

Legislative Commission on Indian Services



Patrick Flanagan, Executive Director

State Capitol

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What is the Legislative

Commission on Indian Services (LCIS)?



- ▶ 1975 – The legislature of the State of Oregon took the unprecedented step of creating the Legislative Commission on Indian Services (ORS 172.100 et seq)
 - LCIS serves as a permanent point of contact and on-going forum for consideration of tribal-state issues
- ▶ 2001 – SB 770, Oregon became the first state in the nation to pass a state-tribal government-to-government relations law (ORS 182.162 - .168)
- ▶ Both LCIS and Oregon's ORS 182.162-.168 have established Oregon's national reputation of cooperation with tribal governments, conflict avoidance/resolution, and consequent reduction in litigation.



Legislative Commission on Indian Services Members - 2023



- ▶ **Carla Keene**, Tribal Chair, Cow Creek Band of Umpqua Tribe of Indians & LCIS Chair
- ▶ **Jonathan Smith, Sr.**, Tribal Chairman, Confederated Tribes of Warm Springs & LCIS Vice-Chair
- ▶ **Gary I. Burke**, Chair of the Board of Trustees, Confederated Tribes of the Umatilla Indian Reservation
- ▶ **Brenda Meade**, Tribal Chair, Coquille Indian Tribe
- ▶ **Cheryle Kennedy**, Tribal Chair, Confederated Tribes of Grand Ronde
- ▶ **Gerald Ben**, Tribal Council Member, Confederated Tribes of Siletz
- ▶ **Tracy Kennedy**, Tribal Chairwoman, Burns Paiute
- ▶ **Julie Siestreem**, Tribal Council Member, Confederated Tribes of Coos, Lower Umpqua and Siuslaw
- ▶ **William Ray Jr.**, Tribal Chairman, Klamath Tribes
- ▶ **Senator Dick Anderson**, Senate Representative
- ▶ **Senator Sara Gelser Blouin**, Senate Representative
- ▶ **Representative Tawna Sanchez**, House Representative
- ▶ **Representative Emily McIntire**, House Representative
- ▶ **Jackie Mercer**, (non-voting) CEO, NARA/NW



Primary Role of LCIS



Foster communication between:

- State and Tribal Governments
- Other Government and Tribal Governments
- Between Tribes
- Between State entities, regarding Tribal matters

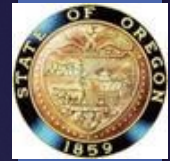
Enhance efforts to maximize understanding between parties

Build relationships & partnerships where feasible

Serve as a forum to address shared areas of concern



Statutory Responsibilities



- ▶ Monitor state agency actions and make recommendations for improvement or necessary contact with Tribes
- ▶ Consulted in the selection of Tribal representation for certain statutory Boards, Commissions, and Task Forces
- ▶ Collaborate with DAS to develop the Annual State Training on state-tribal relations
- ▶ Receive and review the Annual State Agency reports that document state agency interactions with individual Tribes
- ▶ Act as legislative liaison between the State and local agencies and tribal governments

Statutory Responsibilities cont.



- ▶ Review archaeological permit applications and designate the appropriate Tribes that must be consulted
- ▶ Be notified in the event of the inadvertent discovery of human remains and to indicate which Tribes must be made aware of the discovery and included in the plans for reburial and related issues
- ▶ Be consulted for certain other state permits

State Physical Anthropologist



Dr. Elissa Bullion, PhD

- ▶ FY 21 - 23: Legislature approved position and funding for additional staff at LCIS (first additional FTE position since inception)
 - ▶ Lengthy process of creating position description, recruiting, and hiring led to Dr. Bullion starting September 2022

State Physical Anthropologist

Dr. Elissa Bullion, PhD



Dr. Bullion's work requires close collaboration with a wide range of agencies, institutions, and governments:

- Tribes: nine federally recognized Tribes of Oregon (including Tribal Police), Nez Perce Tribe (ID), Native Village of Kotzebue (AK), Fort Bidwell Indian Community (CA)
- State agencies: OSP, Oregon State Medical Examiner's Office, OPRD, ODF, Oregon DOJ, ODOT
- Federal Agencies: DOJ, USFS, US BLM
- Universities: U of O, OSU, PSU, Blue Mountain Community College, SOU
- Washington State Physical Anthropologists (Department of Archaeology and Historical Preservation)

State Physical Anthropologist

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Tribal Consultation

- Per statute, provided recommendations for Tribal consultation on archaeological permit applications, providing comments and conditions for acceptance related to fieldwork methodology and inadvertent discovery procedures
- Provided recommendations for Tribal consultation and coordination to local governments, utilities companies, private organizations, and independent contracting firms

State Physical Anthropologist

Dr. Elissa Bullion, PhD



- ▶ Maintains database of all active and closed inadvertent discovery cases of non-forensic human remains finds across the state of Oregon
- ▶ Worked closely with U of O and nine federally recognized Tribes of Oregon for repatriation of collection of ancestral remains that had been in the university's catalogue for decades
- ▶ Identified and coordinated the establishment of remote facilities for temporary storage of ancestral remains until final disposition

State Physical Anthropologist

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Procedural Document Development

- Standard Operating Procedure Documents
 - “Standard Operating Procedure for Notification and Involvement of the State Physical Anthropologist in Discoveries of Human Remains Cases”
 - “Standard Operating Procedure for Notification of Tribes in the Event of Human Remains Discoveries”
- Inadvertent Discovery Plans (IDPs) – outline required procedures in the event of an unanticipated discovery of archaeological materials or human remains
 - IDP for Archaeologists and Cultural Resource Specialists
 - IDP for landowners and contractors (non-archaeologists)

Activities of LCIS



- ▶ Training Presented & Training/Educational Materials Developed
 - ▶ LPRO
 - ▶ Joint session with Directors of Legislative Admin, Counsel, LPRO, Fiscal, Revenue
 - ▶ Office of Emergency Management, ODOT, OPRD, DSL, DEQ Strategic Plans and Tribal Relations Policies
 - ▶ Completed collaborative effort with ODE on multi-part series regarding consultation & sovereignty
 - ▶ Ongoing work with DAS and State Library for new trainings and compilation of applicable materials
- ▶ Work with Legislators and staff on LC's and bills

Activities of LCIS



▶ Ongoing Maintenance of Commission Website

The screenshot shows a web browser displaying the Oregon State Legislature website. The URL is <https://www.oregonlegislature.gov/cis>. The page features a blue header with the Oregon State Legislature logo and a search bar. Below the header is a navigation menu with links for Senate, House, Bills and Laws, Committees, Get Involved, and Capitol Offices. A large banner image shows a scenic view of a coastline. Below the banner is a secondary navigation menu with links for Home, Nine Tribes of Oregon, State Agencies, LCIS Resources, About LCIS, and Contact Us. The main content area is titled "Welcome to the Legislative Commission on Indian Services!" and contains two paragraphs of text. On the right side, there is a "Select Language" dropdown menu and a "Powered by Google Translate" notice. Below that is a "Announcements & FAQ's" section with links for "Announcements", "Upcoming LCIS Meeting:", and "Frequently Asked Questions". A link for "How do I find out about my Native American/Alaskan Native ancestry?" is also present. The footer includes social media icons for Facebook, Twitter, and RSS, an "eSubscribe" button, and contact information for the Oregon State Legislature, including building hours and address.

Oregon State Legislature

Search the Legislative Website

Senate House Bills and Laws Committees Get Involved Capitol Offices

Select Language
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Announcements & FAQ's

Announcements

Upcoming LCIS Meeting:

Frequently Asked Questions

How do I find out about my Native American/Alaskan Native ancestry?

Welcome to the Legislative Commission on Indian Services!

The Legislative Commission on Indian Services (LCIS) was created by statute in 1975 to improve services to Indians in Oregon. Its 13 members are appointed jointly by the Senate President and the Speaker of the House to a two-year term. LCIS members select their own officers to serve one-year terms of office.

Prior to its establishment, there was no suitable mechanism in state government to consider Indian concerns directly. LCIS serves as the main forum in which Indian concerns are considered. It serves as a conduit through which concerns are channeled through the network to the appropriate entity; it serves as a point of access for finding out about state government programs and Indian communities; and it serves as a catalyst for bringing about change where change is needed.

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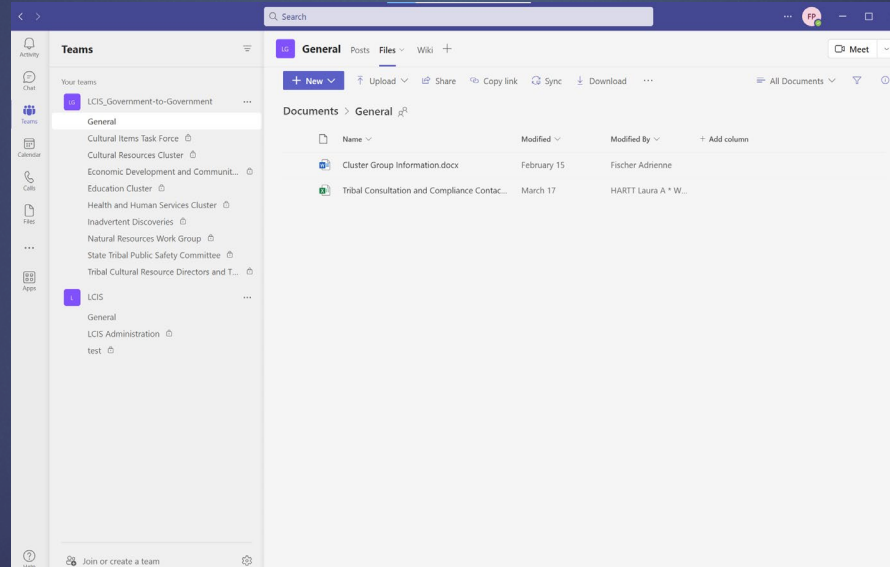
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Oregon State Legislature
Building Hours: Monday - Friday, 8:00 a.m. - 5:00 p.m.
1-800-332-2313 | 900 Court St. NE, Salem Oregon 97301

Activities of LCIS



- ▶ Ongoing Maintenance of Microsoft Teams database and portal, accessible by involved state agencies and Tribes
- ▶ Participate in regularly scheduled meetings of content-specific user groups.

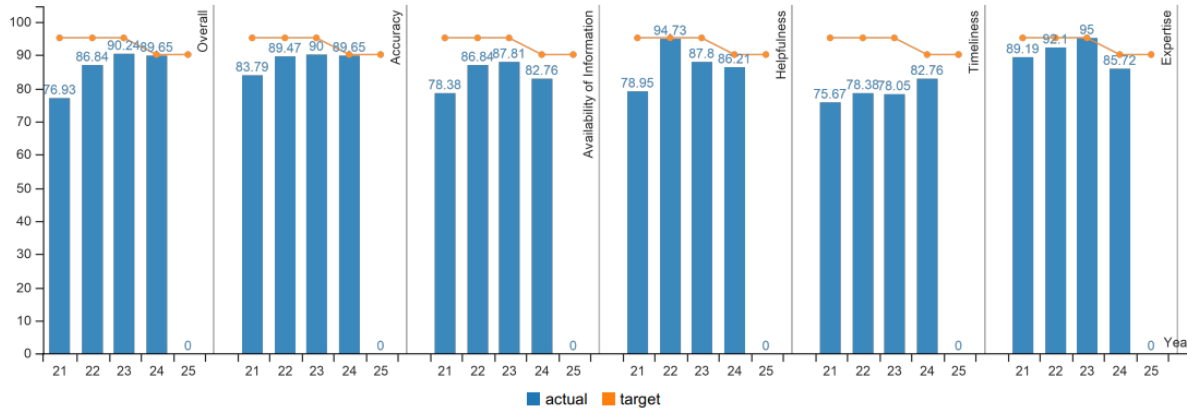


LCIS - KPM's



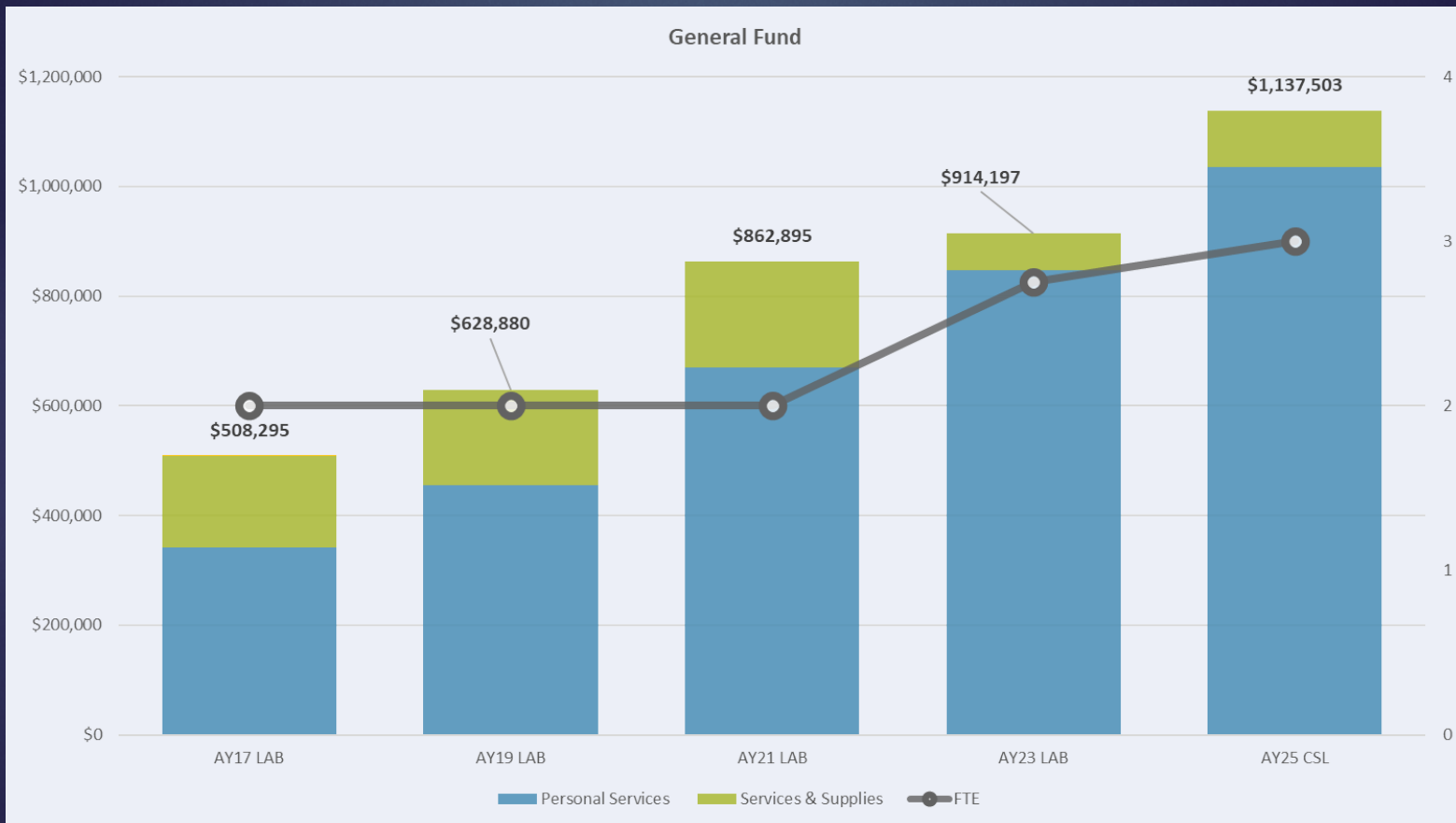
KPM #1 CUSTOMER SATISFACTION - Percentage of respondents to customer satisfaction survey who rank the Commission on Indian Services overall performance very good to excellent.

Data Collection Period: Jan 01 - Jan 01



Report Year	2021	2022	2023	2024	2025
Overall					
Actual	76.93%	86.84%	90.24%	89.65%	
Target	95%	95%	95%	90%	90%
Accuracy					
Actual	83.79%	89.47%	90%	89.65%	
Target	95%	95%	95%	90%	90%
Availability of Information					
Actual	78.38%	86.84%	87.81%	82.76%	
Target	95%	95%	95%	90%	90%
Helpfulness					
Actual	78.95%	94.73%	87.80%	86.21%	
Target	95%	95%	95%	90%	90%
Timeliness					
Actual	75.67%	78.38%	78.05%	82.76%	
Target	95%	95%	95%	90%	90%
Expertise					
Actual	89.19%	92.10%	95%	85.72%	
Target	95%	95%	95%	90%	90%

LCIS Budget Historical Trend



2025-27 Budget and Budget Request



▶ **Current Service Level**

- ▶ \$1,417,653 General Funds
 - ▶ 94% Personal Services
 - ▶ 6% Services & Supplies
- ▶ \$7,604 Other Funds
 - ▶ Passthrough from Tribes for annual tribal day
- ▶ 3 Positions
- ▶ 3.00 FTE

▶ **Budget Requests**

- ▶ Anthropologist Travel costs: \$10,000

▶ **Total Proposed Budget**

- ▶ \$1,435,257 General Fund