

Legislative Fiscal Office 83rd Oregon Legislative Assembly 2025 Regular Session

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Bill Title: Relating to school attendance; declaring an emergency.

Government Unit(s) Affected: Legislative Policy and Research Office, Department of Human Services, School Districts, Department of Education, Task Force/Committee/Workgroup

Summary of Fiscal Impact

2025-27 Biennium	General Fund		Lotte	ery Funds	O	ther Funds	Federal Funds	Т	otal Funds	Positions	FTE
Department of Education	\$	223,699	\$	-	\$	3,330,000	\$-	\$	3,553,699	1	0.88
Legislative Policy and Research Office	\$	162,536	\$	-	\$	-	\$-	\$	162,536	1	0.50
Total Fiscal Impact	\$	386,235	\$	-	\$	3,330,000	\$-	\$	3,716,235	2	1.38

2027-29 Biennium	General Fund	Lottery Funds	Other Funds	Federal Funds	Total Funds	Positions	FTE
Department of Education	\$-	\$-	\$ 3,330,000	\$-	\$ 3,330,000	-	-
Total Fiscal Impact	\$-	\$-	\$ 3,330,000	\$-	\$ 3,330,000	-	-

Measure Description

The measure directs the Legislative Policy and Research Office (LPRO) to conduct a study regarding statewide attendance initiatives implemented in Oregon since the 2017-18 school year and statewide policies providing for the collection of attendance data. LPRO shall submit a report to interim legislative committees related to education.

The measure directs the Oregon Department of Education (ODE) to convene a 16-member advisory committee to review the LPRO study and recommend a policy regarding the improvement of school attendance for adoption by the State Board of Education. The advisory committee shall provide information that ODE may use to develop a memorandum of understanding with the Department of Human Services, school districts, and other entities. ODE shall submit a preliminary report and a final report to interim legislative committees related to education on the progress of the advisory committee.

ODE shall make available to the public on the department's website data provided by school districts and public charter schools related to students who are regular attenders or who are chronically absent. ODE shall disaggregate and update the data four times each year on the department's website. ODE shall review, make recommendations, and develop best practices related to recording student absences by school districts and develop a common coding system for school districts to record and report student absences. ODE shall submit a report on this initiative to interim legislative committees related to education and the State Board of Education.

FISCAL IMPACT OF PROPOSED LEGISLATION

The measure directs ODE to use moneys from the Statewide Education Initiatives Account to assist students in graduating from high school by awarding grants to school districts to implement a parent notification and early warning system. The State Board of Education shall establish allowed uses for a grant, which may require a school district to use a grant to purchase technology sufficient for attendance data analysis systems and a parent notification system. The measure increases the funding for the early warning system grant from \$3 to \$5 per ADM. ODE shall adjust the grant amount to ensure that a school district with an ADMw of 1,650 or less receives the minimum grant amount identified by the State Board of Education.

Fiscal Analysis

The fiscal impact of the measure is \$3.7 million total funds and two positions (1.38 FTE) in the 2025-27 biennium, and \$3.3 million Other Funds in the 2027-29 biennium.

The measure directs LPRO to conduct a study on attendance policies, programs, and other initiatives that support attendance in Oregon. To conduct this study, LPRO will need one full-time, limited duration Senior Legislative Analyst position (0.50 FTE) to collect and analyze qualitative and quantitative data, develop a survey and/or new interview protocols to collect information about statewide attendance policies, and prepare the study's final report. The estimated cost of this position, including position-related services and supplies, is \$162,536 General Fund in the 2025-27 biennium. The position will be phased out before the end of the 2025-27 biennium.

ODE shall convene an advisory committee to review the LPRO study, provide a policy recommendation to the State Board of Education on the improvement of school attendance, and report its findings to the Legislature. To support this work, ODE will need one full-time, limited duration Operations and Policy Analyst 2 position (0.88 FTE) to conduct project planning, coordinate and facilitate advisory committee meetings, conduct research on attendance recording practices, and prepare a final report. The estimated cost of this position, including position-related services and supplies, is \$221,059 General Fund in the 2025-27 biennium. This position will be phased out at the end of the 2025-27 biennium. ODE will incur minimal administrative cost to establish the advisory committee, which is estimated to hold 11 remote meetings over the course of the biennium. In addition, the measure increases the funding for the early warning system grant to \$5 per ADM to be adjusted annually for inflation and establishes a minimum grant amount for districts with 1650 ADMw or less. These changes to the funding level and formula would require an estimated \$3.3 million more per biennium than what is currently allocated from the Statewide Education Initiatives Account.

The measure is not anticipated to have a fiscal impact on school districts or the Department of Human Services.

Relevant Dates

The measure declares an emergency and takes effect on passage.

The changes to grant awards from the Statewide Education Initiatives Account become operative on July 1, 2025.

LPRO shall submit a report to the Legislature by September 30, 2026. This reporting requirement sunsets on January 2, 2027.

ODE shall first convene the advisory committee by October 31, 2025, and ODE shall submit a preliminary report to the Legislature by May 30, 2026, and a final report to the Legislature by December 31, 2026. The advisory committee sunsets on January 2, 2027.

ODE shall report to the Legislature on the recording of student absences by May 31, 2026. This reporting requirement sunsets on January 2, 2027.