LEGISLATIVE FISCAL OFFICE 900 Court Street NE, Room H-178 Salem, Oregon 97301 (503) 986-1828



JOINT COMMITTEE ON WAYS AND MEANS

Senator Lieber, Senate Co-Chair Representative Sanchez, House Co-Chair

Senator Girod, Senate Co-Vice Chair Representative Gomberg, House Co-Vice Chair Representative Smith, House Co-Vice Chair

Amanda Beitel, Legislative Fiscal Officer Paul Siebert, Deputy Legislative Fiscal Officer John Terpening, Deputy Legislative Fiscal Officer

| To: | General Government Subcommittee |
|----------|--|
| From: | Emily Coates, Legislative Fiscal Office |
| Date: | May 6, 2025 |
| Subject: | SB 5522 – Government Ethics Commission Work Session Recommendations |

| Government Ethics Commission Agency Totals | | | | | | | | | |
|--|-----------|--------------------------|---------------------------|-----------------------|--|--|--|--|--|
| | 2021-23 | 2023-25 LEGISLATIVELY | 2025-27 CURRENT | 2025-27 LFO | | | | | |
| FUND TYPE | ACTUAL | APPROVED | SERVICE LEVEL | RECOMMENDED | | | | | |
| Other Funds | 3,023,863 | 5,698,983 | 5,818,459 | 7,093,909 | | | | | |
| TOTAL FUNDS | 3,023,863 | 5,698,983 | 5,818,459 | 7,093,909 | | | | | |
| Positions | 9 | 15 | 15 | 15 | | | | | |
| FTE | 9.00 | 13.63 | 15.00 | 15.00 | | | | | |

Attached are the Legislative Fiscal Office (LFO) recommendations for the 2025-27 biennial budget and Key Performance Measures for the Oregon Government Ethics Commission (OGEC). The recommended budget of \$7.1 million Other Funds and 15 positions (15.00 FTE) represents a 24.5% increase from the 2023-25 legislatively approved budget (LAB), and a 21.9% increase from the current service level budget. Increases from the 2023-25 LAB are attributable to standard personal services growth and inflation for services and supplies, and one-time costs for Case Management System and Electronic Filing System IT upgrades.

The recommended budget is projected to leave OGEC with an ending balance of approximately \$685,224, which is equivalent to 2.3 months of operating reserves.

Adjustments to Current Service Level

See attached "Work Session Presentation Report."

Note: Statewide adjustments and six-year capital construction expenditures are not included in these recommendations. Any needed adjustments will be made in end of session bills.

Accept LFO Recommendation
MOTION: I move the LFO recommendation to SB 5522. (vote)

OR

Modify LFO Recommendation

MOTION: I move the LFO recommendation to SB 5522, with modifications. (vote)

Performance Measures

See attached "Legislatively Proposed 2025-27 Key Performance Measures."

Accept LFO Recommendation

MOTION: I move the LFO recommendation on Key Performance Measures. (vote)

OR

Modify LFO Recommendation

MOTION: I move the LFO recommendation on Key Performance Measures, with modifications. (vote)

Amendment

LFO recommends a budget of 7,093,909 Other Funds and 15 positions (15.00 FTE), which is reflected in the -1 amendment.

MOTION: I move adoption of the –1 amendment to SB 5522. (vote)

Final Subcommittee Action

LFO recommends that SB 5522, as amended by the -1 amendment, be moved to the Ways and Means Full Committee.

MOTION: I move SB 5522, as amended, to the Full Committee with a do pass recommendation. (vote)

Carriers

Full Committee:

SB 5522 - Work Session Recommendations

| House Floor: | |
|---------------|--|
| Senate Floor: | |

Agency Number: 19900

LFO102 - Work Session Presentation Report 2025-27 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 19900-000-00-00-00000 Oregon Government Ethics Commission

| | General Fund | Lottery Funds | Other Funds | Federal Funds | Nonlimited Other Funds | Nonlimited Federal Funds | Total Funds | Positions | Full-Time Equivalent (FTE) |
|---|-----------------|------------------|-------------|------------------|---------------------------|--------------------------------|-------------|-----------|----------------------------------|
| 2023-25 Agy. Leg. Adopted | - | - | 5,415,403 | • | | | - 5,415,403 | 15 | 13.63 |
| 2023-25 Ebds, SS & Admin Act | - | - | 283,580 | | | | - 283,580 | - | - |
| Ways & Means Actions | - | - | - | | | | | - | - |
| 2023-25 Leg Approved Budget | - | - | 5,698,983 | | | • | - 5,698,983 | 15 | 13.63 |
| 2023-25 Leg Approved Budget (Base) | - | - | 5,698,983 | | | • | - 5,698,983 | 15 | 13.63 |
| Summary of Base Adjustments | - | - | 623,172 | | | | - 623,172 | - | 1.37 |
| 2025-27 Base Budget | - | - | 6,322,155 | | | • | - 6,322,155 | 15 | 15.00 |
| 010: Non-PICS Pers Svc/Vacancy Factor | - | - | 7,918 | | | | - 7,918 | - | - |
| 020: Phase In / Out Pgm & One-time Cost | - | - | (726,629) | | | | - (726,629) | - | - |
| 030: Inflation & Price List Adjustments | - | - | 215,015 | | | | - 215,015 | - | - |
| 2025-27 Current Service Level | - | - | 5,818,459 | | | | - 5,818,459 | 15 | 15.00 |
| Adjusted 2025-27 Current Service Level | - | - | 5,818,459 | | | | - 5,818,459 | 15 | 15.00 |
| Total LFO Recommended Packages | - | - | 1,275,450 | | | | - 1,275,450 | - | - |
| 2025-27 Legislative Actions | - | - | 7,093,909 | | | | - 7,093,909 | 15 | 15.00 |
| Net change from 2023-25 Leg Approved Budget | - | - | 1,394,926 | | | | - 1,394,926 | - | 1.37 |
| Percent change from 2023-25 Leg Approved Budget | 0.0% | 0.0% | 24.5% | 0.0% | 0.0% | 0.0% | 24.5% | 0.0% | 10.1% |
| Net change from 2025-27 Adj Current Service Level | - | - | 1,275,450 | | | | - 1,275,450 | - | - |
| Percent change from 2025-27 Adj Current Service Level | 0.0% | 0.0% | 21.9% | 0.0% | 0.0% | 0.0% | 21.9% | 0.0% | 0.0% |

Agency Number: 19900

LFO102 - Work Session Presentation Report 2025-27 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 19900-010-00-00000

General Program

| | General Fund | Lottery Funds | Other Funds | Federal Funds | Nonlimited Other Funds | Nonlimited Federal Funds | Total Funds | Positions | Full-Time Equivalent (FTE) |
|---|-----------------|------------------|-------------|------------------|---------------------------|--------------------------------|-------------|-----------|----------------------------------|
| 2023-25 Agy. Leg. Adopted | - | - | 5,415,403 | - | | | 5,415,403 | 15 | 13.63 |
| 2023-25 Ebds, SS & Admin Act | - | - | 283,580 | - | | | - 283,580 | - | - |
| Ways & Means Actions | - | - | - | - | | | | - | - |
| 2023-25 Leg Approved Budget | - | - | 5,698,983 | | | | - 5,698,983 | 15 | 13.63 |
| 2023-25 Leg Approved Budget (Base) | - | - | 5,698,983 | - | | | - 5,698,983 | 15 | 13.63 |
| Summary of Base Adjustments | - | - | 623,172 | | | | 623,172 | - | 1.37 |
| 2025-27 Base Budget | - | - | 6,322,155 | - | | | 6,322,155 | 15 | 15.00 |
| 010: Non-PICS Pers Svc/Vacancy Factor | - | - | 7,918 | - | | | - 7,918 | - | - |
| 020: Phase In / Out Pgm & One-time Cost | - | - | (726,629) | - | | | (726,629) | - | - |
| 030: Inflation & Price List Adjustments | - | - | 215,015 | - | | | - 215,015 | - | - |
| 2025-27 Current Service Level | - | - | 5,818,459 | - | | | - 5,818,459 | 15 | 15.00 |
| Adjusted 2025-27 Current Service Level | - | - | 5,818,459 | | | | - 5,818,459 | 15 | 15.00 |
| Total LFO Recommended Packages | - | - | 1,275,450 | | | | - 1,275,450 | - | - |
| 2025-27 Legislative Actions | - | - | 7,093,909 | - | | | 7,093,909 | 15 | 15.00 |
| Net change from 2023-25 Leg Approved Budget | - | - | 1,394,926 | - | | | - 1,394,926 | - | 1.37 |
| Percent change from 2023-25 Leg Approved Budget | 0.0% | 0.0% | 24.5% | 0.0% | 0.0% | 0.0% | 24.5% | 0.0% | 10.1% |
| Net change from 2025-27 Adj Current Service Level | - | - | 1,275,450 | - | | | - 1,275,450 | - | - |
| Percent change from 2025-27 Adj Current Service Level | 0.0% | 0.0% | 21.9% | 0.0% | 0.0% | 0.0% | 21.9% | 0.0% | 0.0% |

LFO Analyst Recommended

Agency Number: 19900

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LFO102 - Work Session Presentation Report 2025-27 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 19900-010-00-00-00000

General Program

| | _ | ₋ottery Funds | Other Funds | Federal Funds | Nonlimited Other Funds | Nonlimited Federal Funds | Total Funds | Positions | Full-Time Equivalent (FTE) |
|--|---|------------------|-------------|------------------|---------------------------|--------------------------------|-------------|-----------|----------------------------------|
|--|---|------------------|-------------|------------------|---------------------------|--------------------------------|-------------|-----------|----------------------------------|

Package 100 DOJ Fee Increases

<u>Package Description</u> This package increases Other Funds expenditure limitation to address the increase in legal costs resulting from a higher volume of requests for advice, investigations, and opinions.

<u>LFO Recommendation</u> Approve the package.

LFO Recommended

600,000

-

-

-

-

600,000

-

LFO Analyst Recommended

Agency Number: 19900

LFO102 - Work Session Presentation Report 2025-27 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 19900-010-00-00-00000

General Program

Package 101 Position Reclass

<u>Package Description</u> This package includes the difference in personal services resulting from the reclassification of an Operations and Policy Analyst 2 to a Policy, Planning, and Development Manager 2, as approved by the Department of Administrative Services Chief Human Resources Office. This reclassification allows the existing position to be more aligned with current duties.

LFO Recommendation Approve the package.

| LFO Recommended | - | - | 40,710 | - | - | - | 40,710 | - | - |
|-----------------|---|---|--------|---|---|---|--------|---|---|
|-----------------|---|---|--------|---|---|---|--------|---|---|

LFO Analyst Recommended

Agency Number: 19900

LFO102 - Work Session Presentation Report 2025-27 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 19900-010-00-00-00000

General Program

Package 102 Training Upgrades

<u>Package Description</u> This package increases Other Funds expenditure to cover costs of providing additional in-person and remote training events due to increased demand for services. Of this amount, \$42,000 is for system updates, subscriptions for software services, and online courses, and \$33,000 is for travel costs.

LFO Recommendation Approve the package.

| LFO Recommended | - | - | 75,000 | - | - | - | 75,000 | - |
|-----------------|---|---|--------|---|---|---|--------|---|
|-----------------|---|---|--------|---|---|---|--------|---|

LFO Analyst Recommended

Agency Number: 19900

LFO102 - Work Session Presentation Report 2025-27 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 19900-010-00-00-00000

General Program

Package 103 Upgrades to CMS/EFS

<u>Package Description</u> This package provies a one-time increase of Other Funds expenditure limitation for Case Management System (CMS) and Electronic Filing System (EFS) upgrades. These upgrades will improve effectiveness of the systems, agency productivity, and ease the use of CMS/EFS for staff and the public.

LFO Recommendation Approve the package.

| LFO Recommended | - | - | 300,000 | - | - | - | 300,000 | - | |
|-----------------|---|---|---------|---|---|---|---------|---|--|
|-----------------|---|---|---------|---|---|---|---------|---|--|

LFO Analyst Recommended

Agency Number: 19900

LFO102 - Work Session Presentation Report 2025-27 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 19900-010-00-00-00000

General Program

Package 801 LFO Analyst Adjustments

<u>Package Description</u> This package provides a one-time increase of Other Funds expenditure limitation for the Case Management System and Electronic Filing System upgrades that was not carried forward from the 2023-25 biennium. The project was delayed due to the prioritization of system updates related to the implementation of HB 2038 (2023).

<u>LFO Recommendation</u> Approve the package.

| LFO Recommended | - | - | 259,740 | - | - | - | 259,740 | - | - |
|-----------------|---|---|---------|---|---|---|---------|---|---|
|-----------------|---|---|---------|---|---|---|---------|---|---|

Legislatively Proposed 2025 - 2027 Key Performance Measures

Published: 4/15/2025 5:08:18 PM

Agency: Government Ethics Commission

Mission Statement:

The Oregon Government Ethics Commission will impartially and effectively administer and enforce Oregon's government ethics laws for the benefit of Oregon's citizens. The Commission will emphasize education in achieving its mission. The regulatory jurisdiction of the Oregon Government Ethics Commission covers provisions of ORS Chapter 244, Oregon Government Ethics law; ORS 171.725 to 171.785 and 171.992, Lobby Regulation law; and executive session provisions of Oregon Public Meetings law, ORS 192.660

| Legislatively Proposed KPMs | Metrics | Agency Request | Last Reported Result | Target 2026 | Target 2027 |
|--|--------------------------------|----------------|----------------------|-------------|-------------|
| Percentage of statutory time limit used for preliminary reviews, investigations, staff opinions and Commission advisory opinions. | | Approved | 92.50% | 90% | 90% |
| 2. Quality of investigations completed through peer review. | | Approved | 4.95 | 5 | 5 |
| Training Program's Effectiveness - Percentage of wrong answers by training participants on questions after training compared to the percentage of wrong answers prior to training. | | Approved | 40% | 75% | 75% |
| 4. Minimize Case Disposition Costs - Percentage of contested cases settled before hearing. | | Approved | 100 | 100 | 100 |
| 5. Customer Service - Percentage of customers rating their satisfaction with agency's customer service as "good" or "excellent": overall, timeliness, accuracy, helpfulness, expertise, availability of information. | a) Overall | Approved | 85 | 95 | 95 |
| | b) Accuracy | | 84 | 90 | 90 |
| | c) Timeliness | | 84 | 90 | 90 |
| | d) Helpfulness | | 84 | 95 | 95 |
| | e) Expertise | | 89 | 95 | 95 |
| | f) Availability of Information | | 85 | 90 | 90 |
| 6. Governance Best Practices - Percent of total best practices met by the commission. | | Approved | 100 | 100 | 100 |

LFO Recommendation:

The Legislative Fiscal Office (LFO) recommends approval of the proposed Key Performance Measures and targets.

SubCommittee Action: