, state, federal and tribal governments or other organizations that have recruiting, training and otherwise assisting minority individuals, women and veterans as the organization's primary purpose or mission to assist the contractor with outreach, recruitment and retention.
  - "(b) A contractor shall demonstrate adequate good faith efforts to comply with the requirements of paragraph (a)(A) to (E) of this subsection.
- "(c) A contractor shall require any subcontractor with which the contractor has a subcontract with a contract price of \$750,000 or more to comply with the requirements set forth for the contractor in paragraph (a) of this subsection.

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- "(5)(a) A contractor shall report the extent of the contractor's compliance with this section and the compliance of a subcontractor described in subsection (4)(c) of this section to the qualifying agency on forms, in a format and with contents the Commissioner of the Bureau of Labor and Industries specifies by rule, and at regular intervals that the qualifying agency specifies in the public improvement contract.
- "(b) A qualifying agency shall require the contractor to submit for each 7 contract and subcontract the report described in paragraph (a) of this sub-8 section as part of, or as a supplement to, certified statements required under 9 ORS 279C.845, shall require [contractors] the contractor to preserve the re-10 ports as provided for certified statements in ORS 279C.845 (5), may disclose 11 the reports as provided in ORS 279C.845 (6) and may enforce a failure to 12 submit a report as provided in ORS 279C.845 (7). The reports described in 13 this subsection must include, at a minimum, for each contract or subcontract 14 related to the public improvement contract: 15
- 16 "(A) The name of or other identification for the public improvement 17 project;
- 18 "(B) The city or county in which the public improvement project is lo-19 cated;
  - "(C) A detailed accounting of:

- "(i) The total number of hours of work that workers performed under each contract and subcontract;
- "(ii) The total number of hours of work that workers performed in each apprenticeable trade or craft for each contract and subcontract on the public improvement;
- "(iii) The total number of hours of work that apprentices performed for each contract and subcontract on the public improvement; and
- "(iv) The total number of hours of work that apprentices in each trade or craft performed for each contract and subcontract on the public improvement; and

"(D) The total number of workers who performed construction work and the total numbers of minority individuals, women and veterans who performed construction work under the public improvement contract. A report under this subparagraph must separately list for each worker the worker's race, ethnicity, gender, veteran status and, as applicable, trade, craft or job category. The Commissioner of the Bureau of Labor and Industries by rule may specify a method for identifying, collecting and reporting the information required under this subparagraph, which may consist of methods the United States Equal Employment Opportunity Commission prescribes in regulations the United States Equal Employment Opportunity Commission adopts under Title VII of the Civil Rights Act of 1964, 42 U.S.C. 2000e et seq. "(6) At least 30 days before making any final payment to a contractor under a public improvement contract, a qualifying agency shall determine the extent of the contractor's compliance with the requirements in subsections (2) and (3) of this section. The qualifying agency shall base the determination on the ratio between the actual number of work hours that workers in apprenticeable occupations performed for each contract and subcontract on the public improvement and the actual number of work hours that apprentices performed for each contract and subcontract on the public improvement, as shown in reports the qualifying agency receives under subsection (5) of this section.

"(7)(a) Not later than 30 days after making a final payment to a contractor under a public improvement contract, a qualifying agency shall report to the Bureau of Labor and Industries the information the qualifying agency collected from the contractor under subsection (5) of this section, together with the qualifying agency's determination under subsection (6) of this section as to whether the contractor and any subcontractor met the requirements for employing and paying apprentices set forth in subsections (2) and (3) of this section. The bureau may specify the form and contents of a report under this paragraph and may require the qualifying agency to also

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1 report aggregated data.

- "(b) Not later than January 2 of each odd-numbered year, the bureau shall report to a committee of the Legislative Assembly that considers matters related to apprenticeship and apprenticeship utilization on public improvement contracts the following data concerning each public improvement contract and subcontract that each qualifying agency completed within the previous two years:
- 8 "(A) The total number of hours of work that workers performed for each contract or subcontract on all public improvement projects;
  - "(B) The total number of hours of work that workers performed in each apprenticeable trade and craft for each contract and subcontract on all public improvement projects;
  - "(C) The total number of hours of work that apprentices performed for each contract and subcontract on all public improvement projects;
  - "(D) The total number of hours of work that apprentices in each apprenticeable trade or craft performed for each contract and subcontract on all public improvement projects;
  - "(E) The total number of minority individuals, women and veterans who performed work on the public improvement projects; and
  - "(F) Any additional information the bureau determines is necessary to carry out the purposes of this section.
  - "(8)(a) A qualifying agency shall reduce the payment due under a public improvement contract to a contractor that does not meet the requirements set forth under subsections (2) and (3) of this section. The amount of the reduction must be equivalent to the difference between the total number of work hours that apprentices in apprenticeable occupations should have performed on the public improvement project to meet the requirement set forth in subsection (2) of this section less the total number of work hours that apprentices in apprenticeable occupations actually performed on the public improvement project, multiplied by \$15 per hour.

- "(b)(A) Except as provided in subparagraph (B) of this paragraph,
- 2 the qualifying agency shall pay the amount of the reduction under paragraph
- 3 (a) of this subsection to the State Treasury to the credit of the Bureau of
- 4 Labor and Industries Account established under ORS 651.160. The bureau
- 5 shall use the amount deposited to fund expansions of apprenticeship training
- 6 programs, with a focus on programs in areas of this state where contractors
- 7 did not meet the targets specified in subsection (2) of this section.
- 8 "(B) If the qualifying agency is a school district described in sub-
- 9 section (1)(f)(A)(v) of this section, the qualifying agency shall retain
- 10 the amount of the reduction described in paragraph (a) of this sub
  - section and deposit the amount in the school district general fund.
- "(c) A contractor, in a subcontract related to the contractor's public im-
- 13 provement contract, may provide to the same extent described in paragraph
- 14 (a) of this subsection for a reduction in the amount due to the subcontractor
- if the subcontractor fails to perform the subcontract in accordance with the
- 16 contractor's requirements under subsections (2) and (3) of this section. The
- 17 contractor may also provide in the contract for a reduction in the amount
- due a subcontractor that fails to comply with subsection (4)(c) of this sec-
- 19 tion.

- "(9) This section does not apply to a public contract that a qualifying
- 21 agency enters into under ORS 279B.080.
- "SECTION 2. ORS 279C.533, as amended by section 2, chapter 504,
- Oregon Laws 2023, is amended to read:
- 24 "279C.533. (1) As used in this section:
- "(a) 'Apprentice' has the meaning given that term in ORS 660.010.
- 26 "(b) 'Apprenticeable occupation' has the meaning given that term in ORS
- 27 660.010.
- 28 "(c) 'Apprenticeship agreement' has the meaning given that term in ORS
- 29 660.010.
- "(d) 'Apprenticeship training program' means the total system of appren-

- 1 ticeship that a particular local joint committee, as defined in ORS 660.010,
- 2 operates, including the local joint committee's registered standards and all
- 3 other terms and conditions for qualifying, recruiting, selecting, employing
- 4 and training apprentices in an apprenticeable occupation.
- 5 "(e) 'Minority individual' has the meaning given that term in ORS 200.005.
- 6 "(f)(**A**) 'Qualifying agency' means:

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- 7 "[(A)] (i) A state contracting agency; [and]
- 8 "[(B)] (ii) The Higher Education Coordinating Commission[,];
- 9 "(iii) A public university listed in ORS 352.002; [and]
- "(iv) A community college district, as defined in ORS 341.005[,];
- "(v) A school district, as defined in ORS 330.003, that applies for a matching fund grant from the Department of Education under ORS 286A.801;
  - "(B) A commission, university, school or district listed in subparagraph (A) of this paragraph is a qualifying agency only to the extent that the commission, [the] university, school or [the] district uses funds paid directly or indirectly from the State Treasury for all or a portion of the construction costs of a public improvement.
- "(g) 'Veteran' has the meaning given that term in ORS 408.225.
- 20 "(h) 'Woman' has the meaning given that term in ORS 200.005.
- "(2) A qualifying agency shall provide in each public improvement contract for which the contract price exceeds \$3 million that the contractor shall:
- "(a) Employ apprentices to perform 15 percent or more of the work hours that workers in apprenticeable occupations perform for each contract on the public improvement; and
- "(b) Require in each subcontract with a contract price of \$750,000 or more that the subcontractor employ apprentices to perform 15 percent or more of the work hours that workers in apprenticeable occupations perform on the subcontract.

- "(3) A contractor or subcontractor shall pay an apprentice for work on the public improvement at the hourly rate to which the apprentice is entitled under an apprenticeship agreement or that the apprenticeship training program specifies.
- "(4)(a) A qualifying agency shall require as a material provision of a 5 public improvement contract that the contractor establish and implement a 6 plan for outreach to and recruitment and retention of women, minority in-7 dividuals and veterans to perform work under the public improvement con-8 tract, with an aspirational target of having individuals in one or more of 9 these groups to compose at least 15 percent of the total number of workers 10 who perform work under the public improvement contract. A contractor's 11 plan for outreach, recruitment and retention must require the contractor to, 12 at a minimum: 13
  - "(A) Advertise employment opportunities available under the public improvement contract in general circulation publications, trade association publications and publications that serve an audience or readership that consists primarily of minority individuals, women or veterans;
  - "(B) Follow up on the contractor's initial solicitations of interest by contacting minority individuals, women or veterans who expressed interest in or responded to the initial solicitation to determine with certainty whether the minority individual, woman or veteran is interested in the opportunities described in subparagraph (A) of this paragraph;
  - "(C) Provide all persons who express continued interest with adequate information about hiring qualifications, pay rates, benefits, the expected duration of employment, work hours and other conditions of employment under the public improvement contract;
- "(D) Make efforts to encourage minority individuals, women and veterans
  to seek employment under the public improvement contract that the contractor may reasonably expect will produce a level of participation that
  meets the aspirational target described in this paragraph; and

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- "(E) Use the services of minority community organizations, local, state,
- 2 federal and tribal governments or other organizations that have recruiting,
- 3 training and otherwise assisting minority individuals, women and veterans
- 4 as the organization's primary purpose or mission to assist the contractor
- 5 with outreach, recruitment and retention.
- 6 "(b) A contractor shall demonstrate adequate good faith efforts to comply
  7 with the requirements of paragraph (a)(A) to (E) of this subsection.
- 8 "(c) A contractor shall require any subcontractor with which the con-9 tractor has a subcontract with a contract price of \$750,000 or more to comply 10 with the requirements set forth for the contractor in paragraph (a) of this
- 11 subsection.

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- "(5)(a) A contractor shall report the extent of the contractor's compliance with this section and the compliance of a subcontractor described in subsection (4)(c) of this section to the qualifying agency on forms, in a format and with contents the Commissioner of the Bureau of Labor and Industries specifies by rule, and at regular intervals that the qualifying agency specifies in the public improvement contract.
- "(b) A qualifying agency shall require the contractor to submit for each 18 contract and subcontract the report described in paragraph (a) of this sub-19 section as part of, or as a supplement to, certified statements required under 20 ORS 279C.845, shall require [contractors] the contractor to preserve the re-21 ports as provided for certified statements in ORS 279C.845 (5), may disclose 22 the reports as provided in ORS 279C.845 (6) and may enforce a failure to 23 submit a report as provided in ORS 279C.845 (7). The reports described in 24 this subsection must include, at a minimum, for each contract or subcontract 25 related to the public improvement contract: 26
- 27 "(A) The name of or other identification for the public improvement 28 project;
- 29 "(B) The city or county in which the public improvement project is lo-30 cated;

"(C) A detailed accounting of:

- "(i) The total number of hours of work that workers performed under each contract and subcontract;
- "(ii) The total number of hours of work that workers performed in each apprenticeable trade or craft for each contract and subcontract on the public improvement;
- 7 "(iii) The total number of hours of work that apprentices performed for 8 each contract and subcontract on the public improvement; and
- "(iv) The total number of hours of work that apprentices in each trade or craft performed for each contract and subcontract on the public improvement; and
  - "(D) The total number of workers who performed construction work and the total numbers of minority individuals, women and veterans who performed construction work under the public improvement contract. A report under this subparagraph must separately list for each worker the worker's race, ethnicity, gender, veteran status and, as applicable, trade, craft or job category. The Commissioner of the Bureau of Labor and Industries by rule may specify a method for identifying, collecting and reporting the information required under this subparagraph, which may consist of methods the United States Equal Employment Opportunity Commission prescribes in regulations the United States Equal Employment Opportunity Commission adopts under Title VII of the Civil Rights Act of 1964, 42 U.S.C. 2000e et seq.
    - "(6) At least 30 days before making any final payment to a contractor under a public improvement contract, a qualifying agency shall determine the extent of the contractor's compliance with the requirements in subsections (2) and (3) of this section. The qualifying agency shall base the determination on the ratio between the actual number of work hours that workers in apprenticeable occupations performed for each contract and subcontract on the public improvement and the actual number of work hours that apprentices performed for each contract and subcontract on the public

- improvement, as shown in reports the qualifying agency receives under subsection (5) of this section.
- "(7)(a) Not later than 30 days after making a final payment to a con-3 tractor under a public improvement contract, a qualifying agency shall re-4 port to the Bureau of Labor and Industries the information the qualifying 5 agency collected from the contractor under subsection (5) of this section, 6 together with the qualifying agency's determination under subsection (6) of 7 this section as to whether the contractor and any subcontractor met the re-8 quirements for employing and paying apprentices set forth in subsections (2) 9 and (3) of this section. The bureau may specify the form and contents of a 10 report under this paragraph and may require the qualifying agency to also 11 report aggregated data. 12
  - "(b) Not later than January 2 of each odd-numbered year, the bureau shall report to a committee of the Legislative Assembly that considers matters related to apprenticeship and apprenticeship utilization on public improvement contracts the following data concerning each public improvement contract and subcontract that each qualifying agency completed within the previous two years:
  - "(A) The total number of hours of work that workers performed for each contract or subcontract on all public improvement projects;
  - "(B) The total number of hours of work that workers performed in each apprenticeable trade or craft for each contract and subcontract on all public improvement projects;
  - "(C) The total number of hours of work that apprentices performed for each contract and subcontract on all public improvement projects;
- "(D) The total number of hours of work that apprentices in each apprenticeable trade or craft performed for each contract and subcontract on all public improvement projects;
- "(E) The total number of minority individuals, women and veterans who performed work on the public improvement projects; and

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- "(F) Any additional information the bureau determines is necessary to carry out the purposes of this section.
- "(8)(a) A qualifying agency shall reduce the payment due under a public improvement contract to a contractor that does not meet the requirements set forth under subsections (2) and (3) of this section. The amount of the reduction must be equivalent to the difference between the total number of work hours that apprentices in apprenticeable occupations should have per-formed on the public improvement project to meet the requirement set forth in subsection (2) of this section less the total number of work hours that apprentices in apprenticeable occupations actually performed on the public improvement project, multiplied by \$15 per hour.
  - "(b)(A) Except as provided in subparagraph (B) of this paragraph, the qualifying agency shall pay the amount of the reduction under paragraph (a) of this subsection to the State Treasury to the credit of the Bureau of Labor and Industries Account established under ORS 651.160. The bureau shall use the amount deposited to fund expansions of apprenticeship training programs, with a focus on programs in areas of this state where contractors did not meet the targets specified in subsection (2) of this section.
  - "(B) If the qualifying agency is a school district described in subsection (1)(f)(A)(v) of this section, the qualifying agency shall retain the amount of the reduction described in paragraph (a) of this subsection and deposit the amount in the school district general fund.
  - "(c) A contractor, in a subcontract related to the contractor's public improvement contract, may provide to the same extent described in paragraph (a) of this subsection for a reduction in the amount due to the subcontractor if the subcontractor fails to perform the subcontract in accordance with the contractor's requirements under subsections (2) and (3) of this section. The contractor may also provide in the contract for a reduction in the amount due a subcontractor that fails to comply with subsection (4)(c) of this section.

"(9) This section does not apply to a public contract that a qualifying agency enters into under ORS 279B.080.

"SECTION 3. The amendments to ORS 279C.533 by sections 1 and 2 of this 2025 Act apply to a procurement for a public improvement that a qualifying agency solicits, or, if the qualifying agency does not solicit the procurement, to a public improvement contract into which the qualifying agency enters on or after the operative date specified in section 4 of this 2025 Act.

"SECTION 4. (1) The amendments to ORS 279C.533 by sections 1 and 2 of this 2025 Act become operative on January 1, 2026.

"(2) The Attorney General, the Commissioner of the Bureau of Labor and Industries, the Director of the Oregon Department of Administrative Services, the Director of Transportation and a qualifying agency, as defined in ORS 279C.533, as amended by sections 1 and 2 of this 2025 Act, that adopts rules under ORS 279A.065 or 279A.070, or under another provision of law that provides for adopting rules related to public contracting, may adopt rules and take any other action before the operative date specified in subsection (1) of this section that is necessary to enable the Attorney General, the commissioner, the directors or the qualifying agency, on and after the operative date specified in subsection (1) of this section, to undertake and exercise all of the duties, functions and powers conferred on the Attorney General, the commissioner, the directors or the qualifying agency under the amendments to ORS 279C.533 by sections 1 and 2 of this 2025 Act.

"SECTION 5. This 2025 Act takes effect on the 91st day after the date on which the 2025 regular session of the Eighty-third Legislative Assembly adjourns sine die.".