# Department of Administrative Services





Rates and Assessment 2025 Kate Nass, State Chief Financial Officer Robert Otero, DAS Budget Director

# Agenda

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Historical Context Assessments and Rates Overview DAS Program Overview



# History



## Historical Context

### Prior to 1991-93:

- Policy oversight function was coordinated through the Executive Department and funded through a General Fund appropriation.
- Direct services to agencies were provided by the Department of General Services and funded through charges for services.

### 1993:

- The two departments were abolished and merged into the Department of Administrative Services (DAS).
- Policy makers decided to ease the GF burden and moved to an assessment for all agencies to cover the policy oversight functions.

### Present:

 DAS' budget maintains assessment funding for the policy offices and a mix of assessment and charge for services for the service programs.

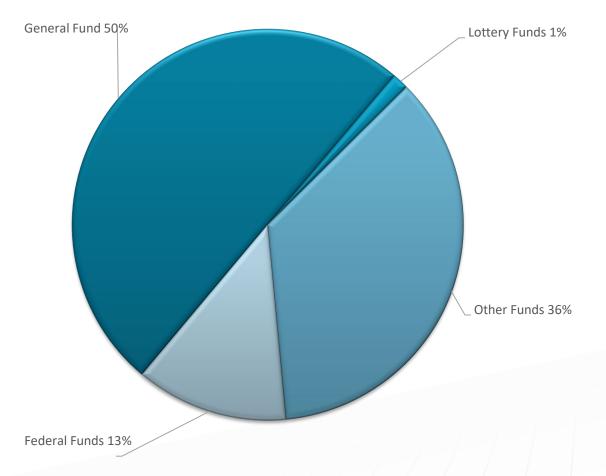
# Rates and Assessments Overview



## Assessments



2023-25 Leg Adopted Budget: Assessments by Fund Type



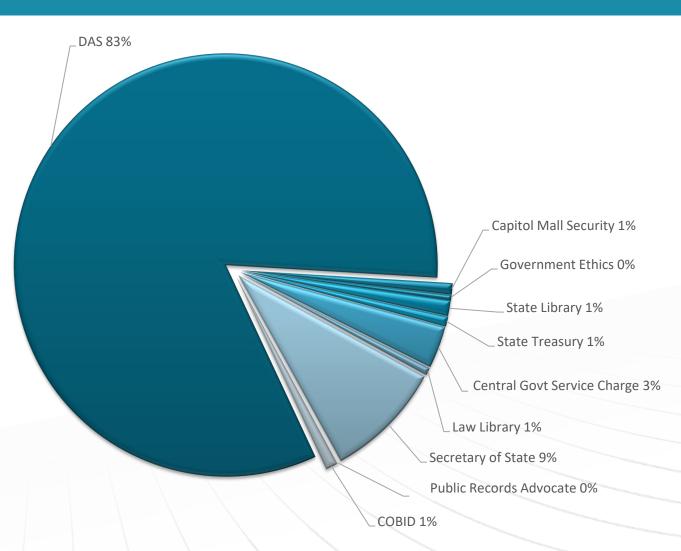
Assessments are paid through various fund types from agencies and budgeted in State Government Service Charges.



### Assessments are not unique to DAS

Besides DAS, includes the following:

- Government Ethics Commission
- Capitol Mall Security (Oregon State Police)
- State Library
- Law Library (Judicial Branch)
- Certification Office for Business
   Inclusion & Diversity (COBID)
- Secretary of State (Audits & Archives)
- State Treasury (Debt Management)
- Central Government Service Charge
   (various Legislative costs)





# Methodology Considerations

#### **Customer Impact**

- All customers should pay the same rate for the same service.
- Subsidies should be avoided if possible.

#### Statewide Central Cost Allocation Plan (SWCAP)

- SWCAP is the plan DAS submits to the Federal Government in accordance with OMB Circular A-87, A-21, and other applicable federal laws and regulations to obtain approval for rates and assessments to be charged to federal programs for centralized services.
- Central service charges are recovering costs, but not making money from the charges for services. In summary, a working capital reserve of up to 60 days cash expenses (apr. 2 months reserve) for normal operating purposes is considered reasonable and allowable by the Federal Government.
- Over overcollection and unallowable costs results may result in refunds back to the Federal Government or penalties for excessive cash balances (over 60 days working capital).

#### Assessment and Rates

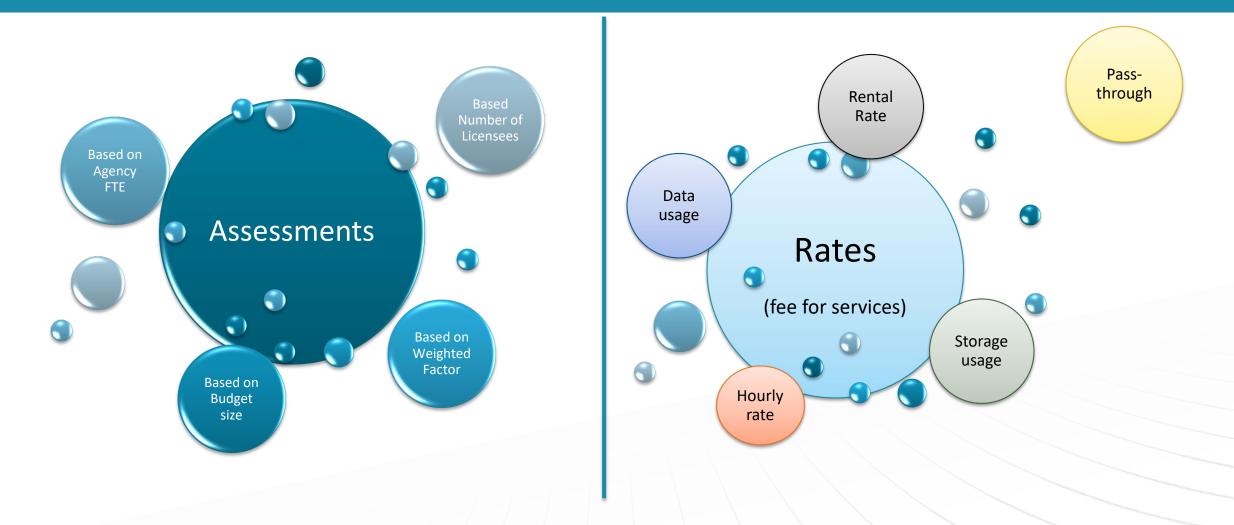
- Should recover full cost of service (including all overhead and State Government Service Charges) and maintenance replacement for each program.
- Rates are developed based on projected usage by agency and the metric which most directly drives the cost.
- All common approach/methodology for the calculation of hourly rates based on allowable billable hours should be adopted.

#### Pass-through

• Not part of assessment or rates; pass-through occur when DAS collects cash from agencies on behalf of a third-party vendor.

# Common Methodology Types





## DAS Cost Recovery



### Price List of Goods and Services

Main vehicle for DAS Cost Recovery

Purpose is to recovery costs fairly and consistently over time

### Creating the Pricelist

Begins a few months after Legislatively Adopted Budget is finalized

Update based on revenue projections, cash balances, and policy packages decisions at different stages

Updates are need to most accurately reflect recovery costs to agencies and not to over-collect/under-collect revenue

### Pricelist is Updated 3 times:

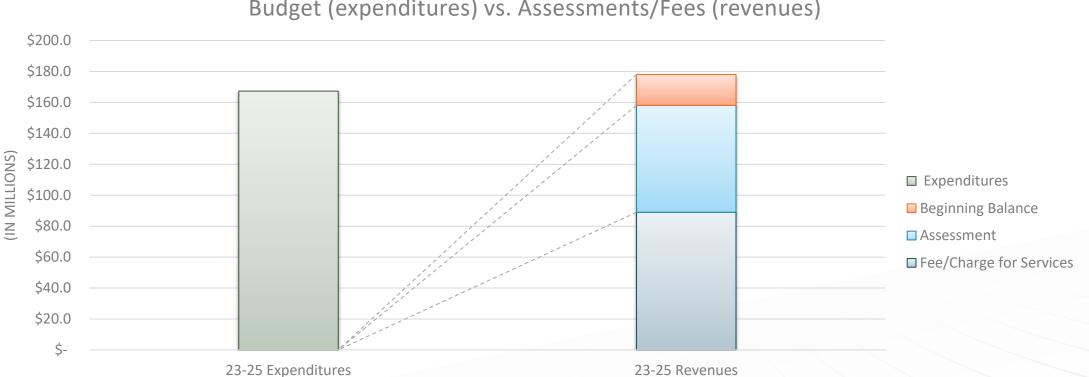
Agency Request Budget

Governor's Budget

Legislative Adopted Budget

## Budget vs Revenues (Data Center Example)





### Budget (expenditures) vs. Assessments/Fees (revenues)

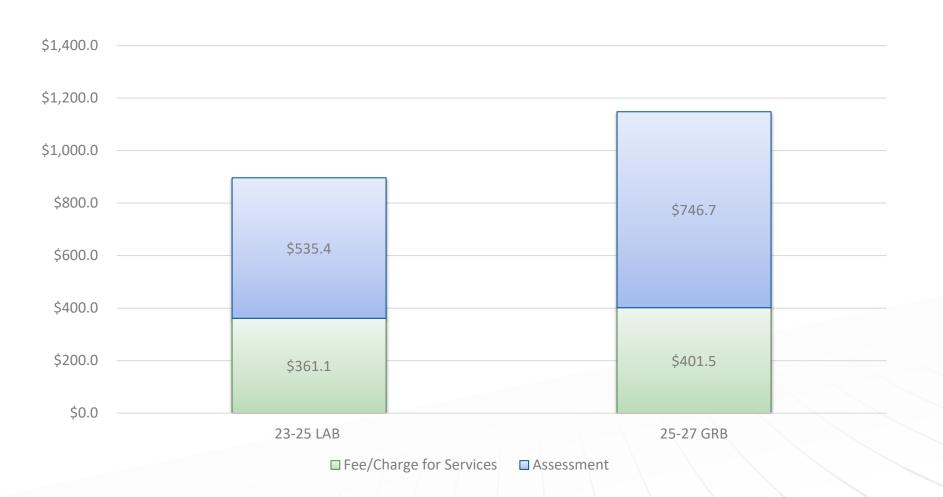
DATA CENTER SERVICES

# DAS Program Methodology Overview



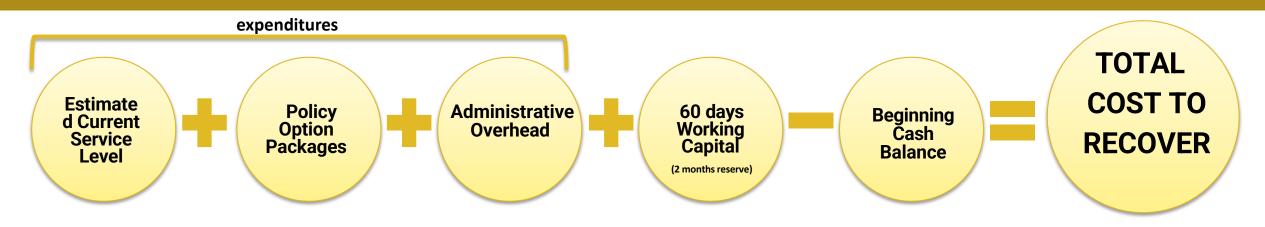


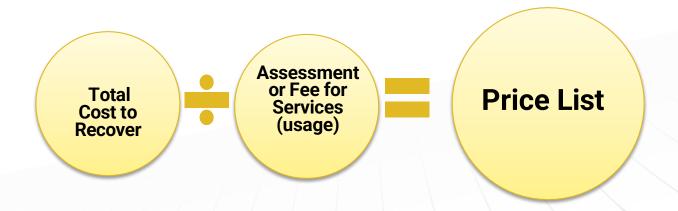
# DAS Total: Assessment vs. Fee for Services





## Rates/Assessments Methodology





## Cost Drivers





# Chief Operating Office



Ş450.0		
\$400.0		Assessment Methodology
\$350.0		<ul> <li>Costs allocated to state agencies</li> </ul>
\$300.0		based on Leg Adopted Budget Full- time Equivalent (FTE) authority.
\$250.0		
\$200.0		
\$150.0		
\$100.0		
\$50.0		
\$0.0	\$11.6 \$7.0	16
	23-25 LAB (in millions) 25-27 GRB □ Fee/Charge for Services □ Assessment	

### Strategic Initiatives and Enterprise Accountability (new division)



\$450.0		Assessment Methodology
\$400.0		<ul> <li>Costs allocated to state agencies</li> </ul>
\$350.0		based on Leg Adopted Budget Full- time Equivalent (FTE) authority.
\$300.0		
\$250.0		
\$200.0		
\$150.0		
\$100.0		
\$50.0	\$8.2	
\$0.0	\$0.0	
	23-25 LAB (in millions) 25-27 GRB □ Fee/Charge for Services □ Assessment	17

# DAS IT



\$450.0			Fee for Services Methodology
\$400.0 —			<ul> <li>Example of billable units:</li> </ul>
\$350.0 —			Per month per position for
\$300.0 —			technology support
\$250.0 —			
\$200.0 —			
\$150.0 —			
\$100.0 —			
\$50.0 —			
\$0.0 —	\$1.2	\$1.1	
70.0	23-25 LAB (in millions)	25-27 GRB	
	□ Fee/Charge for Services	□ Assessment	

# Chief Financial Office



\$450.0 —			Assessment Methodology
\$400.0 —			<ul> <li>A 50 percent split between:</li> </ul>
\$350.0 —			<ul> <li>Leg Adopted Budget Full-time Equivalent (FTE) authority.</li> </ul>
\$300.0 —			Minimum Charges
\$250.0 —			<ul> <li>\$2,500 – agencies with 2.00 or less FTE</li> </ul>
\$200.0 — \$150.0 —			<ul> <li>\$5,000 – agencies with 2.01 to 30.00 FTE</li> </ul>
\$100.0 —			<ul> <li>Size of the agency's total funds LAB.</li> </ul>
·			Fee for Services Methodology:
\$50.0 —	\$20.9	\$34.4	<ul> <li>Examples of billable units</li> </ul>
\$0.0 —	23-25 LAB (in millions)	25-27 GRB	<ul> <li>Per accounting record</li> </ul>
	□ Fee/Charge for Services □ As	sessment	<ul> <li>Per transaction</li> </ul>

# Chief Human Resources Office



\$450.0		Assessment Methodology
\$400.0		<ul> <li>Costs allocated to state agencies</li> </ul>
\$350.0		based on Leg Adopted Budget Full
\$300.0		time Equivalent (FTE) authority.
\$250.0		
\$200.0		Fee for Services Methodology
\$150.0		<ul> <li>Per hourly rate</li> </ul>
\$100.0		
\$50.0	\$48.7	
\$0.0	\$30.9	
	23-25 LAB (in millions) 25-27 GRB	
	Fee/Charge for Services Assessment	

## Workday (new division)



\$450.0 —		Assessment Methodology
\$400.0 —		<ul> <li>Costs allocated to state agencies</li> </ul>
\$350.0 —		based on Leg Adopted Budget Full- time Equivalent (FTE) authority.
\$300.0 —		
\$250.0 —		
\$200.0 —		
\$150.0 —		
\$100.0 —		
\$50.0 —		
\$0.0 —	\$0.0 \$31.9	
,	23-25 LAB (in millions) 25-27 GRB □ Fee/Charge for Services □ Assessment	21

# Enterprise Asset Management



\$450.0		
\$400.0		
\$350.0		
\$300.0		
\$250.0		\$11.8
\$200.0	\$6.1	
\$150.0		
\$100.0	\$190.5	\$202.8
\$50.0		
\$0.0	22.25 LAD (in millions)	
	23-25 LAB (in millions)	25-27 GRB
	Fee/Charge for Services	ssment

### Assessment Methodology

- Real Estate Services:
  - 1/3 based on LAB Equivalent (FTE) authority.
  - 1/3 based on size of the agency's total funds LAB.
  - 1/3 based on value of land the agency owns.
- State Surplus Property:
  - 20 percent based on LAB Full-time Equivalent (FTE) authority.
  - 80 percent based on historical property transactions.

### Fee for Services Methodology

- Examples of billable units
  - Per square foot
  - Per vehicle rental

# Enterprise Goods and Services





Assessment Methodology:

- Procurement Services:
  - Costs allocated to state agencies based on LAB Full-time Equivalent (FTE) authority.
- Risk (Liability, Property & Workers' Comp):
  - Costs to state agencies based on actuarial data, insurance costs, and risk administration.

### Fee for Services Methodology:

- Examples of billable units
  - Per accounting record
  - Per printing impression
  - Per hourly rate

## **Enterprise Information Services**



\$450.0			<ul> <li>Assessment Methodology:</li> </ul>
\$400.0			A 50 percent split between:
\$350.0			<ul> <li>LAB Full-time Equivalent (FTE) authority.</li> </ul>
\$300.0			Minimum Charges
\$250.0			<ul> <li>\$2,500 – agencies with 2.00 or less FTE</li> </ul>
\$200.0			<ul> <li>\$5,000 – agencies with 2.01 to 30.00 FTE</li> </ul>
\$150.0			<ul> <li>Size of the agency's total funds LAB.</li> </ul>
\$100.0		\$224.1	
	\$169.0		<ul> <li>Fee for Services Methodology:</li> </ul>
\$50.0 —			<ul> <li>Examples of billable units</li> </ul>
\$0.0	23-25 LAB (in million	s) 25-27 GRB	<ul> <li>Per month per line fee for new IBM</li> </ul>
	Assessment Fee/Charge for Services		telephone system

### Enterprise Information Services Data Center Services

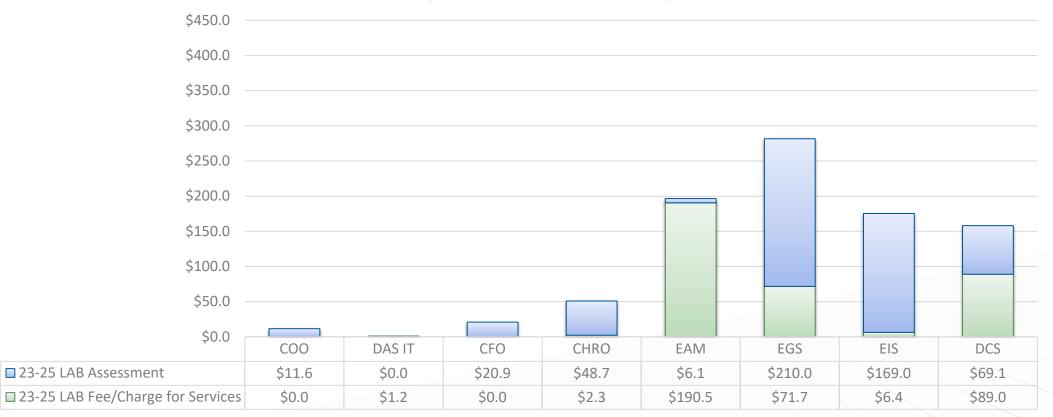


\$450.0			Assessment Methodology
\$400.0 \$350.0 \$300.0			<ul> <li>Costs allocated to state agencies based on LAB Full-time Equivalent (FTE) authority.</li> </ul>
\$250.0			Fee for Services Methodology
\$200.0 ——			<ul> <li>Examples of billable units</li> </ul>
\$150.0	¢c0.4	\$102.1	<ul> <li>Per server instance</li> </ul>
\$100.0	\$69.1		Per CPU minute
\$50.0	\$89.0	\$111.4	<ul> <li>Per port, switch</li> </ul>
\$0.0			Per strand
	23-25 LAB (in millions)	25-27 GRB	
	Fee/Charge for Services	Assessment	

## Summary of DAS Divisions Assessment vs. Fee for Services



23-25 Legislative Approved Budget



## Summary of DAS Divisions Assessment vs. Fee for Services



25-27 Governor's Recommended Budget



# Thank You

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