

**REVENUE IMPACT OF  
PROPOSED LEGISLATION**  
83rd Oregon Legislative Assembly  
2025 Regular Session  
Legislative Revenue Office

Bill Number:	HB 2316 - C
Revenue Area:	Property Tax
Economist:	Beau Olen
Date:	6/24/2025

*Only Impacts on Original or Engrossed  
Versions are Considered Official*

**Measure Description:**

Establishes the Home Start Lands Fund (HSLF), a revolving fund to provide loans for the development of affordable housing on Home Start lands and grants for cities to develop necessary public services for residents. Allows the Department of Administrative Services (DAS) to sell, transfer, or lease state-owned and locally nominated lands designated by DAS as Home Start lands. Requires the net proceeds of Home Start land sales, transfers, and leases to be credited to the HSLF. Exempts Home Start lands from property tax for up to five years, including lands held or leased by a taxable owner. Requires construction of affordable housing on Home Start lands to qualify for the land exemption after the second year. Requires Home Start lands to be subject to an affordable housing covenant for at least 30 years and allows housing developed on these lands to be part of a planned community. Takes effect 91st day after sine die.

**Revenue Impact:**

The measure has no direct revenue impact on local governments. The property tax exemption for Home Start lands is permissive since it may only be granted after certain actions are taken by DAS, cities, counties, housing developers, and local landowners in some situations.

**Impact Explanation:**

Currently, it is not entirely clear how much of the 1.8 million acres of state-owned land in Oregon, on 10,600 tax lots, are underutilized and may be better suited for the development of affordable housing (single-family, cottage clusters, and middle housing). Under the measure, the impacts of the land exemption on local property tax revenue depend on: (1) the designation of state-owned and locally nominated Home Start lands by DAS, (2) capitalization of the HSLF from State General Fund appropriations (\$859,665 for 2025-27 biennium) and the net revenue of sales, transfers, or leases of Home Start lands made by DAS, (3) the amount of HSLF loans and grants made by DAS to develop affordable housing and residential public services on Home Start lands, (4) the mix of affordable single-family housing, cottage clusters, and middle housing built by developers, and (5) whether Home Start lands and improvements on the lands qualify for other property tax exemptions. For example, if Home Start lands, including lands which are part of a planned community, will be subject to an affordable housing covenant for at least 99 years, the land may qualify for the Affordable Housing Covenant property tax exemption. For Home Start lands sold, transferred, or leased to a taxable owner, the improvements may be taxable, and the land may be taxable after the land exemption expires.

**Creates, Extends, or Expands Tax Expenditure:** Yes ☒ No ☐

The policy purpose of this measure is to increase the supply of affordable housing on underutilized public lands.