ORICWA Technical Fix

Why it matters

Currently, when the Oregon Department of Human Services (ODHS) files a dependency petition in a custody proceeding involving a Tribal child, it cannot request temporary custody or take other legal actions until it has the appropriate party status in the case. ODHS may participate in emergency shelter hearings for Tribal children who have been removed from a parent or Tribal custodian. However, if ODHS has filed a petition but has not removed the Indian child from the home, it lacks the authority to appear and request temporary custody, even though it is the petitioner.

SB 815 aims to ensure that ODHS is recognized as a party in all juvenile dependency cases where it is the petitioner, regardless of custody status. This change will enable the department to effectively litigate petitions for all Oregon children, both Tribal and non-Tribal.

Background

During the 2023 legislative session, ORS 419B.875 was amended to clarify that the Oregon Department of Human Services (ODHS) is a party in juvenile dependency proceedings not only when it has temporary custody of a child, but also when it has protective custody. This change was crucial because the previous wording could be interpreted to mean that ODHS was not considered a party during shelter hearings, despite being the petitioner, until it was granted temporary custody. This meant that ODHS could not seek temporary custody or adjudicate the petition because it lacked party status, forcing the department to rely on another party to request that the court grant it temporary custody.

However, since the enactment of this amendment, another technical gap has become apparent. Specifically, when ODHS files a petition involving a Tribal child but does not remove the child from a parent or Tribal custodian, ODHS is not considered a party and cannot appear in court. This is true even though ODHS is the petitioner and there may be support for juvenile court involvement from the child's Tribe.

Risk

The current requirement forces ODHS to depend on another party to request that the court grant it temporary custody in foster care proceedings where it has filed a petition but has not removed the child from a parent or Tribal custodian. If no party steps forward to make this request, it could unnecessarily heighten safety risks for the child and lead to emergency removals, resulting in additional trauma for children and families.

Solution

To address this issue and ensure ongoing compliance with ORICWA, ODHS recommends further amending the statute to grant it party status at the time it files a dependency petition, rather than only when it has protective or temporary custody of the child.

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SUMMARY

Digest: The Act makes changes to when DHS is a party in a dependency case. (Flesch Readability Score: 77.8).

Modifies juvenile dependency procedures regarding when the Department of Human Services is recognized as a party in a proceeding.

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A BILL FOR AN ACT

2 Relating to the Department of Human Services as a party in dependency

3 proceedings; amending ORS 419B.646 and 419B.875.

4 Be It Enacted by the People of the State of Oregon:

5 **SECTION 1.** ORS 419B.875 is amended to read:

6 419B.875. (1)(a) Parties to proceedings in the juvenile court under ORS

7 419B.100 and 419B.500 are:

8 (A) The child or ward;

9 (B) The parents or guardian of the child or ward;

10 (C) A putative father of the child or ward who has demonstrated a direct 11 and significant commitment to the child or ward by assuming, or attempting 12 to assume, responsibilities normally associated with parenthood, including 13 but not limited to:

- 14 (i) Residing with the child or ward;
- 15 (ii) Contributing to the financial support of the child or ward; or
- 16 (iii) Establishing psychological ties with the child or ward;
- 17 (D) The state;
- 18 (E) The juvenile department;
- 19 (F) A court appointed special advocate, if appointed;

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

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1 (G) The Department of Human Services [or other child-caring agency if the 2 department] if:

3 (i) The department is the petitioner;

4 (ii) **The department** has taken the child or ward into protective custody 5 [or if the department or agency has temporary custody of the child or ward];

6 (iii) The court has granted the department temporary custody of 7 the child under ORS 419B.809 (5); or

8 (iv) The ward has been committed to the legal custody of the de9 partment for care, placement and supervision under ORS 419B.337;

(H) A child-caring agency if the agency has temporary custody of
 the child or ward; and

12 [(H)] (I) If the child or ward is an Indian child:

13 (i) The Indian child's tribe; and

14 (ii) The Indian child's Indian custodian.

(b) An intervenor who is granted intervention under ORS 419B.116 is a party to a proceeding under ORS 419B.100. An intervenor under this paragraph is not a party to a proceeding under ORS 419B.500.

(c) If an Indian child is a member of or is eligible for membership in more than one tribe, the court may, in its discretion, permit a tribe, in addition to the Indian child's tribe, to participate in a proceeding under this chapter involving the Indian child in an advisory capacity or as a party.

22 (2) The rights of the parties include, but are not limited to:

(a) The right to notice of the proceeding and copies of the petitions, answers, motions and other papers;

(b) The right to appear with counsel and, except for intervenors under subsection (1)(b) of this section, to have counsel appointed as otherwise provided by law;

(c) The right to call witnesses, cross-examine witnesses and participatein hearings;

30 (d) The right of appeal; and

31 (e) The right to request a hearing.

[2]

1 (3) A putative father who satisfies the criteria set out in subsection 2 (1)(a)(C) of this section shall be treated as a parent, as that term is used in 3 this chapter and ORS chapters 419A and 419C, until the court confirms his 4 parentage or finds that he is not the legal or biological parent of the child 5 or ward.

6 (4) If no appeal from the judgment or order is pending, a putative father 7 whom a court of competent jurisdiction has found not to be the child or 8 ward's legal or biological parent or who has filed a petition for filiation that 9 was dismissed is not a party under subsection (1) of this section.

(5)(a) A person granted rights of limited participation under ORS 419B.116
is not a party to a proceeding under ORS 419B.100 or 419B.500 but has only
those rights specified in the order granting rights of limited participation.

(b) Persons moving for or granted rights of limited participation are notentitled to appointed counsel but may appear with retained counsel.

(6) If a foster parent, preadoptive parent or relative is currently providing 15 care for a child or ward, the Department of Human Services shall give the 16 foster parent, preadoptive parent or relative notice of a proceeding concern-17ing the child or ward. A foster parent, preadoptive parent or relative pro-18 viding care for a child or ward has the right to be heard at the proceeding. 19 Except when allowed to intervene, the foster parent, preadoptive parent or 2021relative providing care for the child or ward is not considered a party to the juvenile court proceeding solely because of notice and the right to be heard 22at the proceeding. 23

(7)(a) The Department of Human Services shall make diligent efforts to 24identify and obtain contact information for the grandparents of a child or 25ward committed to the department's custody. Except as provided in para-26graph (b) of this subsection, when the department knows the identity of and 27has contact information for a grandparent, the department shall give the 28grandparent notice of a hearing concerning the child or ward. Upon a 29showing of good cause, the court may relieve the department of its respon-30 31 sibility to provide notice under this paragraph.

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1 (b) If a grandparent of a child or ward is present at a hearing concerning 2 the child or ward, and the court informs the grandparent of the date and 3 time of a future hearing, the department is not required to give notice of the 4 future hearing to the grandparent.

(c) If a grandparent is present at a hearing concerning a child or ward,
the court shall give the grandparent an opportunity to be heard.

7 (d) The court's orders or judgments entered in proceedings under ORS 8 419B.185, 419B.310, 419B.325, 419B.449, 419B.476 and 419B.500 must include 9 findings of the court as to whether the grandparent had notice of the hear-10 ing, attended the hearing and had an opportunity to be heard.

(e) Notwithstanding the provisions of this subsection, a grandparent is
 not a party to the juvenile court proceeding unless the grandparent has been
 granted rights of intervention under ORS 419B.116.

(f) As used in this subsection, "grandparent" means the legal parent of
the child's or ward's legal parent, regardless of whether the parental rights
of the child's or ward's legal parent have been terminated under ORS
419B.500 to 419B.524.

(8) Interpreters for parties and persons granted rights of limited participation shall be appointed in the manner specified by ORS 45.275 and 45.285.

20 **SECTION 2.** ORS 419B.646 is amended to read:

419B.646. (1) Notwithstanding ORS 9.160 and 9.320, a tribe that is a party to a proceeding under ORS 419B.875 [(1)(a)(H)] (1)(a)(I) may be represented by any individual, regardless of whether the individual is licensed to practice law.

(2) An attorney who is not barred from practicing law in this state may
appear in any proceeding involving an Indian child without associating with
local counsel if the attorney establishes to the satisfaction of the Oregon
State Bar that:

(a) The attorney will appear in a court in this state for the limited purpose of participating in a proceeding under ORS chapter 419B subject to the
provisions of ORS 419B.600 to 419B.654;

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1 (b) The attorney represents an Indian child's parent, Indian custodian or 2 tribe; and

3 (c) The Indian child's tribe has affirmed the Indian child's membership4 or eligibility for membership under tribal law.

5 (3) Notwithstanding ORS 419B.875 [(1)(a)(H)] (1)(a)(I), an Indian custo-6 dian or tribe may notify the court, orally on the record or in writing, that 7 the Indian custodian or tribe withdraws as a party to the proceeding.

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