FISCAL IMPACT OF PROPOSED LEGISLATION



Legislative Fiscal Office 83rd Oregon Legislative Assembly 2025 Regular Session

Prepared by: MaryMichelle Sosne

Reviewed by: Matt Stayner, Gregory Jolivette

Date: April 7, 2025

Bill Title: Relating to public assistance; declaring an emergency.

Government Unit(s) Affected: Department of Human Services, Oregon Health Authority

Summary of Fiscal Impact

2025-27 Biennium	General Fund	Lottery Funds	Other Funds	Federal Funds	Total Funds	Positions	FTE
Department of Human Services	\$ 7,737,265	\$ -	\$ -	\$ -	\$ 7,737,265	13	10.89
Oregon Health Authority	\$ 10,078	\$ -	\$ -	\$ -	\$ 10,078	2	1.08
Total Fiscal Impact	\$ 7,747,343	\$ -	\$ -	\$ -	\$ 7,747,343	15	11.97

2027-29 Biennium	General Fund	Lottery Funds	Other Funds	Federal Funds	Total Funds	Positions	FTE
Department of Human Services	\$ 16,372,947	\$ -	\$ -	\$ -	\$ 16,372,947	12	12.00
Oregon Health Authority	\$ 10,078	\$ -	\$ -	\$ -	\$ 10,078	2	2.00
Total Fiscal Impact	\$ 16,383,025	\$ -	\$ -	\$ -	\$ 16,383,025	14	14.00

• The table does not include duplicate Other Funds necessary to budget for expenses through the agencies' Shared Services budget.

Measure Description

The measure establishes the Food for All Oregonians Program for children residing in Oregon who are six years old or under who would qualify for the Supplemental Nutrition Assistance Program (SNAP) but for their immigration status. The measure directs the Department of Human Services (DHS) to use the SNAP infrastructure to implement the Food for All Oregonians Program. DHS must begin accepting applications for the Food for All Oregonians Program by January 1, 2027. Additionally, the measure requires DHS and the Office of Immigrant and Refugee Advancement to convene a workgroup to oversee the Food for All Oregonians Program as well as SNAP and recommend program metrics. Members of the committee are eligible for compensation and reimbursement.

Fiscal Analysis

The 2025-27 fiscal impact of the measure is \$8.1 million total funds, which includes \$390,514 in duplicate Other Funds expenditure limitation, and 15 positions (11.97 FTE). Costs increase in 2027-29 to \$17.1 million total funds, which includes \$671,117 in duplicate Other Funds and 14 positions (14.00 FTE). The projected cost of benefits for 3,208 children under 6 is \$3.2 million General Fund in 2025-27 and \$12.8 million General Fund in 2027-29. The program is ineligible for federal funds and will require ongoing General Fund support.

Department of Human Services

Measure: SB 611 - 1

The fiscal impact of the measure on DHS is \$7.7 million General Fund and 13 positions (10.89 FTE). Of the total, \$3.2 million is the cost of benefits for the Food for All Program. In order to develop, implement and provide ongoing support, DHS will require 13 positions. The estimated cost for these positions in 2025-27, including personal services and position-related services and supplies costs is \$2.7 million General Fund. In 2027-29, position costs increase to \$2.9 million General Fund and reflects a full biennium of position costs. New positions include:

- Two permanent full-time Operations and Policy Analyst positions to research and develop the polices and procedures for the new program. They will develop reference materials and work with executive leadership on new and ongoing system developments.
- One limited duration full time Operations and Policy Analyst 3 position to assist with initial analysis, research, and development.
- One permanent full-time Program Analyst 3 position to engage with community stakeholders and contractors to support program delivery.
- One permanent full-time Program Analyst 2 position to develop program outcomes and deliverables and develop outreach materials.
- One permanent full-time Policy, planning and Development Manager 2 position for technical policy, planning and development for the new program.
- Three permanent full-time Human Services Case Manager positions to engage with benefit recipients and assist indivdiuals with accessing their benefits.
- Two permanent full-time Human Services Specialist 3 positions to provide frontline support to benefit recipients engaging with the ONE system.
- One permanent full-time Human Services Specialist 1 position to assist with increased eligibility workload.
- One permanent full-time Compliance Specialist 2 position to attend hearings for eligibility determinations.

In addition to programmatic staff, system modifications will be required as well. DHS will contract with a vendor to complete modifications to the ONE System to incorporate the new eligibility guidelines and payment rules. The estimated cost of the contractor is \$1.4 million General Fund for 7,935 hours of work. The Food for All Program will require a new payment system which will be developed through the Office of Information Services, a Shared Service of DHS and the Oregon Health Authority (OHA). When either agency uses a Shared Service, the position is paid using General Fund (or Federal Funds when applicable) and duplicate Other Funds expenditure limitation. DHS' share of costs is \$390,574 General Fund in 2025-27 and \$671,117 General Fund in 2027-29.

Oregon Health Authority

The fiscal impact of the measure on the OHA in 2025-27 is \$400,952 total funds and two positions (1.08 FTE). Costs increase to \$671,117 total funds and two positions (2.00 FTE) and reflect a full 24 months of position costs. The Office of Information Services, a Shared Service of OHA and DHS will require two permanent full-time positions to create and maintain the new payment system, one information security specialist 8 position to lead development and provide ongoing oversight and one information security specialist 7 to assist with ongoing maintenance and operations. These positions are paid by General Fund through DHS, but OHA will require duplicate Other Funds expenditure limitation to budget appropriately for these positions in the Shared Services budget structure. Additionally, OHA will pay the statewide assessment and enterprise fee costs for these positions, a biennial cost of \$10,078 General Fund.

Relevant Dates

The measure declares an emergency and takes effect on passage.

DHS must begin accepting applications for the Food for All Oregonians Program by January 1, 2027.

Measure: SB 611 - 1