

### Agency Overview

Joint Committee on Ways and Means Subcommittee on General Government

2025

Betsy Imholt, Director

# Schedule

- DAY 1 Agency OverviewPersonal Tax and Compliance DivisionBusiness Division
- **DAY 2** Property Tax Division Collection Division
- **DAY 3** Information Technology Services Division Administration Division

## Topics

- **01** What We Do
- 02 Organization
- **03** Mission, Vision, Values
- 04 12-Year Look Back
- **05** Strategic Plan
- **06** Accomplishments
- **07** Challenges
- 08 Budget

### What We Do

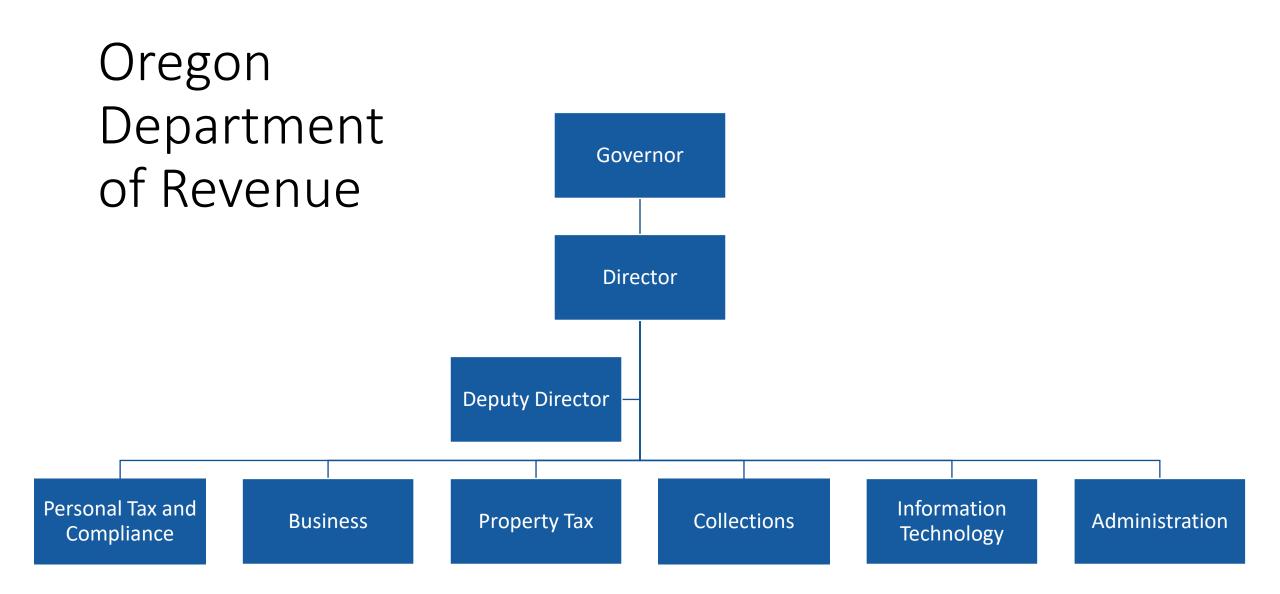








Administer 63 tax and fee programs Bring in over \$45 billion dollars last biennium Oversee the property tax system Collect on behalf of state and local governments



### Mission

Together, we collect the revenue that Oregon counts on.

### Vision

To create a clear and easy experience for our customers.

### Values

We work to earn the trust of taxpayers. We seek dignity and inclusion for all. We do the right thing. We build partnerships. We rise to the occasion.





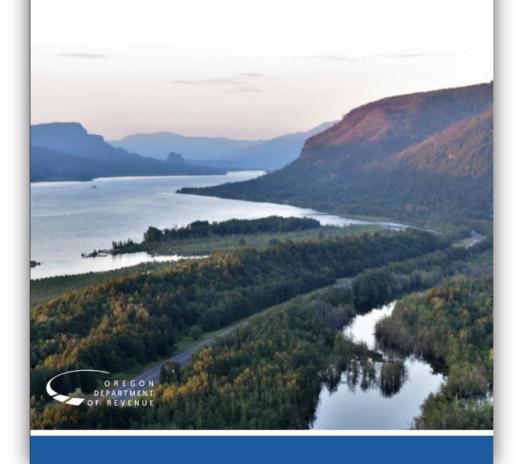


### 12-Year Look Back

	2009-2011	2021-2023	Change
Oregon Population	3.8 m	4.3 m	+13%
Revenue Collected	\$17,207 m	\$45,531 m	+164%
Tax Returns Processed	5.4 m	8.6 m	+59%
Phone Calls Received	302,605	441,347	+45%
DOR Employees (FTE)	1016	1061	+4%

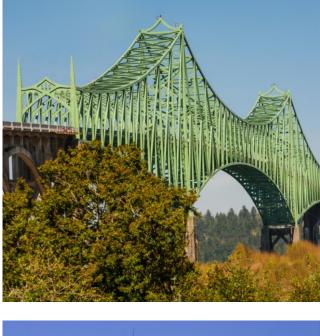
#### OREGON COUNTS ON US ADOPTED STRATEGIC PLAN | 2022-2027

Oregon Department of Revenue Updated January 2024











### Accomplishments

Accurate and timely transfers Governor's expectations Collected record breaking revenue New programs Customer experience

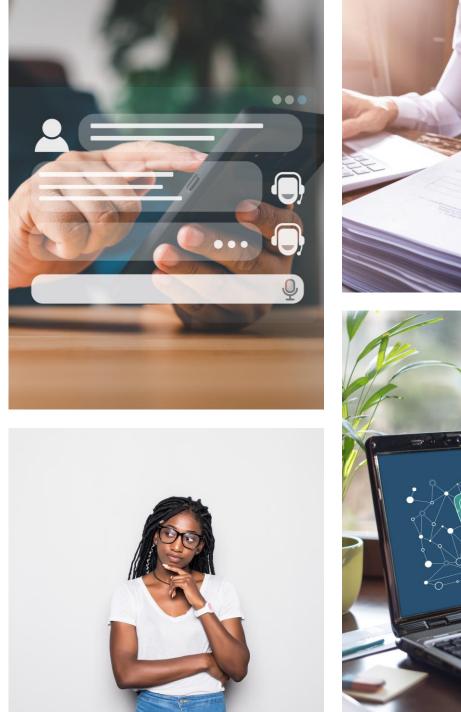
### Challenges

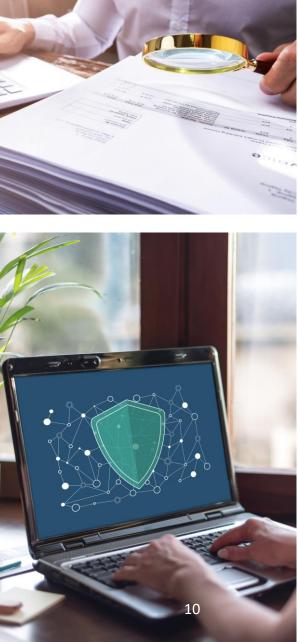
**Customer expectations** 

Fraud

Cybersecurity

Uncertainty





### Oregon Department of Revenue Budget

	General Fund	<b>Other Funds</b>	<b>Total Funds</b>	POS.	FTE
2023-25 LAB	248,901,204	187,084,346	435,985,550	1,166	1,088.75
2025-27 CSL	274,479,712	161,255,888	435,735,600	1,150	1,088.78
2025-27 GRB	267,297,265	166,715,178	434,012,443	1,164	1,107.29
CSL-GRB Change	(7,182,447)	5,459,290	(1,723,157)	14	18.51



Betsy Imholt, Director Oregon Department of Revenue Phone: 503-507-7186 Email: <u>betsy.a.imholt@oregon.gov</u>

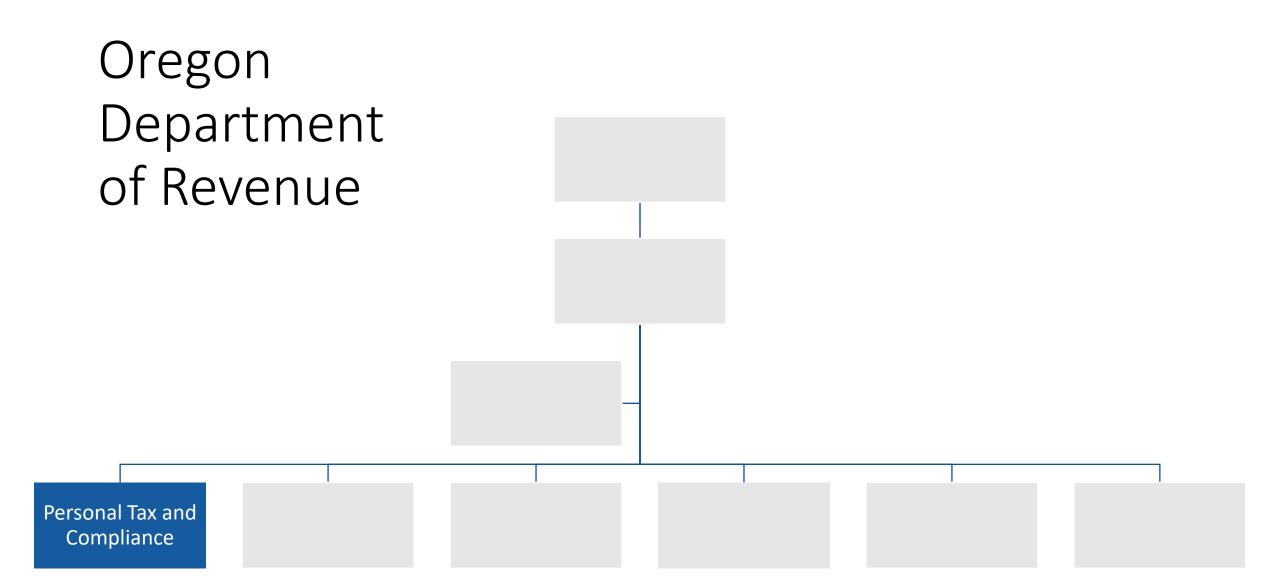


### Personal Tax and Compliance Division

Megan Denison, Personal Tax and Compliance Division Administrator

# Topics

- Division Overview
- 02 Fraud
- Key Performance Measures
- Challenges
- Accomplishments
- 06 Budget



### What We Do in Personal Income Tax



Largest source of revenue for the state

Brought in \$25 billion for Oregon in the 2021–23 biennium Over 2.2 million tax returns processed in 2024

### Personal Income Tax Basics





**Assistance** to make filing easy and accessible

### We Focus on Voluntary Compliance



**Education** to provide support through information and outreach



**Enforcement** to encourage compliance through audits and reviews

### How We Do It



#### Call centers

#### Online self-services

Five field offices

### **Enforcement Activity**





#### Discovery



#### Filing enforcement



# Fraud by the Numbers

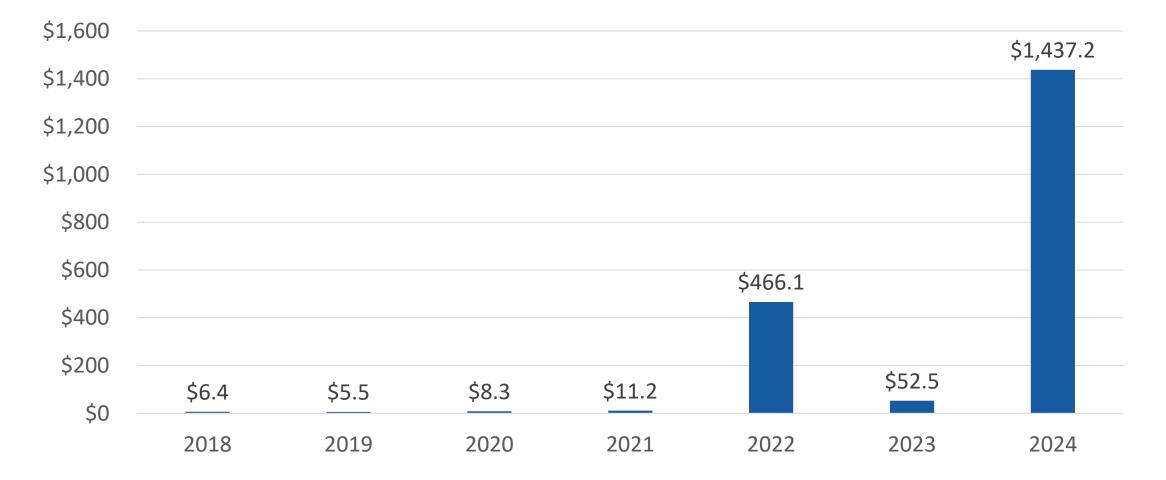


#### Stopped \$1.4 billion

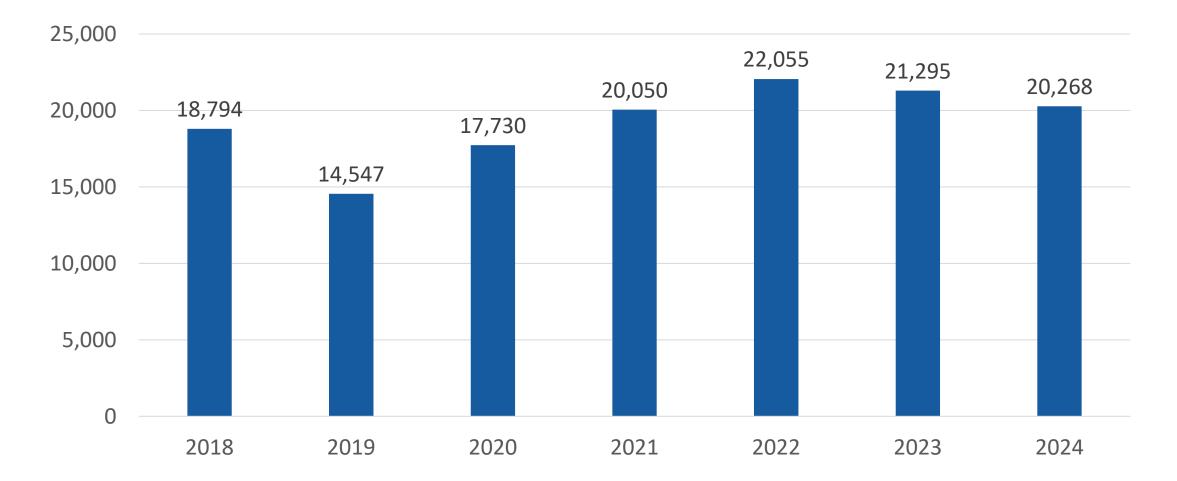


Stopped over 20,000 returns

### Fraud Stopped Over Time (Millions)



### Returns Stopped Over Time



### Key Performance Measures

KPM #1



#### KPM #2



#### **KPM #4**



Average days to process personal income tax refund Target: 12 days Actual: 13 days Percent of personal income tax returns filed electronically Target: 94%

Actual: 94%

Customer service rating of "good" or "excellent" Target: 95%

Actual: 82%

### Key Performance Measures



KPM #10



Cost of Assessments Target: \$0.10 Actual: \$0.06



### Challenges

Increased volume of work Federal tax law changes Modernizing our call centers Creating a clear and easy experience for our customers Pass-through entity elective tax

### Direct File Oregon

#### So easy and simple!! Thank you!!

"

"

"

It took me about one hour but it was new so I took it slow. Overall, it's great keep it for next year.

### Easy to do, and do not have to pay. Thank you OREGON DEPT OF REVENUE!!

### How wonderfully easy!

#### "

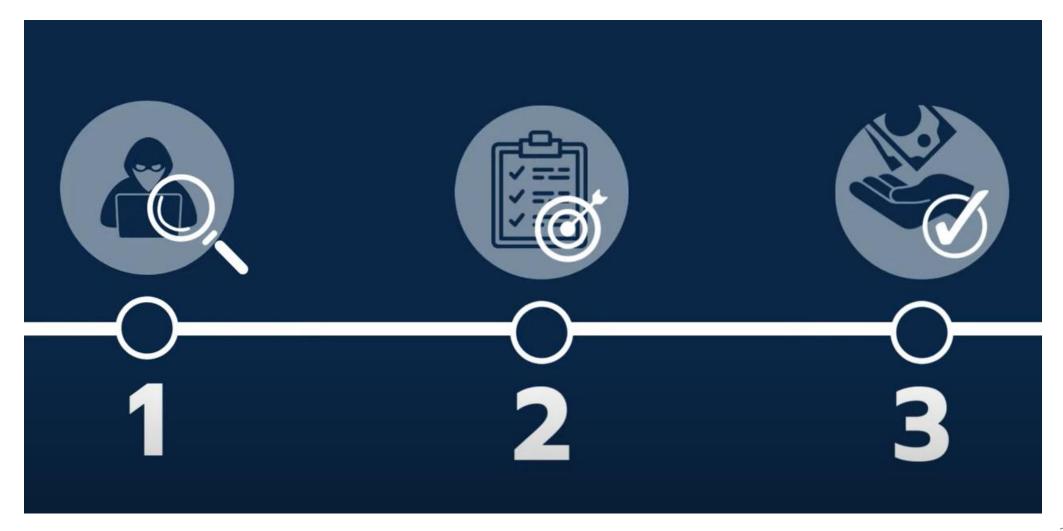
Having to click back through a bunch of questions I already answered if the session times out is a little tedious. Would be better if it started back where I left off, or if I could skip ahead. I hope we can use this to file federal taxes as well in the not too distant future.

"

#### Outreach



### Where's My Refund





### Legislative Mandates

Oregon Kids Credit Voluntary Self-Identification

### Personal Tax and Compliance Division Budget

	General Fund	<b>Other Funds</b>	<b>Total Funds</b>	POS	FTE
2023-25 LAB	69,317,300	1,625,817	70,943,117	294	271.71
2025-27 CSL	77,901,662	1,927,133	79,828,795	296	278.47
2025-27 GRB	76,054,521	2,911,190	78,965,711	295	278.22
CSL-GRB Change	(1,847,141)	984,057	(863 <i>,</i> 084)	(1)	(0.25)



Megan Denison Personal Tax and Compliance Division Administrator Phone: 503-856-2721 Email: <u>megan.c.denison@dor.oregon.gov</u>

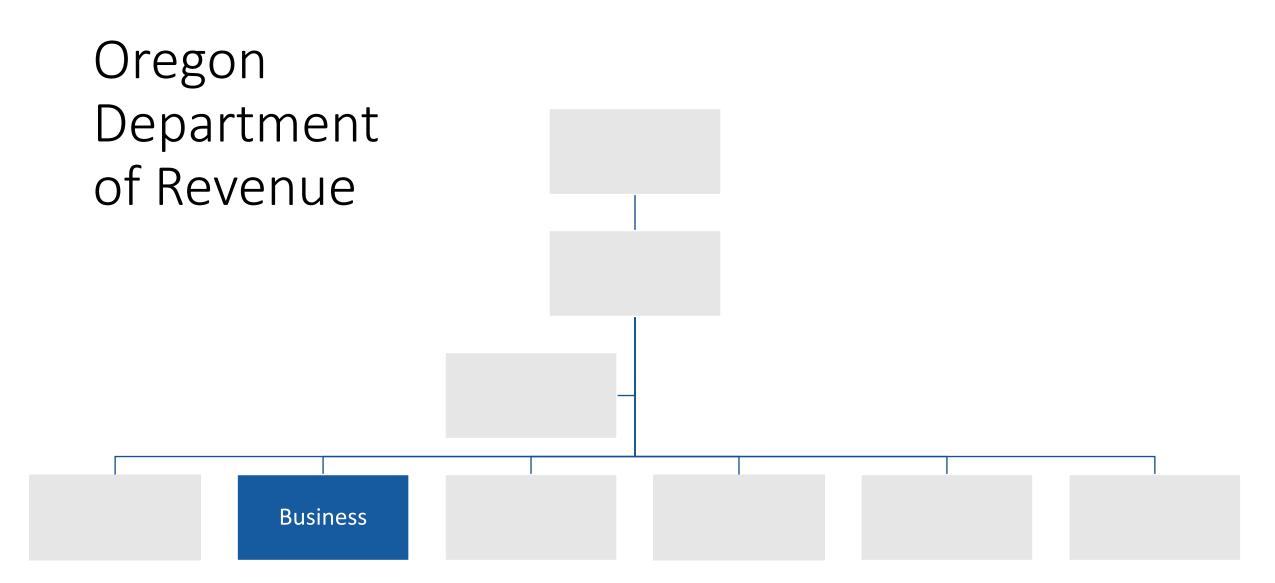


### **Business Division**

Katie Lolley, Business Division Administrator

# Topics

- **01** Division Overview
- **02** Key Performance Measures
- 03 Challenges
- 04 Accomplishments
- 05 Partnerships
- **06** Business Division Budget
- **07** Marijuana Division Budget
- **08** Corporate Division Budget





**Corporation & Estate Section** 

### What We Do



Withholding, Other Taxes, and Fees Section



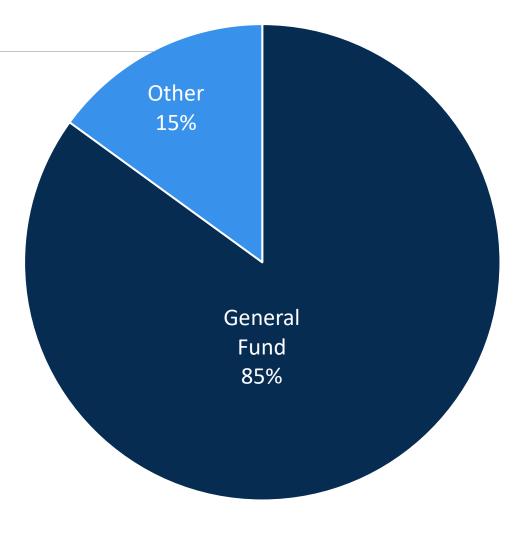
Oregon Special Business Programs Section (CAT)

# Annual Revenue Distribution \$15.8 Billion

#### **Recipients of other 15 percent:** Cities and counties Community Right to Know Department of Environmental Quality Office of Emergency Management Office of State Fire Marshal Oregon Department of Transportation **Oregon Health Authority** Oregon Youth Conservation Travel Oregon Local tourism organizations **Department of Education**

State Police

Drug Treatment and Recovery Services Fund



## Marijuana Revenue Distribution \$144.3 Million

%	Original Recipients:
40%	State School Fund
20%	Cities and Counties
20%	Mental Health, Alcoholism, and Drug Services
15%	State Police
5%	OHA for Drug Treatment and Prevention

Original recipients\*

Drug Treatment and Recovery Services Fund

# Program Goals

Voluntary compliance Efficient and timely service Enforcement





33.6K106.7KRegistrationsPhone calls

1.45M Returns

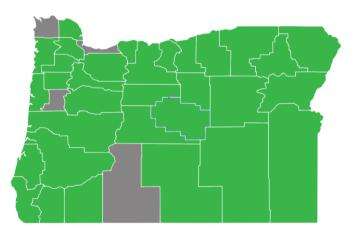
# How We Do It



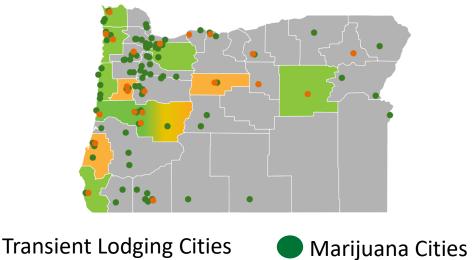
109.8K Enforcement actions 96 Outreach events 700 Appeals

# Programs Administered for Oregon Localities

Tobacco Licensing



#### **Transient Lodging and Marijuana**



Transient Lodging Counties Marijuana Counties

We also administer payroll and self-employment taxes for Tri-Met Transit and Lane County Transit.

# Key Performance Measures

KPM #8

Direct Enforcement Dollars Cost of Funds Target: \$0.20 Actual: \$0.18

## KPM #10



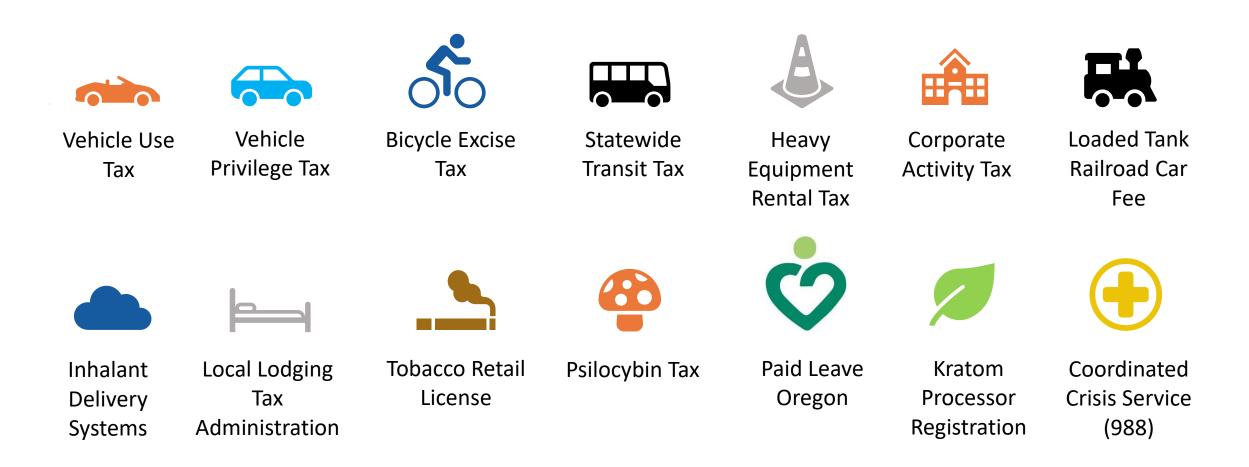
Cost of Assessments Target: \$0.10 Actual: \$0.06



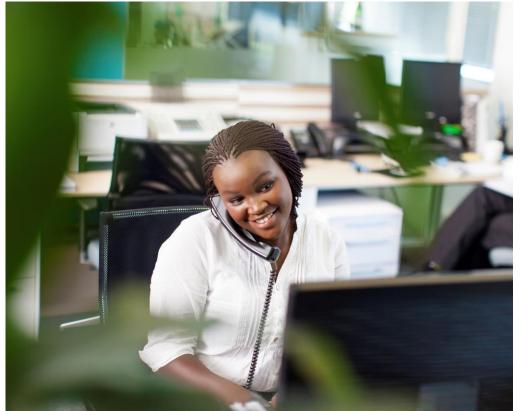
# Challenges

Combined payroll report Integrating new programs Hiring

# New Programs Since 2018







# Accomplishments

Employer concierge service Process improvements Training



















DEPARTMENT OF

ADMINISTRATIVE

SERVICES

Department of

Consumer and

**Business Services** 



MULTISTATE TAX COMMISSION



AMERICAS

OREGON



VOYALTY \*

CRITY \* COMPA

BUREAU OF LABOR &

**EINDUSTRIES** 





**Lane Transit District** 





# **Business Division Budget**

	General Fund	<b>Other Funds</b>	<b>Total Funds</b>	POS	FTE
2023-25 LAB	24,571,914	16,302,712	40,874,626	141	138.88
2025-27 CSL	27,192,306	17,839,644	45,031,950	141	140.00
2025-27 GRB	25,374,686	18,759,777	44,134,643	141	140.00
CSL-GB Change	(1,817,620)	920,133	(897,487)	-	_

# Marijuana Budget

	General Fund	<b>Other Funds</b>	<b>Total Funds</b>	POS	FTE
2023-25 LAB	-	4,201,266	4,201,266	10	10.00
2025-27 CSL	-	4,510,876	4,510,876	10	10.00
2025-27 GRB	-	4,423,164	4,423,164	10	10.00
CSL-GB Change	_	(87,712)	(87,712)	-	_

# Corporate Division Budget

	General Fund	<b>Other Funds</b>	<b>Total Funds</b>	POS	FTE
2023-25 LAB	-	17,319,598	17,319,598	50	50.00
2025-27 CSL	-	18,926,697	18,926,697	50	49.23
2025-27 GRB	-	18,452,795	18,452,795	50	49.23
CSL-GB Change	-	(473,902)	(473,902)	_	_



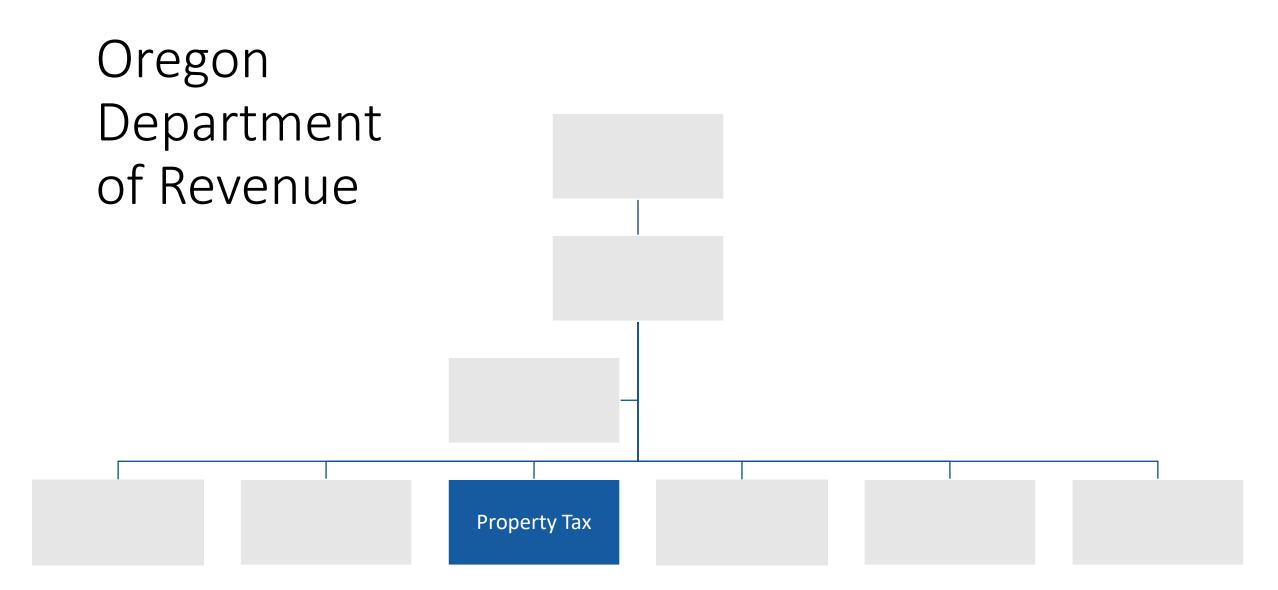
Katie Lolley Business Division Administrator Phone: 503-949-4991 Email: <u>katie.m.lolley@dor.oregon.gov</u>



Bram Ekstrand, Property Tax Division Administrator

# Topics

- **01** Division Overview
- **02** Property Tax System Oversight
- **03** Timber Tax Programs
- **04** Industrial Valuation and Central Assessment
- 05 How We Are Doing
- 06 Challenges
- 07 Budget
- **08** Senior & Disabled Citizen Property Tax Deferral



# What We Do



We oversee the property tax system and provide technical assistance to local governments



We determine the value of private forestland and administer timber tax programs

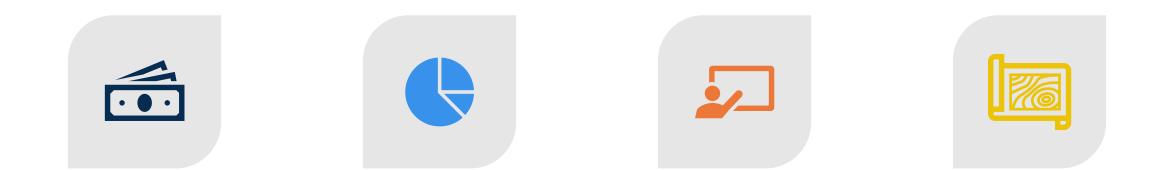


We value industrial and centrally assessed property



We support bringing in \$17 billion in county property tax revenue this biennium

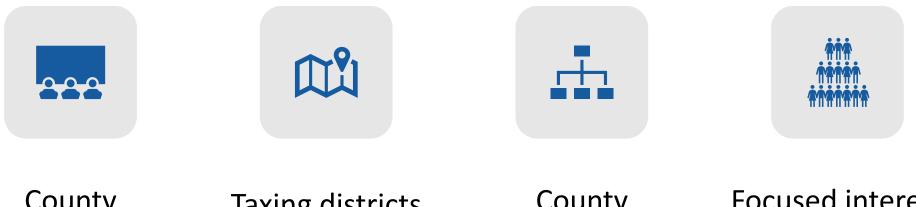
# Oversight and Technical Assistance



Administer grant programs

Provide oversight to ensure property values reflect market conditions Provide appraiser training Provide mapping standards and services

# Community and Partner Engagement



CountyTaxing districtsCountyFocused interestassessment staffmanagementgroups

# The Oregon Map (ORMAP)



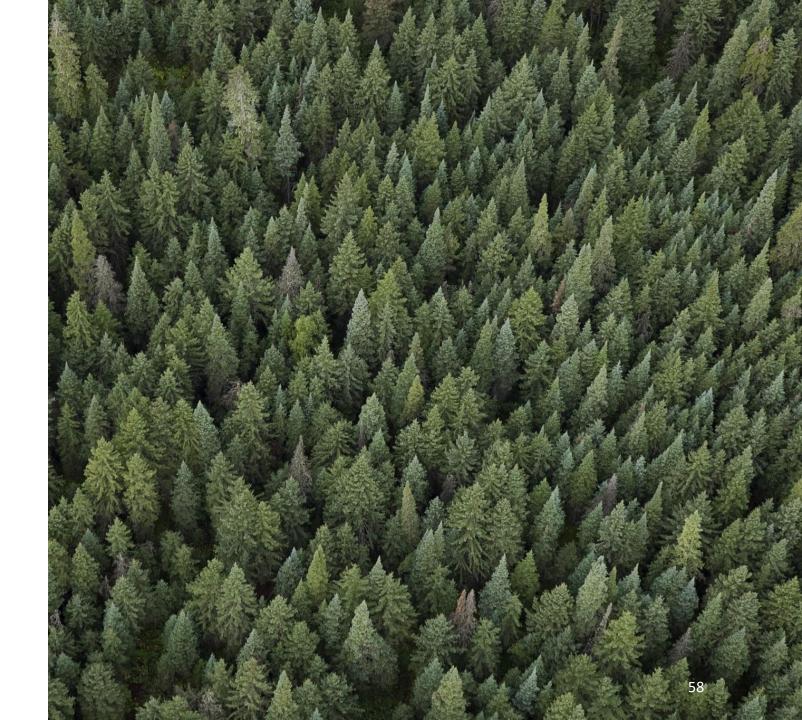
met highest standard

# Forestland Valuation and Timber Taxes

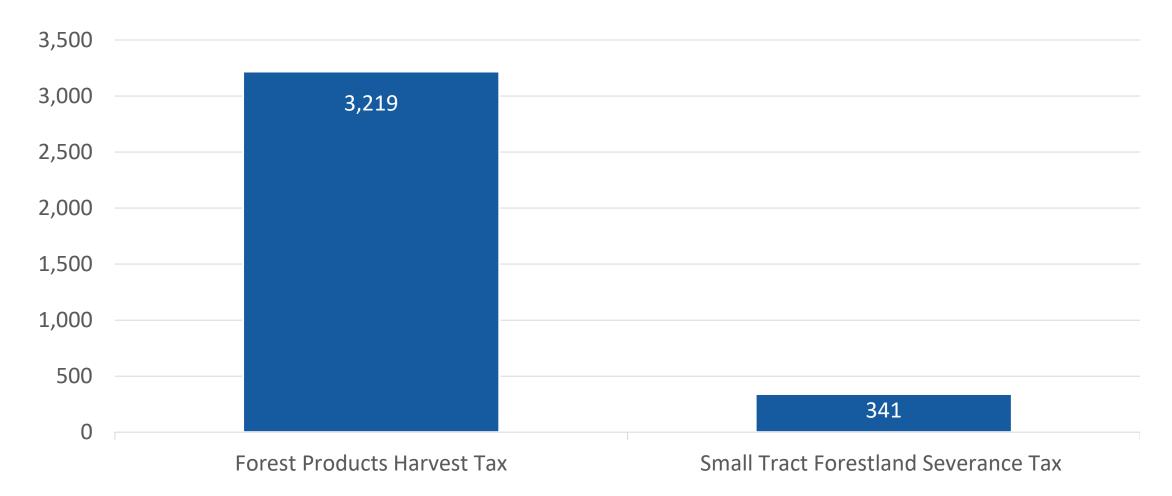
Our private forestland values resulted in \$51 million in taxes paid to counties

Timber taxes generated about \$40 million in revenue

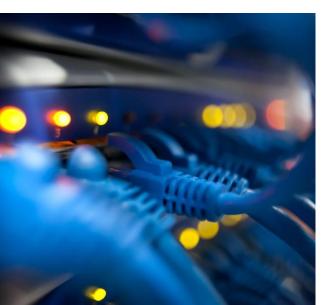
Participation in timber tax programs is stable

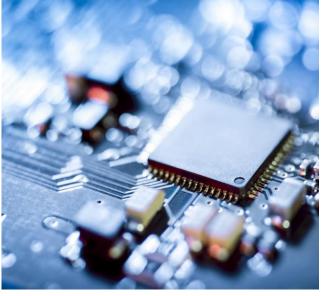


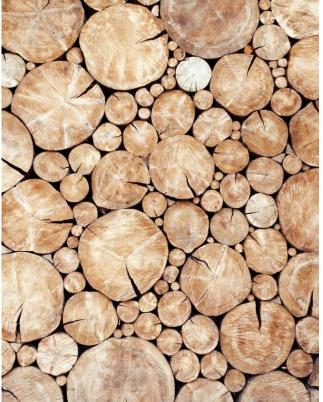
# Participation in Timber Tax Programs by Number of Tax Returns











## Industrial Valuation

Electronics Wood

Technology

Food processing

# Central Assessment

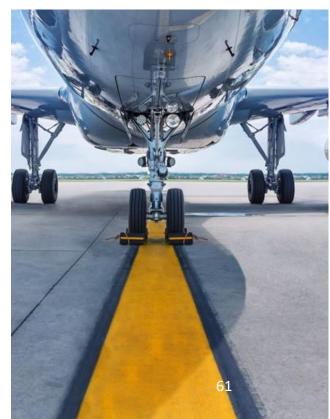
RailroadsEnergy<br/>transmisAirlinestransmisPipelinesSolar farCommunicationWind farcompanies

Energy transmission Solar farms Wind farms









# Key Performance Measures



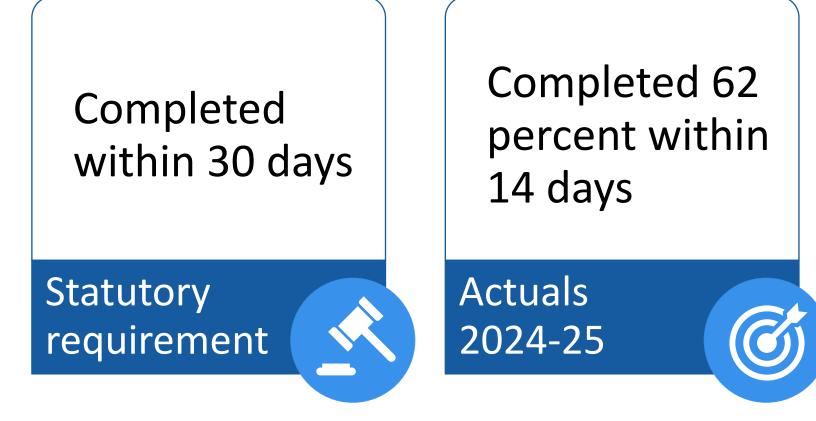
## KPM #7



Appraisal Value Uniformity Target: 12%

Actual: 12%

# Process Boundary Changes in Half the Time



# Continuous Improvement



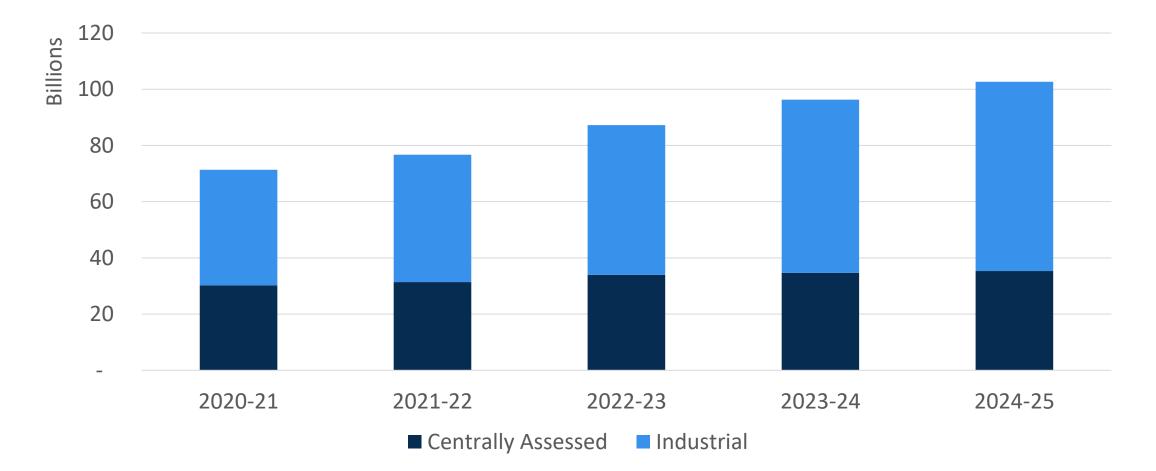
Metrics

Training

After action reviews

# Workload Increases as Property Value Increases

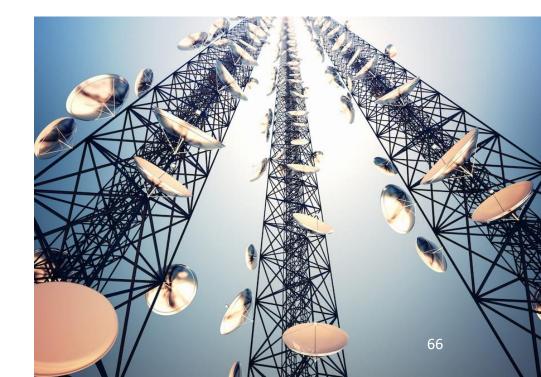
Value of Total Property Appraised



# Property Tax Division Modernization Efforts

- · Central assessment
- · Industrial





# Property Tax Division Shortfall

Policy Option Package 102

POP 102 – Requested 2025-27 \$1.3 Million, 5.08 FTE





# Property Tax Division Budget

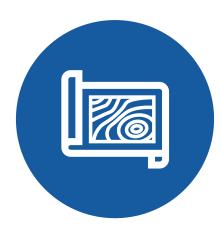
	General Fund	<b>Other Funds</b>	<b>Total Funds</b>	POS	FTE
2023-25 LAB	22,584,513	47,796,858	70,381,371	80	79.25
2025-27 CSL	24,226,185	39,007,442	63,233,627	79	73.92
2025-27 GRB	24,975,850	38,998,081	63,973,931	79	79.00
CSL-GRB Change	749,665	(9,361)	740,304	-	5.08

Senior & Disabled Citizen Property Tax Deferral

States and a state

# How It Works







Seniors and people with disabilities apply to the program

The state pays their county property tax if they qualify

DOR recovers the taxes when the property no longer qualifies, such as when the home is sold

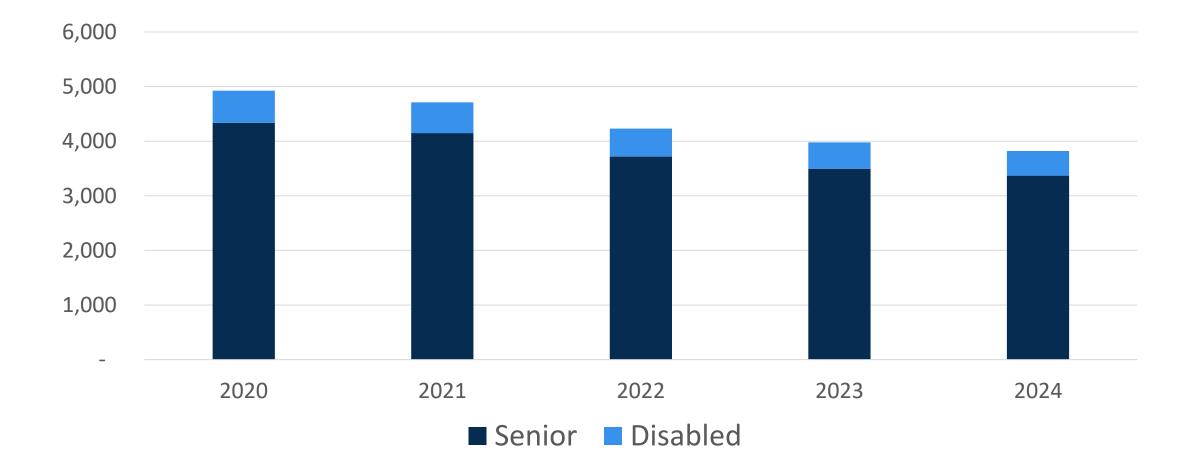
# By the Numbers

We pay about \$12 million on behalf of participants annually

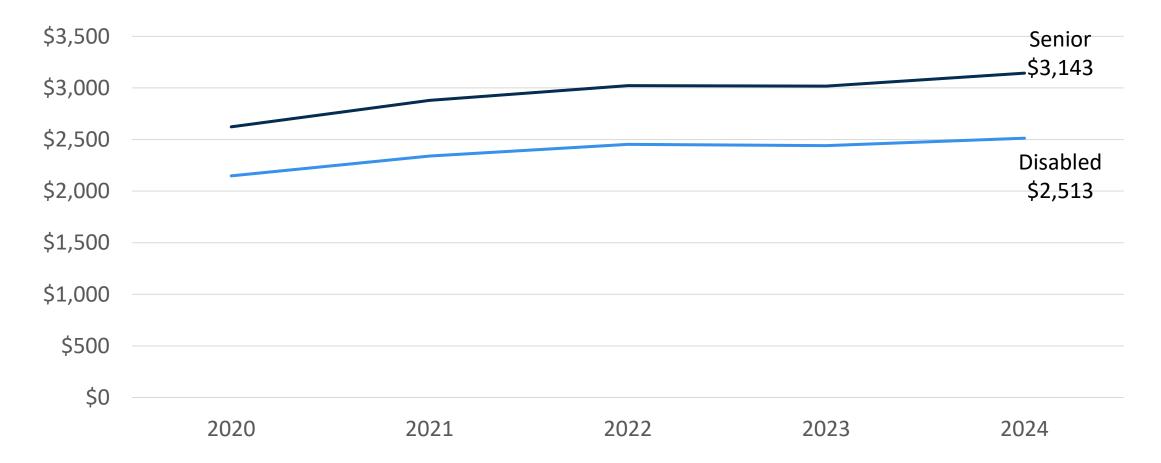
We help keep about 3,800 people in their homes



# **Program Participation**



#### Average Tax DOR Pays per Household per Year



#### Senior & Disabled Citizen Property Tax Deferral Program Budget

	General Fund	<b>Other Funds</b>	<b>Total Funds</b>	POS	FTE
2023-25 LAB	-	37,117,026	37,117,026	8	7.75
2025-27 CSL	-	24,661,197	24,644,865	9	7.34
2025-27 GB	-	24,644,865	24,644,865	9	7.34
CSL-GB Change	-	(16,332)	(16,332)	-	_



Bram Ekstrand Property Tax Division Administrator Phone: 503-302-1947 Email: <u>bram.n.ekstrand@oregon.gov</u>

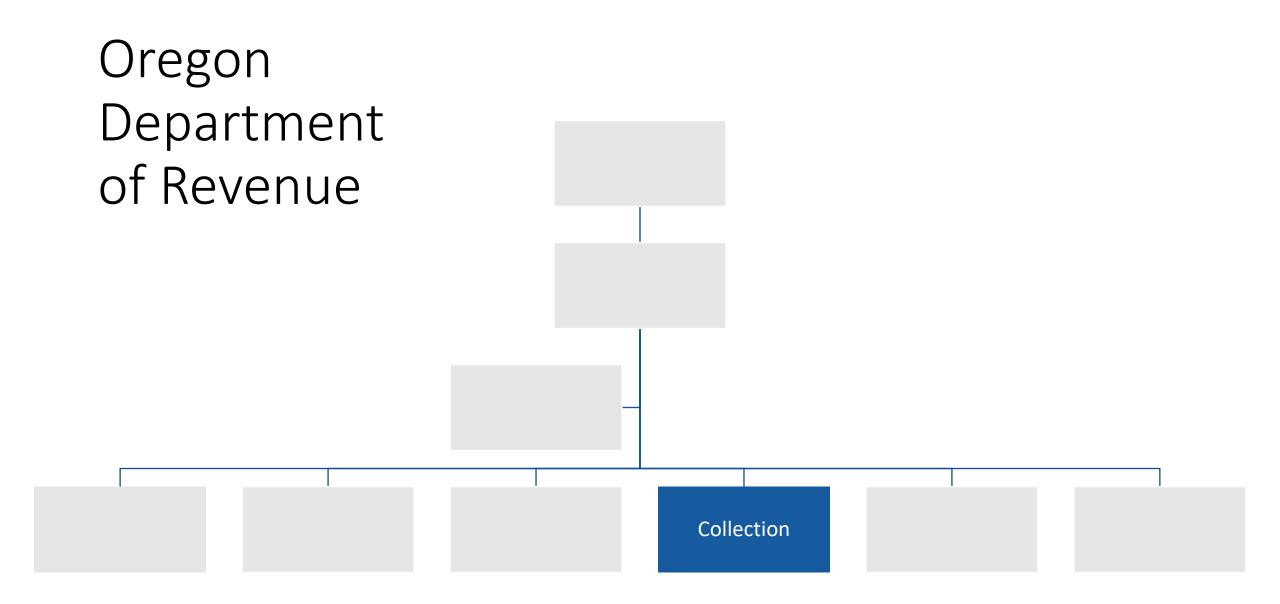


#### **Collection Division**

Deanna Mack, Collection Division Administrator

# Topics

- **01** Division Overview
- 02 Debt Portfolio
- **03** Key Performance Measures
- 04 Challenges
- 05 Budget



#### Background

2021: Collection Division created

Tax collection units collect tax debt for over 40 programs we administer

Other Agency Accounts Section provides services for over 200 entities

Operations, Policy & Systems section supports division



#### Debt Portfolio

Tax debt in active collection by DOR



Other Agency Accounts in active collection by DOR



Debt assigned to private collection firms (both tax debt and Other Agency Accounts)

#### How We Collect







Initial billing

Active collection by DOR Private collection firms

#### FY 2024 Debt Collection Rates



Tax debt collected at DOR

5.9% collection rate

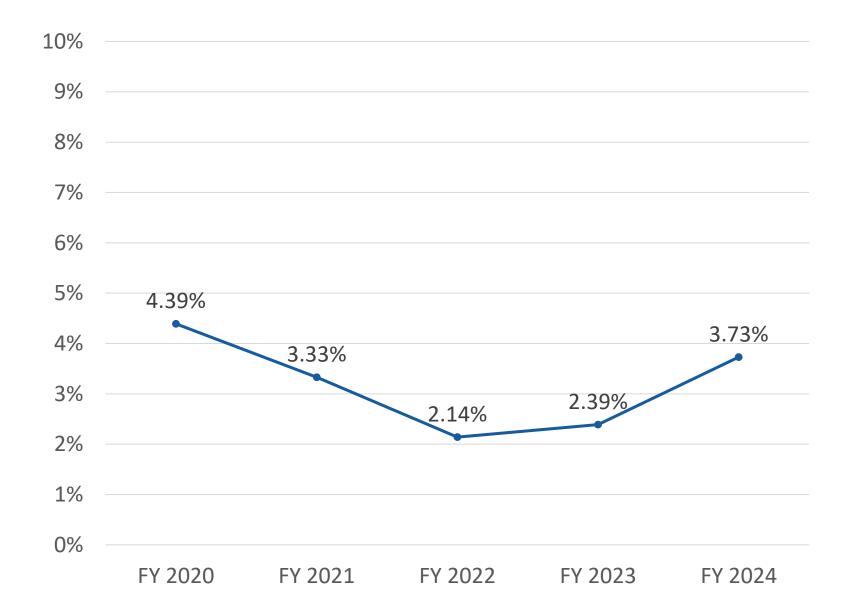


Other Agency Accounts collected at DOR Debt assigned to private collection firms

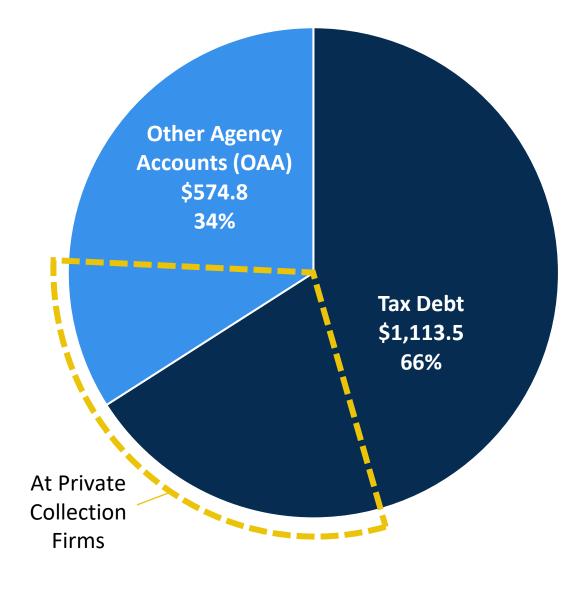
collection rate

2.4%

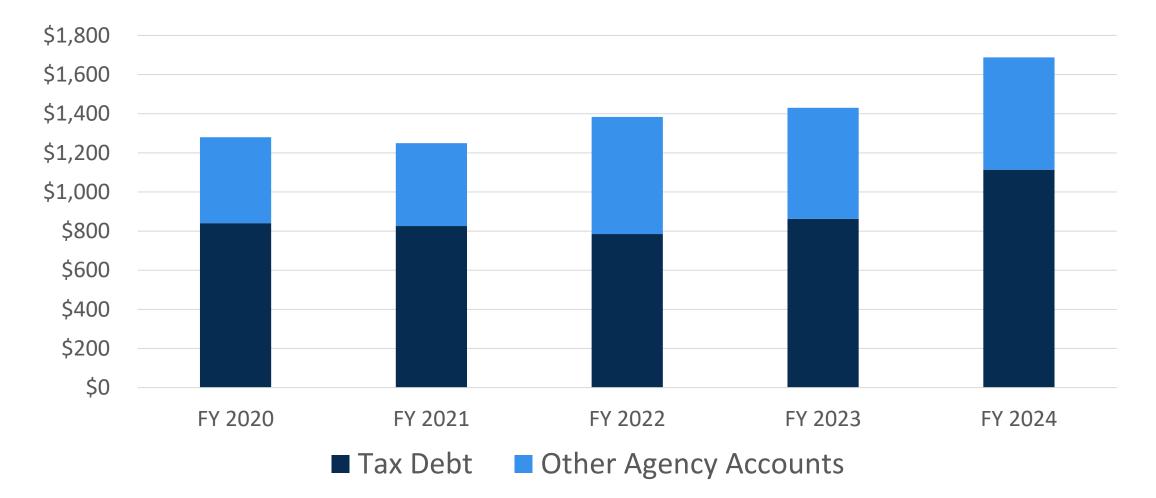
On average, under 4 percent of taxes we collect every year end up being severely past due



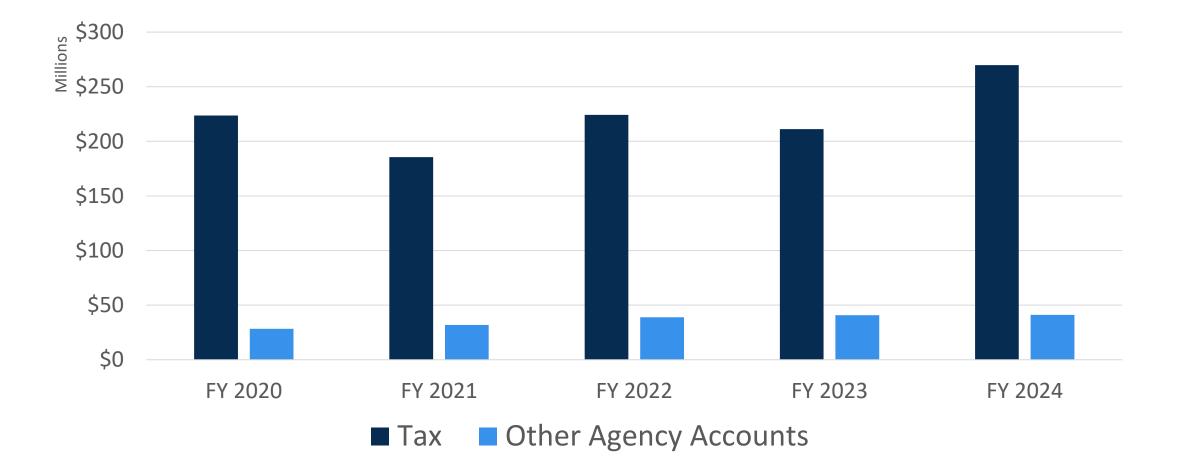
#### Debt Inventory FY 2024 \$1.688 Billion



### Historical Debt Inventory (in Millions)



#### Historical Collections (in Millions)



86

#### Our 2025–27 Collection Projections



Other Agency Accounts: about \$100 million



Tax collection: about \$440 million

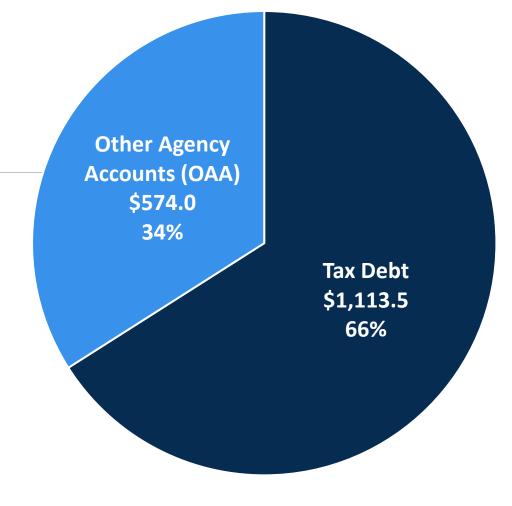


Based on historic monthly collections

Agency	Amount (millions)
DCBS	\$237.9
OID	\$198.1
OED	\$40.8
ODOT	\$16.4
OHSU	\$11.1
Others	\$69.7
Total	\$574.0

Composition of Other

Agency Accounts





\$2.2 million forgiven in settlement offers

#### Uncollectable Debt in Fiscal Year 2024

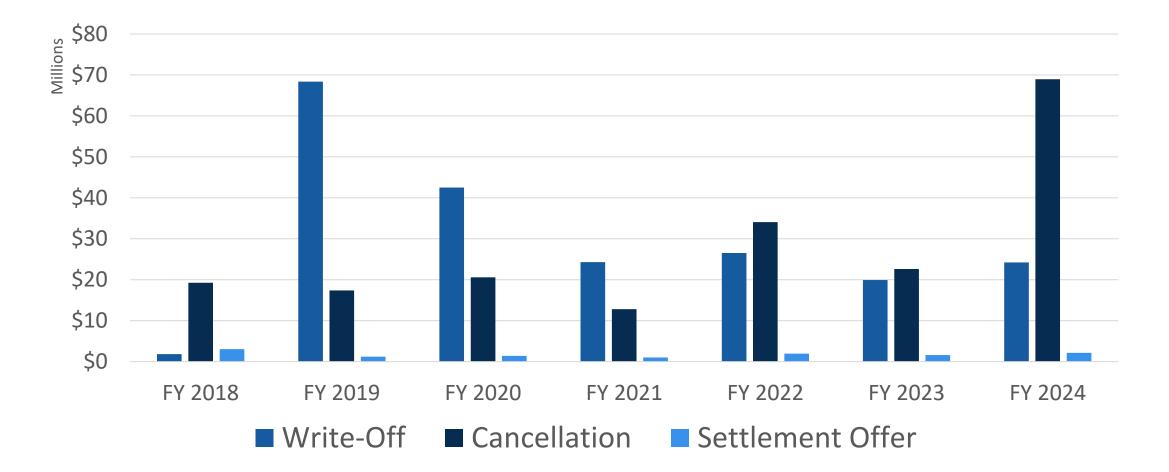


\$24.2 million in write-offs



\$68.9 million in cancellations

#### Historical Uncollectable Debt (in Millions)



# Key Performance Measure

#### **KPM #9**



Collection Dollars Cost of Funds Target: \$0.10 Actual: \$0.06

#### Challenges

Maintaining staffing levels Continuous improvement Analytics





#### Accomplishments

Delinquent taxpayer list OLCC tax compliance checks Settlement offer improvement Collection scoring Garnishment protections SB 1595 Paid Leave Oregon, Centralized Collections Policy Option Package 106

POP 106 – Requested 2025-27 \$1.9 Million (OF) 11 positions, 9.63 FTE





#### Collection Division Budget

	General Fund	<b>Other Funds</b>	<b>Total Funds</b>	POS	FTE
2023-25 LAB	36,744,225	20,129,445	56,873,670	250	247.93
2025-27 CSL	39,794,946	21,414,514	61,209,406	248	247.25
2025-27 GB	37,542,091	23,723,680	61,265,771	259	256.93
CSL-GB Change	(2,252,855)	2,309,166	56,311	11	9.68



Deanna Mack Collection Division Administrator Phone: 503-947-2082 Email: <u>deanna.d.mack@oregon.gov</u>



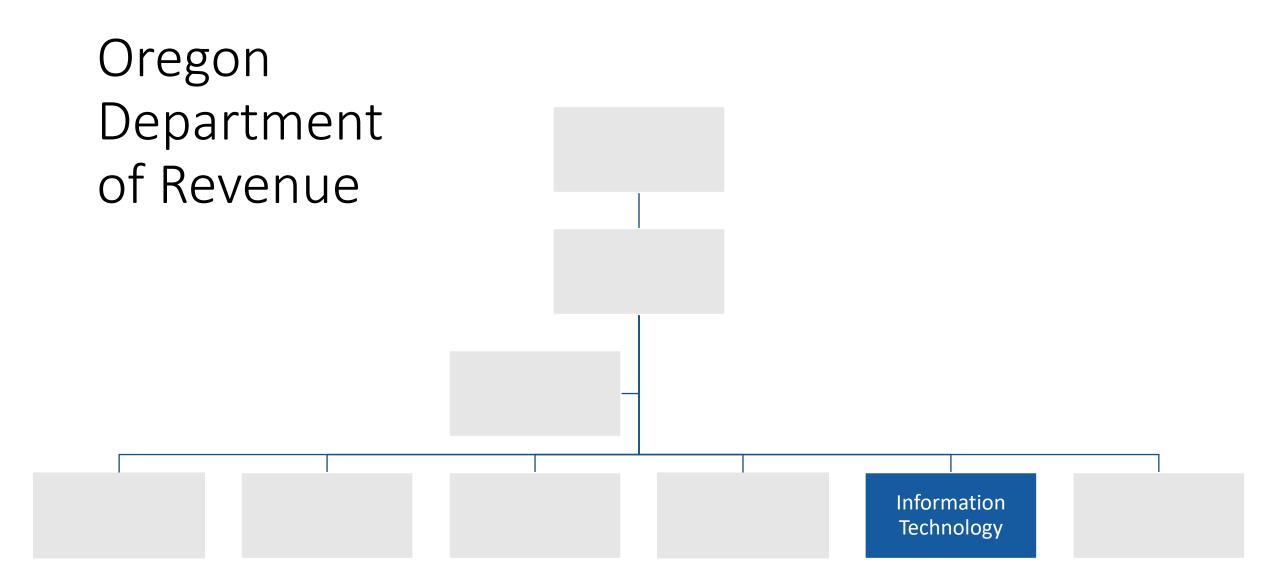
### Information Technology Services Division

Jon Dolan, Information Technology Services

**Division Administrator** 

# Topics

- Division Overview
- Information Technology Section
- Processing Center Section
- Major Changes and Accomplishments
- Requested Budget and Desired Results
- 06 Challenges
- 07 Budget



# Information Technology Section



Provide ongoing support for the agency's computer users



Maintain and support the agency's hardware and software portfolios



Manage the IT project portfolio and provide IT project management services

### **Processing Center Section**



Process incoming paper returns and payments



Resolve posting errors for payments and returns, regardless of how the return was filed (electronic or paper)



Ensure clear, accurate, and taxpayer-friendly forms and publications for Oregon's taxpayers

#### By the Numbers









Support over 1,000 employees' IT needs Bank over \$20 billion in tax payments annually Process over 390,000 paper tax returns annually

Maintain over 750 forms and publications

#### Major Changes and Accomplishments





Processing Center efficiencies



**Call Center innovation** 





# IT Strategic Plan



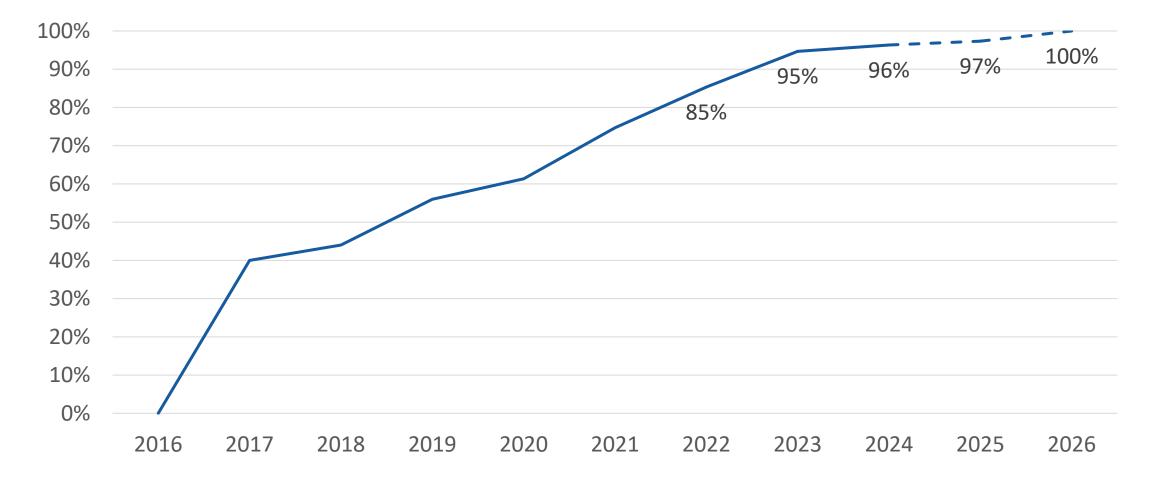
#### Empower the Agency



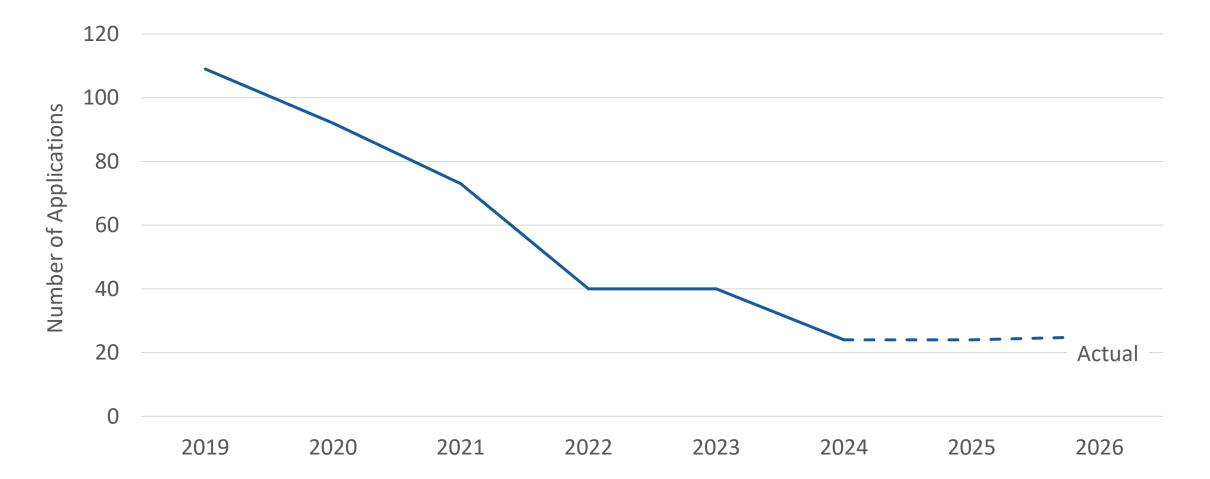


Invest in IT Staff

#### We Are On Track to Modernize All Systems by 2026



#### Simplifying Our Software Application Portfolio

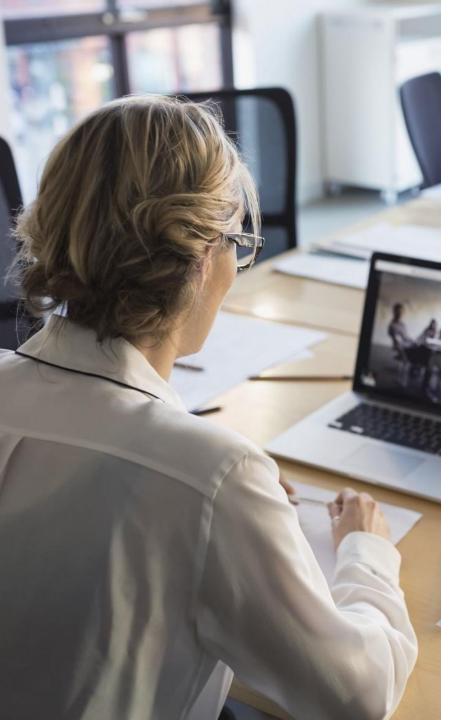


#### Program Results



#### Mature IT Processes

#### **Reliable Operations**



#### ELVIS Support Policy Option Package 101

To support and maintain the new Electronic Valuation Information System (ELVIS) for the Property Tax Division, Valuation Section.

Provides \$1.3M General Fund, \$397,736 Other Funds, and 3.2 FTE.





# Challenges

All projects are IT projects now with increasing demands on automation and secure access to data

Increasing complexity of interconnected systems

Increased cybersecurity risks in operations and in implications for new advances in AI and other technologies

# Information Technology Division Budget

	General Fund	<b>Other Funds</b>	<b>Total Funds</b>	POS	FTE
2023-25 LAB	49,165,547	15,057,801	64,223,348	248	199.84
2025-27 CSL	51,923,470	15,481,630	67,405,100	229	194.81
2025-27 GRB	52,962,637	15,851,768	68,814,405	233	198.01
CSL-GRB Change	1,039,167	370,138	1,409,305	4	3.20



Jon Dolan Information Technology Services Division Administrator Phone: 971-453-2091 Email: Jonathan.DOLAN@dor.oregon.gov

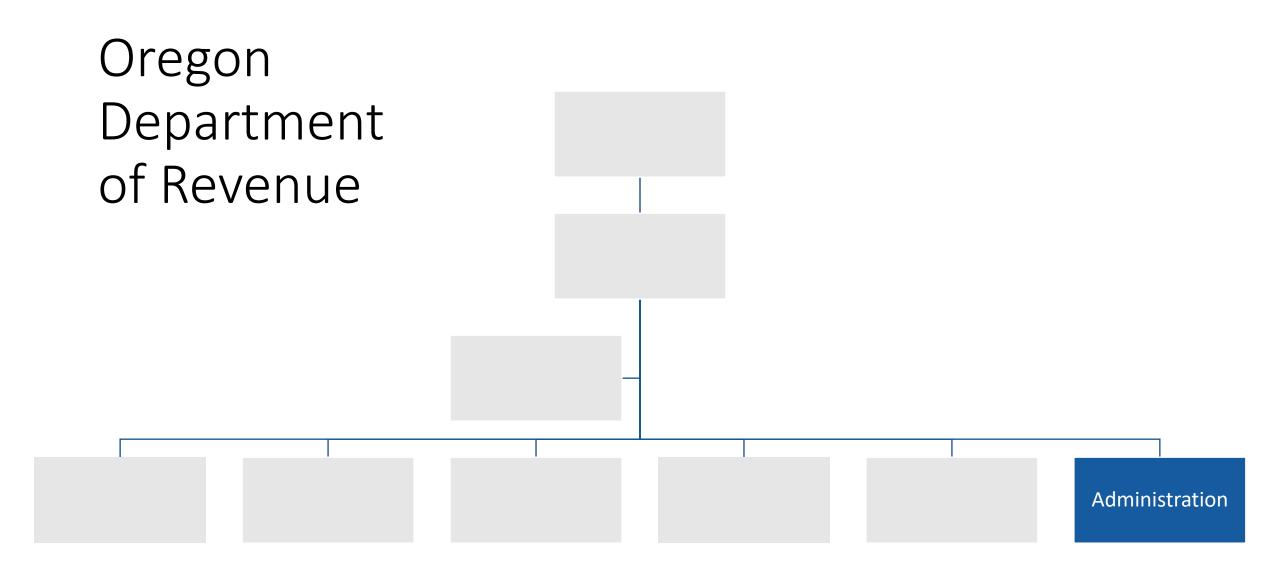


# Administration Division

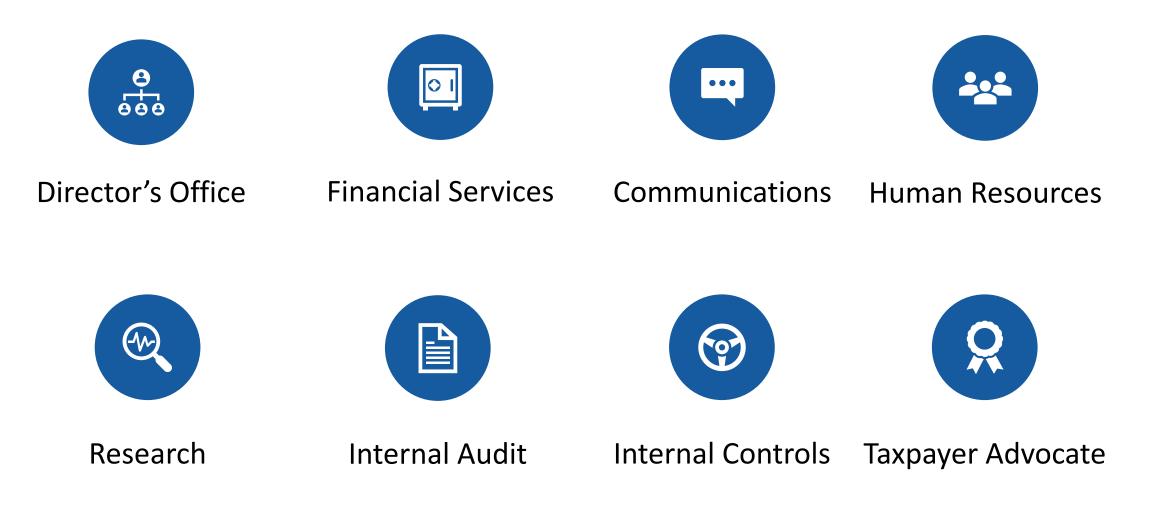
Satish Upadhyay, Deputy Director

# Topics

- Division Overview
- Summary of Programs
- Key Performance Measures
- 04 Budget



# **Division Overview**



## Process Improvement





Facilitated 15 process improvement workshops Mapped 137 department processes

## **Financial Services**

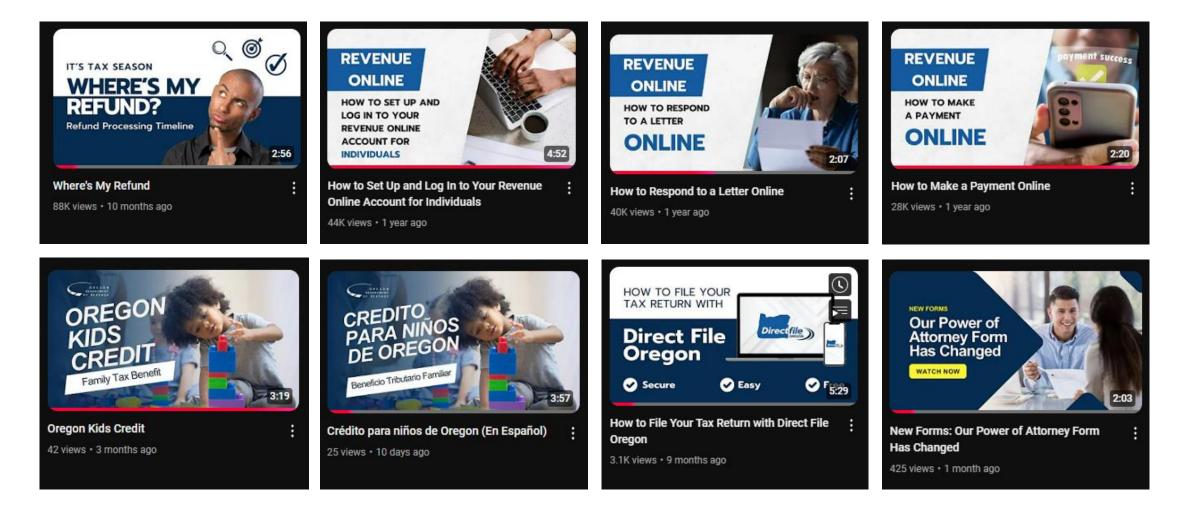


Manage \$45 billion per biennium Manage 63 revenue streams Addressed longstanding audit findings Updated cost allocation

# Communications



# Social Media Content



#### Human Resources

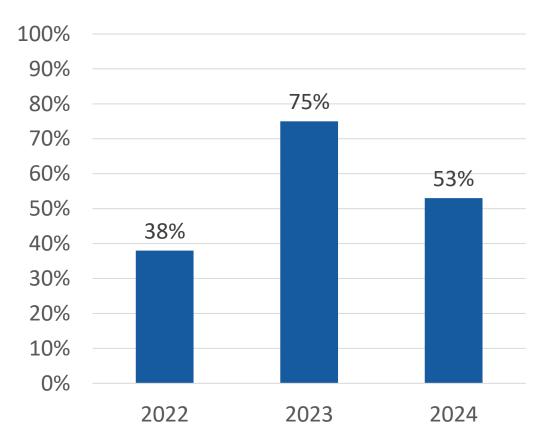


Increasing employeeDecreasing turnoverDecreasing time todiversityratefill vacancies

# Employee Training

KPM #3

Employee Training per Year Target: 65% Actual: 53%

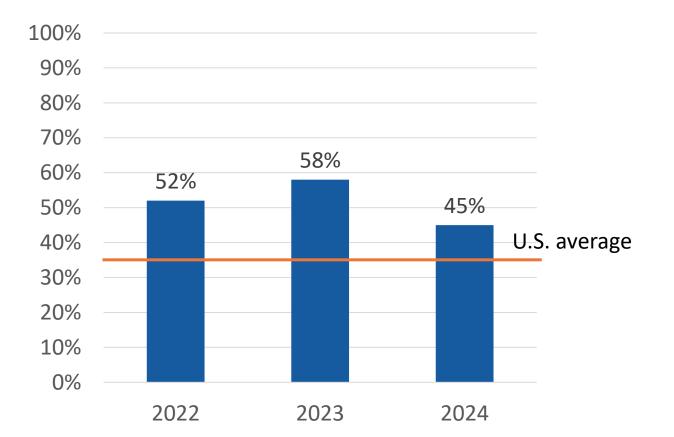


# Employee Engagement

KPM #11



Employee Engagement Target: 60% Actual: 45%



KPM's are based on fiscal year results

# Long-Term Vacancies

Status	Vacant 12+ Months	% of Total Workforce
Pending Personnel Actions	15	1.6%
Vacant	2	0.3%
TOTAL	17	1.9%

#### Research



Oregon Corporate Excise & Income Tax Statistics Characteristics of Corporate Taxpayers 2024 Edition: Corporate Tax Receipts Fiscal Year 2022-23 Corporate Tax Receipts Fiscal Year 2021 195102405/ffw.01240



Tax

Year

2022

Oregon Personal Income Tax Statistics Characteristics of Filers 2024 Edition: Tax Year 2022 195-191-46 (Rev. 07-24)



Oregon Corporate Activity Tax Statistics Characteristics of CAT Taxpayers

CAT Receipts Fiscal Year 2022-23





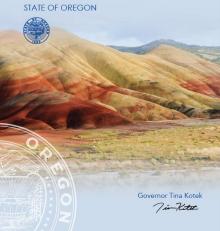


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Oregon Property Tax Statistics Fiscal Year 2023-24 155-303-463 (Rev. 67-24)



TAX EXPENDITURE REPORT



# Internal Audit

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Conducts independent and objective examinations 7 Person audit committee includes 5 external members

Delivered 5 internal audit projects Transparent recommendation tracking process



# **Recent External Audits**

2022-23 FY Annual Financial Audit 2023-24 FY Annual Financial Audit

These annual financial audits resulted in no new findings or recommendations directed at DOR.

#### Internal Controls





# Taxpayer Advocate Office

Launched in January 2022

Voice and resource for taxpayers in Oregon

Identifies systemic issues and makes recommendations

# Ten Percent Reductions

	<b>General Fund</b>	Other Funds	Total Funds	Pos	FTE
Business	4,080,007	2,667,109	6,747,116	25	25.00
Corporate	-	2,875,614	2,875,614	12	11.23
Collection	5,939,203	3,214,393	9,153,596	36	36.00
Marijuana	-	685,803	685,803	3	3.00
ΡΤΑϹ	11,685,249	289,070	11,974,319	62	51.25
PTD	5,220,210	6,393,600	11,513,810	16	16.00
Senior Deferral	-	-	-	-	-
Administration	-	-	-	-	_
ITSD	-	-	-	-	-
Total Reductions	26,924,669	16,125,589	43,050,258	154	142.48

# Administration Division Budget

	General Fund	<b>Other Funds</b>	Total Funds	POS	FTE
2023-25 LAB	38,418,629	13,155,713	51,574,342	85	83.39
2025-27 CSL	44,415,582	16,636,755	61,052,337	88	87.76
2025-27 GRB	41,741,173	15,846,015	57,587,188	88	87.76
CSL-GRB Change	(2,674,409)	(790,740)	(3,465,149)	-	_

# Capital Debt Service and Related Costs Budget

	General Fund	<b>Other Funds</b>	<b>Total Funds</b>	POS	FTE
2023-25 LAB	4,459,399	378,110	4,837,509	-	-
2025-27 CSL	5,233,018	-	5,233,018	-	-
2025-27 GRB	5,233,018	_	5,233,018	-	-
CSL-GRB Change	_	_	-	-	-



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