83rd OREGON LEGISLATIVE ASSEMBLY--2025 Regular Session

HOUSE AMENDMENTS TO HOUSE BILL 3838

By COMMITTEE ON RULES

June 16

1	On page 1 of the printed bill, line 2, before the period insert "; creating new provisions; and
2	amending ORS 192.670 and 443.517".
3	Delete lines 4 through 21 and delete pages 2 through 7 and insert:
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5	"DEFINITIONS
6 7	"SECTION 1. Definitions. As used in sections 1 to 12 of this 2025 Act:
8	"(1) 'Adult foster home' has the meaning given that term in ORS 443.705.
	(1) Addit loster nome has the meaning given that term in ORS 445.705. (2) 'Attendant care services' has the meaning given that term in ORS 427.191.
9	(2) Attendant care services has the meaning given that term in ORS 427.191. "(3) 'Community-based structured housing' has the meaning given that term in ORS
10 11	443.480.
11	"(4) 'Developmental disability child foster home' has the meaning given that term in ORS
12	43.830.
13	"(5)(a) 'Direct care staff' means employees of an adult foster home, a residential care
15	facility, a residential training facility or a residential training home whose primary respon-
16	sibilities are to provide personal care services to residents, including but not limited to:
17	"(A) Administering medications;
18	"(B) Coordinating resident-focused activities;
19	"(C) Supervising and supporting residents;
20	"(D) Supporting activities of daily living, including but not limited to bathing, dressing,
21	eating and transferring; and
22	"(E) Serving but not preparing meals.
23	"(b) 'Direct care staff' does not include management-level staff, including nurses, physi-
24	cians and administrative staff.
25	"(6) 'Domiciliary care facilities' has the meaning given that term in ORS 443.205.
26	"(7) 'Employer organization' means a nonprofit trade association whose membership is
27	composed of or includes entities that employ workers of the home and community-based
28	services workforce in this state.
29	"(8)(a) 'Home and community-based services workforce' includes the following workers
30	who provide long-term care services and supports:
31	"(A) A home care worker, as defined in ORS 410.600;
32	"(B) A personal support worker, as defined in ORS 410.600;
33	"(C) A personal care attendant;
34	"(D) A direct support professional, as defined in ORS 427.191;
35	"(E) An individual providing in-home care services as an employee of or under an ar-

1	rangement or contract with an in-home care agency, as defined in ORS 443.305;
2	"(F) An individual providing attendant care services or personal care services as an em-
3	ployee of an organization that provides:
4	"(i) Agency with choice services, as defined in ORS 427.181; or
5	"(ii) Agency with choice services, as defined in section 1, chapter 37, Oregon Laws 2024;
6	and
7	"(G) Direct care staff.
8	"(b) 'Home and community-based services workforce' does not include:
9	"(A) A private pay home care worker, as defined in ORS 410.600.
10	"(B) Management-level staff, including nurses, physicians and administrative staff.
11	"(9) 'In-home care services' has the meaning given that term in ORS 443.305.
12	"(10) 'Labor organization' has the meaning given that term in ORS 663.005.
13	"(11) 'Personal care attendant' means an individual who:
14	"(a) Provides in-home care services to a person with a behavioral health condition or
15	disability; and
16	"(b) Meets the eligibility requirements established by rule by the Oregon Health Author-
17	ity in order to receive Medicaid reimbursement for such services.
18	"(12) 'Public hearing' means an open hearing conducted in accordance with the require-
19	ments for a public meeting under ORS 192.610 to 192.705.
20	"(13) 'Residential care facility' has the meaning given that term in ORS 443.400.
21	"(14) 'Residential training facility' and 'residential training home' have the meanings
22	given those terms in ORS 443.400.
23	"(15) 'Supported living services' means services that provide an individual with an intel-
24	lectual or developmental disability the ability to live in the community where the individual
25	wants, with whom the individuals wants, for as long as the individual desires.
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27	"HOME AND COMMUNITY-BASED SERVICES
28	WORKFORCE STANDARDS BOARD
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30	"SECTION 2. Establishment; members; term; vacancies. (1) There is established the
31	Home and Community-Based Services Workforce Standards Board within the Department
32	of Consumer and Business Services. The purposes of the board are to:
33	"(a) Strengthen and maintain a sufficient supply of a skilled home and community-based
34	services workforce by:
35	"(A) Examining factors that may present challenges to recruiting and retaining workers,
36	including but not limited to compensation, work schedules and other working conditions; and
37	"(B) Addressing barriers that may impact the sustainability of the workforce including
38	affordability, access, quality and satisfaction regarding home and community-based services;
39	and
40	"(b) Make recommendations to revise the minimum workforce standards established by
41	the board under section 5 of this 2025 Act and adopt new standards, as needed, to improve
42	the working conditions of the home and community-based services workforce.
43	"(2) The board shall consist of 11 members appointed as follows:
44	"(a) Three members appointed by the Governor who represent the home and
45	community-based services workforce or labor organizations;

(b) Three members appointed by the Governor who represent employers of individuals 1 2 of the home and community-based services workforce or employer organizations; 3 (c) Two members appointed by the Governor who represent the interests of individuals 4 who receive services provided by the home and community-based services workforce, including representatives from organizations that represent such interests; 5 "(d) One member appointed by the Commissioner of the Bureau of Labor and Industries 6 7 who represents the bureau; "(e) One member appointed by the Governor who represents the Department of Human 8 9 Services; and "(f) One member appointed by the Governor who represents the Oregon Health Author-10 11 ity. "(3) The appointments of the Governor under subsection (2)(a) to (c) of this section: 12"(a) Shall be subject to confirmation by the Senate in the manner provided by ORS 13171.562 and 171.565. 14 "(b) Must be individuals who, collectively, have current knowledge and experience in the 1516 following home and community-based services or care settings: "(A) In-home care services; 17"(B) Attendant care services; 18 19 "(C) Supported living services; "(D) Adult foster homes; 2021"(E) Residential care facilities, including facilities with a memory care endorsement un-22der ORS 443.886 and assisted living facilities; 23"(F) Residential training facilities or residential training homes; "(G) Developmental disability child foster homes; 24 25"(H) Domiciliary care facilities; and "(I) Community-based structured housing. 26 27"(4) Members of the board shall comply with applicable state and federal antitrust laws concerning anticompetitive behavior, including, but not limited to, laws prohibiting collusion, 28 29price-fixing and other unfair trade practices. "(5) The term of a member of the board is three years and the member may be reap-30 pointed. An appointed member serves at the pleasure of the appointing authority. 31"(6) Each successor board member shall be appointed by the appointing authority, before 3233 the expiration of the term of a member, but not later than January 1 of each even-numbered 34year. If a vacancy occurs for any cause before the expiration of the term of a member, the 35 appointing authority shall make an appointment to fill the vacancy, in the same manner as an appointment to a full term, to become immediately effective for the unexpired term. 36 "(7) The Governor shall appoint two members, one from each of the appointments made 37 38 under subsection (2)(a) and (b) of this section, to serve as cochairs who shall preside over meetings on a quarterly rotating basis, unless agreed upon otherwise by the cochairs. 39 40 "(8) The Governor may appoint an executive director for the board who is responsible for 41 the performance of duties assigned by the board. The executive director may employ appro-42priate staff to carry out the duties assigned by the board. 43 "SECTION 3. Initial terms. (1) All appointments to the board made under section 2 of this 44 2025 Act must be completed on or before December 31, 2026. "(2) Notwithstanding the term of office specified by section 2 of this 2025 Act, of the 45

1	members first appointed to the board:
2	"(a) Four shall serve for a term ending January 1, 2028.
3	"(b) Four shall serve for a term ending January 1, 2029.
4	"(c) Three shall serve for a term ending January 1, 2030.
5	"SECTION 3a. Initial staff support. Notwithstanding section 2 (8) of this 2025 Act, the
6	executive director may employ no more than three staff members to carry out the duties
7	of the board during the biennium immediately following the date by which board appoint-
8	ments must be completed, as specified in section 3 of this 2025 Act.
9	"SECTION 4. Compensation; meetings. (1) Members of the Home and Community-Based
10	Services Workforce Standards Board shall receive such compensation as authorized under
11	ORS 292.495.
12	"(2) The board shall adopt rules for conducting meetings.
13	"(3) A majority of members of the board constitutes a quorum for the transaction of
14	business.
15	"(4) An affirmative vote by a majority of members of the board is necessary for the board
16	to take any action.
17	"(5) The board shall meet once per calendar quarter at times and places specified by the
18	call of the cochairs.
19	"(6) All meetings of the board shall be held as public meetings in accordance with ORS
20	192.610 to 192.705.
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22	"DUTIES OF THE BOARD
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24	" <u>SECTION 5.</u> <u>Minimum workforce standards.</u> (1) Subject to subsections (4), (5) and (6)
25	of this section, the Home and Community-Based Services Workforce Standards Board shall
26	adopt rules establishing minimum standards for the home and community-based services
27	workforce that are designed to improve the working conditions of such workers and that
28	may be tailored to specific categories of worker types and across different care settings. The
29	board may not adopt any standards that:
30	"(a) Are less protective of or beneficial to the home and community-based services
31	workforce than the standards provided under any other applicable statute or rule; or
32	"(b) Infringe on an individual's right to self-determination, as defined in ORS 427.101.
33	"(2) At a minimum, the standards must:
34	"(a) Set compensation rates for paying individuals in the home and community-based
35	services workforce, provided that the rates are not less than the minimum wage rate es-
36	tablished under ORS 653.025.
37	"(b) Establish curriculum and criteria for providing education and professional develop-
38	ment opportunities and career pathways for the home and community-based services
39	workforce.
40	"(c) Provide for the provision of health care benefits and other paid benefits for the home
41	and community-based services workforce, including but not limited to paid family leave, sick
42	leave and retirement benefits.
43	"(3) Before establishing any minimum standards under this section, the board shall:
44	"(a) Obtain and evaluate the following information in relation to the home and
45	community-based services workforce to ensure that the standards adopted by the board meet

1 or exceed prevailing labor market conditions:

2 "(A) Labor market data, including but not limited to:

"(i) Wage levels and benefit data from comparable occupations and industries within different geographic regions in this state;

5 "(ii) Collective bargaining agreements applicable to workers in comparable occupations 6 and industries within different geographic regions in this state; and

"(iii) Existing federal, state and local minimum standards for the home and communitybased services workforce;

9 "(B) Testimony from current and former workers from the home and community-based
 10 services workforce, labor organizations, employers and other interested stakeholders;

"(C) Data submitted by or obtained from state and local government entities related to consumers of home and community-based services, including service levels needed by consumers and consumers' ability to timely access affordable home and community-based services; and

15 "(D) Any other information the board deems relevant and reflective of trends concerning 16 the working conditions of the home and community-based services workforce, consumer and 17 family satisfaction with home and community-based services and consumer access to af-18 fordable home and community-based services.

"(b) Hold at least one public hearing at which members of the public, including workers
in the home and community-based services workforce, shall have the opportunity to provide
input on any matter relating to the minimum standards being considered by the board.

"(c) Consult with the director of the division of the Oregon Health Authority that administers the state medical assistance program to determine whether any minimum standards proposed by the board require the approval of the Centers for Medicare and Medicaid Services.

26 "(d) Consult with the Home Care Commission to ensure that the minimum standards 27 proposed by the board do not conflict with any rule or standard established by the commis-28 sion pursuant to Article XV, section 11, of the Oregon Constitution, or ORS 410.595 to 29 410.625.

30 "(4)(a) The Bureau of Labor and Industries, the Department of Consumer and Business 31 Services, the Department of Human Services and the Oregon Health Authority shall conduct 32 a fiscal impact analysis to determine whether a proposed minimum standard of the board 33 will require any increase to state funding levels or otherwise result in an increase in the 34 fiscal obligations of the state, including but not limited to an increase in Medicaid re-35 imbursement rates.

36 "(b) If a determination is made under paragraph (a) of this subsection that a proposed 37 minimum standard will require any increase to state funding levels or otherwise result in 38 an increase in the fiscal obligations of the state, the board shall report to the Legislative 39 Assembly and to the Governor the increase in funding needed to implement the standard.

40 "(c) If the Legislative Assembly appropriates less than what is necessary for implemen-41 tation and enforcement of the rule establishing the minimum standard, the board shall 42 amend or repeal the rule to align the minimum standard with the level of funding appropri-43 ated by the Legislative Assembly.

44 "(5) If the director of the division of the Oregon Health Authority that administers the 45 state medical assistance program determines that approval from the Centers for Medicare and Medicaid Services is necessary to implement a minimum standard proposed by the board,
 the authority shall seek the necessary approval.

2 the authority shall seek the necessary approval.

3 "(6) In no event may a rule establishing a minimum standard under this section take 4 effect before the Legislative Assembly appropriates funding under subsection (4) of this sec-5 tion and the board has received approval from the Centers for Medicare and Medicaid Ser-6 vices under subsection (5) of this section, if applicable.

"(7) All agencies of state government, as defined in ORS 174.111, are directed to furnish information to the board, upon request, that the board considers necessary for the board to carry out the board's duties under subsection (3) of this section, unless such information is exempt from public disclosure under federal or state law.

"(8) Rules establishing minimum standards under this section shall be adopted by the
 board in accordance with applicable provisions of ORS chapter 183.

13 "SECTION 6. Comprehensive review. (1) At least once every four years, the Home and 14 Community-Based Services Workforce Standards Board shall conduct a comprehensive re-15 view of the minimum standards previously adopted by the board to determine whether the 16 standards have continuing applicability or whether the board should adopt new standards or 17 revise the existing standards.

18 "(2)(a) As part of the review, the board shall conduct a labor market analysis of the 19 working conditions for the home and community-based services workforce that examines 20 factors that may include, but need not be limited to:

21 "(A) Supply and demand estimates and projections for such workers;

"(E) Professional development and training opportunities.

22 "(B) Education, training and skill requirements;

23 "(C) Compensation rates for the home and community-based services workforce;

24 "(D) Industry profits; and

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26 "(b) In conducting the labor market analysis, the board shall consider whether and to 27 what extent the board's minimum standards regarding compensation rates for paying work-

ers in the home and community-based services workforce should be adjusted relative to the Medicaid reimbursement rates for services provided by such workers. Such a determination shall be made pursuant to a process specified by the board by rule.

31 "<u>SECTION 7. Reporting.</u> (1) The Home and Community-Based Services Workforce Stan-32 dards Board shall prepare and submit a biennial report to the Governor and to the Legisla-33 tive Assembly by June 30 of each even-numbered year on the board's activities and 34 recommendations.

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"(2) The report must include, at a minimum:

"(a) A statement of findings and conclusions of the most recently completed compre hensive review required under section 6 of this 2025 Act, including recommendations:

38 "(A) For statutory changes;

39 "(B) For revisions to amounts appropriated to the board, if any; and

40 "(C) For proposed adjustments to Medicaid reimbursement rates to ensure that such 41 rates directly correspond to the board's minimum standards for compensation rates paid to 42 the home and community-based services workforce.

43 "(b) A copy of the budget documents of the board showing:

44 "(A) The Medicaid reimbursement rates for the home and community-based services
 45 workforce; and

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"(B) Statements showing aggregate data regarding compensation paid and benefits pro-1 2 vided to the home and community-based services workforce. 3 "(c) A description of the public hearing process used to inform the minimum standards 4 established by the board. "(d) A description of the current minimum standards established by the board and re-5 commended changes to the standards, along with any supporting documentation for the 6 7 proposed changes. 8 (e) The number and types of complaints or civil actions filed alleging a violation of any of the standards established by the board, if any. 9 "(f) A summary of all other actions taken during the prior biennium in the performance 10 of the board's statutory responsibilities that is adequate to allow evaluation of the board's 11 12performance. 13**"BOARD AUTHORITY** 14 15"SECTION 8. Investigative authority. In order to determine any facts relevant to matters 16 concerning implementation of and compliance with the minimum standards established by 17 18 the Home and Community-Based Services Workforce Board under section 5 of this 2025 Act, 19 the Commissioner of the Bureau of Labor and Industries may conduct investigations, issue 20subpoenas and subpoenas duces tecum, administer oaths, obtain evidence and take testimony 21to the same extent that the commissioner may exercise such authority with respect to the 22bureau's duties as described under ORS 651.060. 23**"WORKER PROTECTIONS** 24 25"SECTION 9. Retaliation prohibited. It is an unlawful practice under ORS chapter 659A 26for an employer to terminate, discipline, penalize, retaliate or take any other adverse action 27 against any worker from the home and community-based services workforce because the 28 29worker has: 30 "(1) Inquired about or exercised any right afforded to a worker under sections 1 to 12 of this 2025 Act or under any minimum standards established by the board under section 5 of 31this 2025 Act. 3233 "(2) Participated in any process or proceeding under or related to sections 1 to 12 of this 2025 Act, or has testified or is about to testify in any such proceeding. 34"SECTION 10. Remedies. (1) No sooner than 90 days after a rule establishing a minimum 35 standard under section 5 of this 2025 Act takes effect, a worker from the home and 36 37 community-based services workforce or a labor organization may seek relief for an alleged 38 violation of a minimum standard established by the Home and Community-Based Services Workforce Standards Board under section 5 of this 2025 Act by: 39 40 "(a) Commencing a civil action in the circuit court of appropriate jurisdiction for 41 injunctive relief, damages or other appropriate equitable relief against any person alleged to 42have violated a minimum standard; or "(b) Filing a complaint with the Commissioner of the Bureau of Labor and Industries in 43 44 the manner provided by ORS 659A.820, not later than one year after the date of the alleged 45 violation. In addition to any other penalty provided by law, the Commissioner of the Bureau

of Labor and Industries may assess a civil penalty under ORS 183.745 not to exceed \$1,000 for 1 2 each violation of a minimum standard adopted by the board under section 5 of this 2025 Act. 3 "(2) Prior to commencing a civil action under subsection (1)(a) of this section, the person 4 alleging the violation shall provide written notice to the person alleged to have violated the minimum standard stating that the person shall have 30 days from receipt of the notice to 5 correct the alleged violation. A civil action may not be brought against the person alleged 6 7 to have violated the minimum standard if the person has corrected the alleged violation 8 within the time period specified under this subsection.

9 "(3) A labor organization may file a civil action under this section only on behalf of 10 workers from the home and community-based services workforce whom the labor organiza-11 tion represents. A labor organization may not file a civil action on behalf of workers who are 12 not represented by the labor organization.

"(4) Upon prevailing in an action under this section, the plaintiff may recover actual
 damages and the court shall award reasonable attorney fees and costs to the prevailing
 plaintiff.

"SECTION 11. Limits. Nothing in sections 1 to 12 of this 2025 Act is intended to:

"(1) Limit, interfere with or reduce the rights of any parties to a collective bargaining
 agreement.

"(2) Diminish the rights or remedies that are otherwise available to a worker from the home and community-based services workforce under federal or state law or regulation, including but not limited to the right to file a wage claim under ORS 652.310 to 652.414.

"SECTION 12. Employer notice requirements. (1) Each employer of workers of the home
 and community-based services workforce shall provide notice to the workers of the following:
 "(a) The rights of the workers with respect to the minimum standards established by the
 Home and Community-Based Services Workforce Standards Board under section 5 of this
 2025 Act.

27 "(b) The duties and functions of the board.

28 "(c) Contact information for each state agency responsible with enforcement authority 29 over matters that relate to the same subjects over which the board has authority.

30 "(2) The employer shall provide the notice required under this section as follows:

31 "(a) At the time of hire;

32 "(b) In the same language that the employer typically communicates with the worker;

33 "(c) By posting the notice in a conspicuous location in the workplace; and

"(d) By sending the notice to the electronic mail address of each worker of the employer.
"(3) The board shall annually review and update the notice required under this section
insofar as necessary to reflect changes to any minimum standards that are adopted by the

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"SECTION 13. ORS 443.517 is amended to read:

42 "443.517. (1) The Department of Human Services shall maintain an online [home or community-43 based services caregiver] registry that is accessible to the public and that lists home or 44 community-based services caregivers and workers. The information to be displayed on the reg-45 istry for each caregiver and worker, respectively, shall be limited to the:

"(a) Name of the caregiver or worker; 1 2 "(b) County and, if applicable, city where the caregiver or worker resides; 3 "(c)(A) Certification status of the caregiver under ORS 443.515 and any endorsements earned 4 by the caregiver; [and] or "(B) Certification status of the worker and any endorsements earned by the worker, if 5 applicable; and 6 7 "(d) Criminal records check status of the caregiver or worker. "(2) The registry shall contain links to: 8 9 "(a) Sites that explain the training requirements for the certification of each type of home or community-based services caregiver described in ORS 443.515 (1)(b); and 10 "(b) The home care registry, as defined in ORS 410.600, for members of the public to find home 11 12care workers. "(3) The department shall create a process for a home or community-based services caregiver 13or worker to request to be excluded from the registry. 14 15"(4) The department shall prominently display a notice on the registry that states that: 16 "(a) Home or community-based services caregivers **and workers** may choose not to be listed on 17 the registry; and 18 "(b) The registry is not an exclusive list of all home and community-based services caregivers 19 and workers that are qualified and trained in this state. (5) The department may include on the registry disclaimers, user guidance and other resources 2021that the department deems appropriate to help users of the registry. 22"(6) This section does not prohibit the department from requesting and collecting from home or 23community-based services caregivers and workers information in addition to the information that must be displayed on the registry under subsection (1) of this section. 24 25"(7) As used in this section, 'worker' means an individual from the home and 26community-based services workforce, as defined in section 1 of this 2025 Act. 27"SECTION 14. ORS 192.670 is amended to read: 28 "192.670. (1) Any meeting, including an executive session, of a governing body of a public body 29which is held through the use of telephone or other electronic communication shall be conducted in accordance with ORS 192.610 to 192.705. 30 "(2) When telephone or other electronic means of communication is used and the meeting is not 31an executive session, the governing body of the public body shall make available to the public at 3233 least one place where, or at least one electronic means by which, the public can listen to the communication at the time it occurs. A place provided may be a place where no member of the gov-3435 erning body of the public body is present. 36 "(3) All meetings held by a governing body of a public body, excluding executive sessions, must 37 provide to members of the general public, to the extent reasonably possible, an opportunity to: 38 "(a) Access and attend the meeting by telephone, video or other electronic or virtual means; 39 "(b) If in-person oral testimony is allowed, submit during the meeting oral testimony by tele-40 phone, video or other electronic or virtual means; and 41 "(c) If in-person written testimony is allowed, submit written testimony, including by electronic 42mail or other electronic means, so that the governing body is able to consider the submitted testimony in a timely manner. 43 44 "(4) The provisions of subsection (3) of this section: 45 "(a) Apply to:

1 "(A) Hearings under ORS 197.797, 215.402 to 215.438 and 215.700 to 215.780 regardless of 2 whether a governing body or governing body's designee, including a hearings officer, conducts the 3 hearing; and

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"(B) Public hearings under section 5 of this 2025 Act; and

"(b) Do not apply to contested case hearings under ORS chapter 183.

6 "SECTION 15. (1)(a) The Home and Community-Based Services Workforce Standards 7 Board shall consider the information related to prevailing labor market conditions described 8 under section 5 (3) of this 2025 Act no later than September 30, 2027.

9 "(b) The board shall adopt rules establishing the initial minimum standards under section
10 5 of this 2025 Act following completion of the initial market study described in paragraph (a)
11 of this subsection, but not sooner than March 1, 2028.

"(2) If, as a result of a fiscal impact analysis conducted under section 5 (4) of this 2025 12Act, the Bureau of Labor and Industries, the Department of Consumer and Business Ser-13vices, the Department of Human Services or the Oregon Health Authority determines that 14 15a proposed minimum standard will require any increase to state funding levels or otherwise 16 result in an increase in the fiscal obligations of the state, the board shall report to the Legislative Assembly and to the Governor the increase in funding needed to implement the 1718 standard. The rule establishing the standard may not take effect until the regular legislative 19 session next following provided that an appropriation has been made for purposes of imple-20menting and enforcing the standard, in the regular legislative session next following.

"<u>SECTION 16.</u> The unit and section captions used in this 2025 Act are provided only for
the convenience of the reader and do not become part of the statutory law of this state or
express any legislative intent in the enactment of this 2025 Act.".

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