



Legislative Fiscal Office
83rd Oregon Legislative Assembly
2025 Regular Session

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Date: March 29, 2025

Bill Title: Relating to amending land use planning goals; declaring an emergency.

Government Unit(s) Affected: Counties, Office of the Governor, Cities, Department of Land Conservation and Development

Summary of Fiscal Impact

2025-27 Biennium	General Fund	Lottery Funds	Other Funds	Federal Funds	Total Funds	Positions	FTE
Department of Land Conservation and Development	\$ 1,052,919	\$ -	\$ -	\$ -	\$ 1,052,919	2	1.75
Total Fiscal Impact	\$ 1,052,919	\$ -	\$ -	\$ -	\$ 1,052,919	2	1.75

2027-29 Biennium	General Fund	Lottery Funds	Other Funds	Federal Funds	Total Funds	Positions	FTE
Department of Land Conservation and Development	\$ 521,437	\$ -	\$ -	\$ -	\$ 521,437	2	2.00
Total Fiscal Impact	\$ 521,437	\$ -	\$ -	\$ -	\$ 521,437	2	2.00

Measure Description

The measure requires the Land Conservation and Development Commission (LCDC) to amend the statewide land use planning goal related to citizen involvement. The Department of Land Conservation and Development (DLCD) must appoint an advisory committee of up to 25 members to draft recommendations by June 30, 2027, focused on improving equity, access, and effectiveness in public participation. The committee must hold at least 10 public meetings. LCDC is directed to adopt amendments to Oregon's statewide land use planning goal for citizen involvement by June 30, 2029. The amended goal must be renamed to reflect inclusive engagement and will require state and local plan updates within one or two years of adoption, depending on jurisdiction size.

The measure also establishes the Public Involvement Goal Update Fund in the State Treasury, separate from the General Fund, with interest earnings credited to the fund. Moneys in the fund are continuously appropriated to the DLCD to administer the public involvement goal amendment process and related reporting requirements. The measure includes an unspecified General Fund appropriation to DLCD for the 2025-27 biennium for deposit into the Public Involvement Goal Update Fund. The fund and associated provisions are repealed on January 2, 2030, and any unobligated moneys will be transferred to the General Fund.

Fiscal Analysis

The estimated fiscal impact of this measure is \$1,052,919 General Fund and two positions (1.75 FTE) in the 2025-27 biennium, and \$521,437 General Fund and two positions (2.00 FTE) in 2027-29.

DLCD will need additional staff and resources to support the advisory committee, facilitate community engagement and public meetings, lead rulemaking efforts, and draft amendments to Oregon's statewide land use planning goals. The agency will also incur costs related to reporting, technical assistance, and administrative

coordination.

DLCD would add a Planner 4 position (0.88 FTE in 2025-27 and 1.00 FTE in 2027-29) to manage policy development, engagement efforts, and rulemaking. This position is expected to cost \$252,853 General Fund in 2025-27 and \$288,974 in 2027-29. An Administrative Specialist 2 position (0.88 FTE in 2025-27 and 1.00 FTE in 2027-29) would support meeting logistics, communications, and implementation needs, with costs estimated at \$159,655 General Fund in 2025-27 and \$182,463 in 2027-29. Additional position related services and supplies costs are estimated at \$50,000 General Fund per biennium. Costs for DLCD staff travel to participate in community meetings, advisory committee meetings, meeting facilitation, communications, engagement activities, focus groups, and DOJ legal services are estimated at \$590,411 General Fund in 2025-27.

The measure creates the Public Involvement Goal Update Fund and provides for continuous appropriation to DLCD. The measure includes an unspecified General Fund appropriation for the 2025-27 biennium for deposit into this fund. Expenditure authority would be required in 2025-27 to expend any deposited funds. However, a separate fund is unnecessary, as costs are for positions and services and supplies, not reimbursable grants where payment timing is uncertain.

Local governments

Cities and counties will be responsible for adopting and implementing changes to land use goals following the rulemaking process. While the immediate fiscal impact is limited to participation in the advisory committee for a few jurisdictions, future impacts in the 2027-29 biennium may include staff time to update municipal codes and expand public engagement processes. The fiscal impact to local governments is currently indeterminate and will depend on the final adopted amendments and requirements.

Office of the Governor

The measure is estimated to have no fiscal impact for the Office of the Governor.

Relevant Dates

By June 30, 2027, the advisory committee must deliver its recommended goal amendments to the Land Conservation and Development Commission.

By June 30, 2029, the Land Conservation and Development Commission must adopt amendments to the statewide land use planning goal relating to citizen involvement.

The provisions related to the advisory committee, the update to Oregon's statewide land use planning goals, and the Public Involvement Goal Update Fund are repealed on January 2, 2030.

DLCD must submit an interim report on the public participation process to the interim committees of the Legislative Assembly related to land use by August 1, 2026, and a final report by December 31, 2026.

The measure declares an emergency and takes effect on passage.