

HB 2858 -1 STAFF MEASURE SUMMARY

House Committee On Emergency Management, General Government, and Veterans

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Sub-Referral To: Joint Committee On Ways and Means

Meeting Dates: 2/6, 4/8

WHAT THE MEASURE DOES:

The measure creates new systems and structures to plan and improve emergency response in Oregon.

Detailed Summary

Section 1

- Establishes the Oregon Statewide Preparedness Authority for Response Training and Intergovernmental Continuity of Imperative Services (SPARTICIS) as an office within the Department of Administrative Services.
- Assigns responsibilities to the State Resilience Officer (SRO) to oversee the office; allows the SRO to establish divisions in the office and appoint administrators; defines that administrators serve at the pleasure of the SRO and are not subject to provisions in ORS chapter 240.
- Describes the function and responsibilities of SPARTICIS; including developing strategic improvements to facilities; standardization across agencies for continuity of governance planning; and acts as a platform for SRO adopted policies.
- Requires the office to periodical report to the Legislative Assembly; allows for the adoption of rules.

Section 2-3

- Describes the function and responsibilities of SPARTICIS; including oversight of state strategies related to regional facilities and capacity related to emergency preparedness; allows for grantmaking.
- Establishes the Regional Facilities Account in the State Treasury; describes how funds are allocated to the account.

Section 4-5

- Describes the function and responsibilities of SPARTICIS; including collaboration, cooperation and coordination between the state and organizations involved with the statewide stockpile plan (ORS 401.111), emergency preparedness equipment grant program (ORS 401.551); and other organizations involved in other stockpile or resilience grant programs carried about by the state.
- Allows the office to take actions to ensure supplies, equipment and other materials are appropriately staged; requires the office to monitor all projects overseen by the office in this section.
- Establishes the Regional Stockpile Support Account in the State Treasury; describes how funds are allocated to the account.

Section 6-7

- Describes the function and responsibilities of SPARTICIS; including collaboration, cooperation and coordination between public and private entities and the Federal Emergency Management Agency (FEMA) to develop regionally specific public safety education, live exercises, and training. Requires the office to monitor all projects overseen by the office in this section.
- Establishes the Regional Training Account in the State Treasury; describes how funds are allocated to the account.

Section 8-9

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- Describes the function and responsibilities of SPARTICIS; including collaboration, cooperation and coordination with state agencies and local governments to develop and standardize measures for continuity of governance during and after an emergency. Requires the office to monitor all projects overseen by the office in this section.
- Establishes the Statewide Continuity of Governance Account in the State Treasury; describes how funds are allocated to the account.

Section 10-11

- Describes the function and responsibilities of SPARTICIS; including collaboration, cooperation and coordination with public and private entities with emergency support functions identified by FEMA to identify and implement strategic investments.
- Allows the office to issue grants; requires the office to monitor all projects overseen by the office in this section.
- Establishes the Strategic Partnership Account in the State Treasury; describes how funds are allocated to the account.

Section 12

- Establishes the Statewide Preparedness Authority for Response Coordination (SPARC) as an office within the Department of Public Safety Standards and Training (DPPST).
- Assigns responsibilities to a facilitator to supervise the office and is appointed by the director of DPPST; allows the facilitator to establish divisions in the office and appoint administrators. Defines those administrators serve at the pleasure of the facilitator and are not subject to provisions in ORS chapter 240.
- Describes the responsibilities of SPARC; including developing and expanding emergency response trainings, until the facilitator determines that facilities are fully operational.
- Requires the control of facilities to be transferred to the Statewide Regional Training Office when facilities are fully operational.

Section 13

- Requires SPARC to develop and maintain a database that contains a comprehensive repository of information regarding individuals and entities with skills or responsibilities related to emergency management.
- Allows for data share agreements with other entities; requires the collaboration, cooperation and coordination with public and private entities for emergency support functions identified by FEMA to develop and maintain the database.
- Requires the office to identify, implement, and support learning management systems for the database; publish an annual report on the database; requires state agencies to assist the office in carrying out their duties.

Section 14

- Creates the All-Hazards Statewide Responder Database Oversight Authority; describes appointees.

Section 15-17

- Establishes the Commission on Statewide Intergovernmental Emergency Response Training Facilities and Programming within the Oregon Department of Emergency Management; describes commission membership.
- Describes the role of the Commission, quorum requirements, appointment process, and establishes Chair.
- Allows the Commission to adopt rules; describes nonvoting members; requires state agencies to assist the office in carrying out their duties.
- Requires the Commission to develop a six-year strategic plan and report to the Legislative Assembly on this plan no later than January 1, 2026.
- Describes what is required in the plan; requires the Commission to update the Legislative Assembly on the preparation and execution of the plan; requires the commission to report to the Legislative Assembly on or before March 1, 2033. Repeals section 15 and 16 of the Act on January 2, 2039.

Section 18

- Establishes the Statewide Regional Training Office within the Department of Public Safety Standards and Training.
- Assigns responsibilities to the Statewide Regional Training Officer to oversee the office; allows them to establish divisions in the office and appoint administrators. Defines those administrators serves at the pleasure of the facilitator and is not subject to provisions in ORS chapter 240.
- Requires the office to periodical report to the Legislative; allows for the adoption of rules.
- Requires the office to management and operate facilities for emergency response training after control of the facilities are transferred from SPARC.
- Describes the roles and responsibilities of the office.

Section 19-20

- Establishes the Task Force on Twenty-first Century Emergency Management Local Governance.
- Describes the membership of the task force; roles and responsibilities of the task force; quorum requirements; appointment process; and allows rules to be adopted.
- Requires the task force to report to the Legislative Assembly no later than January 1, 2026.
- Requires the Oregon Department of Emergency Management to staff the task force; describes nonvoting members; requires state agencies to assist the office in carrying out their duties.
- Repeals this task force on January 2, 2027.

Section 21

- Requires the SRO to identify state agencies who have one or more emergency support functions identified by FEMA.
- Requires those agencies to designate a staff member as the Emergency Management Responsible Officer; describes duties of the officer.
- Requires other state agencies to designate staff member as the Continuity of Governance Responsible Officer.

Section 22

- Requires counties to submit a report to the SRO once a biennium on the state of the county's emergency preparedness; describes requirements of the report.

Section 23

- Adds to the duties of the SRO to facilitate policy standardization across state agencies; prioritize resilience investments; organizational preparedness; continuity of governance; and measures of emergency readiness.

Section 24-25

- Describes unit captions.
- Declares emergency, takes effect on passage.

Fiscal impact: TBD

Revenue impact: TBD

ISSUES DISCUSSED:

- Previous bills and initiatives to stand up coordinated emergency management response in Oregon
- Progress made on all-hazard emergency response in Oregon.
- Questions about if current programs or facilities could incorporate some initiatives outlines in the bill
- Questions about the current role of the State Resiliency Officer and if the measure would create more jobs

EFFECT OF AMENDMENT:

-1 Detailed Summary

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- Removes the section establishing the Commission on Statewide Intergovernmental Emergency Response Training Facilities and Programming within the Oregon Department of Emergency Management.

Section 15- 16

- Adds section describing funding provided by the Statewide Preparedness Authority for Response Coordination (SPARC).
- Requires SPARC to collaborate with the Department of Public Safety Standards and Training and the Department of Safety Standards and Training Advisory Board to develop construction standards for projects; describes guidance for standards; requires grantees to agree to construct project in accordance with the standards.
- Requires SPARC to make \$20 million dollar grants this biennium to the Department of Public Safety Standards and Training; the Central Oregon Intergovernmental Council, and the Rouge Siskiyou Training Center. Requires SPARC to make additional grants to these projects in the biennium beginning on July 1, 2027, for operational costs based on need and legislative approval.
- Requires SPARC to make two specific grants up to \$20 million each to recipients through a competitive process on or before July 1, 2030; allows the SPARC to adopt rules; does not allow for grants to the three projects previously named in this section.
- Requires SPARC to make two specific grants up to \$20 million each to recipients through a competitive process on or before July 1, 2032; allows the SPARC to adopt rules; does not allow for grants to the three projects previously named in this section.
- Allows the State Treasurer at the request of the Department to issue lottery bonds that produces \$60 million in net proceeds, plus additional amount determined by the Treasurer for bond related costs, to be used for SPARC grants.
- Declares findings of the Legislature related to the need for lottery bond proceeds and the current intent to authorize bond funding.
- Repeals grant and bond program on January 2, 2034.

Section 19-20

- Removes the section on the Task Force on Local Emergency Management
- Requires the Department of Public Safety Standards and Training (DPSST) convene an advisory board; outlines advisory responsibilities and appointment process.
- Requires all state agencies to assist the advisory board; provide information and advice to members to the extent permitted by confidentiality.
- Requires the State Resilience Officer report to the legislative committee related to emergency management on or before January 30, 2027, on the sufficiency of their staffing levels.
- Requires the SPARC to report to the legislative committee related to emergency management on or before January 30, 2027, on the amount of state funding necessary or advisable for operational costs for proposed grant programs.

BACKGROUND:

House Bill 2270 (2015) created the Office of State Resilience Officer in the Governor's Office to direct, implement and coordinate seismic safety and resilience goal setting, and state agency planning to improve seismic safety and resilience. In 2024, Oregon responded to six emergencies including rainstorm events, winter storms, the fentanyl crisis, drought, extreme heat, and a tsunami warning.