FISCAL IMPACT OF PROPOSED LEGISLATION



Legislative Fiscal Office 83rd Oregon Legislative Assembly 2025 Regular Session

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Date: March 3, 2025

Bill Title: Relating to activities regulated by the State Marine Board; prescribing an effective date.

Government Unit(s) Affected: Marine Board, Department of State Police, Judicial Department

Summary of Fiscal Impact

| 2025-27 Biennium | General Fund | Lottery Funds | Other Funds | Federal Funds | Total Funds | Positions | FTE |
|---------------------------|--------------|---------------|-------------|---------------|-------------|-----------|-----|
| Oregon State Marine Board | \$ - | \$ - | \$ 146,195 | \$ - | \$ 146,195 | - | - |
| Oregon State Police | | | \$ 146,195 | | \$ 146,195 | | |
| Total Fiscal Impact | \$ - | \$ - | \$ 292,390 | \$ - | \$ 292,390 | - | _ |

| 2027-29 Biennium | General Fund | Lottery Funds | Other Funds | Federal Funds | Total Funds | Positions | FTE |
|---------------------------|--------------|---------------|-------------|---------------|-------------|-----------|-----|
| Oregon State Marine Board | \$ - | \$ - | \$ 146,195 | \$ - | \$ 146,195 | - | - |
| Oregon State Police | | | \$ 146,195 | | \$ 146,195 | | |
| Total Fiscal Impact | \$ - | \$ - | \$ 292,390 | \$ - | \$ 292,390 | - | - |

• The fiscal impact includes duplicative Other Funds expenditure limitation from the Oregon State Marine Board making increased special payments to the Oregon State Police for enforcement and compliance activities.

Summary of Revenue Impact

| 2025-27 Biennium | General Fund | Lottery Funds | Other Funds | Federal Funds | Total Funds | |
|---------------------------|--------------|---------------|-------------|---------------|-------------|--|
| Oregon State Marine Board | \$ - | \$ - | \$ 345,134 | \$ - | \$ 345,134 | |
| Oregon State Police | | | \$ 146,195 | | \$ 146,195 | |
| Total Revenue Impact | \$ - | \$ - | \$ 491,329 | \$ - | \$ 491,329 | |

| 2027-29 Biennium | General Fund | Lottery Funds | Other Funds | Federal Funds | Total Funds | |
|---------------------------|--------------|---------------|-------------|---------------|-------------|--|
| Oregon State Marine Board | \$ - | \$ - | \$ 338,231 | \$ - | \$ 338,231 | |
| Oregon State Police | | | \$ 146,195 | | \$ 146,195 | |
| Total Revenue Impact | \$ - | \$ - | \$ 484,426 | \$ - | \$ 484,426 | |

Measure Description

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The measure modifies the outfitter and guide registration fee structure, which currently violates interstate commerce protections by charging non-residents a higher fee than residents. Under current law, the Oregon State Marine Board (OSMB) imposes an annual registration fee of \$150 for resident outfitters and guides, whereas non-resident outfitters and guides pay an annual registration fee equivalent to the amount charged by their home state. The measure establishes a \$500 annual registration fee for all charter guides and a \$350 annual registration fee for all other outfitters and guides. The measure increases the maximum civil penalty that OSMB may impose from \$500 to \$1,000 for certain statutory violations. The measure also establishes a \$50 annual registration fee for all crew members, which OSMB does not currently collect. The measure authorizes OSMB to collect the annual registration fee for crew members either every year or every two years.

Fiscal Analysis

By establishing new annual registration fees for the outfitter guide program, the measure is anticipated to increase OSMB's Other Funds fee revenue. Assuming 626 outfitter guides pay the \$350 annual registration fee; 748 charter guides pay the \$500 annual registration fee; and 200 crew members pay the \$50 annual registration fee, the measure is projected to generate additional Other Funds revenue of \$345,134 in the 2025-27 biennium and \$338,231 in the 2027-29 biennium. It also worth noting that Policy Option Package 102 in the 2025-27 Governor's budget proposes similar changes to the fee structure of the outfitter guide program.

As part of the outfitter guide program, OSMB maintains an enforcement contract with the Oregon State Police (OSP). Under this enforcement contract, OSP provides overt and covert criminal investigations of outfitter guide and charter-related activities. As the number of registered outfitter guides and crew members in Oregon increase, the demand for compliance and enforcement increases. However, OSMB's enforcement contract with OSP has remained unchanged in recent years, and requests from OSP to increase funding to match the current service level have not been addressed. With the additional revenue generated from this measure, OSMB will increase special payments to OSP by \$146,195 Other Funds for additional enforcement activities in the 2025-27 and 2027-29 biennia. OSMB will need additional Other Funds expenditure limitation to increase these special payments to OSP.

The fiscal impact to OSP for the 2025-27 biennium totals \$146,195 Other Funds for which OSP will require an increase in Other Funds expenditure limitation in order to expend the funds. This level of funding represents an estimated 4.8% increase to the current level of special payments made by OSMB to OSP. OSP will also require additional Other Funds expenditure limitation for the 2027-29 biennium.

The measure is anticipated to have a minimal fiscal impact on the Oregon Judicial Department.

Relevant Dates

The measure takes effect 91 days after adjournment sine die.

Sections 1, 2, 5, 6, and 7 of the measure become operative on November 1, 2025; however, OSMB may adopt rules and take any action necessary prior to the operative date to enforce the provisions of this measure.

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