

A-Engrossed House Bill 2950

Ordered by the House April 3
Including House Amendments dated April 3

Sponsored by Representatives TRAN, MCLAIN, ANDERSEN; Representatives GRAYBER, LIVELY, WALTERS,
Senators CAMPOS, FREDERICK, PHAM K (Presession filed.)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure. The statement includes a measure digest written in compliance with applicable readability standards.

Digest: This Act makes LCDC update land use goals on public process and makes DLCD suggest changes to how goals are updated. (Flesch Readability Score: 64.6).

Requires the Land Conservation and Development Commission to update the statewide land use planning goal relating to "citizen involvement" by rule by *[June 30, 2027]* **June 30, 2029. Requires the advisory committee appointed by the Department of Land Conservation and Development to provide the commission with draft recommendations by June 30, 2027.**

Requires the Department of Land Conservation and Development to make recommendations by **December 31, 2026**, relating to the goal amendment process to the interim committees of the Legislative Assembly *[relating]* **related** to land use.

Establishes the Public Involvement Goal Update Fund. Appropriates moneys to the department for deposit into the fund.

Sunsets January 2, 2030.

Declares an emergency, effective on passage.

A BILL FOR AN ACT

1
2 Relating to amending land use planning goals; and declaring an emergency.

3 **Be It Enacted by the People of the State of Oregon:**

4 **SECTION 1. Sections 2 and 3 of this 2025 Act are added to and made a part of ORS**
5 **chapter 197.**

6 **SECTION 2. (1)(a) On or before June 30, 2029, the Land Conservation and Development**
7 **Commission shall amend the statewide land use planning goal relating to citizen involvement**
8 **as provided in this section.**

9 **(b) On or before June 30, 2027, the advisory committee appointed under subsection (3) of**
10 **this section shall deliver to the commission its recommendations in the form of drafted goal**
11 **amendments.**

12 **(2)(a) The commission shall adopt the goal amendments by rule following the procedural**
13 **and substantive requirements in ORS 183.325 to 183.410.**

14 **(b) ORS 197.230, 197.235, 197.240 and 197.245 do not apply to the goal amendments.**

15 **(3) The Department of Land Conservation and Development shall appoint an advisory**
16 **committee under ORS 183.333 consisting of up to 25 individuals, as follows:**

17 **(a) One member representing the Land Conservation and Development Commission;**

18 **(b) One member, selected by the Governor, representing the Governor's Racial Justice**
19 **Council;**

20 **(c) One member from an organization focused on land use planning issues;**

21 **(d) One member from an organization focused on racial justice issues;**

NOTE: Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted. New sections are in **boldfaced** type.

- 1 (e) One member from an organization focused on environmental justice issues;
- 2 (f) One member from an Oregon chapter of a land use planning association;
- 3 (g) One member from an organization focused on public participation or with expertise
- 4 in public participation processes;
- 5 (h) One member representing the League of Oregon Cities;
- 6 (i) One member representing the Association of Oregon Counties;
- 7 (j) One member representing an organization focused on home building;
- 8 (k) One member representing commercial development;
- 9 (L) One member representing agricultural interests in this state;
- 10 (m) One member representing renters in this state;
- 11 (n) One member representing an organization focused on private property rights or
- 12 homeownership;
- 13 (o) One member representing applicants for quasi-judicial land use approvals in this
- 14 state;
- 15 (p) Three members of the public, including at least one from a rural area and at least
- 16 one from, or with direct ties to, an underserved population;
- 17 (q) Three members from a land use planning division or planning commission of a city,
- 18 including a member from:
- 19 (A) One city with a population of more than 25,000;
- 20 (B) One city with a population of at least 10,000 and not more than 25,000; and
- 21 (C) One city with a population of less than 10,000;
- 22 (r) Three members from a land use planning division or planning commission of a county,
- 23 including a member from:
- 24 (A) One county within Metro;
- 25 (B) One county with significant urban populations outside of Metro; and
- 26 (C) One rural county; and
- 27 (s) Only if a qualified individual is willing and available to serve, one member from a
- 28 federally recognized Indian tribe in Oregon with experience with land use planning and
- 29 Oregon Indian tribes and an understanding of rural and urban tribal populations.
- 30 (4)(a) In appointing a member under subsection (3)(s) of this section, the department may
- 31 consult with the Commission on Indian Services.
- 32 (b) The advisory committee may meet and conduct business without the appointment of
- 33 a member under subsection (3)(s) of this section.
- 34 (5) The meetings of the advisory committee must consist of no fewer than 10 meetings
- 35 that are made virtually open to the public and provide opportunities for oral and written
- 36 public comments.
- 37 (6) In adopting the goal amendments, the department and advisory committee shall give
- 38 consideration to addressing issues of:
- 39 (a) Adopting implementation standards;
- 40 (b) Outreach and education standards;
- 41 (c) Overcoming barriers to public participation related to time constraints, geography,
- 42 technology, language or other processes that reduce access to public participation;
- 43 (d) Inequities that exist in public participation due to race, age, socioeconomic status,
- 44 disability and other forms of diversity within local jurisdictions;
- 45 (e) Eliminating duplicative or inefficient processes that can lead to unwanted costs or

1 **delays;**

2 (f) **Limiting exploitation that leads to litigation or unreasonable delay to quasi-judicial**
3 **land use applications and decisions; and**

4 (g) **Exclusive or outdated language in the existing goal.**

5 (7) **The amended goal is effective 30 days after adoption.**

6 (8) **The amended goal shall include a renaming of the goal to reflect, to the greatest ex-**
7 **tent possible, the broadest and most inclusive public engagement and participation in land**
8 **use planning and decision-making processes by all members of the community, including**
9 **environmental justice communities, as defined in ORS 182.535.**

10 (9) **In addition to adopting the amended goal under this section, the advisory committee**
11 **shall assist the department with the reports under section 4 of this 2025 Act. The advisory**
12 **committee shall hold at least one public hearing, as described in subsection (5) of this sec-**
13 **tion, to solicit public feedback on the interim report.**

14 (10) **The commission or department may request the assistance of any state agency,**
15 **public or private organization, including federal agencies, other states and universities, in**
16 **the amendments and adoption of the goal.**

17 **SECTION 3. Notwithstanding ORS 197.250, state agencies and local governments shall**
18 **amend their comprehensive plans, land use regulations, zoning ordinances, rules, plans and**
19 **programs to comply with the changes to the statewide land use planning goals under section**
20 **2 of this 2025 Act on or before the date:**

21 (1) **One year after the adoption of the changes for state agencies, for cities with a popu-**
22 **lation of more than 25,000 and for counties with a population of more than 250,000; and**

23 (2) **Two years after the adoption of the changes for local governments not described in**
24 **subsection (1) of this section.**

25 **SECTION 4. (1) The Department of Land Conservation and Development, with the as-**
26 **sistance of the advisory committee and public participation under section 2 of this 2025 Act,**
27 **shall study and develop recommendations for the public participation process that the Land**
28 **Conservation and Development Commission uses to amend, implement and review land use**
29 **goals under ORS 197.158, 197.160, 197.165, 197.175, 197.225, 197.230, 197.235, 197.240 and 197.245.**

30 (2) **The department shall submit reports on the study in the manner provided by ORS**
31 **192.245, and may include recommendations for legislation, to the interim committees of the**
32 **Legislative Assembly related to land use including:**

33 (a) **An interim report no later than August 1, 2026; and**

34 (b) **A final report no later than December 31, 2026.**

35 **SECTION 5. (1) The Public Involvement Goal Update Fund is established in the State**
36 **Treasury, separate and distinct from the General Fund. Interest earned by the Public In-**
37 **volvement Goal Update Fund shall be credited to the fund.**

38 (2) **The fund consists of moneys appropriated, allocated, deposited or transferred to the**
39 **fund by the Legislative Assembly or otherwise.**

40 (3) **Moneys in the fund are continuously appropriated to the Department of Land Con-**
41 **servation and Development to administer sections 2 to 4 of this 2025 Act.**

42 **SECTION 6. In addition to and not in lieu of any other appropriation, there is appropri-**
43 **ated to the Department of Land Conservation and Development, for the biennium beginning**
44 **July 1, 2025, out of the General Fund, the amount of \$___, for deposit into the Public In-**
45 **volvement Goal Update Fund established under section 5 of this 2025 Act.**

1 **SECTION 7.** (1) Sections 2 to 5 of this 2025 Act are repealed on January 2, 2030.

2 (2) Any unobligated moneys in the Public Involvement Goal Update Fund on January 2,
3 2030, shall be transferred to the General Fund for general governmental purposes.

4 **SECTION 8.** This 2025 Act being necessary for the immediate preservation of the public
5 peace, health and safety, an emergency is declared to exist, and this 2025 Act takes effect
6 on its passage.

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