

Presentation to the 2025 Joint Ways and Means Subcommittee on Human Services

# ODHS Workload Models

Peter Sprengelmeyer

Director, ODHS Office of Research, Reporting, Analytics and Implementation

**Christian Jones** 

Director, North Highland

Jessica Amaya Hoffman

Deputy Director, ODHS Self-Sufficiency Programs

April 29, 2025

## Agenda

- I. Workload models: Overview
- II. North Highland: Methodology and deliverables
- III. Self-Sufficiency Programs spotlight
- IV. Closing thoughts



### **ODHS Workload Models Project**

- Outdated models
- Time- and resource- intensive to maintain
- Incomplete picture of positions agencywide

Where we've been

Where we're heading

- Updated models
- Streamlined processes
   enabling more frequent
   updates
- Eventually, comprehensive models that include all agency positions

### The basics

- Workload models are a way to estimate or allocate work based on full-time equivalent (FTE) units.
- They help organizations understand how much work can be done or is being done by a workforce with a given staff capacity.



## **Key purposes at ODHS**

Calculating FTE for legislatively mandated work



Supporting calculations for mandated caseload in current service level (CSL)



Measuring the impact of new efficiencies



### **Statutory context**

#### ORS 409.161

- Workload models for five ODHS programs
- Regular session reports addressing workload changes and efficiencies
- Additional staffing needs or decreases

#### ORS 409.162

 Collaborate with advisory groups to identify and implement efficiencies

#### ORS 409.164

- Annual assessment of workforce capacity and needs in all programs
- Report Sept. 30 of every evennumbered year

## How we leverage workload models

- Meeting core responsibilities
- Budgeting
- Health and safety
- Customer service
- Continuous improvement
- Transparency



## **Key advantages**

Informed by real people doing the real work



Better than caseload models at capturing complexities

Focuses on legislatively required work

# **Updating** is key

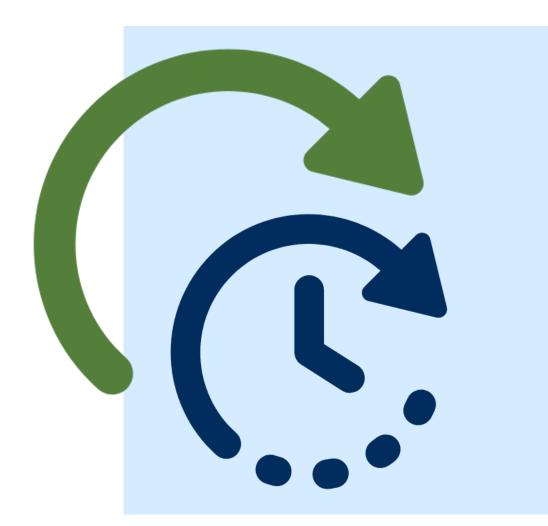


## **Challenges with updating**



### **Drivers of delay**

- Staffing limitations
- Caseload changes
- Shifts in the needs of our service populations
- Changes in federal requirements
- State statutory and policy changes



### **Current status**

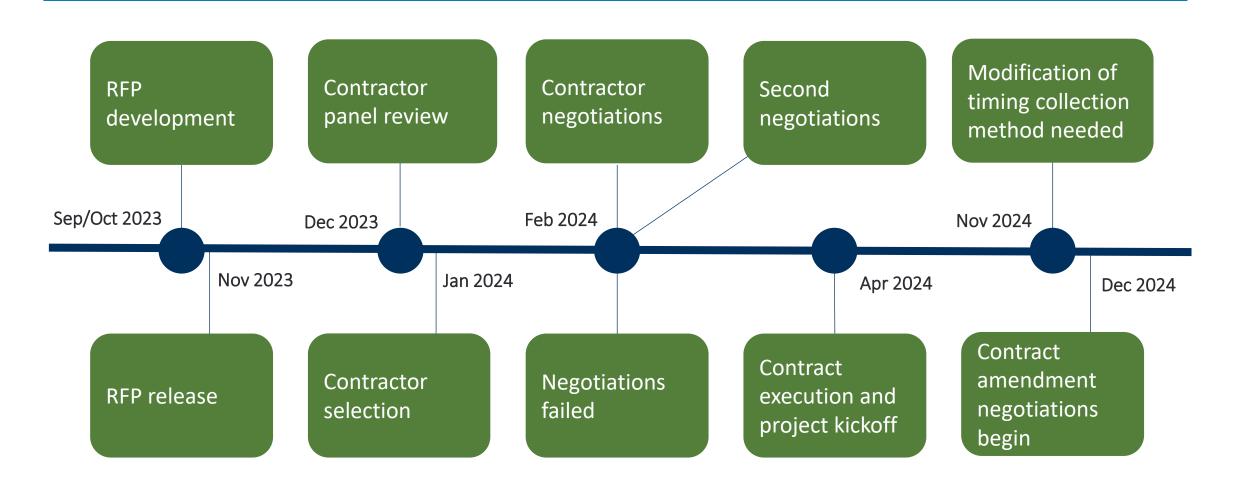
ODHS PROGRAM	MODEL CREATED	LAST UPDATED
Self-Sufficiency Programs (SSP)	2010	2016
Office of Developmental Disabilities Services (ODDS) CDDP and Brokerage (contractor)	2014	2019
Aging and People with Disabilities (APD)	2012	2020
ODDS CIIS and Children's Residential Models (state staff)	2015	2018
Child Welfare (CW)	2009	2020
ODDS Licensing and Quality Assurance	2020	2020
Oregon Eligibility Partnership	2023	2023
Vocational Rehabilitation	2015	2017

### Limitations of current models

- Outdated
- Not tracking current worker tasks
- Not capturing administrative needs
- Not reflecting the post-COVID environment



### Workload models contract timeline



### Agenda

- I. Workload models: Overview
- II. North Highland: Methodology and deliverables
- III. Self-Sufficiency Programs spotlight
- IV. Closing thoughts



# **North Highland contract**

- Originally executed April 2024
- Will update tasks and timings in each of the agency's current workload models
- Updated models delivered by March 2027



## Overall approach

**CURRENT STATE ASSESSMENT** 

- **Review Existing Models** 
  - Stakeholder Interviews
  - **Best Practices Research**
  - Triaging And Prioritizing Update Needs

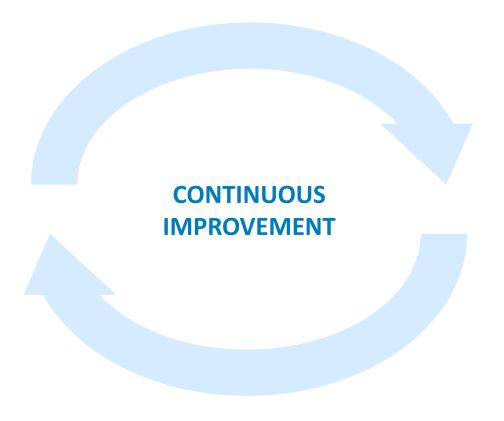
**DEVELOP + DESIGN** 

**VALIDATE +REFINE** 

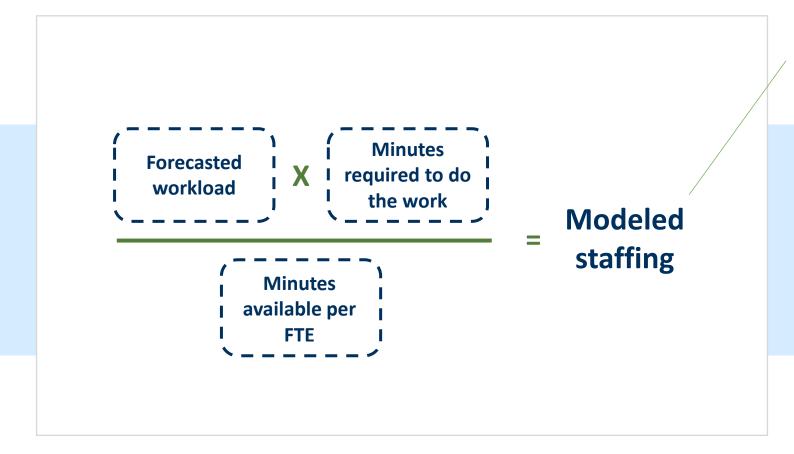
- **Model Conceptualization**
- Iterative Development
- **Testing And Validation**

- Sustainability Planning

Prototyping Deployment Validation Phase IMPLEMENT, Refinement Cycle



### The workload model formula

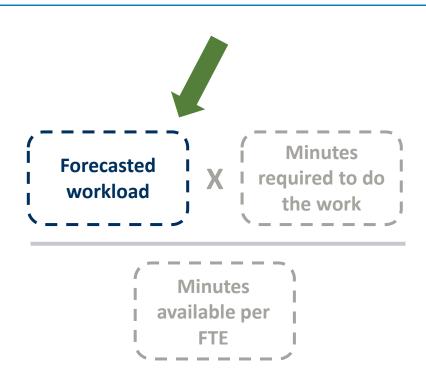


The staffing level needed to perform the work

### Work volume

#### How we measure it:

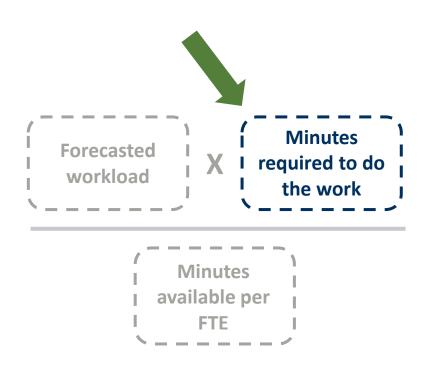
- ODHS caseload forecasts
- Administrative data
  - Applications received
  - Payments issued
  - Communications sent



### **Work time**

#### How we measure it:

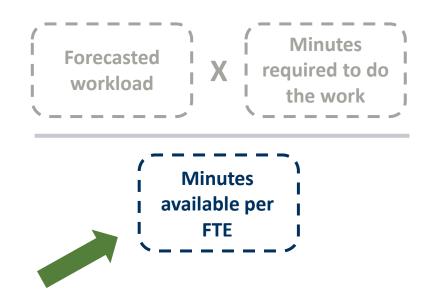
- Time study observations
- Standardized templates
- Stratified sampling
- Task breakdown



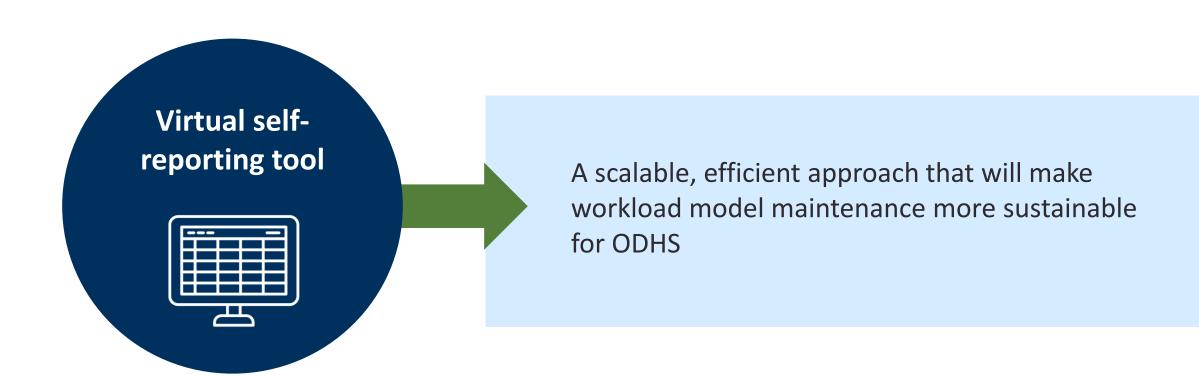
### **Available time**

#### How we measure it:

- Start with total average work hours
- Subtract time not available for production, including:
  - Paid time off
  - Sick leave
  - Training
  - Meetings
  - Other administrative duties

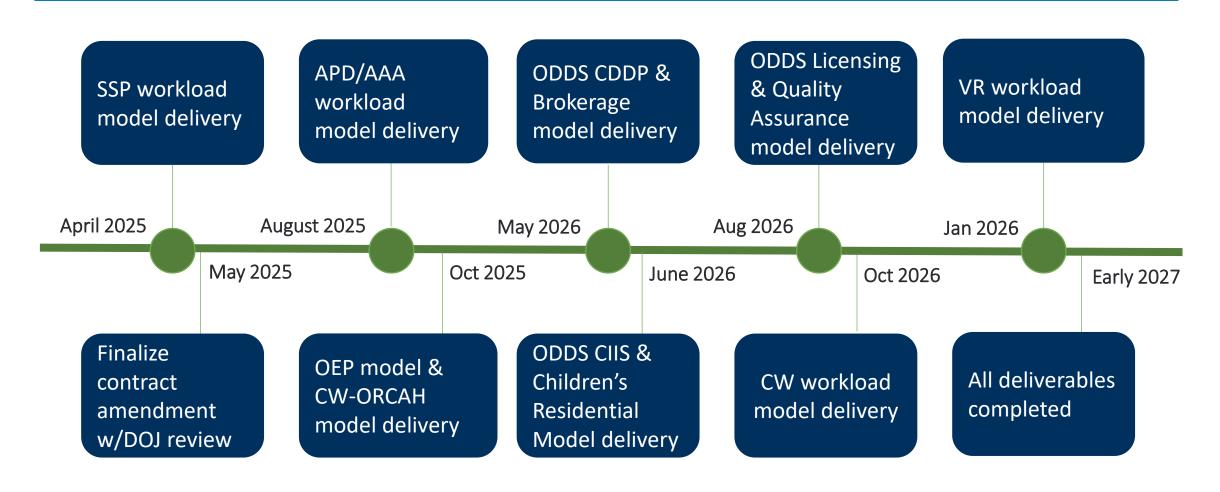


## New time collection methodology



### North Highland contract

# Proposed delivery timeline



### Agenda

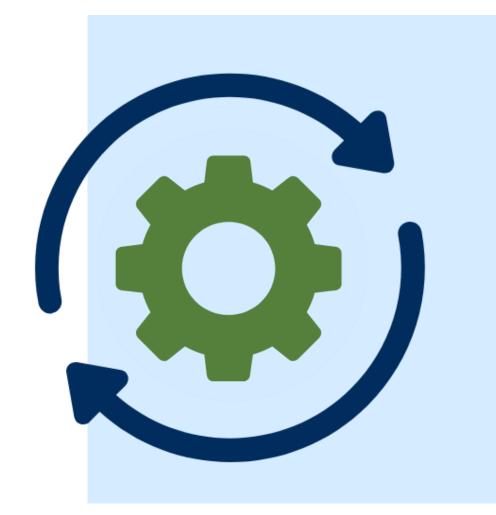
- I. Workload models: Overview
- II. North Highland: Methodology and deliverables
- III. Self-Sufficiency Programs spotlight
- IV. Closing thoughts



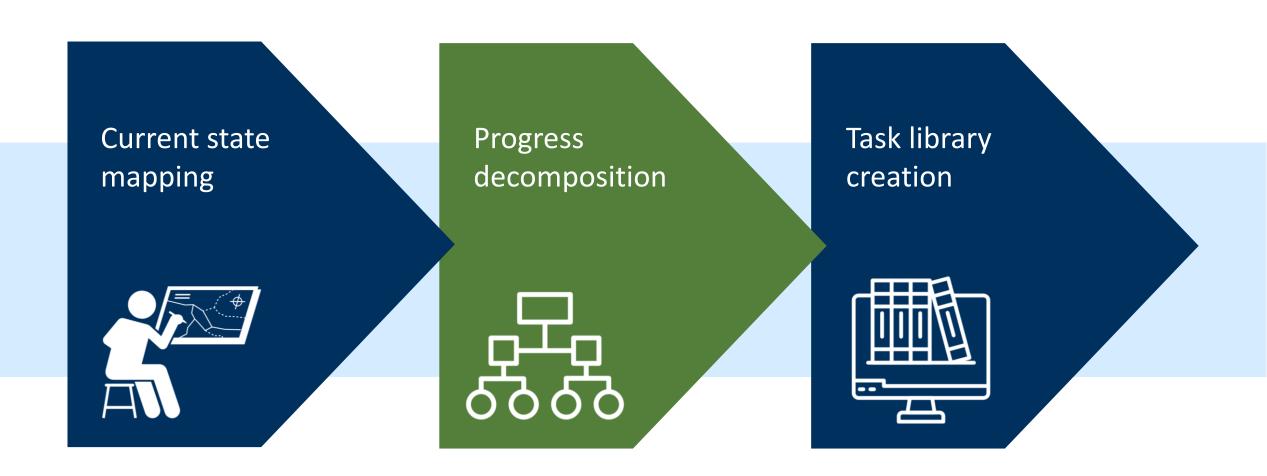
# Self-Sufficiency Programs (SSP)

#### The need for a workload model update:

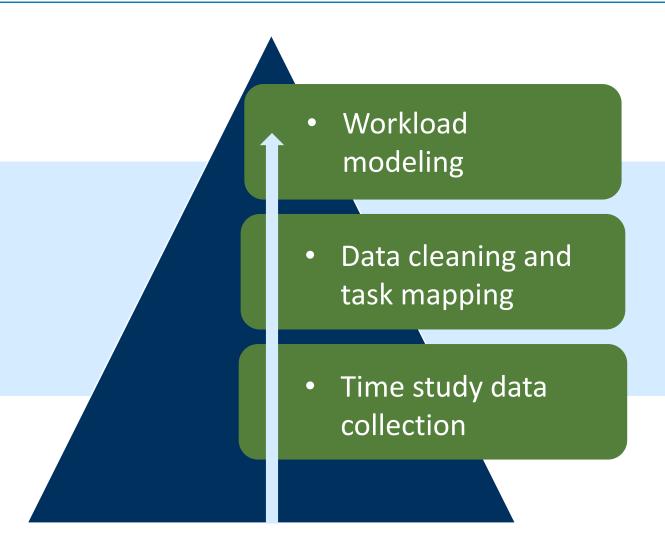
- Last updated in 2016
- Family Coaches shift to a person-centered model
- ONE system rollout in 2020
- Case increase in Temporary Assistance for Domestic Violence Survivors (TA-DVS)
- Temporary Assistance for Needy Families (TANF) family complexities post-pandemic



# **Updating the SSP model**



### Workload model validation



# **Currently modeled positions: SSP**

CLASSIFICATIONS	WORKING TITLE	EARNING BASED ON
Human Services Case Manager	Family Coach	Timings
Program Analyst 1	Community Resource Coordinators	Ratio
Social Service Specialist 2	Engagement Specialist	Ratio
Office Specialist 1/Human Service Specialist 2	Support	Ratio
Administrative Specialist 2	Support Lead	Ratio
Supervisor 2	Field Supervisor	Ratio

**Note:** A complete list of currently modeled ODHS positions is included in the appendix following the presentation.

## Agenda

- I. Workload models: Overview
- II. North Highland: Methodology and deliverables
- III. Current state
- IV. Closing thoughts



# Levers to impact staffing



# "To be data centric is to be person centric."

- Deva Prasad Justhy







# Thank you.





### **Appendix:**

- Relevant statute
- Currently modeled positions by ODHS program



### ORS 409.161: Workload modeling requirement

**Report to Legislative Assembly on staffing and workload.** (1) The Department of Human Services shall report to all relevant committees of the Legislative Assembly at each odd-numbered year regular session with respect to department employees in the classified service who directly provide:

- (a) Child welfare services under ORS 418.005;
- (b) Temporary assistance for needy families under ORS 412.006;
- (c) Nutritional assistance under ORS 411.816;
- (d) Medical assistance eligibility determinations under ORS 411.404;
- (e) Services to elderly persons and to persons with disabilities under ORS 410.070 and 412.014; and
- (f) Vocational rehabilitation services under ORS 344.530.

### ORS 409.162: Workload efficiencies

**Identifying and implementing workload efficiencies.** (1) The Department of Human Services shall collaborate with its existing advisory groups to identify and implement workload efficiencies in the state agencies that administer programs providing:

- (a) Child welfare services under ORS 418.005;
- (b) Temporary assistance for needy families under ORS 412.006;
- (c) Nutritional assistance under ORS 411.816;
- (d) Medical assistance eligibility determinations under ORS 411.404;
- (e) Services to elderly persons and to persons with disabilities under ORS 410.070 and 412.014; and
- (f) Vocational rehabilitation services under ORS 344.530.
- (2) The department shall collaborate with the following advisory groups and other groups designated by the department in identifying and implementing workload efficiencies:
  - (a) The advisory committee created by ORS 418.005 (2).
  - (b) The Family Services Review Commission established under ORS 411.075.
  - (c) The State Independent Living Council established by Executive Order 94-12.
  - (d) The advisory committee established under ORS 344.735.
  - (e) Area agency advisory councils required under ORS 410.210.
  - (f) The Governor's Commission on Senior Services created by ORS 410.320. [2009 c.598 §2; 2011 c.720 §81]

### ORS 409.164: Annual assessments

Annual assessment of workforce capacity and needs. (1) Annually, the Department of Human Services shall use workload models to assess the workforce capacity and needs in each of the department's programs and units.

(2) Not later than September 30 of each even-numbered year, the department shall report to the committees of the Legislative Assembly related to human services, in the manner provided in ORS 192.245, the results of the department's assessment conducted under subsection (1) of this section. [2023 c.515 §1]

### Currently modeled positions

# **Aging and People with Disabilities**

CLASSIFICATIONS	WORKING TITLE	EARNING BASIS
Human Services Case Manager	Case Manager	Timings
Human Services Assistant 2	Case Aid	Timings
Preadmission Screening Specialist	Diversion/Transition	Timings
Administrative Specialist 2	<b>HCW Coordinator</b>	Ratio
Compliant Specialist 2	AFH Licensor	Timings
Compliant Specialist 1		Timings
Adult Protective Service Specialist	Safety	Timings
Administrative Specialist 1/Public Service		
Representative 4	Provider Relation	Timings
Office Specialist 2	Support	Ratio
Supervisor 2	Field Leadership	Ratio

# Currently modeled positions Child Welfare

CLASSIFICATIONS	WORKING TITLE	EARNING BASIS
Social Services Specialist 1	Case Worker	Timings
Social Services Assistant	Case/Visit Support	Ratio
Office Specialist 2	Support	Ratio
Human Services Specialist 2	Support	Ratio
Paralegal	Paralegals	Ratio
Office Manager	Office Manager	Ratio
Social Services Specialist 2	MAPS Worker	Ratio
Supervisor 2	Field Leadership	Ratio

### Currently modeled positions: Brokerages

# Office of Developmental Disabilities Services

CLASSIFICATIONS	WORKING TITLE	EARNING BASIS
Human Services Case Manager	Personal Agents	Timings
Supervisor 2	Field Supervisor	Ratio
Office Specialist 2	Support	Ratio
Program Analyst 2	eXPRS Agent	Ratio
Administrative Specialist 1	Personal Support Worker Coordinator	Ratio
Human Services Case Manager	ONA Assessor - CM	Timings
Human Services Case Manager	Designated Referral Coordinator	Timings
PEM D, E, F	Director	Ratio

### Currently modeled positions: CDDPs\*

# Office of Developmental Disabilities Services

CLASSIFICATIONS	WORKING TITLE	EARNING BASIS
Human Services Case Manager	Adult Case Managers	Timings
Human Services Case Manager	Child Case Managers	Timings
Human Services Case Manager	ONA Assessor	Timings
Human Services Case Manager	Designated Referral Coordinator	Timings
Compliant Specialist 2	Licensing	Timings
Compliant Specialist 2	Certification	Timings
Office Specialist 2	Support	Ratio
Adult Protective Service Specialist	Abuse Investigations	Timings
Human Services Specialist 3	Eligibility	Timings
Program Analyst 2	eXPRS Agent	Ratio
Administrative Specialist 1	Personal Support Worker Coordinator	Ratio
Supervisor 2	Field Supervisor	Ratio
PEM D, E, F	Director	Ratio

<sup>\*</sup>Community Developmental Disabilities Programs

# Currently modeled positions: Children's Residential Services Office of Developmental Disabilities Services

CLASSIFICATIONS	WORKING TITLE	EARNING BASED ON
Program Analyst 2	Child Case Manager	Timings
Human Services Case Manager	ONA Assessor	Timings
Office Specialist 2	Support	Ratio
Program Analyst 2	eXPRS Agent - PA 3	Ratio
Supervisor 2	Field Supervisor - Supervisor 3	Ratio
PEM D, E, F	Director	Ratio

# Currently modeled positions: Children's Intensive In-home Services Office of Developmental Disabilities Services

CLASSIFICATIONS	WORKING TITLE	EARNING BASIS
Program Analyst 2	Child Case Manager	Timings
Human Services Case Manager	ONA Assessor	Timings
Office Specialist 2	Support	Ratio
Program Analyst 2	eXPRS Agent - PA 3	Ratio
Administrative Specialist 2	Personal Support Worker Coordinator	Ratio
Supervisor 2	Field Supervisor - Supervisor 3	Ratio
PEM D, E, F	Director	Ratio

### Currently modeled positions: Licensing unit

# Office of Developmental Disabilities Services

CLASSIFICATIONS	WORKING TITLE	EARNING BASIS
Client Care Surveyor	Client Care Surveyor	Timings
Program Analyst 3	Policy & Rule Development	Ratio
Research Analyst 3	Research Analyst	Ratio
Compliance Specialist 3	Compliance Specialist 3	Timings
Supervisor 2	Supervisor 2	Ratio
Operations Policy Analyst 3	Certification	Ratio
Office Specialist 2	Support	Ratio
Manager 3	Leadership	Ratio

# Currently modeled positions: Quality Assurance unit Office of Developmental Disabilities Services

CLASSIFICATIONS	WORKING TITLE	EARNING BASIS
Compliance Specialist 2 - CS 2	Compliance Specialist 2	Timings
Office Specialist 2	Support - OS 3	Ratio
Operations Policy Analyst 2	Policy & Rule Development	Ratio
Manager 2	Leadership	Ratio

# Currently modeled positions Vocational Rehabilitation

CLASSIFICATIONS	WORKING TITLE	EARNING BASED ON
VR Counselor	VR Counselor	Timings
Human Services Assistant 2	Case Aid	Ratio
Office Specialist 2	Support	Ratio
Supervisor 2	Branch Manager	Ratio

### Currently modeled positions

# **Oregon Eligibility Partnership**

CLASSIFICATIONS	WORKING TITLE	EARNING BASED ON
Human Services Specialist 3	Eligibility	Timings
Human Services Specialist 4	Eligibility Lead	Ratio
Office Specialist 2/Human Services Specialist 1	Support staff	Ratio
Administrative Specialist 2	Support Lead	Ratio
Supervisor 2	Supervisors	Ratio
Business & Program Infrastructure	Business & Program Infrastructure	Ratio