

ANALYSIS

Department of Emergency Management Security Enhancements for Nonprofits

Analyst: Steve Robbins

Request: Approve, retroactively, the submission of a federal grant application to the U.S. Department of Homeland Security, Federal Emergency Management Agency, in the amount of \$4,275,000 over a period of three years, to provide funding for physical security enhancements and activities to nonprofit organizations at high risk of terrorist attack.

Analysis: The Nonprofit Security Grant Program has two categories of available funding, a state program, which provides a direct allocation to states, and the Urban Area Security Initiative (UASI), which is a competitive program that is dedicated to the high-threat and high-density urban areas. In Oregon, only the Portland Metro Region qualifies for this UASI category.

The Department of Emergency Management (ODEM) will apply for \$1,710,000 of direct allocation through the state program and apply for another \$2,565,000 through the competitive UASI program, where individual nonprofit subrecipients are restricted to a maximum of \$200,000 per site, and a total maximum award of \$600,000 per organization per state.

There are no state match requirements for either category of available funding. The grant opportunity closed on January 24, 2024, and the Department submitted the required 10-day notice to the Legislature on January 6, 2025. Should the grant be awarded, ODEM may return to the Legislature to request additional Federal Funds expenditure limitation.

Recommendation: The Legislative Fiscal Office recommends approval of the request.

Oregon Emergency Management Daniel

Request: Retroactive authorization to apply for a grant of \$4,275,000 from the Federal Emergency Management Agency for the Nonprofit Security Grant Program.

Recommendation: Approve the request.

Discussion: The Oregon Department of Emergency Management (OEM) is requesting retroactive authorization to apply for a grant of \$4,275,000 from the Nonprofit Security Grant Program (NSGP) from the Federal Emergency Management Agency (FEMA) within the Department of Homeland Security (DHS).

NSGP supplements one of three grant programs in support of DHS/FEMA's focus on enhancing the ability of state, local, tribal, and territorial governments, as well as nonprofits, to prevent, protect against, prepare for, and respond to terrorist or other extremist attacks. These grant programs are part of a comprehensive set of measures authorized by Congress and implemented by DHS to help strengthen the nation's communities against potential terrorist or extremist attacks.

NSGP supports two types of funding sources. One funds sub-applicants located within FY 2024 Urban Area Security Initiative (UASI) - designated high-risk urban areas; the other funds sub-applicants located outside of a FY 2024 UASI-designated high-risk urban area. Under the latter, each state will receive a target allocation for nonprofit organizations in the state located outside of the designated boundary. The maximum award is \$200,000 per site for individual nonprofit subrecipients and \$600,000 per organization for states.

OEM applied for \$1.7 million of direct allocation through the state program and another \$2.6 million through the competitive UASI program. The Department anticipates receiving the full state program award and will retain five percent of the total award amount to compensate for managing and administering the grant.

There are no state match requirements for either category of available funding. Should the grant be awarded, OEM will need to return request Federal Fund expenditure limitation for expenses during the 2025-27 biennium. If grant funding is exhausted, grant recipients will be responsible for sustaining and maintaining services and equipment previously provided through grant funds.



Oregon

Tina Kotek, Governor

Oregon Department of Emergency Management

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January 14, 2025

Senator Kate Lieber, Co-Chair
Representative Tawna Sanchez, Co-Chair
Joint Committee on Ways and Means
900 Court Street NE
H-178 State Capitol
Salem, OR 97301

Dear Co-Chairs:

Nature of the Request

The Oregon Department of Emergency Management (OEM) requests approval to apply for a federal grant from the U.S. Department of Homeland Security, Federal Emergency Management Agency, in the amount of \$4,275,000 over a period of three years to provide funding for physical security enhancements and activities to nonprofit organizations at high risk of terrorist attack. OEM submitted the 10-day retroactive letter separately, as required on January 6, 2025.

Agency Action

The Nonprofit Security Grant Program (NSGP) has two categories of available funding: a state program, which provides a direct allocation to states, and the Urban Area Security Initiative (UASI), which is a competitive program that is dedicated to high-threat and high-density urban areas. In Oregon, only the Portland Metro Region (Clackamas, Columbia, Multnomah, Washington, Clark Counties) nonprofits qualify for this UASI category.

On January 20, OEM will apply for \$1,710,000 of direct allocation through the state program and another \$2,565,000 through the competitive UASI program, where individual nonprofit subrecipients are restricted to a maximum of \$200,000 per site, and a total maximum award of \$600,000 per organization per state. The most recent information provided to the department indicates that \$1,710,000 will be allocated for the state program. We do not know the amount awarded to UASI non-profit organizations at this time.

FEMA allows the grant administering agency, OEM, to retain 5% of the total award to compensate OEM for costs to manage and administer (M&A) the grant. The total amount of M&A is to be determined once the awards are issued to the states. At a minimum, Oregon can expect \$90,000 for M&A costs.

There are no state match requirements for either category of available funding. The grant opportunity closes on January 24, and the department submitted the required 10-day notice to the legislature on January 6.

Action Requested

Please retroactively approve OEM's application to FEMA for an NSGP grant in the amount of \$4,275,000.

Legislation Affected

None.

Thank you.

Sincerely,

A handwritten signature in black ink, appearing to read 'Erin McMahon', with a stylized flourish at the end.

Erin McMahon, Director