House Committee on Labor and Workplace Standards

Oregon Employment Department Lindsi Leahy, Unemployment Insurance Division Director David Gerstenfeld, Director April 28, 2025



UI Eligibility Overview

Enough recent work

- Earned \$1,000 or worked 500 hours during the 'base period'
 - Benefit amounts are based on these earnings

No disqualifying events

- Quitting or not accepting work without 'good cause'
- Being fired for misconduct

Meet Weekly Eligibility Requirements

- Able to work
- Available to work
- Actively seeking work



Income		Unemployment Insurance Benefits			
Base Year	Weekly Pay*	Weekly	Maximum	% of Weekly Pay	WBA benchmark
\$15,680	\$301	\$196	\$5,096	65%	Minimum WBA claim
\$45,360	\$872	\$567	\$14,742	65%	Current Average claim
\$66,880	\$1,286	\$836	\$21,736	65%	Maximum WBA Claim
\$80,000	\$1,538	\$836	\$21,736	54%	-
\$100,000	\$1,923	\$836	\$21,736	43%	-

• Weekly Pay: Base year divided by 52 weeks

*Rounded down to nearest whole dollar.

- Weekly Benefit Amount (WBA): 1.25% of base year wages
- Maximum Benefit Amount (MBA): lesser of 26 times weekly benefit amount or 1/3 of base year wages



Federal-state partnership

If Oregon conforms to federal requirements:

- Oregon employers receive a 5.4% credit toward their federal payroll (FUTA) taxes; this saves Oregon employers over \$500 million a year in FUTA taxes
- U.S. Department of Labor provides an administrative grant to operate the UI program (covers about 50-70% of the cost of administration)

States must use **'experience rating**' to determine employers' Unemployment Insurance (UI) tax rates

The top UI tax rate cannot be lower than 5.4%



Taxpaying and Reimbursing Employers

Taxpaying Employers

Most employers

Pay UI taxes based on their payroll

Can get 'relief of charges' in some circumstances

Reimbursing Employers

State of Oregon

'Political subdivisions,' nonprofits, and Tribes may elect to be reimbursing

Do not pay UI payroll taxes

Reimburse the UI Trust Fund 100% for UI payments

Cannot get 'relief of charges'



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Oregon's UI Tax Rate Schedules



Employment Department

Oregon's Unemployment Insurance Trust Fund is Solvent



The UI tax schedule is determined by the **Fund Adequacy Percentage Ratio** (ORS 657.459).

Oregon's schedules are designed to provide sufficient reserves to cover 18 months of a recession. Schedule 4 is the equilibrium (145%-170% ratio).

Tax rates are sent to individual businesses in mid-November (ORS 657.485)



- Federal law requires UI tax rates to be based on experience rating
- Experience rating does not change the tax schedule, it determines the rate within a schedule
- Experience rating is UI benefit charges divided by taxable payroll (ORS 657.462)
 - Relief of charges is when some benefits are not included in this computation
- Experience rating is based on charges and payroll for the 12 prior calendar quarters



Implementation of SB 916A

- Law would take effect on January 1, 2026
- Timeline for UI benefits:
 - First week of strike: Striking workers are disqualified from benefits
 - Second week of strike: Regular waiting week
 - Third week of strike: Claimants can receive benefits
- Backpay treated as a non-waivable overpayment
 - Voluntary repayment is preferred
 - If voluntary repayment is not made, other collection methods will be used



Fiscal Impact - 10 Year Lookback Period

• Assumptions:

- Average strike duration of 8.6 weeks
- 888 employees on strike each week, with all employees receiving benefits
- 45% of workers from reimbursing employers and 55% from taxpaying employers

• Estimated benefits:

- \$2.6 M for taxpaying employers for 2025-2027 biennium
- \$2.1 M for reimbursing employers for 2025-2027 biennium
- No projected change to UI tax schedules



Fiscal Impact - 3 Year Lookback Period

• Assumptions:

- Average strike duration of 6.3 weeks
- 2,805 employees on strike each week, with all employees receiving benefits.
- 53% of workers from reimbursing employers and 47% from taxpaying employers
- Estimated benefits:
 - \$5.3 M for taxpaying employers for 2025-2027 biennium
 - \$5.9 M for reimbursing employers for 2025-2027 biennium
- No projected change to UI tax schedules



Thank you

