



# OREGON BOARD OF PAROLE

## A SAFE AND JUST OREGON

# Ways & Means Committee

## Agency Phase 2 Presentation

### May 7, 2025-2027

JOHN BAILEY, CHAIRPERSON (Presenter)

DYLAN ARTHUR, EXECUTIVE DIRECTOR

RONNEE KLIEWER, VICE-CHAIRPERSON

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# WHAT IS SONL?

## **THE SEX OFFENDER NOTIFICATION LEVELING SYSTEM (SONL) IS A PROGRAM TO CLASSIFY REGISTERED SEX OFFENDERS (REGISTRANTS) BY THEIR RISK TO REOFFEND**

- *Registrants* are those individuals required to register with the Oregon State Police as sex offenders.
- The law requires the Board to assess most new registrants, approximately 100 each month, plus all historical registrants. The Board is required to classify registrants prior to their release from DOC custody and within 90 days of being notified by the Oregon State Police that a registrant has moved into Oregon.
- ~90% of assessments utilize the STATIC-99R (conducted by the Board) which is the most widely used sex offender risk assessment tool in the world. Alternative Populations assessments, ~10%, which include women, juveniles and certain convictions, are in-person and completed by contractors.



# WHAT ARE NOTIFICATION LEVELS?

## **THE NOTIFICATION LEVELS ARE RISK TO REOFFEND SEXUALLY AND HAVE NO RELATION TO THE REQUIREMENT TO REGISTER**

- Registrants are classified into three levels based on risk to reoffend sexually, and the level of public notification required.
- All registrants must register as a sex offender annually regardless of whether they have been classified.
- There are three Sex Offender Notification Levels:
  - Level 3 is the highest notification level as these individuals are at the highest risk to reoffend.
  - Level 2 is a moderate notification level.
  - Level 1 is the lowest risk.
- Unleveled – Individuals who are on the sex offender registry who have not had a risk assessment conducted but are still required to register.



# SONL PROGRAM TIMELINE 1989-2011

1989

- 5-year sex offender registration administered by the Dept. of Corrections (DOC).

1991

- Oregon goes to de facto lifetime registration.

2011

- A legislative workgroup made up of public safety agencies and partners began meeting to evaluate Oregon's laws and practices regarding sex offender registration.

2013

- HB 2549 passed creating the Sex Offender Notification Leveling program.
- DOC to classify all releasing sex offenders.
- Community Corrections to classify all people on probation and local control.
- Board of Parole to classify all registrants who were required to report before the implementation of the system (historic registrants) and those moving in from out of state.



# SONL PROGRAM TIMELINE 2013-2025

2015

- HB 2320, requirement to classify all releasing registrants transferred to Board of Parole.
- ~25,000 historic registrants needed to be classified.

2017

- Timeline extended to 2022 after the Board reported on the enormity of project.

2019

- Deadline extended to 2026.
- Board presented a plan on what progress can be made with \$1-\$5 million additional funding. Board did not receive funding.
- SONL Hearings for relief from the obligation to register and reclassification of Notification Level begin.

2021

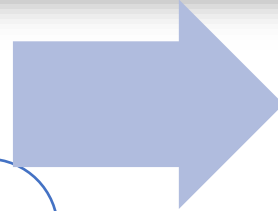
- Board presented a plan on what progress can be made with 3-4 additional assessment specialists. Board did not receive funding.



# SONL PROGRAM TIMELINE 2013-2025

2023

- Funding requested to complete historical registrants: Board submitted three potential plans for how the Board could address the historic registrants by the December 2026 deadline. Board did not receive funding.



2025

- Board has consistently been funded to classify new registrants and make minimal targeted progress towards historic registrants.
- ~15,394 total registrants have been classified.
- ~11,091 historic registrants living in Oregon remain to be classified by the Board.
- ~1,500 to be classified by Community Corrections.



# SONL CURRENT PRACTICES

## METHODOLOGY

With input from partners and academic guidance from experts, the Board adopted two separate methodologies for assessing registrants for risk of sexual recidivism. These methodologies are evidence based and used around the world.

- **Static-99R (90%):** The Static-99R is normalized for use on adult males and is used by Board staff to conduct an assessment. Each Assessment Specialist on our staff is trained and certified by academic experts, which requires about 6 months of training.
- **Alternative Populations (~10%):** An in-person evaluation is used on females, juveniles and individuals convicted of certain listed sex offenses. These assessments are conducted by licensed professionals on contract with the Board. These contractors must be licensed by the Oregon Board of Psychologist Examiners or the Oregon Board of Licensed Professional Counselors and be certified by the Oregon Sex Offender Treatment Board.



# WHAT ARE TARGETED ASSESSMENTS?

## TARGETED ASSESSMENTS

- The evidence-based targeted assessment requires less resources and may consist of incorporating multiple Static-99R constructs to guide the methodology (currently under development).
- The Board estimates ~40% of the unclassified registrant population likely qualify for the less resource intensive targeted assessment methodology. Accordingly, ~4,353 registrants may qualify for this methodology in lieu of a full Static-99R. The Board estimates a single Board Assessment Specialist (BAS) could review ~2,000 registrants for a targeted assessment and classification per year.
- Registrants will require a full assessment utilizing the full Static-99R before a relief from the obligation to register or reclassification hearing.



# SONL HEARINGS OFFICERS

## **SONL HEARINGS OFFICERS CONDUCT HEARINGS TO END REPORTING REQUIREMENT OR REDUCE NOTIFICATION LEVEL FOR SEX OFFENDERS, AND REVIEW OBJECTIONS**

- All petitioners for a hearing are reassessed by a Hearings Officer.
- The Board completes about 110 hearings per year.
- Only those individuals classified as a Level 1 are eligible to apply to end their reporting requirement.
- Entire history is reviewed, including risk assessments, polygraphs, police reports, court records, treatment & supervision records, etc.
- Number of applicants petitioning for a hearing has increased every year since inception of program.



# SEX OFFENDER REGISTRY STATISTICS

## Oregon's Sex Offender Registry Data from Oregon State Police & CJC

Retrieved April 14, 2025

- Registered Sex Offenders in Oregon = 33,813
- New Registrants per Month in Oregon = ~100
- Males on Registry = 32,753
- Females on Registry = 1,053
- Total Assessed & Classified = 15,718
- Level 3 = 1,819
- Level 2 = 2,697
- Level 1 = 11,202

### 5-Year Sexual Recidivism Data (CJC):

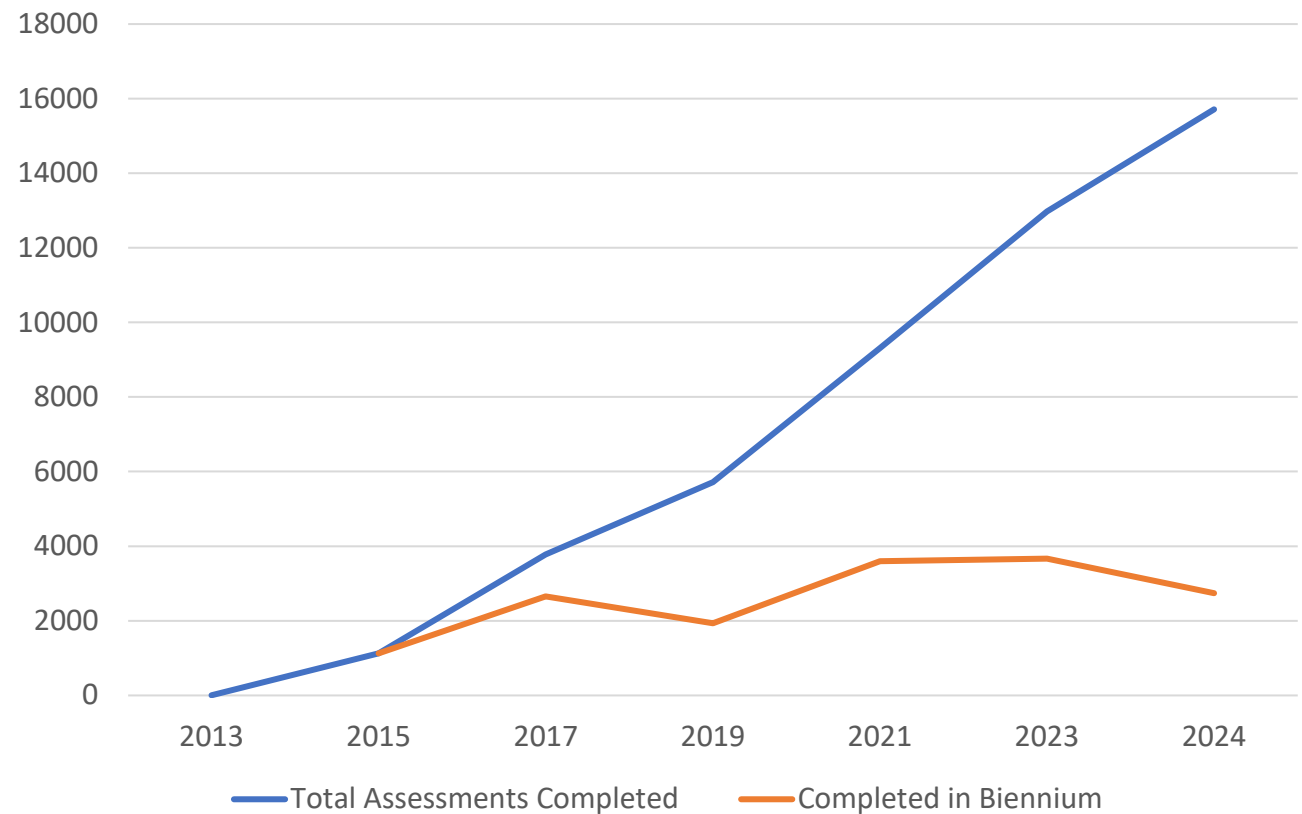
- Level 3: 21.5%,
- Level 2: 11.2%,
- Level 1: 1.3%,
- Unclassified: 1.1%



# ASSESSMENT PROGRESS MADE 2013 TO PRESENT

- By statute, all new registrants must be assessed within 90 days of registering in Oregon or prior to release from custody.
- Currently, 1 FTE can complete about 22 assessments a month.
- Current staffing can keep up with new registrants and make small targeted progress on historical registrants.
- Over 15,718 Sex Offenders have been classified as of May 2025.

**Completed Assessments of Registered Sex Offenders**





# HISTORY OF STAFFING

## RISK ASSESSMENTS ARE CONDUCTED BY BOARD ASSESSMENT SPECIALISTS (BAS)

BAS are Administrative Specialists 2, and 1 person can complete about 22 assessments a month.

| Year   | Total BAS | Perm BAS | LD BAS | Deadline for Classifying<br>Historic Registrants | Notes   |
|--|-----------|----------|--------|--|---|
| 2013   | 2         | 2        | 0      | 2016   | Board classified predatory offenders          |
| 2015   | 7         | 4        | 3      | 2018   | SONL program transferred<br>from DOC to Board |
| 2017   | 7         | 4        | 3      | 2022   |   |
| 2019   | 6         | 3        | 3      | 2026   |   |
| 2020   | 5         | 5        | 0      |  | Pandemic budget effects                       |
| 2021   | 6         | 6        | 0      |  |   |
| 2023   | 6         | 6        | 0      |  |   |
| 2025   | 6         | 6        | 0      |  | Can house up to additional 9 new BAS          |
|  |           |          |        |  |   |
| Board of Parole Board Assessment Specialists History                         |           |          |        |  |   |
| BAS conduct risk assessments for the Sex Offender Notification Level Program |           |          |        |  |   |



# HISTORIC REGISTRANTS

**Historical Registrant** means a person for whom the conviction triggering the obligation to register as a sex offender occurs before January 1, 2014.

Classification of historical registrants are to be completed by the Board no later than December 1, 2026. The deadline has been extended 4 times since 2016. New registrants are those whose initial registration was after January 1, 2014. Since 2016, the Board has reported to the legislature that it cannot meet the deadlines for historical assessments.

**How many unclassified registrants living, working or going to school in Oregon?**

12,591

**Who is responsible for conducting assessments?**

11,091 Board of Parole

~1,500 Community Corrections

Psychiatric Security Review Board for individuals who have been found *Guilty Except for Insanity*.



# METHODS TO COMPLETE ASSESSMENTS

## PROPOSALS FOR COMPLETING HISTORIC REGISTRANTS

- Based on current output, each Board Assessment Specialist (BAS) position can complete ~264 classifications per year using the full Static-99R.
- If the targeted assessment option is chosen, there are ~4,353 registrants who likely qualify for a research based targeted assessment in lieu of an initial full Static-99R. A single BAS could complete ~2,000 targeted classifications per year.
- The below plans consider reasonable challenges in hiring and retaining multiple limited duration positions, the necessary time to fully train new BAS, and contractor capacity issues.
- The below fiscals are approximate and do not consider inflation or cost of living increases.
- Salary assumptions are based on the following rates:
  - Assessment Specialist (AS2) – \$217,137, Step 3, Hearings Officer – \$301,458, Step 3, Operations Manager – \$300,487, Step 3.



# PROPOSALS FOR 5-YEAR PLAN

## PROPOSALS FOR COMPLETING HISTORIC REGISTRANTS IN 5 YEARS

### Complete in 5 years

**a. Targeted assessment – 9 additional limited duration positions. Biennium Cost: \$3,105,225 – Total Cost: \$7,763,063**

- i. Hire 1 LD Operations Manager = \$300,487
- ii. Hire 2 LD Hearings Officer to review objections = \$ 602,916
- iii. Hire 6 Assessment Specialist, AS2 = \$1,302,822 (1 targeted, 5 full)
- iv. Alternative population assessments (not Static-99R eligible) = \$374,000
- v. Training budget = \$25,000
- vi. DOJ Costs = \$500,000

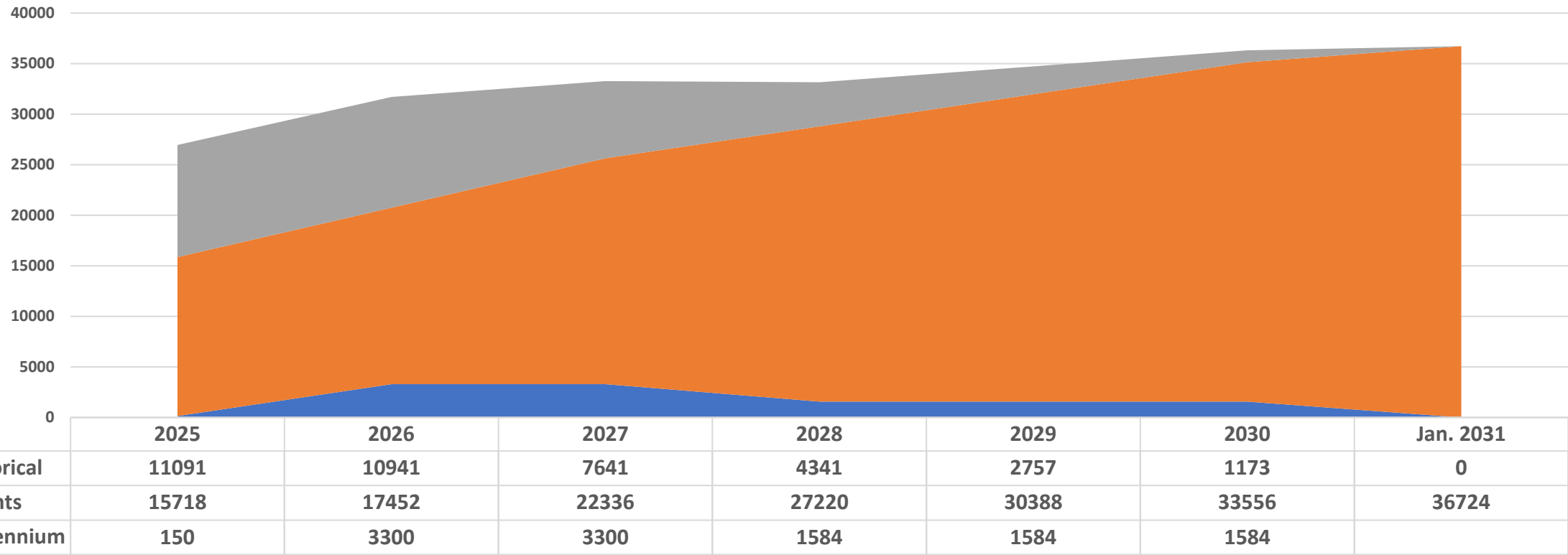
**a. Full assessments – 14 additional limited duration positions. Biennium Cost: \$4,676,630 – Total Cost: \$11,691,575**

- i. Hire 2 LD Operations Manager = \$600,974
- ii. Hire 2 LD Hearings Officer to review objections = \$602,916
- iii. Hire 10 Assessment Specialist, AS2 = \$2,171,370
- iv. Alternative population assessments (not Static-99R eligible) = \$776,370
- v. Training budget = \$25,000
- vi. DOJ Costs = \$500,000



# PROPOSAL FOR 5-YEAR PLAN - CHART

## 5-Year Targeted Assessments Estimated Completed by Board





# PROPOSAL FOR 10-YEAR PLAN

## PROPOSALS FOR COMPLETING HISTORIC REGISTRANTS IN 10 YEARS

### Complete in 10 years

**a. Targeted assessments – 5 additional limited duration positions. Biennium Cost: \$1,828,904 - Total Cost: \$9,144,520**

- i. Hire 3 Limited duration Assessment Specialist, AS2 = \$651,411 (1 targeted, 2 full)
- ii. Hire 1 LD Operations Manager = \$300,487
- iii. Hire 1 LD Hearings Officer to review objections = \$301,458
- iv. Alternative population assessments (not Static-99R eligible) = \$310,548
- v. Training budget = \$15,000
- vi. DOJ Costs = \$250,000

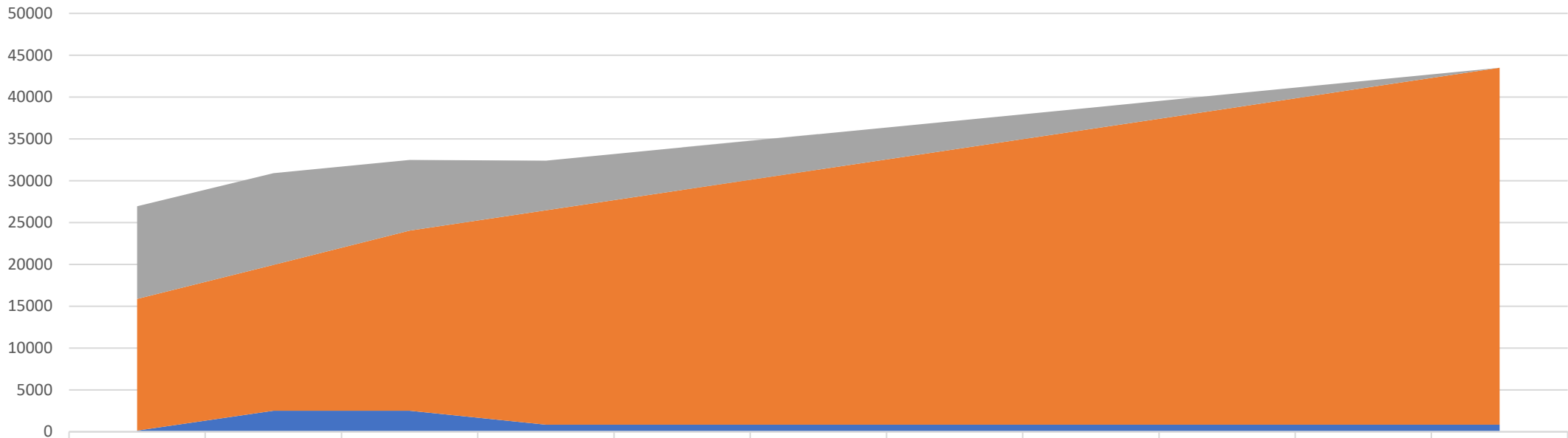
**a. Full assessments – 6 additional limited duration positions. Biennium Cost: \$2,046,041 - Total Cost: \$10,230,205**

- i. Hire 4 LD Assessment Specialist, AS2 = \$868,548
- ii. Hire 1 LD Operations Manager = \$300,487
- iii. Hire 1 LD Hearings Officer to review objections = \$301,458
- iv. Alternative population assessments (not Static-99R eligible) = \$310,548
- v. Training budget = \$15,000
- vi. DOJ Costs = \$250,000



# PROPOSAL FOR 10-YEAR PLAN - CHART

## 10-Year Targeted Assessments Estimated Completed by Board

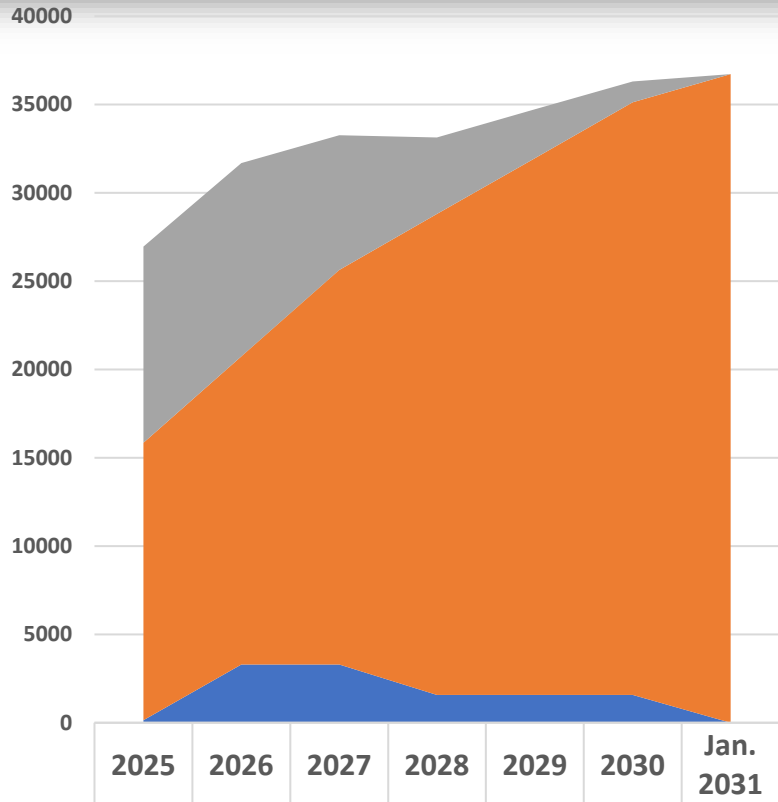


|                          | 2025  | 2026  | 2027  | 2028  | 2029  | 2030  | 2031  | 2032  | 2033  | 2034  | 2035  |
|--------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| ■ Remaining Historical   | 11091 | 10950 | 8450  | 5950  | 5100  | 4250  | 3400  | 2550  | 1700  | 850   | 0     |
| ■ Total Assessments      | 15718 | 17443 | 21527 | 25611 | 28045 | 30479 | 32913 | 35347 | 37781 | 40215 | 42649 |
| ■ Additional in Biennium | 141   | 2500  | 2500  | 850   | 850   | 850   | 850   | 850   | 850   | 850   | 850   |



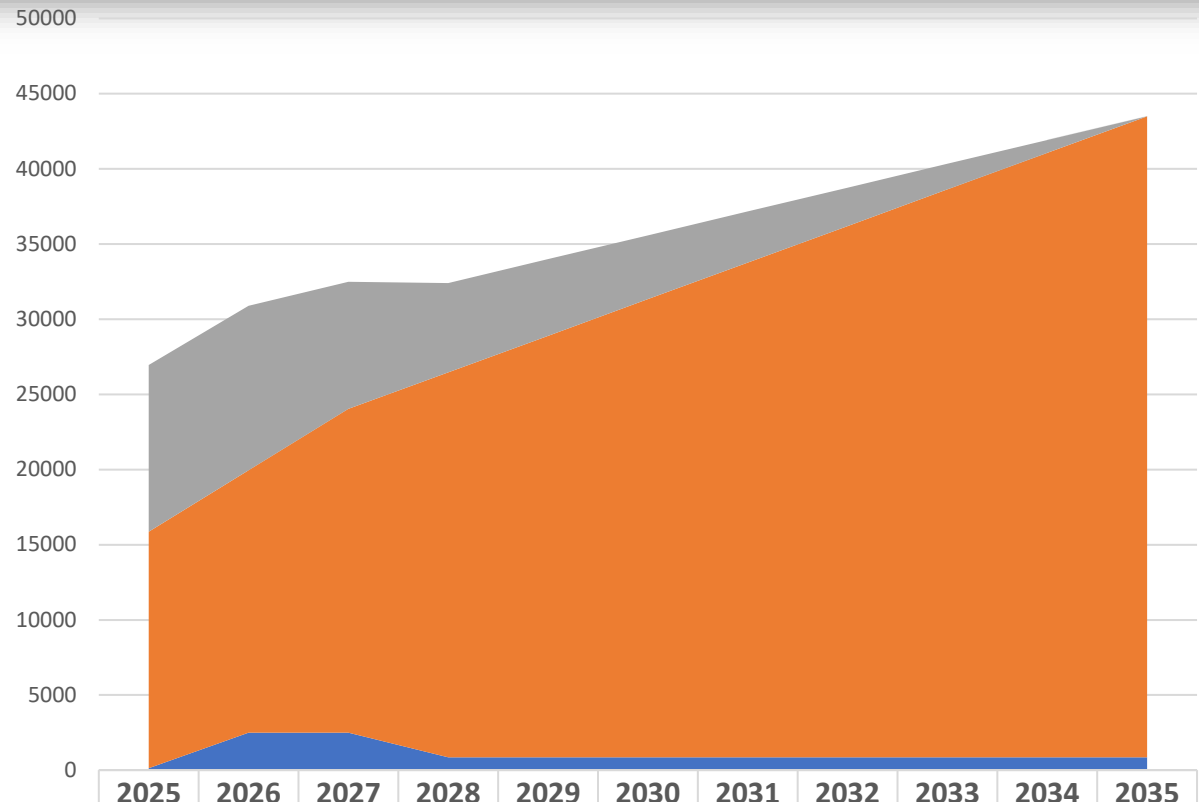
# PLAN COMPARISON 5 VS 10 YEARS

5-Year Targeted Assessments Estimated Completed by Board



|                        |       |       |       |       |       |       |       |
|------------------------|-------|-------|-------|-------|-------|-------|-------|
| Remaining Historical   | 11091 | 10941 | 7641  | 4341  | 2757  | 1173  | 0     |
| Total Assessments      | 15718 | 17452 | 22336 | 27220 | 30388 | 33556 | 36724 |
| Additional in Biennium | 150   | 3300  | 3300  | 1584  | 1584  | 1584  |       |

10-Year Targeted Assessments Estimated Completed by Board



|                        |       |       |       |       |       |       |       |       |       |       |       |
|------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Remaining Historical   | 11091 | 10950 | 8450  | 5950  | 5100  | 4250  | 3400  | 2550  | 1700  | 850   | 0     |
| Total Assessments      | 15718 | 17443 | 21527 | 25611 | 28045 | 30479 | 32913 | 35347 | 37781 | 40215 | 42649 |
| Additional in Biennium | 141   | 2500  | 2500  | 850   | 850   | 850   | 850   | 850   | 850   | 850   | 850   |



# RESOURCES NEEDED

## LEGISLATION

- Any plan that goes past the next biennium would require continued funding.

## RULES CHANGES

- Board is reviewing methodology for possible changes that will have to be made to conduct targeted assessments.



# RESOURCES NEEDED

## STAFF

The Board has identified a need for an additional 1-2 Hearings Officer positions. The Hearings Officer reviews objections to classification levels which will increase as the number of registrants assessed increases.

In addition to BAS, the Board would need a SONL Operations Manager. Under current staffing levels, the Board already exceeds the DAS recommended staff to supervisor ratio of 11 to 1. An additional 4-12 staff will exacerbate this issue. Additionally, as the Board is a small agency, the current Operations Manager and Executive Director are tasked with multiple agency responsibilities outside of supervising staff. The Board has 3 distinct programs making it difficult for program oversight with 1 Operations Manager. An additional Operations Manager position will increase staff oversight and result in workload efficiencies in the Sex Offender Notification Level Program.

## OFFICE SPACE

Board could add 9 additional positions in our current office space.



# PROPOSED LEGISLATION THAT DID NOT PROCEED

**The Board submitted 3 bills for the 2025 legislative session.**

(None of the bills made it out of committee.)

**SB 819:** This bill allowed some decisions to be made administratively in lieu of relief or reclassification hearings.

-Affect: Slows down relief and reclass hearings.

**SB 820:** This bill removed the requirement of classifying, with some exceptions, registrants whose registration requirement occurred before 1/1/2014.

-Affect: Historical convictions remain in a queue.

**SB 821:** Removed deadline for leveling historical offenders.

-Affect: Deadline of December 1, 2026, remains and will not be met.

As always, the Board is committed to classifying all remaining unclassified registrants in an evidence-based manner as quickly and efficiently as possible.



# OREGON BOARD OF PAROLE

## A SAFE AND JUST OREGON

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**Respectfully,**

Dylan Arthur, Executive Director

John Bailey, Board Chairperson

Ronnee Kliever, Board Vice Chairperson

