



# **Joint Committee on Ways and Means General Government Subcommittee**

## **2025-27 Budget Presentation Legislative Counsel Committee**

**Dexter A. Johnson  
Legislative Counsel  
April 30, 2025**

# Mission Statement

Overseen by the Legislative Counsel Committee, the Office of the Legislative Counsel provides legal and publication services to the Legislative Assembly and its members and other agencies of state government. The office drafts measures and amendments for legislators, legislative committees and state agencies; provides legal advice to legislators and legislative committees; reviews state agency rules for legal sufficiency; prepares indexes and tables for legislative publications; and edits, publishes, sells and distributes the [Oregon Revised Statutes](#), the official bound session laws and other print and electronic publications.



# Agency Programs

## General

- Drafting of bills and amendments
- Legal research, opinions, informal advice
- Administrative rule review

## ORS Publications

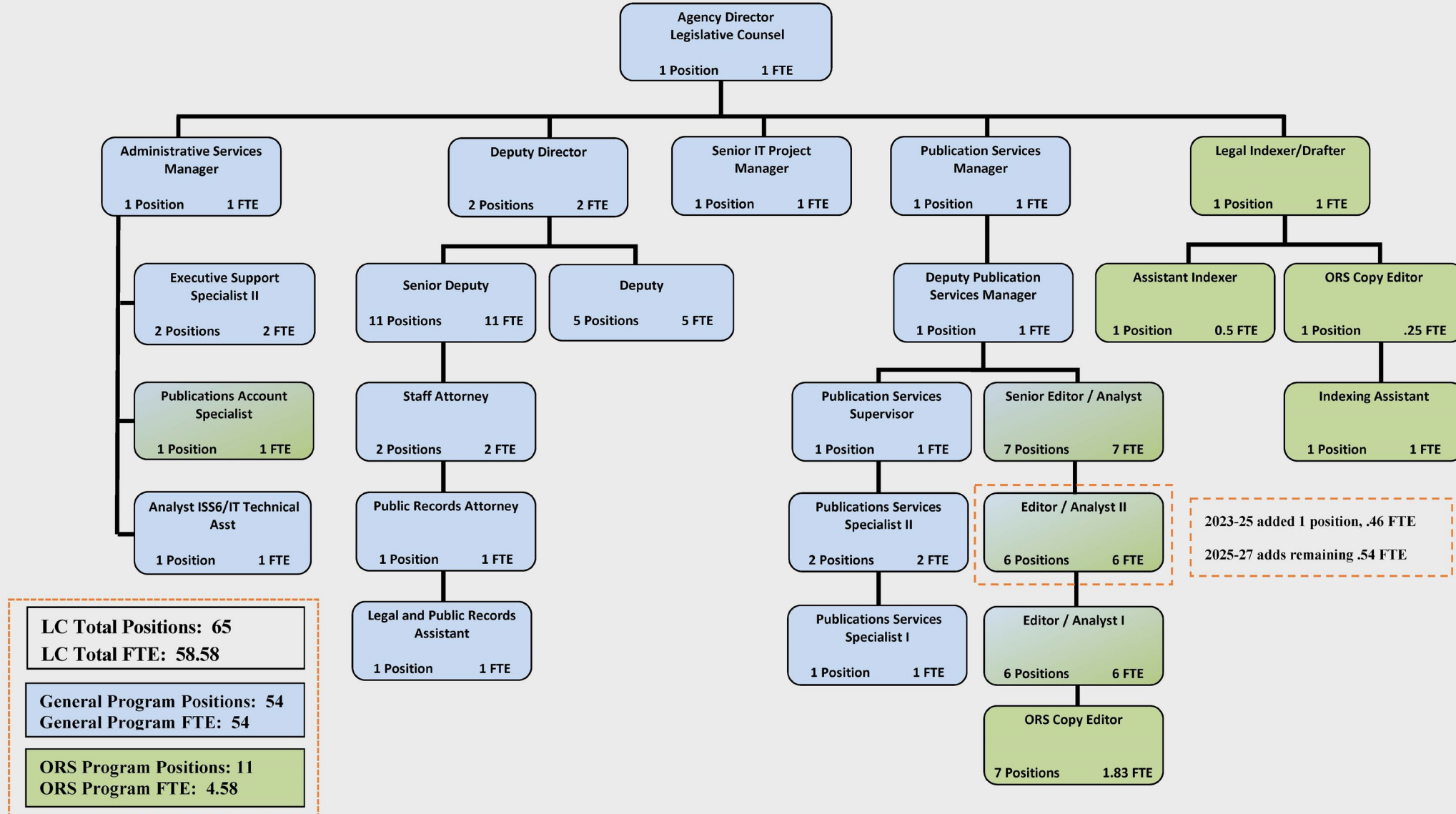
- Biennial publication of 23-volume *Oregon Revised Statutes*
- Annual supplement to reflect short session work
- Five specialty publications

## Legislative Publications

- Publication of hardbound constitutionally mandated *Oregon Laws*, the official record of legislative enactments



# 2023-25 and 2025-27 Organizational Structure



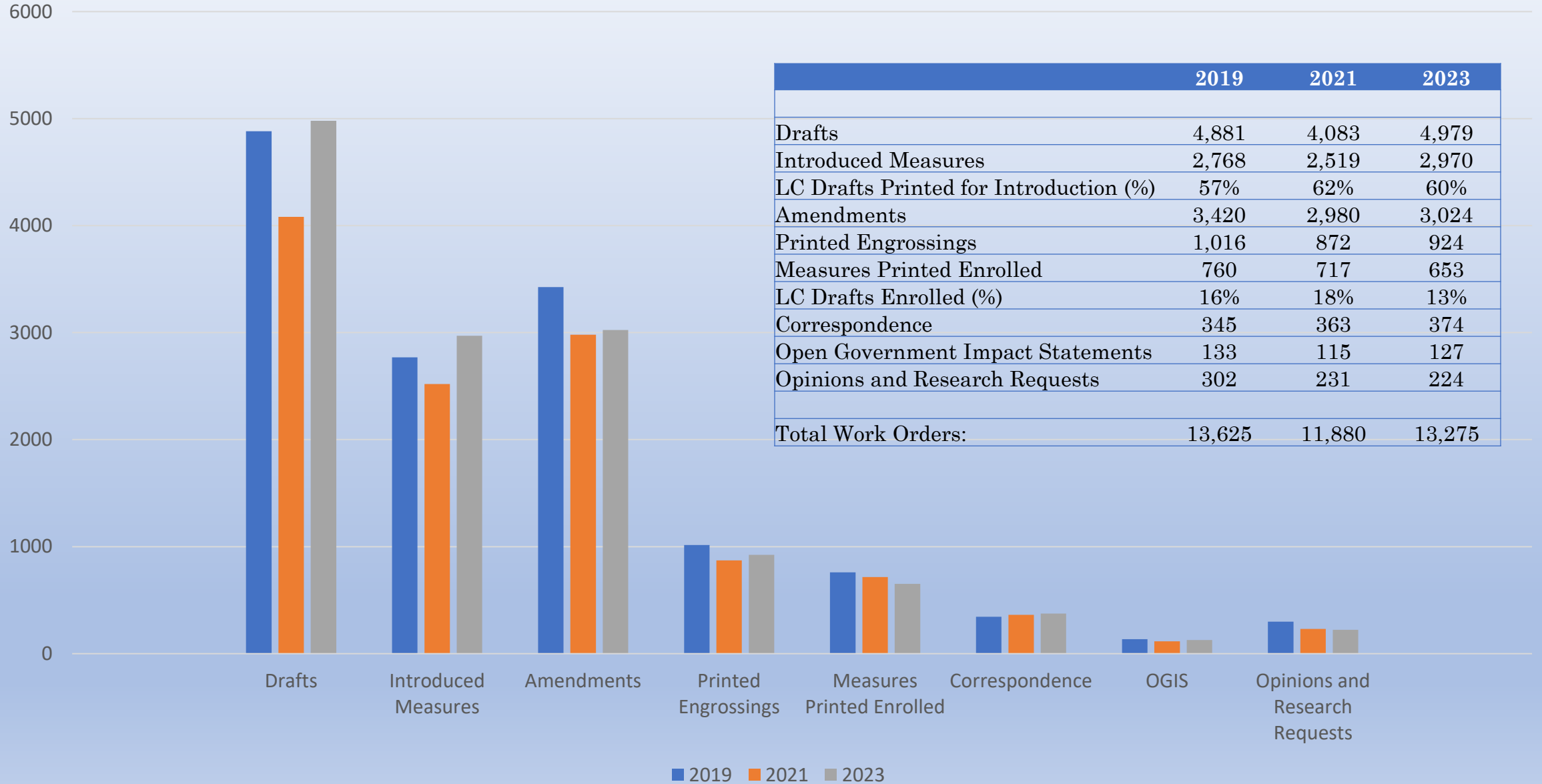
# Work Order Statistics

2025 Regular Session (as of April 10, 2025)						2023-25 Biennium (as of April 10, 2025)	
Total Requests	Drafts	Introduced Measures	Amendments Delivered	(Estimated) Engrossed Measures	(Estimated) Enrolled Measures	Legal Opinions Produced	Legal Research Requests Produced
12,710	5,204	3,413	2,119*	1,000	800	158	16

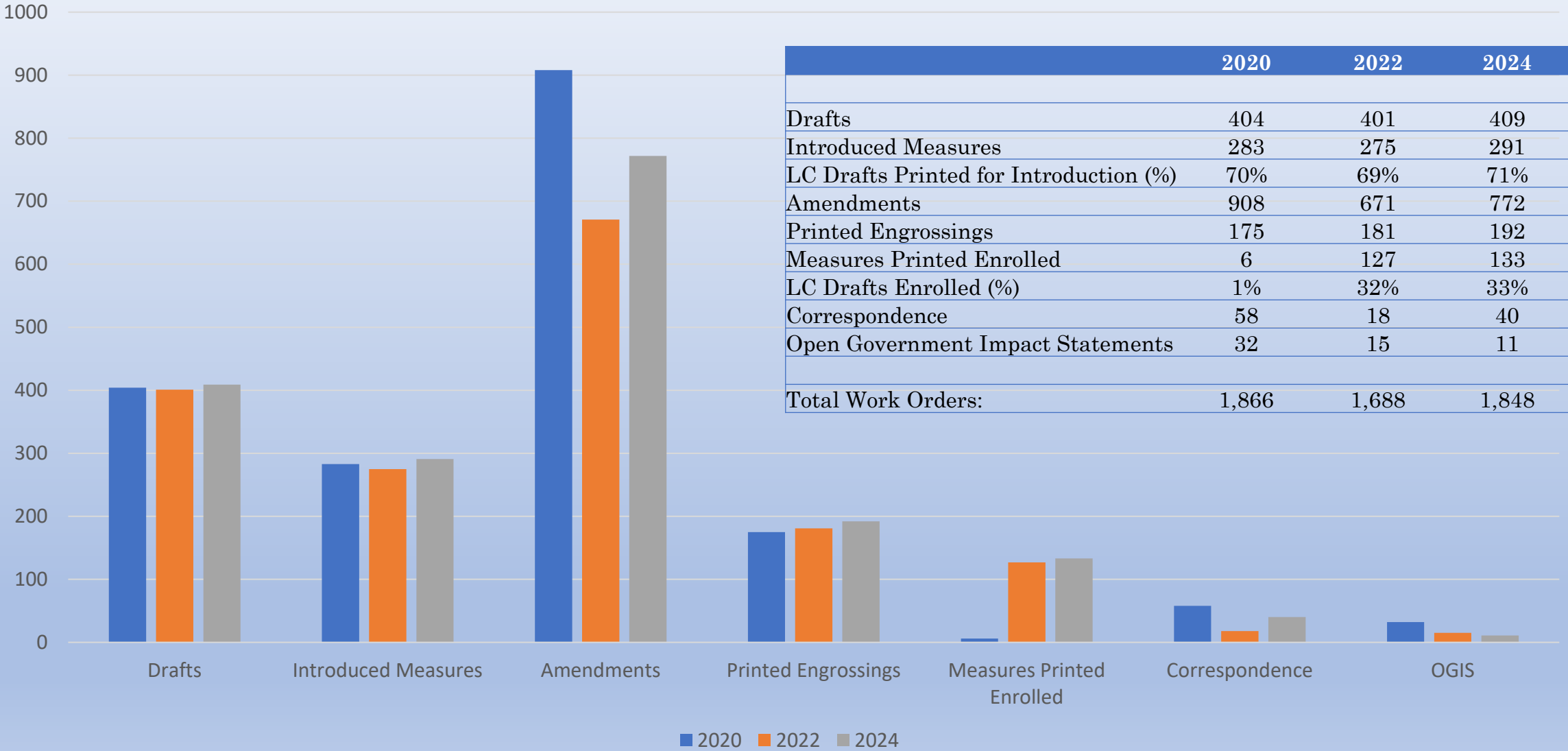
\*Amendment requests drafted in odd-year regular sessions averages 3,740 (2007-2023)

Drafting Activity of Office of Legislative Counsel 2007-2023									
	2007	2009	2011	2013	2015	2017	2019	2021	2023
LC Draft Requests Received	4,541	3,673	5,209	3,795	4,040	5,096	5,058	4,207	5,094
Final Drafts	4,016	3,406	4,867	3,584	3,805	4,872	4,881	4,083	4,979
Measures Introduced	2,920	2,782	3,021	2,679	2,799	2,829	2,768	2,519	2,970
Amendments Drafted	4,365	4,413	3,629	3,941	4,106	3,781	3,420	2,980	3,024
Measures Enrolled	982	980	807	854	921	811	760	717	653
Opinions Drafted	176	243	193	152	388	399	287	219	204
Research Requests Drafted	43	59	27	14	34	31	15	12	20

# Legislative Counsel Work Orders 2019, 2021, 2023

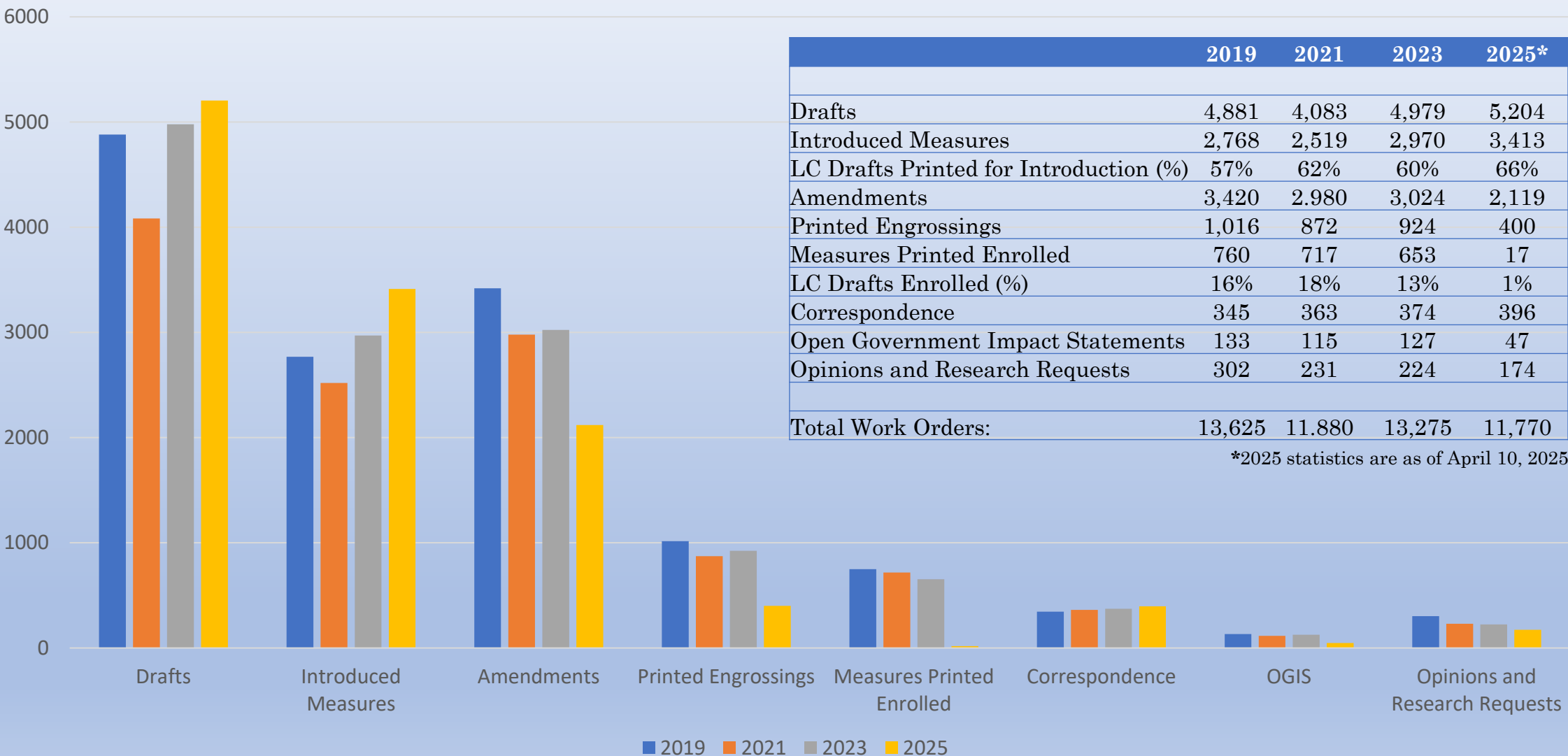


# Legislative Counsel Work Orders 2020, 2022, 2024



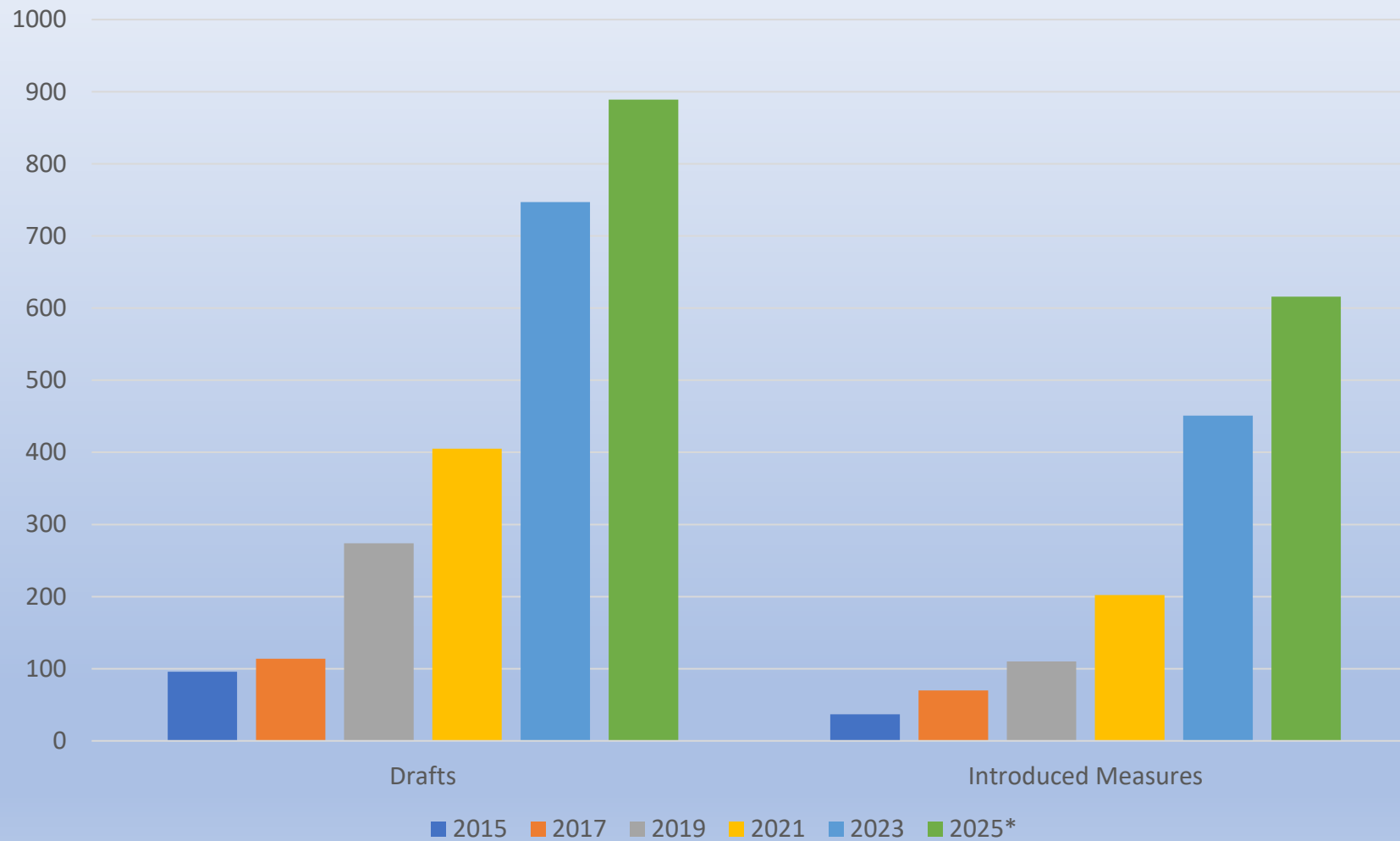
# Legislative Counsel Work Orders

## 2019, 2021, 2023, 2025





# Growth of Placeholder Requests



\*2025 statistics are as of April 11, 2025

# 2025 Session Timeline

January 21, 2025  
Session Begins

Period for  
Working  
Placeholder Bills

September 27  
2024

December 13  
2024

January 17  
2025

February 25  
2025

April 9  
2025

May 23  
2025

June 29  
2025

Request  
Presession-  
Filed Bills

Presession  
Measures  
Filed for  
Introduction

Request  
Regular  
Session Bills

Measures  
Filed for  
Introduction

First  
Chamber  
Deadline

Second  
Chamber  
Deadline

Sine Die

# Key Performance Measures

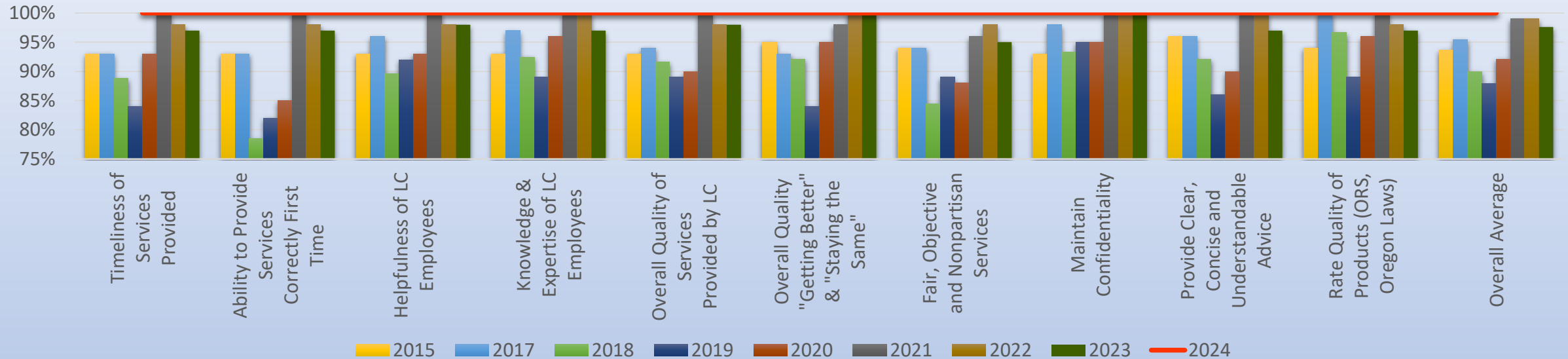
The 2024 Key Performance Measure survey was sent to legislative members and staff, and to state agencies who had interactions with Legislative Counsel in the preceding 12 months. The following respondents rated LC as good or excellent overall in KPM categories: Legislative Branch Respondents – 100%; Agency Respondents – 96%

2024 Approved Key Performance Measures		
KPM #	Approved Key Performance Measures	2024 Target Results
1	Customer Service – Rating as “good” or “excellent”: overall, timeliness, accuracy, helpfulness and expertise. Target percentage: 90% Achieved percentage: 100%	Met
2	Nonpartisanship – LC’s ability to provide services on a fair, objective and nonpartisan basis rated as “good” or “excellent.” Target percentage: 90% Achieved percentage: 100%	Met
3	Confidentiality – LC’s ability to provide confidential services rated as “good” or “excellent.” Target percentage: 100% Achieved percentage: 100%	Met
4	Quality of Legislative Publications – LC’s publications rated as “good” or “excellent.” Target percentage: 100 % Achieved percentage: 100%	Met
5	Quality of Legal Advice – LCs quality of legal advice rated as “good” or “excellent.” Target percentage: 95% Achieved percentage: 100%	Met
6	Gold Star Certificate – Number of years out of the last four that LC has earned the State Controller’s Division Gold Star Certificate. Target: 4 years Achieved: 4 years	Met
7	Drafting Legislative Concepts for State Agencies and Elected Officials – Percent of customers rating their satisfaction with the agency’s quality of legislative concepts as “good” or “excellent.” Target: 90% Achieved percentage: 96%	Met



# Historical KPM Results – Legislative Branch

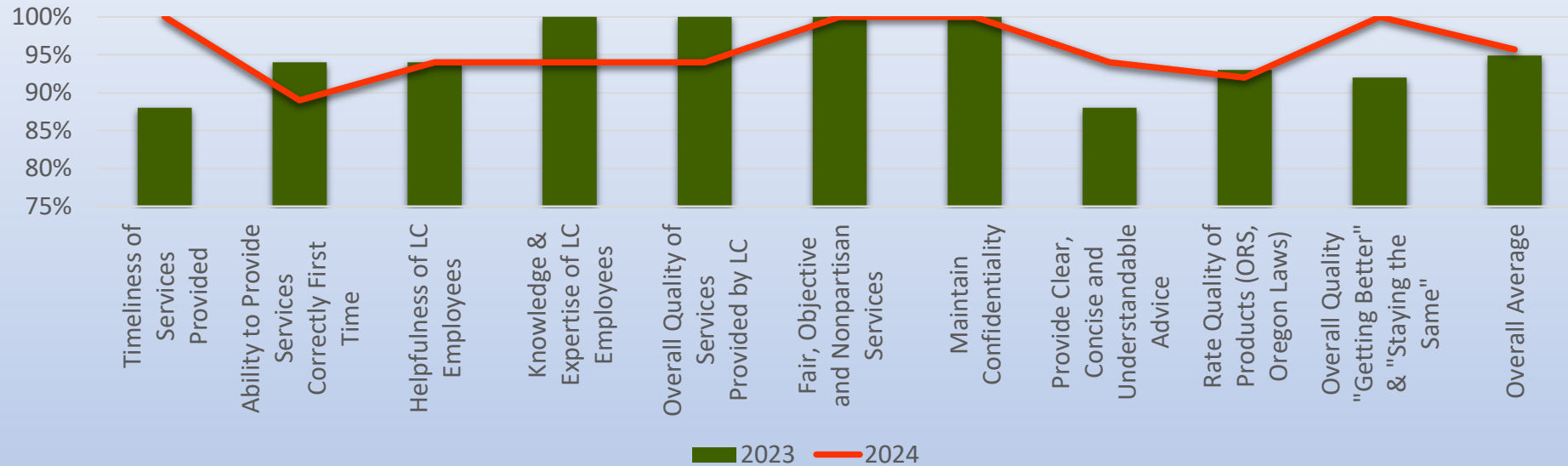
## Comparison of 2015-2024 Customer Satisfaction Survey Results



	2015	2017	2018	2019	2020	2021	2022	2023	2024
Timeliness of Services Provided	93%	93%	89%	84%	93%	100%	98%	97%	100%
Ability to Provide Services Correctly First Time	93%	93%	79%	82%	85%	100%	98%	97%	100%
Helpfulness of LC Employees	93%	96%	90%	92%	93%	100%	98%	98%	100%
Knowledge & Expertise of LC Employees	93%	97%	92%	89%	96%	100%	100%	97%	100%
Overall Quality of Services Provided by LC	93%	94%	92%	89%	90%	100%	98%	98%	100%
Overall Quality "Getting Better" & "Staying the Same"	95%	93%	92%	84%	95%	98%	100%	100%	100%
Fair, Objective and Nonpartisan Services	94%	94%	84%	89%	88%	96%	98%	95%	100%
Maintain Confidentiality	93%	98%	93%	95%	95%	100%	100%	100%	100%
Provide Clear, Concise and Understandable Advice	96%	96%	92%	86%	90%	100%	100%	97%	100%
Rate Quality of Products (ORS, Oregon Laws)	94%	100%	97%	89%	96%	100%	98%	97%	100%
<b>Overall Average</b>	<b>94%</b>	<b>95%</b>	<b>90%</b>	<b>88%</b>	<b>92%</b>	<b>99%</b>	<b>99%</b>	<b>98%</b>	<b>100%</b>

# Historical KPM Results – Agencies

## Comparison of 2023-2024 Customer Satisfaction Survey Results



	2023	2024
Timeliness of Services Provided	88%	100%
Ability to Provide Services Correctly First Time	94%	89%
Helpfulness of LC Employees	94%	94%
Knowledge & Expertise of LC Employees	100%	94%
Overall Quality of Services Provided by LC	100%	94%
Fair, Objective and Nonpartisan Services	100%	100%
Maintain Confidentiality	100%	100%
Provide Clear, Concise and Understandable Advice	88%	94%
Rate Quality of Products (ORS, Oregon Laws)	93%	92%
Overall Quality "Getting Better" & "Staying the Same"	92%	100%
<b>Overall Average</b>	<b>95%</b>	<b>96%</b>

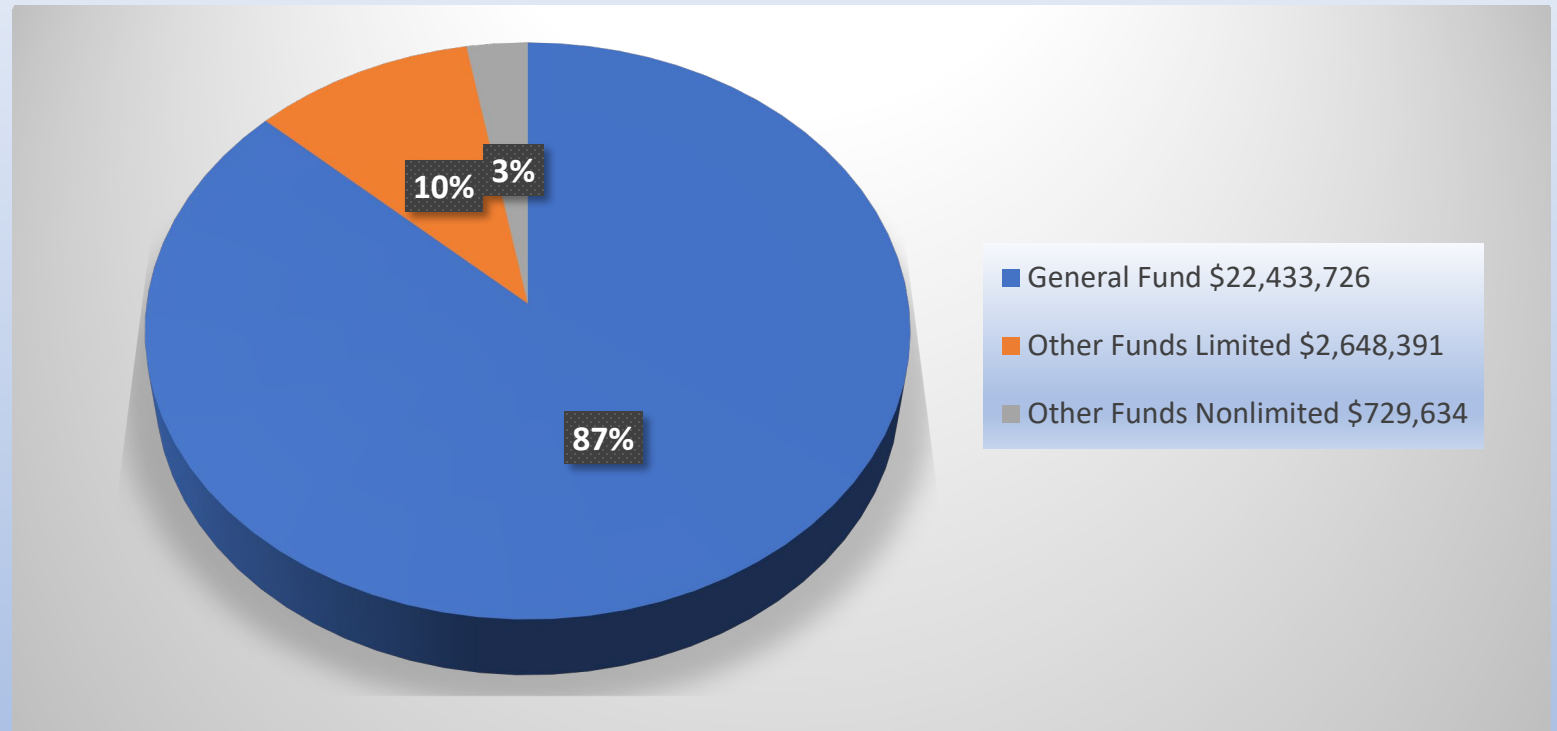
# Goals & Challenges

- Provide high quality, objective, nonpartisan legal services
- Provide these services in high-volume, rapid response timeframe
- Retain and recruit highly skilled staff
- Develop and deploy upgrades in technology



# Funding Types

2025-27  
Current  
Service Level  
by Fund Type



# 2025-27 Policy Option Package Request

Agency Priority	Narrative Title	2023-25 General Fund Request	2023-25 Other Funds Ltd Request	2023-25 Other Funds Non-Ltd Request	Permanent or One-Time?	Comments/Description
1	Market Salary Compensation Review Changes	\$1,100,146	\$32,530		Permanent	Increases personal services expenditures as a result of compensation review changes implemented after ORPICS freeze.  OF LTD expenditure limitation increase in the Drafting Services Program would be paid for with charges for services to state agencies for legislative drafting.
	Estimated AY25 Reversion Savings	(\$1,100,146)			One-Time Savings	The \$1,100,146 in General Fund supported personal services costs could be covered through resources available from anticipated 2023-25 General Fund reversions.
Total		\$ --	\$32,530	\$ --		



For More  
Information

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