

HB 5032 BUDGET REPORT and MEASURE SUMMARY

Joint Committee On Ways and Means

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Reviewed By: Steve Robbins, Legislative Fiscal Office

Department of Public Safety Standards and Training
2025-27

Budget Summary*

	2023-25 Legislatively Approved Budget ⁽¹⁾	2025-27 Current Service Level	2025-27 Committee Recommendation	Committee Change from 2023-25 Leg. Approved	
				\$ Change	% Change
General Fund	\$ 1,133,830	\$ -	\$ 1,133,830	\$ -	0.0%
General Fund Debt Service	\$ 8,773,470	\$ 8,789,990	\$ 8,789,990	\$ 16,520	0.2%
Other Funds Limited	\$ 72,427,141	\$ 80,550,492	\$ 81,050,492	\$ 8,623,351	11.9%
Federal Funds Limited	\$ 7,652,537	\$ 7,967,812	\$ 7,967,812	\$ 315,275	4.1%
Total	\$ 89,986,978	\$ 97,308,294	\$ 98,942,124	\$ 8,955,146	10.0%

Position Summary

Authorized Positions	186	184	184	-2
Full-time Equivalent (FTE) positions	184.75	182.75	182.75	-2.00

⁽¹⁾ Includes adjustments through January 2025

* Excludes Capital Construction expenditures

Summary of Revenue Changes

The primary revenue source for the Department of Public Safety Standards and Training (DPSST) is the state's Criminal Fines Account. This revenue source, expended as Other Funds, supports the majority of the Department's criminal justice training and certification programs, the Public Safety Memorial Fund, and a large portion of administrative and support services. Fire service training is supported by the Fire Insurance Premium Tax administered by the State Fire Marshal.

Other Funds collected as program fees fully support the Private Security and Private Investigators Program. Additionally, the Department receives interagency transfers from various state agencies for 9-1-1 training services, traffic safety training, and crisis intervention training.

Federal Funds are received from the U.S. Office of National Drug Control Policy to support the Oregon High Intensity Drug Trafficking Area (HIDTA) Program. These funds are used to provide law enforcement training to target and disrupt drug trafficking activities in Oregon.

General Fund is typically only for debt service associated with bonds sold for the construction of the Public Safety Academy in 2006. However, the 2025-27 Subcommittee recommended budget also includes General Fund for the repair of the Training Village building that was initially approved by the September 2024 Emergency Board.

Summary of Public Safety Subcommittee Action

DPSST is responsible for developing and maintaining public safety standards for employment and providing training to over 41,000 public safety professionals and volunteers in Oregon. The public safety discipline includes city, county, state, and tribal law enforcement officers, city and county corrections officers, parole and probation officers, fire service personnel, 9-1-1 telecommunicators, emergency medical dispatchers, private security providers, and investigators. DPSST also certifies qualified instructors, reviews and accredits public safety training programs throughout the state, and administers the Public Safety Memorial Fund.

The Subcommittee recommended budget is \$98,942,124 total funds and 184 positions (182.75 FTE). The total funds include \$9,923,820 General Fund, \$81,050,492 Other Funds, and \$7,967,812 Federal Funds expenditure limitation.

Criminal Justice Standards and Training

The Criminal Justice Standards and Training Program provides training and certification for all criminal justice public safety professionals, impacting over 270 public safety agencies. This includes city, county, state, tribal, and university police officers, corrections officers, parole and probation officers, Oregon Liquor and Cannabis Commission regulatory specialists, 9-1-1 telecommunicators, and emergency medical dispatchers.

The Subcommittee recommended budget for Criminal Justice Standards and Training is \$45,062,621 Other Funds expenditure limitation and 108 positions (106.75 FTE). This division is primarily supported by revenue from the Criminal Fines Account but also receives revenue from Oregon Department of Emergency Management for Telecommunications and Emergency Medical Dispatch Training, the Oregon Department of Transportation for Traffic Safety Training, and other charges for services such as fees charged for Oregon Liquor and Cannabis Commission regulatory specialist training. No packages were recommended for this division.

Fire Standards and Training

The Fire Standards and Training Program provides training and certification for over 12,000 career and volunteer firefighters across the state. This division is funded by the Fire Insurance Premium Tax, which is a 1.15% surcharge on all fire insurance policies written in the State of Oregon.

The Subcommittee recommended budget is \$6,294,538 Other Funds expenditure limitation and 15 positions (15.00 FTE). No packages were recommended for this division.

Private Security and Investigators

The Private Security and Private Investigators Program implements minimum standards for the training and certification of Oregon's private security providers and private investigators. This program is entirely funded by fees paid by certified private security providers and private investigators.

The Subcommittee recommended budget is \$5,335,876 Other Funds expenditure limitation and 13 positions (13.00 FTE). The Subcommittee recommended the following package:

Package 801: LFO Analyst Adjustments. This package increases Other Funds expenditure limitation by \$500,000 to accommodate fee increases to private security entities, private security providers, and private investigators found in House Bill 5033 (2025), the Department's fee ratification bill.

Public Safety Memorial Fund

The Public Safety Memorial Fund provides financial assistance to beneficiaries of public safety officers who are killed or are permanently and totally disabled in the line of duty.

The Subcommittee recommended budget is \$322,411 Other Funds expenditure limitation. No packages were recommended for this division.

Administration and Support Services

The Administration and Support Services Program includes the administrative activities of the Department, as well as the budget for operating the Public Safety Academy. This includes, but is not limited to, food service, housekeeping, operations and maintenance, and debt service for the facility.

The Subcommittee recommended budget is \$33,958,866 total funds and 46 positions (46.00 FTE). This budget includes \$8,789,990 General Fund for debt service, \$1,133,830 General Fund to use as described in Package 801 below, and \$24,035,046 Other Funds expenditure limitation. The Subcommittee recommended the following package:

Package 801: LFO Analyst Adjustments. This package includes a one-time General Fund appropriation of \$1,133,830 for structural repairs at the Training Village building. This funding was originally approved by the September 2024 Emergency Board, but due to contractor and construction delays, those repairs will take place in the opening months of the 2025-27 biennium causing the original General Fund appropriation to revert.

Oregon HIDTA

DPSST assumed fiduciary responsibility for Oregon's federal HIDTA program in 2015. The Oregon HIDTA program seeks to reduce drug availability in high-impact drug trafficking areas. Federal funding is provided to support initiatives sanctioned by a statewide multi-jurisdictional executive board.

The Subcommittee recommended budget is \$7,967,812 Federal Funds expenditure limitation and two positions (2.00 FTE). No packages were recommended for this division.

Summary of Performance Measure Action

See attached Legislatively Adopted 2025-27 Key Performance Measures form.

PRELIMINARY

DETAIL OF JOINT COMMITTEE ON WAYS AND MEANS ACTION

Department of Public Safety Standards and Training
Jonathan Bennett -- 971-446-1708

DESCRIPTION	GENERAL FUND	LOTTERY FUNDS	OTHER FUNDS		FEDERAL FUNDS		TOTAL ALL FUNDS	POS	FTE
			LIMITED	NONLIMITED	LIMITED	NONLIMITED			
2023-25 Legislatively Approved Budget at Jan 2025 *	\$ 9,907,300	\$ -	\$ 72,427,141	\$ -	\$ 7,652,537	\$ -	\$ 89,986,978	186	184.75
2025-27 Current Service Level (CSL)*	\$ 8,789,990	\$ -	\$ 80,550,492	\$ -	\$ 7,967,812	\$ -	\$ 97,308,294	184	182.75
SUBCOMMITTEE ADJUSTMENTS (from CSL)									
SCR 030-Private Security and Investigators									
Package 801: LFO Analyst Adjustments									
Personal Services	\$ -	\$ -	\$ 300,000	\$ -	\$ -	\$ -	\$ 300,000	0	0.00
Services and Supplies	\$ -	\$ -	\$ 200,000	\$ -	\$ -	\$ -	\$ 200,000		
SCR 050-Administration and Support Services									
Package 801: LFO Analyst Adjustments									
Services and Supplies	\$ 1,133,830	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,133,830		
TOTAL ADJUSTMENTS	\$ 1,133,830	\$ -	\$ 500,000	\$ -	\$ -	\$ -	\$ 1,633,830	0	0.00
SUBCOMMITTEE RECOMMENDATION *	\$ 9,923,820	\$ -	\$ 81,050,492	\$ -	\$ 7,967,812	\$ -	\$ 98,942,124	184	182.75
% Change from 2023-25 Leg Approved Budget	0.2%	0.0%	11.9%	0.0%	4.1%	0.0%	10.0%	(1.1%)	(1.1%)
% Change from 2025-27 Current Service Level	12.9%	0.0%	0.6%	0.0%	0.0%	0.0%	1.7%	0.0%	0.0%

*Excludes Capital Construction Expenditures

Legislatively Approved 2025 - 2027 Key Performance Measures

Published: 5/21/2025 8:59:05 AM

Agency: Department of Public Safety Standards and Training

Mission Statement:

The Mission of the Department of Public Safety Standards and Training (DPSST) is to promote excellence in public safety by delivering quality training and by developing and upholding professional standards.

Legislatively Approved KPMs	Metrics	Agency Request	Last Reported Result	Target 2026	Target 2027
1. Average increase in Police Officer Trainee test scores based on assessments at entry and completion of Police Basic Training.		Approved	23%	25%	25%
2. Percentage of attendees who ranked the usefulness of DPSST criminal justice regional training courses at or above "6" on a scale of 1-7. (Added per 2003 legislative direction)		Approved	100%	95%	95%
3. Percentage of attendees who ranked the usefulness of DPSST fire service regional training courses at or above "6" on a scale of 1-7. (Added per 2003 legislative direction)		Approved	95%	95%	95%
4. Percentage of revocation or denial actions appealed that are upheld at the appellate level.		Approved	100%	100%	100%
5. Average increase in Corrections Officer Trainee test scores based on assessments at entry and completion of Corrections Basic Training.		Approved	25%	25%	25%
6. Armed Private Security Providers - Percentage of armed private security providers and private security firearms instructors whose armed certifications are suspended due to a failure to successfully complete the required annual training		Approved	100%	100%	100%
7. CUSTOMER SERVICE - Percent of customers rating satisfaction with agency services "good" or "excellent" for: timeliness, accuracy, helpfulness, expertise, information availability.	1) Expertise	Approved	87.30%	95%	95%
	2) Helpfulness		92.10%	90%	90%
	3) Timeliness		75.20%	90%	90%
	4) Accuracy		83.60%	90%	90%
	5) Availability of Information		81.40%	90%	90%
	6) Overall		78%	90%	90%
8. Average increase in the Center for Policing Excellence test scores based on assessments at entry and completion of Supervisory Leadership Academy and Organizational Leadership Management Academy		Approved	45%	40%	40%

LFO Recommendation:

KPMs #1 and #5 are similar, in that they measure the improvement of test scores based on assessments done at entry and completion of the program. Both goals are being reduced to 25%, because the agency is finding the students are doing more pre-course preparation over the past few years - resulting in higher scores at entry and less opportunity for them to increase at course completion. While it appears similar, KPM #8 also measures improvement from entry and completion assessments, but these courses are substantively different without the ability for pre-preparation to occur, so the goal will remain unchanged.

The Legislative Fiscal Office (LFO) recommends approval of the Key Performance Measures and targets as proposed.

SubCommittee Action:

The Public Safety Subcommittee approved the Legislative Fiscal Office recommendations.

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