

A-Engrossed Senate Bill 1180

Ordered by the Senate May 27
Including Senate Amendments dated May 27

Sponsored by Senator TAYLOR; Senator MANNING JR

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure. The statement includes a measure digest written in compliance with applicable readability standards.

Digest: The Act tells LPRO to give the legislature a list of each IM petition that may be on the next general election ballot. The Act provides for a process for the legislature to hold hearings on those petitions. (Flesch Readability Score: 62.8).

[Digest: The Act tells the SOS to give the legislature a list of each IM petition that may be on the next general election ballot. The Act provides for a process for the legislature to hold public hearings on those petitions. (Flesch Readability Score: 61.7).]

Requires the *[Secretary of State]* **Legislative Policy and Research Director** to submit to the Legislative Assembly, by *[November]* **December** 1 of each odd-numbered year, a list of each prospective statewide initiative petition that has been filed for the next general election. Requires the submission to include the text, ballot title and total number of signatures gathered for each prospective petition. *[Requires the secretary to provide updates during the first week of December, January and February.]*

Permits legislative leadership to request impartial analyses and summaries *[by nonpartisan legislative staff]* for each prospective petition provided by the *[secretary]* **director**. *[Requires nonpartisan legislative staff to provide legislative leadership with impartial analyses of the policy, fiscal and revenue impacts and legality for each prospective petition as requested by legislative leadership.]*

[Requires legislative leadership to use the analyses from nonpartisan staff to determine whether the state would benefit from holding public hearings on one or more prospective petitions during the even-year session.]

A BILL FOR AN ACT

Relating to ballot measures; creating new provisions; and amending ORS 250.125.

Be It Enacted by the People of the State of Oregon:

SECTION 1. Section 2 of this 2025 Act is added to and made a part of ORS chapter 250.

SECTION 2. (1) As used in this section:

(a) “Legislative leadership” means the President and majority and minority leaders of the Senate and Speaker and majority and minority leaders of the House of Representatives.

(b) “Prospective petition” means a petition for a state measure to be initiated that, if sufficient signatures are collected, would be approved or rejected by the people at the next general election.

(2) Not later than December 1 of each odd-numbered year, the Legislative Policy and Research Director shall submit to the Legislative Assembly:

(a) A list of each prospective petition; and

(b) For each prospective petition, the text, ballot title and total number of signatures the chief petitioner, or agent on behalf of the chief petitioner, has filed with the Secretary of State as of the submission date.

(3) Legislative leadership may hold informational hearings on prospective petitions submitted under subsection (2) of this section during the:

NOTE: Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted. New sections are in **boldfaced** type.

1 **(a) Interim that follows a regular session of the Legislative Assembly in an odd-numbered**
2 **year;**

3 **(b) Regular session of the Legislative Assembly in an even-numbered year; or**

4 **(c) Interim that follows a regular session of the Legislative Assembly in an even-**
5 **numbered year.**

6 **(4) As part of the informational hearings held under subsection (3) of this section, legis-**
7 **lative leadership may request an impartial:**

8 **(a) Summary that describes the policy if the prospective petition is enacted into law;**

9 **(b) Analysis of the fiscal impact to the state if the prospective petition is enacted into**
10 **law;**

11 **(c) Analysis of the revenue impact to the state if the prospective petition is enacted into**
12 **law; and**

13 **(d) Analysis to determine if any constitutional or other legal concerns would be raised**
14 **if the prospective petition is enacted into law.**

15 **SECTION 3.** ORS 250.125 is amended to read:

16 250.125. (1) When a state measure involves expenditure of public moneys by the state, reduction
17 of expenditure of public moneys by the state, reduction of state revenues or raising of funds by the
18 state by imposing any tax or incurring any indebtedness, the financial estimate committee created
19 under this section shall estimate:

20 (a) The amount of direct expenditure, direct reduction of expenditure, direct reduction in state
21 revenues, direct tax revenue or indebtedness and interest that will be required to meet the pro-
22 visions of the measure if it is enacted; and

23 (b) The aggregate amount of direct expenditure, direct reduction of expenditure, direct reduction
24 in revenues, direct tax revenue or indebtedness and interest that will be required by any city,
25 county or district to meet the provisions of the measure if it is enacted.

26 (2) For a state measure for which an estimate is required to be prepared under subsection (1)
27 of this section, the financial estimate committee may estimate the aggregate amount of direct ex-
28 penditure, direct reduction of expenditure, direct reduction in revenues, direct tax revenue or
29 indebtedness and interest that will be required by any federally recognized Native American or
30 American Indian tribal government to meet the provisions of the measure if it is enacted.

31 (3) If the Legislative Assembly has enacted a law that will apply only if the measure for which
32 an estimate is required to be prepared under subsection (1) of this section is not enacted, the fi-
33 nancial estimate committee may also estimate the amount of direct expenditure, direct reduction of
34 expenditure, direct reduction in revenues, direct tax revenue or indebtedness and interest that will
35 result for the state, any city, county or district or any federally recognized Native American or
36 American Indian tribal government if the measure is not enacted.

37 (4) For a state measure for which an estimate is required to be prepared under subsection (1)
38 of this section, the financial estimate committee shall consult with the Legislative Revenue Officer
39 to determine if the measure has potentially significant indirect economic or fiscal effects. If the
40 committee determines that the indirect economic or fiscal effects of the measure are significant and
41 can be estimated, the Legislative Revenue Officer shall prepare on behalf of the committee an im-
42 partial estimate of the indirect economic or fiscal effects of the measure. The Legislative Revenue
43 Officer shall use the best available economic models and data to produce the estimate. The financial
44 estimate committee shall incorporate relevant parts of the estimate prepared by the Legislative Re-
45 venue Officer, **and include any analysis requested by legislative leadership under section 2 of**

this 2025 Act, into the estimate prepared by the committee under subsection (1) of this section.

(5) Except as provided in subsection (6) of this section, the estimates described in subsections (1) to (3) of this section shall be printed in the voters' pamphlet and on the ballot. The estimates shall be impartial, simple and understandable and shall include the following information:

(a) A statement of the amount of financial effect on state, local or tribal government expenditures, revenues or indebtedness, expressed as a specific amount or as a range of amounts;

(b) A statement of any recurring annual amount of financial effect on state, local or tribal government expenditures, revenues or indebtedness;

(c) A description of the most likely financial effect or effects of the adoption of the measure; and

(d) If an estimate is made under subsection (3) of this section, a description of the most likely financial effect or effects if the measure is not enacted.

(6) If the financial estimate committee determines that the measure will have no financial effect on state, local or tribal government expenditures, revenues or indebtedness or that the financial effect on state, local or tribal government expenditures, revenues or indebtedness will not exceed \$100,000, the committee shall prepare and file with the Secretary of State a statement declaring that the measure will have no financial effect or that the financial effect will not exceed \$100,000. The statement shall be printed in the voters' pamphlet and on the ballot.

(7) If the financial estimate committee determines that the measure will have a financial effect on state, local or tribal government expenditures in excess of \$100,000 and that the measure does not include a dedicated funding source to pay for the new expenditures required, the committee shall prepare and file with the Secretary of State the statement "MEASURE SPENDS MONEY WITHOUT IDENTIFYING A FUNDING SOURCE." A statement prepared under this subsection shall be printed in bold in the voters' pamphlet immediately following the printing of the estimates described in subsections (1) to (3) of this section.

(8) In addition to the estimates described in subsections (1) to (3) of this section, if the financial estimate committee considers it necessary, the committee may prepare and file with the Secretary of State an impartial, simple and understandable statement explaining the financial effects of the measure. The statement may not exceed 500 words. The statement shall be printed in the voters' pamphlet with the measure to which it relates.

(9) The Legislative Policy and Research Committee shall provide any administrative staff assistance required by the financial estimate committee to facilitate the work of the financial estimate committee under this section or ORS 250.127.

(10) The financial estimate committee is created, consisting of the Secretary of State, the State Treasurer, the Director of the Oregon Department of Administrative Services, the Director of the Department of Revenue and a representative of a city, county or district with expertise in local government finance. The representative of a city, county or district shall be selected by the four other members of the financial estimate committee and shall serve for a term of two years that begins on March 1 of the odd-numbered year.