#### STATE OF OREGON

#### LEGISLATIVE REVENUE OFFICE

PUBLIC SERVICE BUILDING (Temporary Location)
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Chris Allanach, Legislative Revenue Officer

## LRO FORECAST SUMMARY

(Corrected, see note on page 2 following personal kicker)

## March 2025

### NEW FACTS SINCE THE LAST FORECAST

|  | 4th Qtr 2024<br>Forecast     | 4th Qtr 2024<br>Reported     | Difference              |
|--|------------------------------|------------------------------|-------------------------|
| Employment   | 1,998,023                    | 1,999,692                    | 1,669                   |
| Personal Income (\$ billion)   | 307.4                        | 308.1                        | 0.7                     |
| Personal Income Tax (\$ million) Withholding Other Payments less Refunds Total | 3,000.7<br>-133.3<br>2,867.5 | 3,009.0<br>-249.7<br>2,759.3 | 8.3<br>-116.5<br>-108.2 |
| Corporate Income Tax   | 396.5                        | 338.6                        | -57.9                   |

### **NEW FACTS**

- Fourth Quarter personal income tax collections came in \$108.2 million (-3.8%) below the December 2024 forecast.
- Fourth Quarter corporate income tax collections came in \$57.9 million (-14.6%) below the December 2024 forecast.
- Fourth Quarter Oregon personal income was \$0.7 billion (0.2%) above the December 2024 forecast.
- Fourth Quarter Oregon employment was 1,669 jobs (0.1%) above the December 2024 forecast.

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#### 2023-25

## CHANGE FROM CLOSE OF SESSION (\$ Million)

| General Fund Resources               | Close of Session | March 2025<br>Forecast | Difference |
|--------------------------------------|------------------|------------------------|------------|
| Beginning Balance                    | 7,493.5          | 8,082.5                | 589.0      |
| Rainy Day Fund & Other Transfers     | -308.4           | -264.7                 | 43.6       |
| Personal                             | 21,019.7         | 22,570.0               | 1,550.3    |
| Corporate                            | 2,228.9          | 3,222.1                | 993.1      |
| Other .                              | 2,011.3          | 2,216.2                | 204.9      |
| Gross GF Revenue                     | 25,259.9         | 28,008.2               | 2,748.3    |
| Shared Services Funds                | -37.0            | -100.8                 | -63.7      |
| Rainy Day Fund                       | -91.6            | -131.3                 | -39.7      |
| PERS UAL Fund                        | 0.0              | 0.0                    | 0.0        |
| Net GF Revenue                       | 25,131.3         | 27,776.1               | 2,644.8    |
| Lottery Resources*                   | 1,919.4          | 1,951.8                | 32.5       |
| Anticipated Administrative Actions** | 0.0              | 0.0                    | 0.0        |
| Net GF and Lottery Resources         | 34,235.8         | 37,545.7               | 3,309.9    |

<sup>\*</sup> All lottery resources including dedicated funds.

### **CHANGE SINCE CLOSE OF SESSION**

- Personal income tax revenue is up \$1,550.3 (7.4%) million from the 2023 COS estimate.
- Corporate tax revenue is up \$993.1 million (44.6%) from the 2023 COS estimate.
- General Fund gross revenue is up \$2,748.3 million (10.9%) from the 2023 COS estimate.
- Net GF and Lottery resources are up \$3,309.9 million (9.7%) from the 2023 COS estimate.

#### **EFFECT ON 2% KICKER**

#### (\$ Million)

|                  |                  | , ,                    |                        |                                |
|------------------|------------------|------------------------|------------------------|--------------------------------|
| Revenue Source   | Close of Session | 2% Kicker<br>Threshold | March 2025<br>Forecast | Amount +/-<br>Kicker Threshold |
| Personal & Other | 23,031.0         | 23,491.6               | 24,757.6               | 1,266.0                        |
| Corporation***   | 2,204.8          | 2,248.9                | 3,197.9                | 949.0                          |

<sup>\*\*\*</sup> As per the AG, the corporate kicker calculation excludes the minimum tax paid by S-corporations because it is a flat tax.

#### KICKER REFUNDS IMPLIED BY FORECAST

**PERSONAL:** A personal kicker of \$1,726.6 million is projected for 2025.

(Note: Kicker projection corrected. Corrected numbers displayed in red)

CORPORATE: Corporate tax revenue of \$993.1 million is projected to be dedicated to

K-12 education spending in 2025-27.

<sup>\*\*</sup> Administrative Actions equal expenses associated with cash flow management, exclusive of internal borrowing.

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### 2023-25

## CHANGE FROM PRIOR FORECAST (\$ Million)

| Combined Revenue   | December 2024<br>Forecast                  | March 2025<br>Forecast                     | Difference                       |
|--|--|--|----------------------------------|
| Beginning Balance<br>Rainy Day Fund & Other Transfers                      | 8,082.5<br>-264.7                          | 8,082.5<br>-264.7                          | 0.0<br>0.0                       |
| Personal<br>Corporate<br>Other<br>Gross GF Revenue                         | 22,690.8<br>3,253.4<br>2,154.2<br>28,098.5 | 22,570.0<br>3,222.1<br>2,216.2<br>28,008.2 | -120.8<br>-31.4<br>62.0<br>-90.2 |
| Shared Services Funds<br>Rainy Day Fund<br>PERS UAL Fund<br>Net GF Revenue | -101.5<br>-131.6<br>0.0<br>27,865.4        | -100.8<br>-131.3<br>0.0<br>27,776.1        | 0.7<br>0.3<br>0.0<br>-89.2       |
| Administrative Actions*  | 0.0  | 0.0  | 0.0                              |
| Net General Fund Resources   | 35,683.1                                   | 35,593.9                                   | -89.2                            |
| Lottery Resources**  | 1,971.6                                    | 1,951.8                                    | -19.8                            |
| Net GF and Lottery Resources   | 37,654.8                                   | 37,545.7                                   | -109.0                           |
| Select Other Taxes<br>Corporate Activity***<br>Marijuana***                | 2,788.7<br>311.9                           | 2,757.1<br>310.2                           | -31.6<br>-1.7                    |

<sup>\*</sup> Administrative Actions equal expenses associated with cash flow management, exclusive of internal borrowing.

### **REVENUE CHANGES**

- Projected 2023-25 Net General Fund Resources are down \$89.2 million (-0.3%) from the December 2024 forecast.
- Projected 2023-25 Lottery resources are down \$19.8 million (-1.0%) from the December 2024 forecast.
- Projected combined net General Fund and Lottery Resources are down \$109.0 million (-0.3%) from the December 2024 forecast.

<sup>\*\*</sup> All receipts including dedicated funds and carryover of 2021-23 ending balance.

<sup>\*\*\*</sup> All receipts including dedicated funds

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## 2023-25

### EFFECT ON ENDING BALANCE

## Current vs. Close of Session (\$ Million)

| General Fund                    | Close of Session | March 2025<br>Forecast | Difference |
|---------------------------------|------------------|------------------------|------------|
| Beginning Balance               | 7,493.5          | 8,082.5                | 589.0      |
| Rainy Day Fund & Oth. Transfers | -308.4           | -264.7                 | 43.6       |
| Revenue                         | 25,131.3         | 27,776.1               | 2,644.8    |
| Administrative Actions          | 0.0              | 0.0                    | 0.0        |
| Total Resources                 | 32,316.4         | 35,593.9               | 3,277.5    |
| Expenditures                    | 31,873.6         | 33,007.4               | 1,133.8    |
| Ending Balance                  | 442.8            | 2,586.5                | 2,143.7    |
| Rainy Day Fund Transfer         | 318.7            | 330.1                  | 11.3       |
| Remaining Balance               | 124.1            | 2,256.5                | 2,132.4    |

#### **ENDING BALANCE**

- The projected ending balance is up \$2,143.7 million from the 2023 Close-of-Session estimate.
- The projected ending balance is down \$199.5 million from the December 2024 forecast.
- The Rainy Day Fund is projected to receive \$330.1 million following the 2023-25 biennium.

## Current vs. Prior Forecast (\$ Million)

| General Fund                    | December 2024<br>Forecast | March 2025<br>Forecast | Difference |
|---------------------------------|---------------------------|------------------------|------------|
| Beginning Balance               | 8,082.5                   | 8,082.5                | 0.0        |
| Rainy Day Fund & Oth. Transfers | -264.7                    | -264.7                 | 0.0        |
| Revenue                         | 27,865.4                  | 27,776.1               | -89.3      |
| Administrative Actions          | 0.0                       | 0.0                    | 0.0        |
| Total Resources                 | 35,683.2                  | 35,593.9               | -89.3      |
| Expenditures                    | 32,897.2                  | 33,007.4               | 110.2      |
| Ending Balance                  | 2,786.0                   | 2,586.5                | -199.5     |
| Rainy Day Fund Transfer         | 329.0                     | 330.1                  | 1.1        |
| Remaining Balance               | 2,457.0                   | 2,256.5                | -200.6     |

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## 2023-25

| Reserve Fund Position       |                               |                   |              |                       |
|-----------------------------|-------------------------------|-------------------|--------------|-----------------------|
|                             | Education<br>Stability Fund * | Rainy Day<br>Fund | General Fund | Reserves<br>Available |
|                             |                               | (\$ Mill          | ions)        |                       |
| Beginning Balance           | 710.8                         | 1,353.5           |              | 2,064.2               |
| Deposits                    | 301.3                         | 396.1             |              | 697.3                 |
| Interest                    | 84.2                          | 156.8             |              | 241.0                 |
| Withdrawals                 | 86.5                          | 0.0               |              | 86.5                  |
| Projected Ending<br>Balance | 1,009.7                       | 1,906.3           | 2,586.5      | 5,502.5               |
| Reserves as of              |                               |                   |              |                       |
| Dec. 2024                   | 940.5                         | 1,736.6           | 2,586.5      | 5,263.6               |

<sup>\*</sup>Excludes funds in the Oregon Growth and the Oregon Resource and Technology Development subaccounts.

## 2025-27

# CHANGE FROM PRIOR FORECAST (\$ Million)

| Combined Revenue             | December 2024<br>Forecast | March 2025<br>Forecast | Difference |
|------------------------------|---------------------------|------------------------|------------|
| Beginning Balance            | 2,786.0                   | 2,586.5                | -199.5     |
| Transfer to Rainy Day Fund   | -329.0                    | -330.1                 | -1.1       |
| Personal                     | 30,287.9                  | 30,831.8               | 544.0      |
| Corporate                    | 3,439.8                   | 3,407.0                | -32.8      |
| Other                        | 1,840.5                   | 1,872.9                | 32.4       |
| Gross GF Revenue             | 35,568.1                  | 36,111.7               | 543.6      |
| Shared Services Funds        | -66.1                     | -65.1                  | 1.0        |
| Rainy Day Fund               | -145.0                    | -138.9                 | 6.1        |
| PERS UAL Fund                | 0.0                       | 0.0                    | 0.0        |
| Net GF Revenue               | 35,357.0                  | 35,907.7               | 550.7      |
| Net General Fund Resources   | 37,814.0                  | 38,164.2               | 350.1      |
| Lottery Resources**          | 2,057.4                   | 1,974.7                | -82.7      |
| Net GF and Lottery Resources | 39,871.4                  | 40,138.9               | 267.5      |
| Select Other Taxes           |                           |                        |            |
| Corporate Activity**         | 3,125.6                   | 3,116.1                | -9.5       |
| Marijuana**                  | 327.9                     | 327.6                  | -0.3       |

<sup>\*\*</sup> All receipts including dedicated funds.

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## 2027-29

## CHANGE FROM PRIOR FORECAST (\$ Million)

| Combined Revenue             | December 2024 | March 2025 | Difference |
|------------------------------|---------------|------------|------------|
|                              | Forecast      | Forecast   |            |
| Personal                     | 35,825.7      | 35,842.2   | 16.5       |
| Corporate                    | 3,577.4       | 3,592.3    | 14.8       |
| Other                        | 1,895.8       | 1,928.5    | 32.7       |
| Gross GF Revenue             | 41,298.9      | 41,363.0   | 64.1       |
| Shared Services Funds        | -67.1         | -66.1      | 1.0        |
| Rainy Day Fund               | -153.2        | -146.4     | 6.8        |
| PERS UAL Fund                | 0.0           | 0.0        | 0.0        |
| Net GF Revenue               | 41,078.6      | 41,150.5   | 71.9       |
| Lottery Resources*           | 2,140.7       | 2,074.0    | -66.7      |
| Net GF and Lottery Resources | 43,219.3      | 43,224.5   | 5.2        |
| Select Other Taxes           |               |            |            |
| Corporate Activity*          | 3,471.4       | 3,474.5    | 3.1        |
| Marijuana*                   | 365.7         | 364.8      | -0.9       |

<sup>\*</sup> All receipts including dedicated funds.

## 2029-31

## CHANGE FROM PRIOR FORECAST (\$ Million)

| (\$ Million)                 |                           |                        |            |
|------------------------------|---------------------------|------------------------|------------|
| Combined Revenue             | December 2024<br>Forecast | March 2025<br>Forecast | Difference |
| Personal                     | 40,021.7                  | 39,853.5               | -168.2     |
| Corporate                    | 3,786.5                   | 3,811.9                | 25.4       |
| Other                        | 1,978.9                   | 2,026.7                | 47.8       |
| Gross GF Revenue             | 45,787.1                  | 45,692.1               | -95.0      |
| Shared Services Funds        | -37.5                     | -37.5                  | 0.0        |
| Rainy Day Fund               | -162.1                    | -155.4                 | 6.7        |
| PERS UAL Fund                | 0.0                       | 0.0                    | 0.0        |
| Net GF Revenue               | 45,587.5                  | 45,499.2               | -88.3      |
| Lottery Resources*           | 2,297.5                   | 2,230.6                | -66.9      |
| Net GF and Lottery Resources | 47,884.9                  | 47,729.7               | -155.2     |
| Select Other Taxes           |                           |                        |            |
| Corporate Activity*          | 3,823.7                   | 3,820.1                | -3.6       |
| Marijuana*                   | 403.3                     | 402.1                  | -1.2       |

<sup>\*</sup> All receipts including dedicated funds.

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## 2031-33

# CHANGE FROM PRIOR FORECAST (\$ Million)

| Combined Revenue             | December 2024<br>Forecast | March 2025<br>Forecast | Difference |
|------------------------------|---------------------------|------------------------|------------|
| Personal                     | 44,600.7                  | 44,279.6               | -321.1     |
| Corporate                    | 4,117.3                   | 4,176.3                | 59.0       |
| Other                        | 2,086.0                   | 2,126.9                | 40.9       |
| Gross GF Revenue             | 50,804.0                  | 50,582.8               | -221.2     |
| Shared Services Funds        | -11.0                     | -11.0                  | 0.0        |
| Rainy Day Fund               | -176.4                    | -170.2                 | 6.1        |
| PERS UAL Fund                | 0.0                       | 0.0                    | 0.0        |
| Net GF Revenue               | 50,616.6                  | 50,401.6               | -215.0     |
| Lottery Resources*           | 2,465.8                   | 2,392.7                | -73.1      |
| Net GF and Lottery Resources | 53,082.4                  | 52,794.3               | -288.1     |
| Select Other Taxes           |                           |                        |            |
| Corporate Activity*          | 4,188.8                   | 4,187.8                | -0.9       |
| Marijuana*                   | 440.0                     | 438.2                  | -1.7       |

<sup>\*</sup> All receipts including dedicated funds.

| Biennial Net General Fund Revenue Growth: 1993 - 2033 |          |           |        |       |  |
|---|----------|-----------|--------|-------|--|
|   | Personal | Corporate | Other  | Total |  |
| 1993-95 to 1995-97                                    | 17.1%    | 18.8%     | 28.4%  | 18.3% |  |
| 1995-97 to 1997-99                                    | 13.0%    | -13.9%    | -17.6% | 7.7%  |  |
| 1997-99 to 1999-01                                    | 22.6%    | 28.2%     | 2.8%   | 21.5% |  |
| 1999-01 to 2001-03                                    | -11.9%   | -44.4%    | 97.9%  | -7.5% |  |
| 2001-03 to 2003-05                                    | 16.8%    | 52.5%     | -35.4% | 11.4% |  |
| 2003-05 to 2005-07                                    | 22.8%    | 31.7%     | 6.4%   | 22.1% |  |
| 2005-07 to 2007-09                                    | -8.6%    | -18.9%    | 10.2%  | -8.0% |  |
| 2007-09 to 2009-11                                    | 3.7%     | 20.9%     | 29.8%  | 6.8%  |  |
| 2009-11 to 2011-13                                    | 15.7%    | 6.8%      | -4.1%  | 13.1% |  |
| 2011-13 to 2013-15                                    | 14.8%    | 25.0%     | -12.4% | 13.2% |  |
| 2013-15 to 2015-17                                    | 15.4%    | 8.1%      | 25.2%  | 15.5% |  |
| 2015-17 to 2017-19                                    | 17.1%    | 39.4%     | 3.9%   | 17.6% |  |
| 2017-19 to 2019-21                                    | 6.3%     | 13.6%     | 25.5%  | 8.0%  |  |
| 2019-21 to 2021-23                                    | 28.4%    | 60.0%     | 15.3%  | 30.0% |  |
| 2021-23 to 2023-25                                    | -12.3%   | 2.1%      | 14.3%  | -9.2% |  |
| 2023-25 to 2025-27                                    | 36.9%    | 5.7%      | -15.5% | 29.3% |  |
| 2025-27 to 2027-29                                    | 16.3%    | 5.4%      | 3.0%   | 14.6% |  |
| 2027-29 to 2029-31                                    | 11.3%    | 6.1%      | 5.1%   | 10.6% |  |
| 2029-31 to 2031-33                                    | 11.2%    | 9.6%      | 4.9%   | 10.8% |  |