



Oregon Youth Authority

Joint Committee on Ways and Means Public Safety Subcommittee March 2025

Professional Standards Office Review



What We Found

Peer Review/DAS Investigation

- Need to address
 - aged open and suspended cases
 - cases lacking a Chief Investigator review
- Need for systemic change

What We've Done

- Plan for Improvement
- Staffing Investments
- PSO Coaching/Training
- Case Tracking
- Case Prioritization and Assignment

What's Next

- Implementation of Plan for Improvement
- Investment in Policy Review and Revision
- Oversight from External and Internal Partners
- Agency-wide Training

Professional Standards Office Review



Considerations for Additional Resources

- Permanent positions to support long-term capacity building:
 - Deputy Chief Investigator
 - Human Resource Analyst
 - Case Screener
- Limited Duration positions for immediate response and independent oversight, while long-term resource needs are determined:
 - Youth Advocate
 - Investigators (2 positions)

Day 1 Agency Focus

Day 2

OYA Operating Principles

Juvenile Justice System

Served by OYA

Current Challenges & Opportunities

Performance Measures

Strategic Plan

Work of Each Division

Day 3 Legislative Priorities

Agency

Organization

23-25 Budget Overview

25-27 Budget Request

25 Priority Bills



OYA Mission and Vision





Mission: To protect the public and reduce crime by holding youth accountable and providing opportunities for reformation in safe environments.

Vision: That youth who leave OYA go on to lead productive, crime-free lives.

Agency Focus



Youth and Staff Safety

 Commitment to youth and staff safety

Youth Acuity

 Rising acuity and needs of youth

Back to Basics

 Alignment with Operating Principles

OYA Organizational Structure





OYA Facilities





OYA Field Offices









Residential Programs



Placement & Number of Programs



OYA Foster Homes







OYA Operating Principles

Positive Human Development

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Positive Human Development



- Young people have immense capacity for change and growth.
- We intentionally create environments that are suited for healthy development to work on growth, recovery, and accountability.



Positive Human Development





Positive Human Development





- Supportive relationships
- Meaningful participation
- Opportunities to attach and belong

- Encourage accountability
- Support growth
- Increase engagement
- Facilitate learning

Positive Human Development The Basics



Evidence-based: youth who demonstrate higher levels of psychosocial maturity are less likely to engage in future criminal activity

Markers of psychosocial maturity

- Emotion management and impulse control
- Resolution of anger/aggressive behavior
- Consideration of others
- Future orientation
- Ability to take personal responsibility
- Commitment offense impact on community and victim
- Current and future conduct
- Resisting peer influences



Positive Human Development Environment



Environments that provide **natural lighting**, **views of the natural world** and **physical space** to selfregulate support healthy youth development.





Positive Human Development Parole & Probation



Developmental Approach to Parole and Probation

- Approaches that **balance accountability and support** have **better outcomes**.
- Collaborating with youth, their family, and their community creates better results than just focusing on youth
- Interventions are most effective when youth have opportunities to safety learn and practice new skills.

Developmental Approach in Parole and Probation What does it look like?



Just and Equitable Services

- Advocating for equitable practices for youth in the justice system, and actively addressing practices and responses that contribute to inequities.
- Having open conversations about how impacts of racial, cultural, or gender inequities and disparities have impacted youth. Providing youth and their caregivers opportunities to discuss these issues.



Positive Relationships

- **Developing a strong working alliance** between staff and youth that is based in trust and respect.
- Creating a supportive meeting structure by asking youth about their interests, strengths, and progress toward goals.
- Making efforts to learn about the youth's experiences, background, and culture to help build

Positive Human Development Outcomes



2024 Educational and Vocational Outcomes



Source: Analysis of Recidivism conducted by OYA Research & Evaluation Team & Oregon Criminal Justice Commission (August 2024)

Note: Education reflects only youth in YCF, 23-24 school year

Diversity Equity & Inclusion

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Diversity, Equity, and Inclusion



"The youth authority shall ...

...analyze the disparities in outcomes based on the demographics of the persons in the youth authority's custody" ORS § 420A.012

...endeavor to develop and operate...culturally appropriate programs for adjudicated youths" ORS § 420A.010 ...take into consideration the demographic disparities among adjudicated youths and between adjudicated youths and youth authority employees and how those disparities may affect the cultural appropriateness of the programs" ORS § 420A.010

Diversity, Equity, and Inclusion



DEI Plan Goals

Equitable youth programs and services

Diversify workforce through equitable hiring practices

Infuse equity and inclusion into all business operations

Volunteer running artistic expression group

Diversity, Equity, and Inclusion Outcomes



Hiring

- Expanded recruiting standards to develop a workforce that mirrors OYA's population
 - **47% of applicants** were people of color in 2024
 - **30% increase** in employees of color since 2020
- Established DEI Equity Lens expectations and added to 100% of position descriptions
- DEI foundational training completed by 301 new staff since 2023

Business Practices

- Developed business implementation tracker for department DEI efforts and ideas
- Implemented equity-driven procurement strategies focused on engaging diverse contractor pool and increasing accessibility
- Executed new contracts with five culturally responsive providers for community placements

Data-Informed Decision Making

REGO

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Data-Informed Decision Making





- Comprehensive data on juvenile justice, both county and OYA operations
- Supports a variety of research to inform decision-making
- Annual reports on entire Juvenile Justice system
- Provides youth and system **outcomes**

Data-Informed Decision Making Risk Needs Assessment



Categories

Data is **collected** and **tracked** for each youth in the following areas:



Data-Informed Decision Making Risk Needs Assessment



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Youth progress is measurable

- Higher scores mean
 - fewer needs
 - more strengths
- Progress can also be viewed within each need areas:
 - Helps OYA zero in on how to better support an individual youth.



Data-Informed Decision Making Unit Cards



Units can quickly recognize:

- positive trends and problem areas
- make data-driven decisions
- adjust strategies in real-time

| Average Daily Population on Unit | | Total Unique Youth on Unit | | Total Assigned | | nit | | | | | | | |
|--|---------|--------------------------------|----|-----------------|-------|------------------|----------------|----------|----|----------------------|----|------------------------|----|
| 17 | | 17 | | 17 | | | | | | | | | |
| Youth Length of Stay on Unit | | OYA Status | | Current Age | | Race/Ethnicity | | PSR Flag | | School Attnd Flag | | Suicide Risk Levels | |
| to 3 Months | 5 | OYA Commit | 10 | 15 to 17 | 7 | African American | 6 | N | 14 | Y | 17 | Risk Level 4 | 4 |
| to 12 Months | 8 | DOC | 4 | 18 and older | 10 | Hispanic | 4 | Y | 3 | | | Risk Level 5 | 12 |
| Year or More | 4 | OYA Revoked | 3 | | | Other/Unknown | 1 | | | | | Unknown | 1 |
| | | | | | | 1000 10- | 6 | | | | | | |
| | | | | | | White | 0 | I | | | | | |
| ncidents o Total Probl Incidents | em | ulder Total You Involved | | lsola Placer | | Contra | aband | 1 | | dents w uth Inju | | Incidents Staff In | |
| Total Probl | em | Total You | | | nents | Contri Incid | aband | 1 | | | | | |
| Total Probl Incidents | em s | Total You Involved | d | Placer | nents | Contri Incid | aband lents | | | uth Inju 0 | ry | Staff In | |

Average Stay:

Longest Stay:

0 Hours

0 Hours

Weekly Snapshot: 03/11/2024 - 03/17/2024

| Youth History | | | | | | | | |
|--|-------------------------|---------------------------|--|--|--|--|--|--|
| | Youth Count (Yes) | % of Assessed Youth | | | | | | |
| Known trauma history | 16 | 94% | | | | | | |
| Substance use history (past or present) | 15 | 88% | | | | | | |
| History of runaways while on supervision | 11 | 65% | | | | | | |
| Special Education history | 10 | 59% | | | | | | |
| Youth reports current or former gang involvement | 9 | 53% | | | | | | |
| Mental health diagnoses (past or present) | 8 | 47% | | | | | | |

This in turn:

- Improves staff efficiency
- Enhances youth outcomes
- Evaluate and Respond to Safety

Data-Informed Decision Making Provider Reports



Reports

Purpose

- Implemented in 2024
- Gathers data from all contracted residential providers
- Provider shares information in over 10 areas, such as workforce salary, racial identity of staff, barriers or supports needed from OYA, and staff vacancies
- Identify and address gaps and barriers to better serve youth
- Inform leadership in conversation with providers regarding services to youth
- Example: Reworked a position that is dedicated to support programs to enhance services for all youth

Data-Informed Youth Outcomes



Percentage of Youth with More Strength Than Needs



Source: OYA Research & Evaluation Memorandum 10/28/2024

Oregon's Juvenile Justice System

Oregon's Juvenile Justice History





Oregon's Juvenile Justice Partners



Legal

County Juvenile Depts Oregon Youth Authority Law Enforcement Courts

Public Defenders and Law Clinics

District Attorneys Offices

Community

Families Victims/Survivors Social Services Community-Based Organizations Residential Programs School Districts Mentors and Volunteers Other State Agencies

Advocacy

Oregon Tribal Governments Advocacy Groups Advisory Committees Partnership Committee Local Elected Officials Governor Legislature

State and County Partnership



Highlight

Key Partners

- Each county in Oregon operates a juvenile department that provides services and supports for youth on probation
 - Majority of youth are served at the county level
 - 11 County juvenile departments operate detention facilities
- \$19.9 million in Juvenile Crime Prevention funding is passed through OYA to counties
 - Funds basic services that lower recidivism and increase diversion
 - Reduces youth's escalation into the OYA system
- Joint Governance of the Juvenile Justice Information System



Oregon's Juvenile Justice System




Oregon's Juvenile Waiver Process





Oregon's Juvenile System Population





County Probation 2,258 (0.8%)

OYA Parole/Probation 513 (.2%)

OYA Close Custody 375 (.1%)

Commitment Offenses



Percent of youth committed to OYA by crime type



Source: Juvenile Justice Information System (JJIS) Dispositions Universe. 1/1/25, Adapted by OYA Research & Evaluation Team

Juvenile Referral Trends





Source: Juvenile Justice Information System (JJIS) Allegation and Population Universe. Adapted by OYA Research & Evaluation Team.

Juvenile Referrals Oregon and National





Source: Juvenile Justice Information System (JJIS) Figures available through 2024. Adapted by OYA Research and Evaluation Team. U.S. Figures available through 2021; Puzzanchera, C., Sladky, A., and Kang, W. (2023). "Easy Access to Juvenile Court Statistics: 1985-2021.

Oregon's Commitment Rate



Number of youth committed to out of home placement, per 100,000 (2021)



Source: Puzzanchera, C., Sladky, T.J., and Kang, W. (2023) "Easy Access to the Census of Juveniles in Residential Placement." Online. Available: https://www.ojjdp.gov/ojstatbb/ezacjrp/

Youth Served by OYA

Youth Served by OYA: Gender





Sources: OYA Quick Facts (Jan. 2025) Juvenile Justice Information System (JJIS) OYA Daily Population Universe. Adapted by OYA Research and Evaluation Team.

Youth Served by OYA: Age





Sources: OYA Quick Facts (Jan. 2025) Juvenile Justice Information System (JJIS) OYA Daily Population Universe. Adapted by OYA Research and Evaluation Team.

Youth Served by OYA: Race



| Race/Ethnicity | All Oregon Youth | Community Supervision | Close Custody Facilities | | |
|---|---------------------|--------------------------|-----------------------------|--|--|
| Black and African American | 4% | 12% | 11% | | |
| Asian, Native Hawaiian, and Pacific Islander | 6% | 2% | 2% | | |
| Hispanic and Latino | 23% | 23% | 27% | | |
| White | 66% | 56% | 49% | | |
| American Indian/Alaska Native | 1% | 3% | 7% | | |
| Other/Unreported | | 4 % | 5 % | | |

Source: OYA Quick Facts (Jan. 2025) Juvenile Justice Information System (JJIS) OYA Daily Population Universe. Adapted by OYA Research and Evaluation Team.

Youth Acuity OYA Compared to Oregon





Sources: ¹ OYA Risk Needs Assessment (RNA); OYA Research and Evaluation Team. ² SAMHSA National Survey on Drug Use and Health; Available here: <u>NSDUH State Estimates</u>

Youth Served by OYA: Acuity of Needs



Youth with Substance Use or Dependence**

 Males
 Image: Amage: Amage:

***Source:** Adapted from OYA Medical Records System, YCF youth only,1/1/25

****Source:** Most Recent RNA 2.0 for OYA youth, 1/1/25, Adapted by OYA Research







Source: Most Recent RNA 2.0 for OYA youth, 1/1/25, Adapted by OYA Research

Youth Served by OYA: Adverse Childhood Experiences (ACEs)



- A recent multi-state study of high school students looked at 8 Adverse Childhood Experiences (ACEs)
- We compared the same 8 ACEs using OYA RNA data

| | National | ΟΥΑ |
|----------------|----------|-----|
| 4 or more ACEs | 22.4% | 59% |
| At least 1 ACE | 80.5% | 93% |



Trauma-Related Diagnosis of OYA Youth 2020 compared to 2024



Change is shown in percentage points (PPT). Calculation: Percent at 1/1/2025-Percent at 6/1/2020.

Challenges and Opportunities

Challenges





Opportunities





Youth finishers of first marathon within the perimeter of a YCF

COLO PRANCIA VICTO COMPTO DE CONCERSION

Strategic & Budget Priorities



Youth and Staff Safety

 Commitment to youth and staff safety

Youth Acuity

 Rising acuity and needs of youth

Back to Basics

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2025 Policy and Budget Priorities

OYA Financial Proposals



Resilient and Responsive

Maintain Current Service Level (CSL)

Adopt the Governor's Recommended Budget for OYA

Youth and Safety

- POP 304: MacLaren Infirmary & Pharmacy Renovations/Expansion
- POP 550: Medicaid Waiver Support
- POP 110: Convert VESOY S&S to Youth Support FTE

Youth Acuity

- POP 106: Facilities 10-Year Plan
- POP 303: Deferred Maintenance & Capital Improvement
- POP 551: Housing and Reentry Coordinator

Back to Basics

- POP 301: JJIS Modernization
- POP 302: CCTV & Access Control
- POP 103: Interpreter /Translation Services

OYA Agency Bills



Resilient and Responsive

Youth and Staff Safety

• **SB 813:** Corrects oversight to allow staff to compel source person to be tested for communicable disease

Youth Acuity

- SB 814: Makes OYA youth eligible for long-term rental assistance
- SB 816: Makes technical correction to ensure that Juvenile Crime Prevention dollars can be spent on youth pre-adjudication
- SB 818: Allows OYA to contract with and grant to community providers using more than a fee-for-service model

Back to Basics

• SB 813: Corrects oversight to allow staff to compel source person to be tested for communicable disease

Conclusion

EGO







Jim Sapper Camp Director, Camp Tillamook



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Operating Principles





Agency Structure and Core Processes

OYA Program Structure



\$418.8 million General Fund budget **\$500.7 million** Total Funds budget

Director's Office 31 POS, 31.00 FTE

Development Services 42 POS, 42 FTE

Health Services 44 POS, 40.00 FTE Facility Services 627 POS, 603.64 FTE

Community Services 138 POS, 135.51 FTE

Business Services 109 POS, 104.38 FTE

2024-2026 Agency Strategic Plan



Agency Strategic Objectives



- Advance Positive Outcomes for Youth
- Promote Safe, Healthy, and Engaged Environments
- Directly Address Racial Disparities
- Stabilize the Workforce
- Improve Organizational Efficacy
 and Efficiency
- Use Value- and Data-Driven
 Decision-Making

2024-2026 Agency Strategic Plan



| | Top 12 Action Steps |
|----|---|
| 1 | Implement agency-wide status checks on Fundamental Practices 1-5 and on corresponding action plans |
| 2 | Build DB competency at all levels of agency leadership (i.e., Executive Team, Leadership Team, Joint Management Team) |
| 3 | Close and reassign current Isolation Unit as well as develop an alternative to current Isolation Unit |
| 4 | Make progress on modernizing Juvenile Justice Information System |
| 5 | Develop and launch a statewide strategy for the Victim Engagement Program |
| 6 | Finalize timelines and trajectories (for youth's length of stay) for Public Safety Reserve youth |
| 7 | For all individuals listed in the Governor's 2023 Governor's Succession Plan, prepare all necessary documents for recruitment, identify interim individuals, and begin to identify possible candidates at least 6 months in advance of retirement |
| 8 | Expand the MacLaren Unit Card Project across all facilities |
| 9 | Begin peer-learning meetings to discuss both successful hiring practices and retention practices |
| 10 | Develop and launch the accessible equity dashboard |
| 11 | Evaluate projects and services provided by the Office of Inclusion & Intercultural Relations and revise them to meet the analyses performed and high-level priorities identified |
| 12 | Create a taskforce and pilot program to develop a 24/7 post-COVID operation model that goes beyond the 1950s scheduling model |

OYA's Performance Management System



OP 3.0 Managing youth intake and assessment

| | | | | Currer | nt Perfor | mance C | riteria |
|---------|--------------------------------------|-------|---|----------|-------------|---------|---------|
| ID | Measure | | Definition | Red | Yellow | Green | Better |
| OP 3.1a | Intake RNA completion - facility | | Percent of facility youth whose RNA assessments are completed within 30 days of commitment (KPM 6). | < 85 | 85 to 90 | >= 90 | |
| | McLellan | Note: | | Updated: | Q1 Q2 Q3 | Q4 | Target: |
| OP 3.1b | Intake RNA completion - probation | | Percent of probation youth whose RNA assessments are completed within 30 days of commitment (KPM 6). | < 85 | 85 to 90 | >= 90 | • |
| | Santos | Note: | | Updated: | Q1 Q2 Q3 | Q4 | Target: |

Our current OPMS Scorecard has been in place for almost 14 years.

| 2023- Q4 | 2024- Q1 | 2024- Q2 | 2024- Q3 | 2024- Q4 |
|-------------|-------------|-------------|-------------|-------------|
| 96.15 | 98.4 | 100 | 96 | 96 |
| 95 🔹 | 95 🔸 | 95 🔶 | 95 🔸 | 95 🔶 |
| 91.18 | 85 | 82 | 97 | 82 |
| 90 + | 90 | 90 | 90 🔸 | 90 |

OYA's Performance Management System





- Not all OYA Performance Management System (OPMS) outcome measures are Key Performance Measures (KPM)
- But all KPMs are OPMS
 outcome measures

OYA's Performance Management System



Agency Data Goals

- Engaged, Healthy and Productive Youth
- Engaged, Culturally Competent, and Successful Workforce
- Collaborative, Communicative, and Transparent Leadership
- Highly Effective and Efficient Organization
- Integrated Safety, Security, and Youth Reformation System
Key Performance Measures





Performance Measure Refresh Project



We are reviewing our measures to ensure they are:



Program Areas

EGO

REGO

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Program Area



Director's Office





Resilient and Responsive

Advancing the Agency's Mission

- Providing Mission Alignment
- Coordinating Initiatives Across the Agency
- Supporting Policy Development
- Developing Leadership
- Maintaining Partnerships
- Educating and Engaging with Policy Makers



Resilient and Responsive

Defining Events

- Virtual and accessible DEI training
- Communication strategy newsletter and text alerts
- Increased litigation
- PSO overhaul
- Strategic Plan
- Partnership Committee reconfiguration
- OPMS/KPM refresh



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Highlight

PREA Implementation •

- 2023: Audits at 3 facilities, passed with corrective action completed
- 2024: Audits at 3 facilities, all passed no corrective action
- 2025: Pre-audit questionnaire stage, audits in June

BELIEVE YOU. WE WANT TO HELP. WE'RE HERE FOR YOU.

Is someone abusing you? Is something bad happening to you? Please report it.

OYA REPORTING LINE: 1-800-315-5440

Leave a message with as much detail as possible. If you include your name, we'll return your call between 8 a.m. and 5 p.m., Monday-Friday (not including holidays). You can YOU CAN ALSO REPORT ABUSE OR OTHER THINGS TO: Constituent Your parent or

religious leader Services Office Your attorney A teache

· A CRM (certified recovery mentor)

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Good Stud Academic



Highlight

OYA Newsletters



2x month employee email newsletter 70% open 20% clickthrough



Having trouble viewing this email? View it as a Web page.

Get to Know OYA's New Victim Engagement Program

This year, OYA launched a Victim Engagement Program (VEP) to ensure victims' voices are not only heard but valued throughout the juvenile justice process. By



Monthly partner and family email newsletter

60% open 12% clickthrough



Newsletter also texted

Business Services

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Program Area



Business Services

Financial Services

Information Services

Human Resources Physical Plant Operations

Business Services



Resilient and Responsive

Advancing the Agency's Mission

- Support business operations, such as procurement and finance
- Provide human resources and hiring support
- Support agency IT needs as well as JJIS
- Monitor and address physical plant maintenance and safety

Business Services



Resilient and Responsive

Defining Events

- Increasing staff diversity, equity, inclusion through equitable, deliberative recruitment, hiring, and retention practices
- Realigning budgets to adjust to changing youth needs, budget constraints, and policy changes
- Leading Juvenile Justice Information System (JJIS) Modernization

Business Services



Highlight

Ten Year Plan



Development Services

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Program Area



Development Services

Education and Vocational Programs Inclusion and Intercultural Relations

Training

Treatment Services Agency Strategic Initiatives

Family Engagement

Development Services



Resilient and Responsive

Advancing the Agency's Mission

- Lead initiatives to advance Positive Human Development, the developmental model and other best practices
- Coordinate education and vocation programs
- Train all OYA staff
- Provide leadership and content expertise around group treatment interventions
- Coordinate and deliver culturally responsive services

Development Services



Resilient and Responsive

Defining Events

- Implementing Power Source curriculum
- Adapting to New Employee Training needs
- Restructuring Inclusion and Intercultural Relations Services
- Enhancing Case Management practices

Development Services



Highlight



Tattoo Removal Program

- Youth may have tattoos connected to trafficking or gang behavior
- Program supports youth making a fresh start and reforming
- 590 services per year in three facilities
- Volunteers: Four doctors and two nurses

Development Services



Highlight

Culturally Responsive Programming



Learn about OYA's Native American Programming



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Program Area



Health Services





Resilient and Responsive

Advancing the Agency's Mission

- Takes a healthy mind and body approach- both are essential to a youth's well-being and rehabilitation; both are intertwined. Provide youth:
 - A medical and mental health screen in first hour
 - A full medical within 7 days and psychological evaluation within 30 days
 - Routine medical care
- Address youth's unmanaged health care needs
- Manage complex medical situations and interface with health care
 system as necessary
- Address and problem-solve limitations in accessing community resources



Resilient and Responsive

Defining Events

- Remodeled medical and added dental clinic at Oak Creek
- Psychology unit transitioned to web-based services
- Distribution of Narcan upon youth leaving OYA close custody
- Able to recruit psychology resident who is bilingual/bicultural to meet needs of Spanish speaking youth
- Deferred the remodel of the observation room and pharmacy at MacLaren



Highlight



- Justice-involved youth at higher risk of overdose when they leave close custody
- OYA youth get 2 doses of Narcan to take with them when they leave OYA facilities
- Narcan training in Workday is accessible to all



Highlight

Dental Clinic at Oak Creek

- New Dental Clinic added at Oak Creek
- Developmental design to be a calming and reassuring atmosphere
- Youth at Oak Creek no longer go to MacLaren for dental care



Facility Services

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Program Area



Facility Services

Facility Operations Nutrition Services Conflict Resolution

5 Youth Correctional Facilities 4 Youth Transition Programs (Camps)

Facility Services



OYA Facility Locations



Facility Services: Resilient and Responsive



Advancing the Agency's Mission

- Focused on ensuring public, youth, and staff safety through ongoing review and enhancement of the operations of 5 YCFs and 4 Transition Programs
- Responsible for fostering developmental and culturally responsive milieus
- Provide opportunities for addressing criminogenic risk and skill development
- Meeting the education, recreation, nutrition and behavioral health needs of our youth in OYA Facilities
- Transition Readiness

Facility Services: Resilient and Responsive



Defining Events

- Implementation of Safe Community Skill
 Development
- Ongoing workforce stability, including retirement of long-tenured superintendents
- Opening of Safety Intervention Unit at MacLaren
- Youth escapes
- Updated practice guide and rollout of the Fundamental Practices
- Developed Statewide Conflict Resolution Strategy

Facility Services



Highlight

Conflict Resolution Strategy





Learn about OYA's Gang Management Strategy



Community Services

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Program Area



Community Services

Parole and Probation Supervision and Reentry

Contracted Community Based Services

Foster Care

Youth Benefits

Victim Engagement Program

Community Services Field Offices



- 15 field office locations throughout the state
- 57 JPPO, 13 JPPA, 6 TJPPO, 14 Administrative Support





Community Services Residential & Proctor Homes



- Contract with both residential (group living) and proctor (foster) based programs
- Variety of approaches to meet needs of youth

OREGO


Community Services Foster Homes





BECOME AN OYA FOSTER PARENT

...And change a life! We need homes to provide stability, comfort, and compassion to at-risk teens in Oregon. OYA provides the support and financial assistance for youth care. You provide the hope. Call 503-373-7595 or email oyafostercare@oya.state.or.us to make a difference today. 

Resilient and Responsive

Advancing the Agency's Mission

- Case management, supervision, and accountability
- Support a connection to families
- Provide continuum of care in residential and proctor care to meet the behavioral health needs of youth
- Provide support and structure in foster care that is a home like setting
- Support the rights and needs of crime victims and survivors
- Ensure youth have benefits, such as medical, dental and Social Security



Resilient and Responsive

Defining Events

- Increased access to culturally specific services both residential and community based
- Addition of sub acute/ psychiatric residential program
- Transition project developed a consistent transition process to better support youth reentry
- Grant program helped start up programs and address significant programmatic issues with providers
- Creation of affinity group called "Mi Gente"
- Worked with county juvenile departments to analyze gaps in services from JCP plan submission
- Peer Support team has supported approximately 52 OYA staff this last year for a variety of different needs
- Youth death postvention planning



Highlight

Victim Engagement Program

Honoring

Honoring victim rights by providing them timely, effective, and ongoing notifications during the time youth are in our custody

Providing

Providing post-adjudication support services and connecting them with culturally appropriate resources to aid in trauma recovery

Connecting

Connecting with victims to learn about important safety needs and input to include our case planning, and parole process

Establishing

Establishing victim-driven restorative justice programming that helps support recovery



Learn about OYA's Victim Engagement Program



Highlight



Conclusion

EGO

Dan Golden Juvenile Department Director, Klamath County



Klamath County Crimson Rose Program





Kelley Minty Klamath County Commissioner



Operating Principles





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FOR

Youth at Oak Creek

LAN GRATEFUL





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Youth Acuity

 Rising acuity and needs of youth

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Resilient and Responsive

Youth and Staff Safety

• **SB 813:** Corrects oversight to allow staff to compel source person to be tested for communicable disease

Youth Acuity

- SB 814: Makes OYA youth eligible for long-term rental assistance
- SB 816: Makes technical correction to ensure that Juvenile Crime Prevention dollars can be spent on youth pre-adjudication
- SB 818: Allows OYA to contract with and grant to community providers using more than a fee-for-service model

Back to Basics

• SB 813: Corrects oversight to allow staff to compel source person to be tested for communicable disease

Agency Budget

Agency Budget Overview

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OYA Budget By Program





*Includes Health Services: \$21.8 million

**Includes:

Director's Office: \$10.7 million Agencywide: \$15.5 million Development Services: \$12.9 million Business Services: \$45.8 million

Budget Changes Effect on Agency Operations

Actions in OYA's 2023-25 LAB:

- \$17.1 million Increase in funding for Behavioral Rehabilitation Services to support a new rate model for providers
- \$2.0 million Creation of new positions supporting victim's services, DEI efforts, and youth mental health needs
- (\$10.4 million) Reduction of community residential treatment beds

OYA Budget 23-25 Investments



- BRS provider retention and capacity building
 - 41% average increase in BRS rates through 23-25 BRS investment by the Legislature
- Operationalizing DEI
 - Integrated DEI into agency business practices
- JJIS Modernization Project
 - Invested in statewide juvenile justice information system for all

Capital Projects

 Construction projects focused on resolving deferred maintenance and creating safe environments for youth and staff

OYA Budget By Category



2023-25 LAB (GF)



Note: \$47m FF



Restricted travel

• Youth direct services travel only (JPPOs, JPPAs, OIIR, maintenance staff, etc.)

• Engaged in position management

 Vacant positions (unless essential direct service roles) should be held for six months to accrue vacancy savings

Limited non-budgeted expenses

- Non-essential training on pause
- All non-budgeted expenses, above \$25k require Executive Team review and approval

Outside of these limits, expenditures required Executive Team Approval

Agency Budget Funding

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Operating Principles





Funding Grants



OYA Financial Grants are available for local governments, nonprofit organizations, and individuals seeking to meet the treatment and care needs of OYA youth.

Grant Request Types



Culturally Responsive/Trauma Informed

Start Up Costs

Emergency Health/Safety Needs



\$1,956,933 Total Grant Funds Awarded



Funding Partnership to Counties





Source: 2023-25 LAB

Agency Budget Shared Programs

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Shared Programs



Oregon Dept. of Education (ODE)

- School staff contracts & USDA reimbursement
- Youth Corrections Education Program shared position with OYA/ODE

Oregon State Police (OSP)

Criminal investigations

Oregon Dept. of Human Services (ODHS)/Oregon Health Authority (OHA)

- BRS rule-setting and rate-setting
- Integrated Client Services Data Warehouse re: recidivism

Oregon Dept. of Human Services (ODHS)

- Licensing
- Investigations

Oregon Health Authority (OHA)

Medicaid

Shared Programs



Dept. of Administrative Services (DAS)

- Motor pool, leases, etc.
- EIS (State Data Center, Modernization Project)

Dept. of Corrections (DOC)

- Measure 11 data & managing Measure 11 youth
- Second Look reviews

• Dept. of Justice (DOJ)

- Contract reviews
- Torts and Litigation

School & Education Service Districts

Vocation and Education Services for Older Youth (VESOY)

Performance-Based Standards (PbS)

- National benchmark data on close-custody facilities
- Social Security Administration

Agency Budget Influencers & Projections

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Budget Drivers



Costs for basic operations outpace agency budget allowances

- Number of youth committed to OYA
- Acuity of youth committed to OYA
- Inflationary and other economic factors
- Emergency and crisis response
- Staff recruitment and retention (including health/mental health staff)
- Maintaining existing infrastructure
- Juvenile Justice Information System (JJIS) Modernization Project

Budget: Historical and Projected Spending





JJIS Modernization

Highlight



JJIS Modernization



- The project was placed on EIS hold in September 2024
- Five of seven resolution categories identified by EIS have been conditionally accepted or fully resolved
- EIS has given permission for development activities with the vendor to resume
- Efforts to resolve outstanding EIS hold memo resolutions will proceed alongside application development

Resolutions and Progress



Highlight

- Increased risk mitigation efforts
- Addressed code quality concerns
- Improved reporting and quality assurance
- Reviewed and realigned project scope, schedule, and budget
- Enhanced project management
- Expanded agency efforts for increased IS maturity
Agency Budget 25-27

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Revenue Summary



2025-27 Governor's Recommended Budget



Agency Total

| General Fund | \$468,823,677 |
|---------------|----------------|
| Other Funds | \$ 36,727,606 |
| Federal Funds | \$ 45,801,648 |
| Total Budget | \$ 551,352,931 |

Governor's Recommended Budget 2025-27: CSL



2025-27 Current Service Level



- CSL does not include capital construction funding
- 2025-27 GRB included \$5.5 million General Fund and \$28.3 million Other Funds over CSL

OYA Budget 23-25 Investments



OYA FACILITY COST PER DAY - 2025-27 GB CSL \$745 PER DAY



Governor's Recommended Budget 25-27: POPs



090 – Analyst Package – (-\$181k) General Fund

This package reduces the agency's budget for capital improvements by 10 percent.

092 – Statewide AG Adjustment – (-\$78k) General Fund, (-\$2k) Federal Fund

This package reduces Attorney General rates by 7.47 percent to reflect adjustment in Governor's Budget.

093 – Statewide Adjustment DAS Charges – (-\$2.8m) General Fund, (-\$96k) Federal Fund

This package reflects reduction in cost of statewide government service charges and charges for services.

103 – Interpreter/Translation Services - \$300k General Fund

This package funds translation and interpretation services for OYA's growing population of monolingual youth who need ongoing on-site interpretation services. This will support OYA's continued compliance with Title VI and Title VII of the Civil Rights Act of 1964 and ensure appropriate services are provided to underserved and marginalized youth.

106 - Facilities 10 Year Plan - \$500k General Fund

This package funds a comprehensive update to OYA's facilities 10-year plan for capital construction. *Does not include facilities condition assessment.*

110 – Covert VESOY S&S to Youth Support FTE – net zero dollars; 5 positions, 5.00 FTE

This package would convert funds from Vocational and Educational Services for Older Youth (VESOY) services and supplies funding to support four Group Life Coordinator (GLC) positions at MacLaren Youth Correctional Facility. It also requests funds for a GLC position to support Project POOCH, a non-profit program that provides an opportunity for youth at MacLaren to participate in a vocational dog training program.

Governor's Recommended Budget 25-27: POPs



301 – JJIS Modernization - \$3.2m General Fund, \$1.7m Other Fund, \$86k Federal Funds

This package provides additional funding for the Juvenile Justice Information System (JJIS) modernization project. OYA has received funding for this project in the 2021-23 and 2023-25 biennia and seeks funding to continue the project through completion.

302 - CCTV & Access Control - \$103k General Fund, \$1.1m General Fund Debt Service, \$5.55m Other Fund (bond funding)

This package provides funding to update CCTV systems at youth close custody facilities. These systems support PREA compliance and enhance staff safety.

303 – Deferred Maintenance & Capital Improvement - \$2m General Fund, \$18.2m Other Fund (bond funding)

This package provides funding for deferred maintenance and capital renewal projects at OYA's close custody facilities.

304 – MYCF Infirmary & Pharmacy Renovations/Expansion - \$502k General Fund, \$2.7m Other Fund (bond funding)

This package funds the remodel and expansion of the infirmary and pharmacy at MacLaren YCF.

550 – BH – Medicaid Waiver Support - \$383k General Fund, \$12k Federal Fund, 1 position, 1.00 FTE

This package supports a position in OYA dedicated to working with Medicaid funding, including the recently approved Federal waiver that allows Medicaid-funded services to extend to individuals in custody.

551 – BH – Housing and Reentry Coordinator - \$563k General Fund, \$52k Federal Fund, 1 position, 1.00 FTE

This package establishes a dedicated position to work on reentry services including homelessness and housing instability among youth transitioning out of OYA's custody and back to their community. It also funds rental assistance for youth leaving OYA, training and outreach services, and program support for youth curriculum that teaches financial literacy and other life skills for reentry.

*Subject to change

10% Reduction Options



Total: \$43.6 million General Fund

| Closure of two youth correctional facilities and two youth transition facilities (eliminating close-custody beds) | (\$22.6 million) |
|---|------------------|
| Eliminate Community Parole & Probation staffing and Community Placements | (\$10.5 million) |
| Reductions to state assistance to counties | (\$2.7 million) |
| Reduction in program support funding | (\$7.6 million) |
| Reduction in capital improvements | (\$0.2 million) |

10% Reduction Impacts



- Closes two close-custody facilities and two transitional facilities, which decreases capacity for youth committed to OYA
- Significantly cuts community programs and county prevention, diversion, and gang services funds, which help divert youth from secure placements
- Cuts program support areas, exposing OYA to considerable risk without critical specialized positions
- Reduces OYA's ability to maintain physical buildings and developmentally-focused environments where youth live and staff work

Strategic & Budget Priorities

Strategic & Budget Priorities



Resilient and Responsive

Youth and Staff Safety

 Commitment to youth and staff safety

Youth Acuity

 Rising acuity and needs of youth

Back to Basics

 Alignment with Operating Principles

OYA Financial Proposals



Resilient and Responsive

Maintain Current Service Leve (CSL)

Adopt the Governor's Recommended Budget for OYA

Youth and Safety

- POP 304: MacLaren Infirmary & Pharmacy Renovations/Expansion
- POP 550: Medicaid Waiver Support
- POP 110: Convert VESOY S&S to Youth Support FTE

Youth Acuity

- POP 106: Facilities 10-Year Plan
- POP 303: Deferred Maintenance & Capital Improvement
- POP 551: Housing and Reentry Coordinator

Back to Basics

- POP 301: JJIS Modernization
- POP 302: CCTV & Access Control
- POP 103: Interpreter /Translation Services

OYA Agency Bills



Resilient and Responsive

Youth and Staff Safety

• SB 813: Corrects oversight to allow staff to compel source person to be tested for communicable disease

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Back to Basics

• SB 813: Corrects oversight to allow staff to compel source person to be tested for communicable disease

Youth and Staff Safety

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Youth and Staff Safety



Resilient and Responsive

Youth and staff safety is the foundation of OYA's work

- If youth don't feel safe and healthy, they can't engage in the services and programs that lead to improved outcomes
- If staff don't feel safe and healthy, they can't meaningfully work with youth in ways that lead to improved outcomes

Priority Bill Youth and Staff Safety



Resilient and Responsive

Senate Bill 813 – Compelling Testing for Communicable Diseases

OYA staff and county juvenile department staff may ask the court to compel a source person to be tested for communicable diseases

- Corrects a legislative oversight
- Provides staff who work with youth the same safety measures as other public safety workers

Priority POP Youth and Staff Safety



Resilient and Responsive

POP 304 – MYCF Infirmary & Pharmacy Renovations \$502K GF | \$2.7M Bond

- Provides funding for much-needed renovations to MacLaren's infirmary and pharmacy
- Provides the necessary funding to ensure that basic and constitutionally-protected health care needs of MacLaren youth are met
- After several emergent security incidents arose at MacLaren in 2024, the funding previously allocated for the infirmary and pharmacy project had to be repurposed to address needed campus security enhancements

Related POPs Youth and Staff Safety



Resilient and Responsive

POP 550 383K GF | 12K FF Medicaid Waiver Support

POP 110

\$0 Convert Voc. Ed S&S to Youth Support FTE

Youth Acuity

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Youth Acuity



Resilient and Responsive

The acuity of the youth OYA serves has gotten more complex in the last 5 years

- Placing a youth in the least restrictive placement that best meets their specific needs, best ensures
 - Accountability
 - Successful Rehabilitation
 - Safety (of that youth and the other youth in the placement)
- OYA (and county partners) need access to a continuum of placements and services in the community and facilities to meet the increased acuity needs of the youth OYA serves

Priority Bill Youth Acuity



Resilient and Responsive

Senate Bill 814 – OYA Youth Housing Assistance Access

- Technical correction to ensure OYA youth are eligible for long term rental assistance
- OYA youth are at particular risk for housing instability when they transition out of OYA custody, and this work will reduce some of that risk
- Housing instability is associated with increased criminal activity safe and stable housing supports safer communities

Priority Bill Youth Acuity



Resilient and Responsive

Senate Bill 816 – County Pass-Through Dollars

- Expands the use of Juvenile Crime Prevention (JCP) funding, which the Legislature passes through OYA to county juvenile departments
- Technical correction
- Allows this funding to be used for early intervention and diversion work with youth who have not been adjudicated
- Diversion work further upstream leads to cost savings and better outcomes statewide

Priority Bill Youth Acuity



Resilient and Responsive

Senate Bill 818 – Contracting and Granting Options

- Allows OYA more flexible granting and contracting options
- We can pay a community provider a flat fee for a guaranteed capacity for youth placement
- OYA can identify and access:
 - more placements with different and more specialized levels of care
 - more placement options that match our youth

Priority POP Youth Acuity



Resilient and Responsive

POP 106 – Facilities 10-Year Plan \$500K GF

- Provides modest funding for the development of a new 10-Year Plan.
- Will help make OYA facilities the right place for those youth who must be placed there.
- This plan drafted with technical experts will assess OYAs population needs and trends and create a path forward to address significant deferred maintenance and bring them into alignment with the developmental approach.
- Does not include facilities condition assessment.

Related POPs Youth Acuity



Resilient and Responsive

POP 303 \$2M GF | \$18.2 Bond Deferred Maintenance & Capital Improvement

POP 551 \$563K GF | \$62K FF Housing and Reentry Coordinator

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Resilient and Responsive

OYA has a strong set of operating principles (our "Basics")

- These principles when meaningfully applied:
 - Support a stable and engaged workforce
 - Promote programming and services that lead to accountability and positive youth outcomes
 - Provide broad and diverse perspectives in how we do the work



Resilient and Responsive

Vacant Positions

| Description | Vacant 12+ Months |
|-------------------------------|----------------------|
| Funding another position/cost | 15 |
| Recruitment in progress | 1 |
| Pending reclassification | 4 |
| Recruitment difficulty | 13 |
| TOTAL | 33 |



Resilient and Responsive

OYA Vacancy Rates - Key Positions



Budget Priority Back to Basics



Resilient and Responsive

Fund OYA at Current Service Level

- Promotes OYA's operating principles and standard business practices
- Maintains current staffing levels. Allows OYA to retain its current workforce.
 - This is a key step in making progress toward staffing levels that are more appropriate for the heightened acuity of our youth.
- Keeps the work youth-centered

Priority POP Back to Basics



Resilient and Responsive

POP 301 – JJIS Modernization \$3.2M GF | \$1.7M Other | \$86K FF*

- Provides continued critical funding for the Juvenile Justice Information System (JJIS) project
 - Lack of immediate and regular access to information impedes staff's ability to effectively manage their workloads and document the work conducted
 - Modernization is key to staff support as we continue to move to a technology centered workplace

Related POPs Back to Basics



Resilient and Responsive

POP 302 \$103K GF | \$1.1. GF Debt | \$5.55 Bond CCTV & Access Control

POP 103 \$300 K GF Interpreter /Translation Services

Conclusion

EGON

Responsive employee training models to equip staff effectively



José Guardado OYA Training Academy Director



Operating Principles





Strategic & Budget Priorities



Resilient and Responsive

Youth and Staff Safety

 Commitment to youth and staff safety

Youth Acuity

 Rising acuity and needs of youth

Back to Basics

 Alignment with Operating Principles



Agency Request

Support a Resilient and Responsive Approach

- ✓ Maintain current service level
- ✓ Emergency PSO Funding
- ✓ 10-year plan
- ✓ Completion of MacLaren Infirmary Remodel
- ✓ JJIS modernization