



Legislative Fiscal Office
83rd Oregon Legislative Assembly
2025 Regular Session

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Date: April 1, 2025

Bill Title: Relating to dental care for seniors.

Government Unit(s) Affected: Oregon Health Authority, Department of Human Services

Summary of Fiscal Impact

2025-27 Biennium	General Fund	Lottery Funds	Other Funds	Federal Funds	Total Funds	Positions	FTE
Oregon Health Authority	\$ 28,082,337	\$ -	\$ -	\$ 1,098,387	\$ 29,180,724	6	2.88
Department of Human Services	\$ 2,145,924	\$ -	\$ -	\$ 2,145,924	\$ 4,291,848	28	21.00
Total Fiscal Impact	\$ 30,228,261	\$ -	\$ -	\$ 3,244,311	\$ 33,472,572	34	23.88
2027-29 Biennium	General Fund	Lottery Funds	Other Funds	Federal Funds	Total Funds	Positions	FTE
Oregon Health Authority	\$ 36,854,556	\$ -	\$ -	\$ 563,579	\$ 37,418,135	3	2.50
Department of Human Services	\$ 2,833,607	\$ -	\$ -	\$ 2,833,607	\$ 5,667,214	28	28.00

- The fiscal impact identified in the table for the Oregon Health Authority does not include the duplicate Other Funds expenditure limitation necessary to pay for expenses through the agency's Shared Services budget structure. Should this measure be adopted, the expenditure limitation will need to be established to properly budget for these expenses.

Measure Description

The measure establishes the Seniors Emergency Dental Program within the Oregon Health Authority (OHA). Seniors are eligible for the program if they are 65 years of age or older, ineligible for medical assistance and their income is at or below 400% of the federal poverty guidelines. OHA is directed to contract with dental care organizations and individual health care providers when needed, to provide emergency dental services which are not subject to copays, cost-sharing or deductible requirements.

Fiscal Analysis

The fiscal impact of the measure is \$29.5 million total funds and 36 positions (24.88 FTE) in 2025-27. Of the total, \$27.5 million General Fund is the projected cost to provide emergency dental services for a period of 18 months. For this fiscal impact, OHA estimates there are 306,159 seniors eligible for this program. Projected costs mirror the utilization rates from the Oregon Health Plan's Older Age Assistance population.

Implementation of the measure will require significant upgrades to the ONE eligibility system and the Medicaid Management Information System (MMIS). Currently, MMIS is undergoing an infrastructure replacement project which will continue through the end of 2025. Due to this ongoing project, necessary changes cannot be made to the required systems by January 1, 2026. OHA recommends an operative date of January 1, 2027.

Oregon Health Authority

The fiscal impact of the measure on OHA is \$29.7 million total funds and 6 positions (2.88 FTE), this includes duplicate Other Funds expenditure limitation required to pay expenses through the agency's Shared Services budget structure and is discussed in more detail below. As discussed above, \$27.5 million General Fund are service costs. To support this new program, OHA will require 3 limited duration full-time operations and policy analyst 3 positions (2.25 FTE), to manage the public procurement for the Senior Emergency Dental Program with various dental care organizations and individual health care providers, as needed. The costs for these positions, including personal services and position-related services and supplies costs is \$625,728 total funds.

As mentioned above, implementation will require several system updates. MMIS will require a new managed care plan type, enrollment rule modifications and new program eligibility reporting codes. Additionally, the ONE system will require new program descriptors, worker portal and applicant portal updates and an update will be needed to the interface between ONE and MMIS. OHA will contract with a vendor to complete 6,100 hours of work; the contract is estimated to cost \$872,971 total funds. OHA will require additional staff within the Office of Information Services to work with the contractor and provide ongoing maintenance. The Office of Information Services is a Shared Service and OHA will require duplicate Other Funds expenditure limitation to pay for expenses through the Shared Services budget structure. The cost for these positions is \$209,567 total funds, which includes personal, position-related services and supplies costs as well as enterprise costs and fees. OHA will require an additional \$194,450 in Other Funds expenditure limitation to pay for these positions' personal services and services and supplies costs through the Shared Services budget structure. New positions include:

- One permanent part time information systems specialist 8 position to serve as the solutions architect and provide oversight on solution design and review architecture.
- Two permanent full-time information systems specialist 7 positions to provide business analysis, manage Transformed Medicaid Statistical Information System (T-MISS) reporting and user support.

Department of Human Services

The fiscal impact of the measure on the Department of Human Services (DHS) is \$4.3 million total funds which will fund 28 positions (21.00 FTE). The ONE eligibility program anticipates an increased workload of approximately 7,000 individuals based on data from the Veteran dental program. New permanent full-time positions include:

- 20 human services specialist 3 positions to perform eligibility determinations and provide frontline support.
- Two human services specialist 4 positions to serve as lead workers and provide support to the human services specialist 3 positions.
- Two Learning and development specialist 2 positions to develop reference materials and training for staff.
- Two operations and policy analyst 2 positions to serve as policy liaison and assist with statewide workflow.
- One compliance specialist 2 position to prepare, initiate and formalize hearing requests.
- One human services supervisor 2 position to oversee the above positions.

Relevant Dates

The measure takes effect on the 91st day after sine die.

The program is operative January 1, 2026.