EMPLOYMENT DEPARTMENT ADMINISTRATIVE FUNDING

Senate Finance and Revenue Committee Monday, May 19, 2025 David Gerstenfeld, Director



OED Revenue for Federal programs

2025-27 OED Projected Revenue

(Excludes Modernization, Paid Leave Oregon, and Office of Administrative Hearings)



Federal funds includes UI Administration, Employment Services, Labor Market Information, Veteran Services **Includes the penalties and interest from overpaid benefits and delinquent taxes**



Unemployment Insurance Funding System



What is SEDAF?

- Supplemental Employment Department Administrative Fund (SEDAF)
- Created in 1987 to help cover unfunded administrative costs
- Current diversion rate is 0.109%
- Statutory safeguards

 Legislatively approved in budget
 Unused funds revert to UI Trust Fund



Healthy UI Trust Fund

- Employers pay payroll taxes and reimbursements into the Unemployment Insurance (UI) Trust Fund
- UI Trust Fund may only pay benefits per Federal law
- Legislatively designed, self-balancing formula
- Oregon's UI Trust Fund is solvent, one of the healthiest in the country
- Balance earns interest, helping keep employers' tax rates lower



Oregon's UI Trust Fund is Solvent



Year

Budget Drivers: Federal/UI Administrative Funds

UI Administration Federal and Other Expenditures by Fund Type

\$200,000,000		
\$180,000,000		
\$160,000,000		
\$140,000,000	UI Admin/Pandemic Federal Other* GF	
\$120,000,000		
\$100,000,000		
\$80,000,000		
\$60,000,000		
\$40,000,000		
\$20,000,000		
\$0	FFY 2007 FFY 2008 FFY 2009 FFY 2010 FFY 2011 FFY 2012 FFY 2013 FFY 2014 FFY 2015 FFY 2016 FFY 2017 FFY 2018 FFY 2019 FFY 2020 FFY 2	021 FFY 2022 FFY 2023 FFY 2024

* Includes Coronavirus Relief Fund in support of UI (primarily from 2020-2022)



Impact of UI underfunding June 2021-December 2024



-- Initial Claims -- Weeks Claimed FTE

8 Employment Department

Updated Customer Service Data

Call Wait Times (all UI and C&R lines)





National Comparison - First Payment Timeliness



Why SEDAF is needed

Less revenue than projected

- Since the Governor's Request Budget was calculated:
 - New economic forecasts predict less revenue for OED for next biennium
 - Workforce costs have increased COLAs, pay equity
 - Reductions in the UI administrative grant from USDOL
- OED must balance expenditures to available revenue
- With less projected revenue, OED will have to reduce 2025-27 spending



Impact if increase is not approved

- Implementation of roughly \$33 million cut package, including 74 positions
- Magnifies the effects of chronic federal underfunding and hinders our ability to serve Oregonians
- Reduce customer service
 - Increase delays in processing UI claims, resolving claim issues, and getting people their benefits
 - Fewer people will get through to OED or receive timely responses about their UI claims
- Reduce customer service for employers
- Close a WorkSource Oregon center
- Increase risk of fraud against the UI Trust Fund



Impact if increase is approved

Increasing the diversion rate to 0.135%

- Avoids implementation of cut package
- Retains resources for almost every part of the agency
- Ensures improvements in customer service are maintained
 - Continue to reduce delays in processing UI claims, resolving claim issues, and getting people their benefits
 - Ensure more people can contact OED about their UI claim
 - Improve UI customer service for employers
- Reduces risk of fraud depleting the UI Trust Fund
- Fewer complaints to legislators and media



Proposed SEDAF Reversion Methodology

Calculating the Ending Fund Balance June 30 of odd years

Current Law

- 150% of the revenue from the 1st Qtr. of the previous Year
- Looks backward
- Based on taxes collected

Proposed new methodology

- Projected administrative expenditures for 3 months
- Looks forward
- Based on Legislatively Adopted Budget



Unemployment Insurance Trust Fund



Proposed SEDAF Reversion Methodology

Making this change will:

- Greatly increase flexibility to respond to:
 - Emerging customer service needs
 - Fluctuations in Federal funding
- Maximize federal reimbursement rates
- Follow best practices for fiscal planning and responsibility
- Allow OED to be better prepared for economic downturns





Impact on Employers and Trust Fund



The proposed amendment to Senate Bill 143

- Helps customer service
- Does not increase employer taxes

- Does **not** change tax schedules
- Keeps UI Trust Fund solvent
- Maintains statutory safeguards



