

HB 3865 C STAFF MEASURE SUMMARY

Carrier: Sen. Prozanski

Senate Committee On Rules

Action Date: 06/16/25

Action: Do pass with amendments to the B-Eng bill. (Printed C-Eng.)

Vote: 3-2-0-0

Yeas: 3 - Golden, Jama, Manning Jr

Nays: 2 - Bonham, Thatcher

Fiscal: Has minimal fiscal impact

Revenue: No revenue impact

Prepared By: Kris Kolta

Meeting Dates: 6/12, 6/16

WHAT THE MEASURE DOES:

This measure expands the definitions of telephone solicitations and auto-dialers to include text messages and restricts the time, frequency, and manner of such solicitations.

Detailed Summary:

- Expands the ORS 646.561 definition of "telephone solicitation" to include a text message.
- Exempts calls or texts directly responding to a message from the definition of "telephone solicitations."
- Renders it an unlawful practice under Oregon's Unlawful Trade Practices Act (UTPA) for a person to initiate a telephone solicitation outside the hours of 8 a.m. to 8 p.m., more than three times in 24 hours, or to misrepresent or falsify the person's identity or purpose in a telephone solicitation.
- Defines "established business relationship" as parties' transaction(s) within the preceding 18 months.
- Exempts those with an established business relationship from time and frequency limitations.
- Adds text messages to Oregon's existing limitations on automatic dialing and announcing devices (auto-dialers) and prohibits the use of such devices outside the hours of 8 a.m. to 8 p.m. or more than three times in 24 hours.
- Exempts auto-dialer callers from time and frequency limitations in regard to established business relationships, debt buyers subject to the Fair Debt Collection Practices Act, public safety or law enforcement agencies, school districts, and a direct response to a message received.
- Allows a telephone solicitor or auto-dialer caller to rely on a customer's area code to determine their location and time zone.

ISSUES DISCUSSED:

- Stakeholder input and compromises
- Comparable laws in other states and federally
- Interaction with laws prohibiting contact with individuals on do-not-call lists
- Prior consent to receive solicitations
- Significance and legal effect of an established business relationship
- Potential for unintended, adverse business consequences

EFFECT OF AMENDMENT:

-B4 The amendment eliminates from the measure two of the bases for an Unlawful Trade Practices Act claim:

- 1) A solicitor's misrepresentation or falsification of their telephone number or location; and
- 2) A solicitor's failure to make disclosures pursuant to ORS 646.611(1) in text message solicitations.

BACKGROUND:

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Telephone solicitation refers to the initiation of a telephone call for the purpose of encouraging the purchase of property, goods, or services. ORS 646.561. Oregon law excludes from the definition of "telephone solicitation" certain calls by charitable organizations; calls limited to polling or soliciting the expression of ideas, opinions, or votes; or calls between businesses. *Id.* Oregon law renders it an unlawful trade practice under the UTPA for a telephone solicitor to make a subsequent call to a party who has stated their desire not to be called again. ORS 646.563. House Bill 3865 B creates additional bases pursuant to which a telephone solicitation is an unlawful trade practice.