

Legislative Fiscal Office 83rd Oregon Legislative Assembly 2025 Regular Session

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Bill Title: Relating to emergency volunteers.

Government Unit(s) Affected: Oregon Health Authority, Department of the State Fire Marshal, Department of Public Safety Standards and Training, Higher Education Coordinating Commission, Department of Emergency Management, Department of Human Services

Summary of Fiscal Impact

2025-27 Biennium	General Fund		Lottery Funds		Other Funds		Federal Funds		Total Funds		Positions	FTE
Oregon Department of Emergency												
Management	\$	640,616	\$	-	\$	-	\$	-	\$	640,616	2	1.50
Higher Education Coordinating												
Commission	\$	134,916	\$	-	\$	-	\$	-	\$	134,916	1	0.50
Total Fiscal Impact	\$	775,532	\$	-	\$	-	\$	-	\$	775,532	3	2.00

2027-29 Biennium	General Fund		Lottery Funds		Other Funds		Federal Funds		Total Funds		Positions	FTE
Oregon Department of Emergency												
Management	\$	768,561	\$	-	\$	-	\$	-	\$	768,561	2	2.00
Higher Education Coordinating												
Commission	\$	-	\$	-	\$	-	\$	-	\$	-	-	-
Total Fiscal Impact	\$	768,561	\$	-	\$	-	\$	-	\$	768,561	2	2.00

Measure Description

The measure directs the Oregon Department of Emergency Management (ODEM) and the OregonServes Commission (OSC), within the Higher Education Coordinating Commission (HECC), to collaborate on adapting the volunteer database operated by OSC. The measure specifies what information ODEM must include in the registry for each individual and ODEM must make the registry accessible to emergency management agencies and emergency program managers.

Additionally, ODEM must administer a statewide foundation training program for volunteers included in the registry. ODEM may consult with any relevant agency regarding the training program but is required to collaborate with the Oregon Health Authority (OHA), Department of Human Services (DHS), HECC, Department of Public Safety Standards and Training (DPSST), and the Department of the State Fire Marshal (DSFM).

Finally, the measure intends that during each odd-numbered year regular session, a dedicated percentage of moneys projected to be unexpended at the end of a biennium be appropriated for emergency volunteer purposes.

FISCAL IMPACT OF PROPOSED LEGISLATION

Fiscal Analysis

The fiscal impact is estimated to be \$775,532 General Fund and three positions (2.00 FTE) in the 2025-27 biennium and \$768,561 General Fund and two positions (2.00 FTE) in the 2027-29 biennium.

Oregon Department of Emergency Management

The estimated fiscal impact to ODEM is \$640,616 General Fund and two positions (1.50 FTE) in the 2025-27 biennium and \$768,561 General Fund and two positions (2.00 FTE) in the 2027-29 biennium.

Currently, OSC manages and oversees the volunteer database. Under the measure, ODEM would assume management of the database and work in collaboration with the commission to identify additional system needs and provide training and outreach. Utilizing current quotes for the system operations, the costs associated with the database include the domain license at \$15,000 per year or \$30,000 per biennium and organization account set up at an estimated \$250 per user after 60 users which would be an estimated \$3,000 per biennium.

Additionally, ODEM anticipates the need for two additional staff positions to conduct the work of the measure. These positions include one permanent full-time Program Analyst 3 position (0.75 FTE in 2025-27 and 1.00 FTE in 2027-29) to coordinate the program, training, and the database, and one permanent full-time Information Specialist 5 position (0.75 FTE in 2025-27 and 1.00 FTE in 2027-29) to provide system and software support. The estimated costs of these positions, included position-related services and supply costs, is \$600,616 General Fund in the 2025-27 biennium and \$728,561 General Fund in the 2027-29 biennium.

Higher Education Coordinating Commission

The estimated fiscal impact to HECC is \$134,916 General Fund and one position (0.50 FTE) in the 2025-27 biennium.

Currently, OSC manages and oversees the volunteer database. Under the measure, OSC plans to transfer the database over to ODEM and they would assume management of the database. OSC would work in collaboration with the Department to identify additional system needs and provide training and outreach. HECC anticipates the need of one full-time limited duration Program Analyst 2 position (0.50 FTE in 2025-27) to assist with the management of the software and the transition of the account to ODEM, and to collaborate on training and outreach. The estimated costs of this position, including position-related services and supply costs, is \$134,916 General Fund in the 2025-27 biennium.

Department of the State Fire Marshal

The fiscal impact to DSFM is indeterminate. DSFM is currently collaborating with both ODEM and DPSST to create a Learning Management System which could be used to meet the intent of the measure. However, it is unknown if these current efforts will be affected and the level of participation DSFM will require in the future. Additionally, current volunteer standards with the Department do not align with the Emergency Management Institute (EMI) standards and the creation of new volunteer standards based on EMI standards could be costly on the Department and their local fire service partners.

Other entities

There is a minimal fiscal impact to DPSST and no fiscal impact to DHS and OHA.

Relevant Dates

The measure takes effect on January 1, 2026.