

**HB 5021 A BUDGET REPORT and MEASURE SUMMARY**

**Carrier:** Sen. Gorsek

**Joint Committee On Ways and Means**

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**Action Date:** 05/16/25

**Action:** Do pass the A-Eng bill.

**Senate Vote**

**Yeas:** 9 - Anderson, Broadman, Campos, Frederick, Girod, Lieber, Manning Jr, Smith DB, Sollman

**Nays:** 2 - Bonham, McLane

**House Vote**

**Yeas:** 8 - Bowman, Breese-Iverson, Evans, Gomberg, Levy E, Ruiz, Sanchez, Valderrama

**Nays:** 2 - Cate, Drazan

**Exc:** 2 - Owens, Smith G

**Prepared By:** Kendra Beck, Department of Administrative Services

**Reviewed By:** Twais Broadus, Legislative Fiscal Office

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**Marine Board**

**2025-27**

### **Budget Summary\***

|                       | 2023-25 Legislatively<br>Approved Budget <sup>(1)</sup> | 2025-27 Current Service<br>Level | 2025-27 Committee<br>Recommendation | Committee Change from 2023-25<br>Leg. Approved |          |
|-----------------------|---------------------------------------------------------|----------------------------------|-------------------------------------|------------------------------------------------|----------|
|                       |                                                         |                                  |                                     | \$ Change                                      | % Change |
| Other Funds Limited   | \$ 33,822,059                                           | \$ 35,408,466                    | \$ 36,751,477                       | \$ 2,929,418                                   | 8.7%     |
| Federal Funds Limited | \$ 6,993,480                                            | \$ 7,322,061                     | \$ 7,022,955                        | \$ 29,475                                      | 0.4%     |
| Total                 | \$ 40,815,539                                           | \$ 42,730,527                    | \$ 43,774,432                       | \$ 2,958,893                                   | 7.3%     |

### **Position Summary**

|                                      |       |       |       |      |
|--------------------------------------|-------|-------|-------|------|
| Authorized Positions                 | 45    | 45    | 46    | 1    |
| Full-time Equivalent (FTE) positions | 42.50 | 42.50 | 43.50 | 1.00 |

<sup>(1)</sup> Includes adjustments through January 2025

\* Excludes Capital Construction expenditures

### **Summary of Revenue Changes**

The Oregon State Marine Board (OSMB) programs are primarily funded through Other Funds by three major revenue sources: licenses and fees, gas tax revenues, and federal grant funds. Other Funds sources account for 88% of revenue and Federal Funds account for the remaining 12%. Revenue is collected in the Administration Program and transferred to other programs to match expenditures.

The Natural Resources Subcommittee recommended a restructuring of the Outfitters and Guides Fees in order to bring fees into alignment with interstate compacts and to maintain program and enforcement capacity. With approval of the Subcommittee's recommended budget, OSMB's projected ending balance is equivalent to nine months of operating expenses.

### **Summary of Natural Resources Subcommittee Action**

Established in 1959, OSMB serves the recreational boating public through education, enforcement, boating access, and environmental stewardship. The Agency's programs serve the owners of registered boats and non-registered boats, outfitters and guides, charter vessel operators, marinas, and floating property owners. The Governor appoints the five-member board to serve four-year terms, subject to Senate confirmation. OSMB is also guided by four external advisory teams representing Outdoor Sportsmen, Cruising, Watersports, and Paddle sports.

The Subcommittee recommended a total funds budget of \$43,774,432 and 46 positions (43.50 FTE). The recommended budget is an increase of 7.3% over the 2023-25 Legislatively Approved Budget. The budget includes \$36,751,477 Other Funds expenditure limitation and \$7,022,955 Federal Funds expenditure limitation.

### **Administration / Education Program**

The Administration and Education Program is the boater services component of OSMB. The program is responsible for vessel titling and registration, administration, and education. The Program administers state boating laws, develops waterway management plans, serves as a liaison with other government units, conducts boating accident analyses and boater surveys, coordinates the Adopt-a-River program, and provides the Agency's central business functions. The Subcommittee recommended a budget of \$10,477,654 Other Funds expenditure limitation and \$332,763 Federal Funds expenditure limitation with 26 positions (25.60 FTE). The recommended budget includes the following package:

Package 101: Registration Section Position Authority. This package provides position authority and expenditure limitation for one additional permanent, full-time position (1.00 FTE) in the Titling & Registration section.

### **Law Enforcement Program**

The Law Enforcement Program provides statewide boating law enforcement administration and contracts for boating law enforcement and related services on over 600 navigable lakes, 75 major rivers, and 15 estuaries, totaling more than 787,000 acres of water. Marine law enforcement officers conduct on-water patrols, remove obstructions and derelict or abandoned vessels and provide public education services, including a variety of school education programs. The Subcommittee recommended a budget of \$13,542,559 Other Funds expenditure limitation, \$4,490,192 Federal Funds expenditure limitation, and 11 positions (8.70 FTE). The recommended budget includes the following package:

Package 102: Outfitters and Guides Fee Restructure. This package restructures Outfitters and Guides fees to meet statutory requirements, support program demand, and maintain enforcement capacity. The additional revenue generated will increase Special Payments to the State Police for boating safety enforcement activities in the 2025-27 biennium.

### **Facility Programs**

The Boating Facilities Program provides grants and technical assistance for the maintenance and improvement of public recreational boating facilities statewide. Grants rely on partnerships and leveraging other financial resources such as Federal Funds, private funds, donations, and other funding sources. The Subcommittee recommended a budget of \$10,930,478 Other Funds expenditure limitation and \$2,200,000 Federal Funds expenditure limitation with eight positions (8.00 FTE).

Package 070: Revenue Shortfall. This package aligns Federal Fund expenditures in Facility Programs with revised revenue forecasts from the U.S. Fish and Wildlife Service (USFWS) for the Clean Vessel Act (CVA) and Boating Infrastructure Grant (BIG) programs, based on projected boat title and registration numbers.

Package 100: Waterway Access Program Limitation Increase. This package increases Other Funds expenditure limitation by \$1.0 million to align with higher-than-expected Waterway Access Permit revenue in the 2021-23 and 2023-25 biennia. The package will allow the OSMB to provide more development, education, and improvements to the nonmotorized boating community through expanded facility grants.

### **Aquatic and Invasive Species Program**

The Aquatic Invasive Species program mitigates the effects of invasive species on native waters through inspecting and decontaminating watercraft. This Program was created because of a law enacted by the Legislature in 2009, with the intent of protecting the state from invasive species. The program dedicates funds toward education, monitoring, enforcement, inspections, and decontamination services. This Program manages the permitting process and education and outreach efforts impacting non-motorized boaters, motorized boaters, and out-of-state visitors bringing their boats to use on Oregon waterways. The Subcommittee recommended a budget of \$1,800,786 Other Funds expenditure limitation with one position (1.20 FTE).

### **Summary of Performance Measure Action**

See attached Legislatively Adopted 2025-27 Key Performance Measures form.

## DETAIL OF JOINT COMMITTEE ON WAYS AND MEANS ACTION

Oregon State Marine Board  
Kendra Beck -- 503-400-4747

| DESCRIPTION                                              | GENERAL<br>FUND | LOTTERY<br>FUNDS | OTHER FUNDS |            | FEDERAL FUNDS |            | TOTAL<br>ALL<br>FUNDS | POS  | FTE |           |    |      |    |            |      |       |
|----------------------------------------------------------|-----------------|------------------|-------------|------------|---------------|------------|-----------------------|------|-----|-----------|----|------|----|------------|------|-------|
|                                                          |                 |                  | LIMITED     | NONLIMITED | LIMITED       | NONLIMITED |                       |      |     |           |    |      |    |            |      |       |
| 2023-25 Legislatively Approved Budget at Jan 2025 *      | \$              | -                | \$          | -          | \$            | 33,822,059 | \$                    | -    | \$  | 6,993,480 | \$ | -    | \$ | 40,815,539 | 45   | 42.50 |
| 2025-27 Current Service Level (CSL)*                     | \$              | -                | \$          | -          | \$            | 35,408,466 | \$                    | -    | \$  | 7,322,061 | \$ | -    | \$ | 42,730,527 | 45   | 42.50 |
| SUBCOMMITTEE ADJUSTMENTS (from CSL)                      |                 |                  |             |            |               |            |                       |      |     |           |    |      |    |            |      |       |
| SCR 001 - Administration / Education                     |                 |                  |             |            |               |            |                       |      |     |           |    |      |    |            |      |       |
| Package 101: Registration Section Position Authority     |                 |                  |             |            |               |            |                       |      |     |           |    |      |    |            |      |       |
| Personal Services                                        | \$              | -                | \$          | -          | \$            | 181,816    | \$                    | -    | \$  | -         | \$ | -    | \$ | 181,816    | 1    | 1.00  |
| Services and Supplies                                    | \$              | -                | \$          | -          | \$            | 15,000     | \$                    | -    | \$  | -         | \$ | -    | \$ | 15,000     |      |       |
| SCR 002 - Law Enforcement Program                        |                 |                  |             |            |               |            |                       |      |     |           |    |      |    |            |      |       |
| Package 102: Outfitters and Guides Fee Restructure       |                 |                  |             |            |               |            |                       |      |     |           |    |      |    |            |      |       |
| Special Payments                                         | \$              | -                | \$          | -          | \$            | 146,195    | \$                    | -    | \$  | -         | \$ | -    | \$ | 146,195    |      |       |
| SCR 003 - Facility Programs                              |                 |                  |             |            |               |            |                       |      |     |           |    |      |    |            |      |       |
| Package 070: Revenue Shortfalls                          |                 |                  |             |            |               |            |                       |      |     |           |    |      |    |            |      |       |
| Special Payments                                         | \$              | -                | \$          | -          | \$            | -          | \$                    | -    | \$  | (299,106) | \$ | -    | \$ | (299,106)  |      |       |
| Package 100: Waterway Access Program Limitation Increase |                 |                  |             |            |               |            |                       |      |     |           |    |      |    |            |      |       |
| Services and Supplies                                    | \$              | -                | \$          | -          | \$            | 42,500     | \$                    | -    | \$  | -         | \$ | -    | \$ | 42,500     |      |       |
| Special Payments                                         | \$              | -                | \$          | -          | \$            | 957,500    | \$                    | -    | \$  | -         | \$ | -    | \$ | 957,500    |      |       |
| TOTAL ADJUSTMENTS                                        | \$              | -                | \$          | -          | \$            | 1,343,011  | \$                    | -    | \$  | (299,106) | \$ | -    | \$ | 1,043,905  | 1    | 1.00  |
| SUBCOMMITTEE RECOMMENDATION *                            | \$              | -                | \$          | -          | \$            | 36,751,477 | \$                    | -    | \$  | 7,022,955 | \$ | -    | \$ | 43,774,432 | 46   | 43.50 |
|                                                          |                 |                  |             |            |               |            |                       |      |     |           |    |      |    |            |      |       |
| % Change from 2023-25 Leg Approved Budget                |                 | 0.0%             |             | 0.0%       |               | 8.7%       |                       | 0.0% |     | 0.4%      |    | 0.0% |    | 7.3%       | 2.2% | 2.4%  |
| % Change from 2025-27 Current Service Level              |                 | 0.0%             |             | 0.0%       |               | 3.8%       |                       | 0.0% |     | (4.1%)    |    | 0.0% |    | 2.4%       | 2.2% | 2.4%  |

\*Excludes Capital Construction Expenditures

# Legislatively Approved 2025 - 2027 Key Performance Measures

Published: 9/29/2025 11:41:12 AM

**Agency:** Marine Board

**Mission Statement:**

Serving Oregon's recreational boating public through education, enforcement, access, and environmental stewardship for a safe and enjoyable experience.

| Legislatively Approved KPMs                                                                                                                                                                                                                                                                                        | Metrics                     | Agency Request        | Last Reported Result | Target 2026 | Target 2027 |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------|-----------------------|----------------------|-------------|-------------|
| 1. Boating fatalities per 100,000 registered boats. - Measures the rate of boating fatalities in Oregon per 100,000 registered boats.                                                                                                                                                                              |                             | Approved              | 12.50                | 6.50        | 6.50        |
| 2. Boater Compliancy - Measures the percentage of boaters found to be in compliance with boating laws during contact, including required safety equipment, education, registration, and applicable permits.                                                                                                        |                             | Approved              | 76%                  | 70%         | 70%         |
| 3. Ratio of matching funds from other sources to Marine Board funds. - Measures the ratio of matching funds secured from other sources for every dollar of Marine Board funding.                                                                                                                                   |                             | Approved              | 2.60                 | 2.10        | 2.10        |
| 5. Number of boat inspections for aquatic invasive species with actual inspections.                                                                                                                                                                                                                                |                             | Approved              | 18,562               | 15,500      | 15,500      |
| 6. Title Production Service Level - Percentage of title applications completed or sent deficiency notice within 60 days of application.                                                                                                                                                                            |                             | Approved              | 69.40%               | 70%         | 70%         |
| 7. Percent of total best practices met by the Board. - Measures the extent to which the Board adheres to established best management practices related to governance, oversight, planning, and accountability.                                                                                                     |                             | Approved              | 97%                  | 100%        | 100%        |
| 8. Customer Service - Percent of customers rating their satisfaction with the agency's customer service as "good" or "excellent": overall, timeliness, accuracy, helpfulness, expertise, availability of information.                                                                                              | Accuracy                    | Approved              | 77%                  | 95%         | 95%         |
|                                                                                                                                                                                                                                                                                                                    | Helpfulness                 |                       | 77%                  | 95%         | 95%         |
|                                                                                                                                                                                                                                                                                                                    | Availability of Information |                       | 76%                  | 95%         | 95%         |
|                                                                                                                                                                                                                                                                                                                    | Expertise                   |                       | 87%                  | 95%         | 95%         |
|                                                                                                                                                                                                                                                                                                                    | Timeliness                  |                       | 59%                  | 95%         | 95%         |
|                                                                                                                                                                                                                                                                                                                    | Overall                     |                       | 75%                  | 95%         | 95%         |
| 21. Grant Funding and Technical Assistance for Improved Boating Access - Leveraging limited grant funding to maximize public boating access improvements and providing technical assistance to remove barriers for local, state, federal agencies, and Tribal governments to complete boating access improvements. |                             | Legislatively Deleted | 71%                  | 90%         | 90%         |
| 22. Technical Assistance for Improved Boating Access - Measures the number of times technical assistance is provided to help local, state, federal, and Tribal entities overcome barriers to completing public boating access improvements.                                                                        |                             | Approved              | 76                   | 70          | 70          |
| 1. Number of boat patrol hours conducted on the water.                                                                                                                                                                                                                                                             |                             | Legislatively Deleted | 17,212               |             |             |
| 2. Number of boat operators arrested for boating under the Influence of Intoxicants (BUII).                                                                                                                                                                                                                        |                             | Legislatively Deleted | 7                    |             |             |
| 4. Percent of inspected boaters who are in compliance with the requirement to carry a Mandatory Boater Education Card                                                                                                                                                                                              |                             | Legislatively Deleted | 97%                  |             |             |
| 5. Number of gallons of boater generated-sewage not deposited in Oregon waters as a result of Marine Board facilities.                                                                                                                                                                                             |                             | Legislatively Deleted | 304,784              |             | HB 5021 A   |

| Legislatively Approved KPMs                                                      | Metrics | Agency Request        | Last Reported Result | Target 2026 | Target 2027 |
|----------------------------------------------------------------------------------|---------|-----------------------|----------------------|-------------|-------------|
| 7. Average number of days it takes to process and award grant funds.             |         | Legislatively Deleted | 23                   |             |             |
| 8. Average number of days it takes to process requests for grant reimbursements. |         | Legislatively Deleted | 11                   |             |             |

**LFO Recommendation:**

The Oregon State Marine Board proposes updates to its Key Performance Measures. The Legislative Fiscal Office recommends the following revisions:

Do not approve KPM #21 – Grant Funding and Technical Assistance for Improved Boating Access. The proposed metric formula, combining grant funds with technical assistance data, does not provide useful outcomes. Additionally, the weighting of technical assistance does not align with the grant funding measure, making it less effective in capturing relevant data.

Approve the addition of KPM #22 – Technical Assistance for Improved Boating Access. This KPM will track the number of times technical assistance is provided to help local, state, federal, and Tribal entities overcome barriers to completing public boating access improvements. This new KPM will separate the technical assistance measurement from KPM #21, creating a distinct focus on the agency's role in facilitating grant assistance.

Do not replace KPM #3 – Ratio of matching funds from other sources to Marine Board funds. This metric will be maintained as it continues to effectively measure funding leverage and the agency's ability to attract external resources.

Approve replacing KPM #4 – Percent of inspected boaters who are in compliance with the requirement to carry a Mandatory Boater Education Card, with a new measure that tracks the percentage of boaters in compliance with multiple boating laws. This includes safety equipment, education, registration, and applicable permits. This change reflects the expanded focus on compliance, where Boating Safety Advocates, working in partnership with law enforcement, ensure broader adherence to boating laws.

Approve the addition of KPM #6 – Title Production Service Level. This measures the percentage of title applications completed or sent deficiency notices within 60 days of application and addresses customer service objectives.

Delete KPM #1 – Number of boat patrol hours conducted on the water. This metric is being removed as KPM #4 will now encompass broader compliance monitoring across multiple areas, including safety equipment, education, registration, and applicable permits.

Delete KPM #2 – Number of boat operators arrested for boating under the influence of intoxicants (BUII). Setting a specific target for annual arrests was not consistent with the agency's broader focus on water safety and overall boating compliance. The expanded compliance goals are now captured in KPM #4.

Delete KPM #5 – Number of gallons of boater-generated sewage not deposited in Oregon waters as a result of Marine Board facilities. The measure is difficult to assess due to changes in water flow management and the challenge of measuring the absence of an impact, as the Marine Board does not directly manage or own these facilities.

Delete KPM #7 – Average number of days to process and award grant funds. This metric is being replaced due to staffing and process improvements, with a focus on technical assistance and grant matching effectiveness.

Delete KPM #8 – Average number of days to process grant reimbursements. This metric is being replaced by more relevant measures focused on technical assistance and grant matching.

**SubCommittee Action:**

The Subcommittee on Natural Resources approved the Key Performance Measures and targets as recommended.