

Oregon Criminal Justice Commission

*Agency and Grants Overview
Senate and House Judiciary Committees*



Ken Sanchagrin
Executive Director

Ryan Keck
Deputy Director, Programs Director

22 February 2025

Agency Overview

MISSION AND DUTIES

Mission Statement

To improve the legitimacy, efficiency, and effectiveness of state and local criminal justice systems.

Primary Duty of the Commission

To develop and maintain a state criminal justice policy and comprehensive long-range plan for a coordinated state criminal justice system that encompasses public safety, offender accountability, crime reduction and prevention, and offender treatment and rehabilitation. *ORS 137.656*

Agency Overview

THE COMMISSION



Paul Solomon, Chair



Rob Bovett, Vice Chair
Sr. Assistant County Counsel,
Washington County



Jessica Beach
Director, Yamhill County Department of
Community Justice



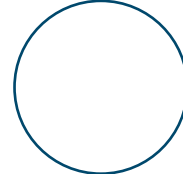
Tim Freeman
County Commissioner, Douglas County



Carl Macpherson
Executive Director, Metropolitan Public
Defender



Lisa Norton
Chief Administrative Officer,
Confederated Tribes of Siletz Indians



Vacant Seat (Voting)



Floyd Prozanski
Dist. 4, North Douglas and South Lane
Counties (non-voting)



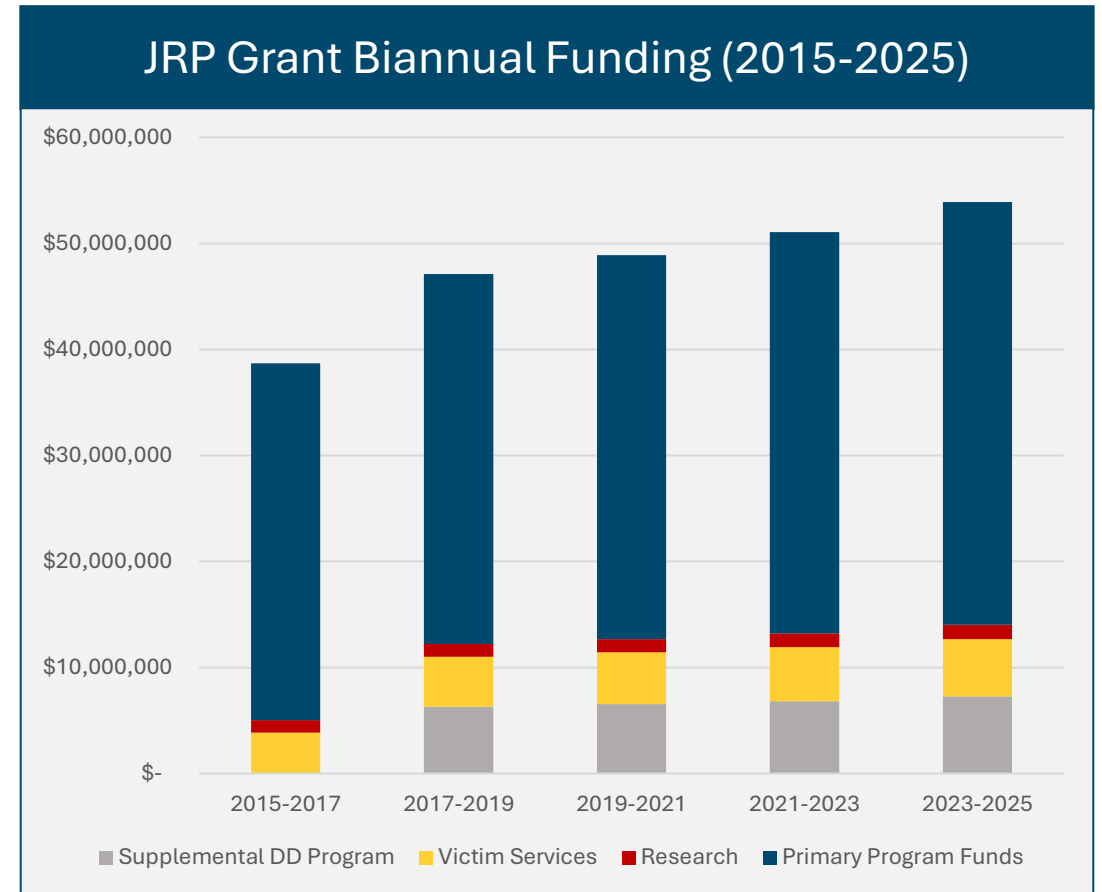
Rick Lewis
Dist. 18, Silverton (non-voting)

Justice Reinvestment Grant Program

BACKGROUND & INTRODUCTION

House Bill 3194 (2013)

- HB 3194 focused on avoiding the construction of new prisons in Oregon. This legislation included:
 - Sentencing changes; improvements to the Short-term Transitional Leave Program; and
 - Created the JRP Formula Grant, which has four goals:
 - Reduce the prison population to avoid future prison construction; and
 - Reduce recidivism; while
 - Increasing public safety; and
 - Holding individuals accountable.



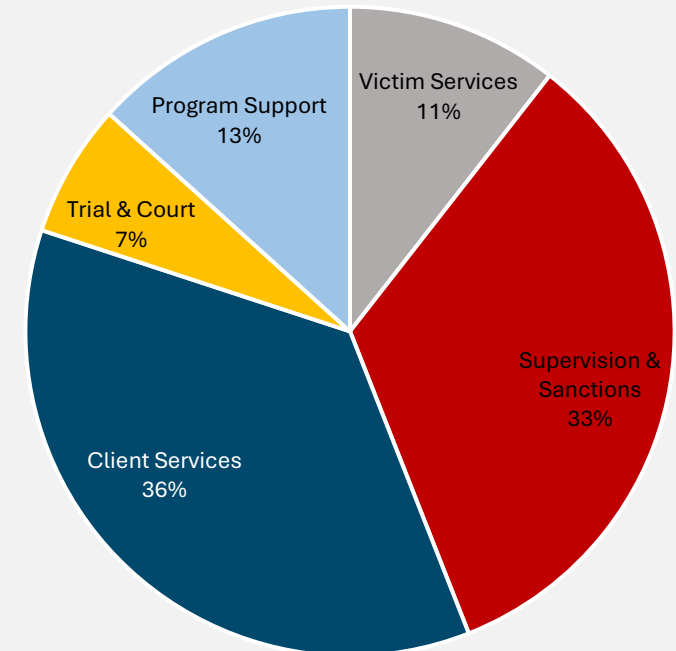
Justice Reinvestment Grant Program

FORMULA GRANT FUNDING

Funding Breakdown

- **Client Services** includes reentry services and personnel, sober housing support, SUD treatment, and transitional housing;
- **Program Support** includes program management, administrative costs, and travel/training;
- **Supervision & Sanctions** includes community corrections personnel, transition centers and work crews, electronic monitoring, and sanction jail beds;
- **Trial & Court** includes deputy district attorneys, defense attorney case managers, specialty court funding, and restorative justice; and
- **Victim Services** includes legal support, shelter/housing, sexual assault services/support, child advocates.

JRP Formula Grant Funding Breakdown



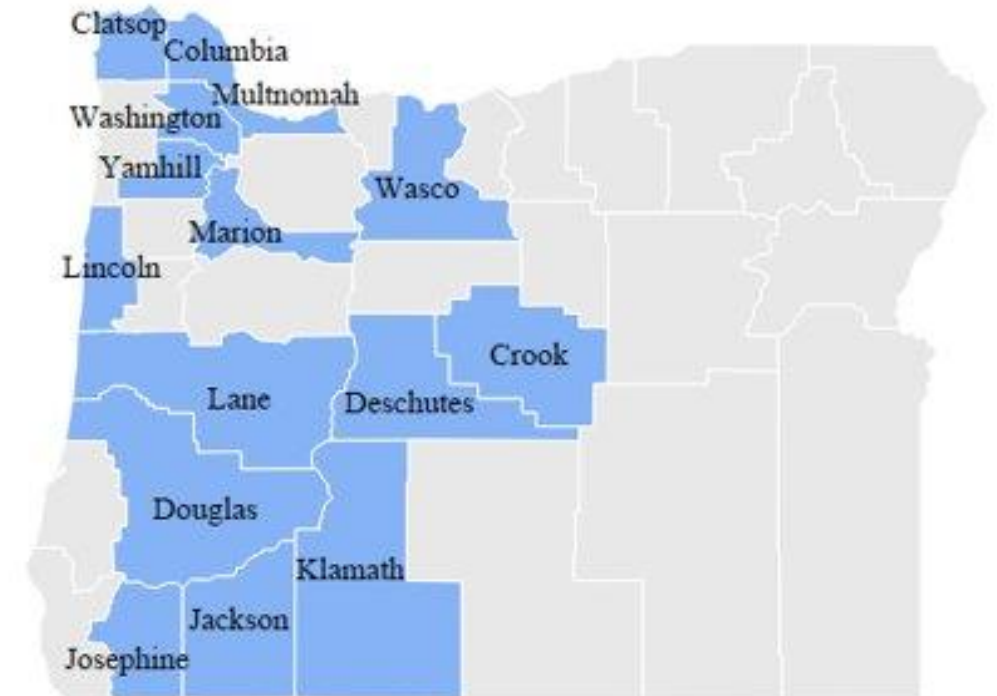
Justice Reinvestment Grant Program

DOWNWARD DEPARTURE GRANT PROGRAM

House Bill 3078 (2017)

- HB 3078 created a separate fund of \$7M within JRP to specifically support creating more downward departure prison diversion programs.
 - Individuals with prison-eligible charges are downward departed to probation.
 - Clients are provided wrap-around services and intensive monitoring.
 - Unlike our primary JRP grant, this smaller pot of funds is awarded using a competitive process.
- HB 3078 also included sentencing changes for crimes that particularly impact the female prison population.

JRI Downward Departure Grant Recipients



Justice Reinvestment Grant Program

OTHER OUTCOMES AND PROGRAM HIGHLIGHTS

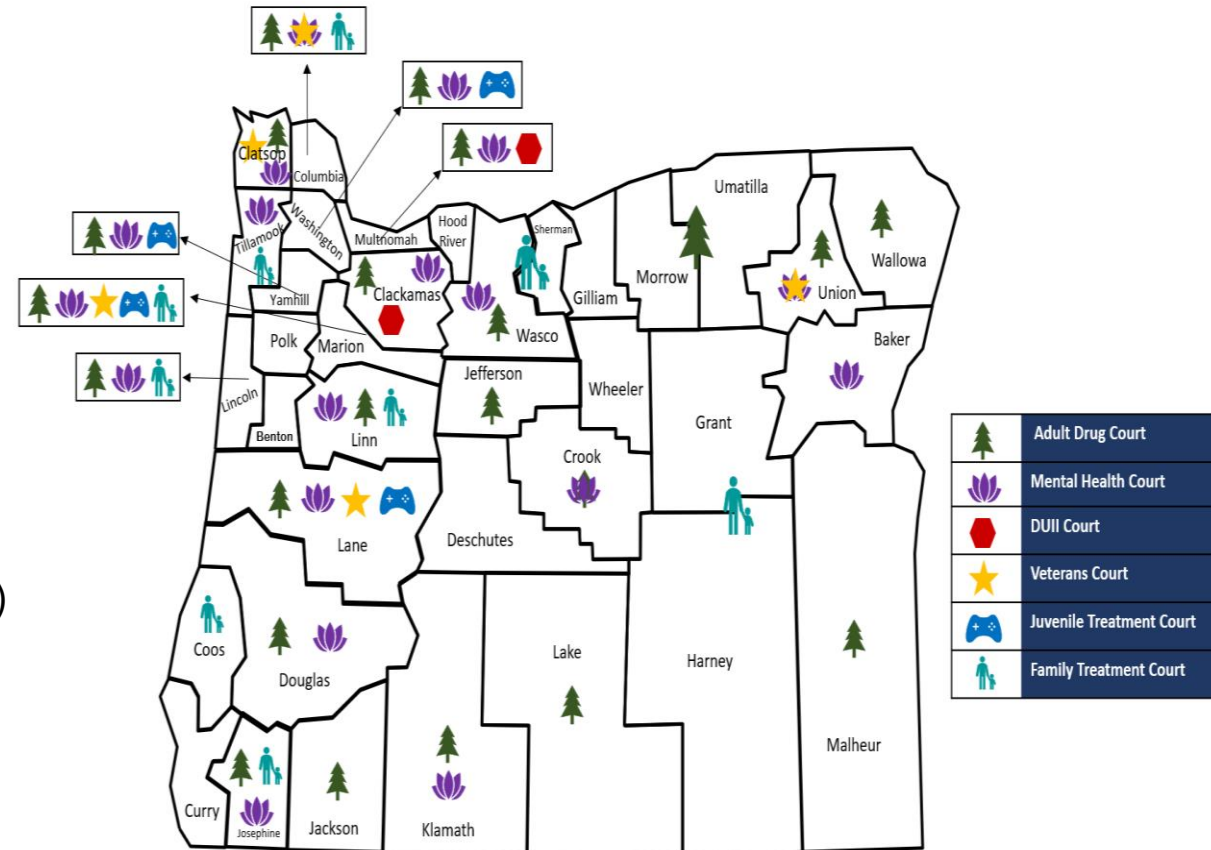
- According to our legislatively mandated January 2022 Cost Avoidance Report, the JRI Program has resulted in net avoided costs of \$635M, against total program GF investments of \$200M since 2013.
- Approximately 36% of JRI program funds support treatment, housing/shelter, and related expenses.
- JRI funding supports counties' ability to accept STTL clients, which saved 144,175 prison bed days in this biennium. Prison bed costs range from \$24.30 per day to \$140 per day.
- Across all JRI programs, almost \$5M in grant funds support victims services and increase capacity in areas where no other services would be available.

Treatment Court Grant Program

OVERSIGHT AND GRANT PROGRAM

- For over a decade, CJC has provided financial support to Oregon's Treatment Courts.
- In 23-25, CJC funds supported 55 of 66 specialty courts.
- Funding allows courts to better comply with Oregon's Treatment Court Standards.
 - Peer mentors
 - Drug testing services
 - Sober housing
 - Participant supports (transportation, basic needs)
- In the most recent 12-month period, 2,348 individuals participated in specialty courts.

Funded Treatment Courts (2023-2025)

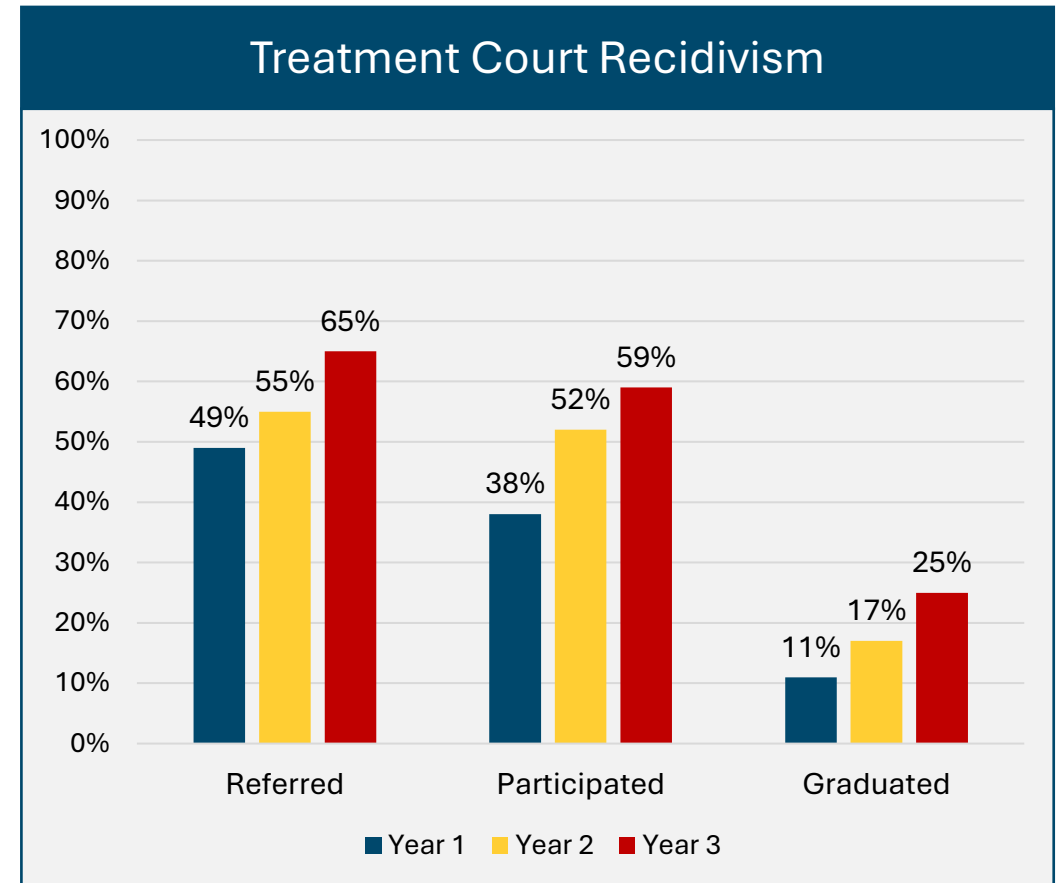


Treatment Court Grant Program

OUTCOMES

Treatment Courts and Recidivism

- In late 2023, CJC and OJD partnered to conduct the first [joint recidivism analysis](#) of Treatment Court participants.
- 3,194 individuals were analyzed:
 - 793 (24.8%) were referred to treatment court, but did not participate;
 - 1,101 (34.5%) were referred to treatment court, participated, but did not graduate; and
 - 1,300 (40.7%) were referred and successfully completed the treatment court program.
- Recidivism rates for graduates are half the rates found in standard probation cohorts.



Illegal Marijuana Market Enforcement Grant

BACKGROUND

In 2018, the Legislature established a grant to combat illegal marijuana cultivation and distribution operations.

- The original investment was \$3M biannually funded by marijuana taxes.
- In 2021, biannual program funds increased to \$6M.
- SB 893 (2021) provided one-time \$20M GF and prioritized efforts to address humanitarian issues related to illegal cultivation/distribution.
- HB 4074 (2022) provided an additional \$6M GF and expanded program eligibility to CBOs.
- In 2023, the program was funded at \$11M for the 2023-2025 biennium.



Empty hoop houses seen along the roadside near Cave Junction, Oregon, last month. Photograph: Mason Tricca/The Guardian

20,000 marijuana plants destroyed at two 'massive' illegal grows outside Dayton

Bill Poehler
Salem Statesman Journal

Published 11:02 a.m. PT Nov. 30, 2022

View Comments



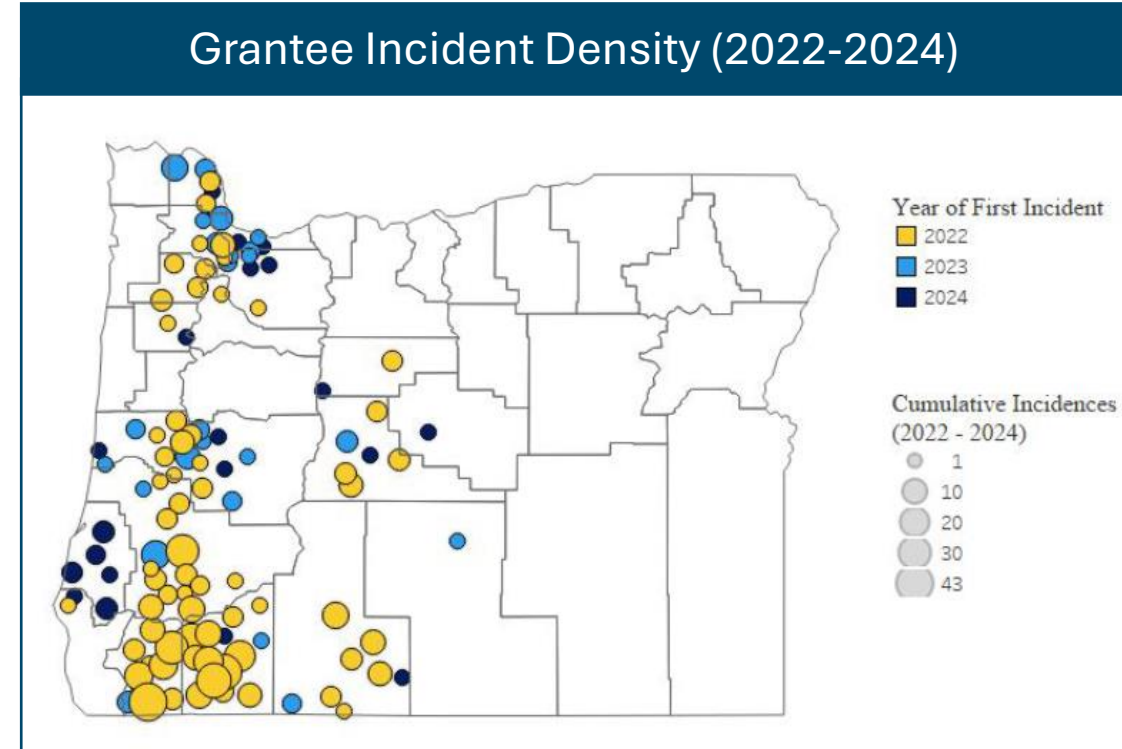
An aerial view of an illegal marijuana grow outside of Dayton. Courtesy of The Yamhill County Sheriff Office



Illegal Marijuana Market Enforcement Grant

LAW ENFORCEMENT OUTCOMES

- Since April 2022, 665 illegal cannabis law enforcement incidents were supported by IMMEGP funds.
- Incidents occurred in 129 unique Oregon zip codes and on one parcel of BLM land.
- LE seized cannabis in several forms:
 - 433,285 marijuana plants;
 - Over 35K pounds of processed cannabis and 272 pounds of edibles; and
 - 624 pounds in butane hash oil.
- LE also seized multiple pounds of cocaine, fentanyl, psilocybin, meth, and heroin.
- Also seized were 296 firearms, over \$1.1M in cash, 39 vehicles, 8 properties, 6 generators, and 5 water pumps.

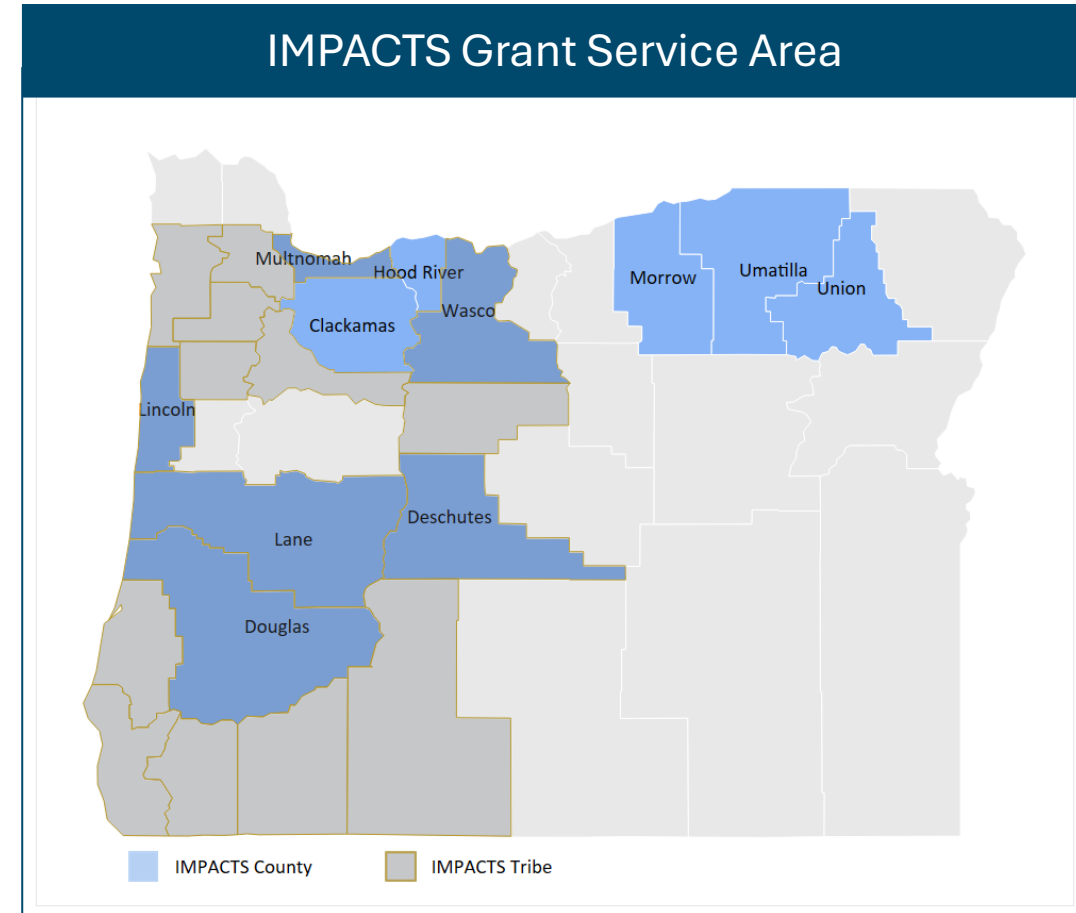


IMPACTS Grant Program

INTRODUCTION & BACKGROUND

SB 973 (2019)

- Created the Improving People's Access to Community-Based Treatment, Supports and Services (IMPACTS) grant program.
- IMPACTS is designed to provide services for individuals utilizing disproportionate criminal justice and behavioral health system resources.
- Each biennium, this program has been funded with \$10M in one-time GF.
- Funding supports 10 programs in 11 counties, as well as programs for 5 federally recognized tribes.



IMPACTS Grant Program

SELECTED GRANTEE PROGRAM DESCRIPTIONS

Douglas County (\$4,263,337)

IMPACTS funds an Intensive Care Coordination (ICC) team that works to intercept individuals before they enter the jail or emergency department as well as coordinate care for those individuals. There were 552 encounters and 905 services to individual IMPACTS clients in quarter 3 of 2024. Their cohort now contains 635 individuals, 125 of which were active as of June 2023. IMPACTS funding also supports the operation of a local Sobering Center and Mobile Crisis services.

Klamath Tribes (\$1,448,437)

IMPACTS funding aids in the early identification of and connection to frequent utilizers through Collective Medical software and daily jail booking meetings. It also highlights homelessness and its relation to arrests, bringing attention to the need for housing and stabilization services. Funds have supported Klamath Tribes in bolstering their advocacy efforts to allow for low barrier shelter placements, thereby increasing connections to housing among members of their target population.

Deschutes County (\$6,033,291)

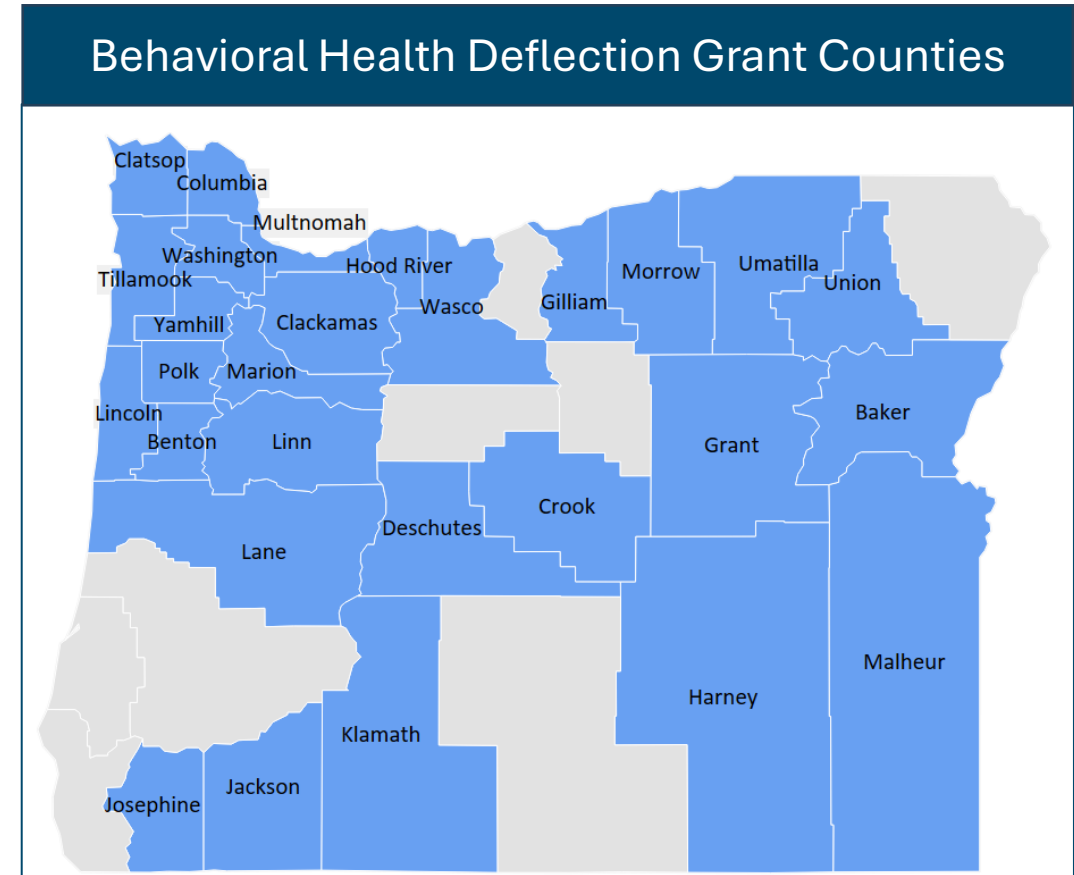
IMPACTS funding currently supports 24/7 operation of the Deschutes County Stabilization Center, a crisis stabilization center with sobering resources and 23-hour respite. The DCSC connects individuals with mental health services and crisis care no matter the time of day, often diverting folks from visits to the emergency department or contact with law enforcement. Since opening in 2020, the stabilization center has served 4,293 unique individuals through 14,585 visits. Of the 82 identified IMPACTS clients, the center has provided 1,801 individual services or visits.

Oregon Behavioral Health Deflection Grant

INTRODUCTION & BACKGROUND

HB 4002 (2024)

- Created the Oregon Behavioral Health Deflection Grant Program and capitalized it with \$20,708,200 to be awarded via formula.
- 28 counties, representing 27 programs, applied for BHD program funding.
- Most counties (26) are focusing on LEAD-like officer referral programs. Some programs also include mobile crisis and behavioral health centers.
- 23 programs are currently operational, with others scheduled to come online in early 2025.

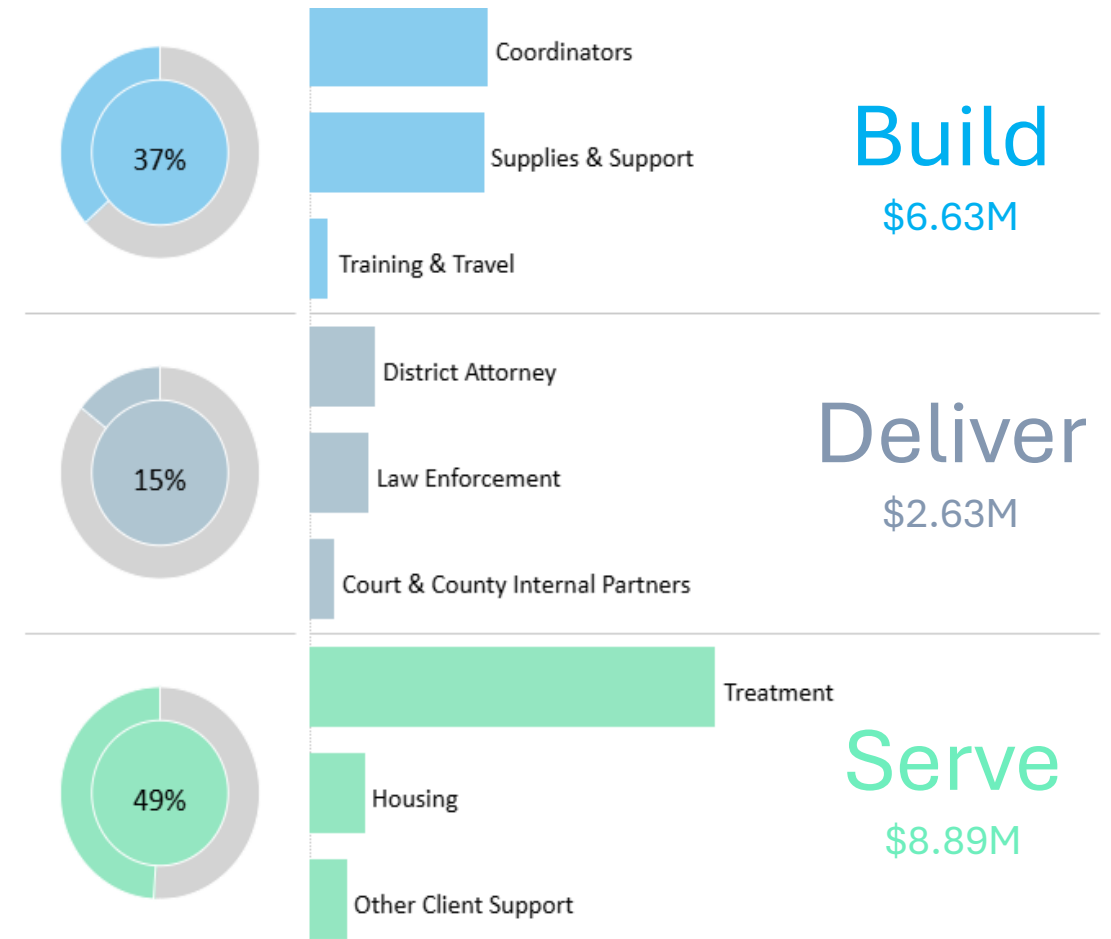


Oregon Behavioral Health Deflection Grant

FUNDING BREAKDOWN

CJC has a dashboard that provides detailed breakdowns of all county awards.

- **Build:** includes county and community partner expenses related to building and maintaining an integrated program (e.g., program coordinators, supplies/equipment, training).
- **Deliver:** includes expenses supporting county and system efforts to initiate deflection services (e.g, personnel for DA's, law enforcement, and other county partners).
- **Serve:** includes materials and services provided directly to clients (e.g., peer mentors and health care provision, housing/shelter assistance, transportation assistance).

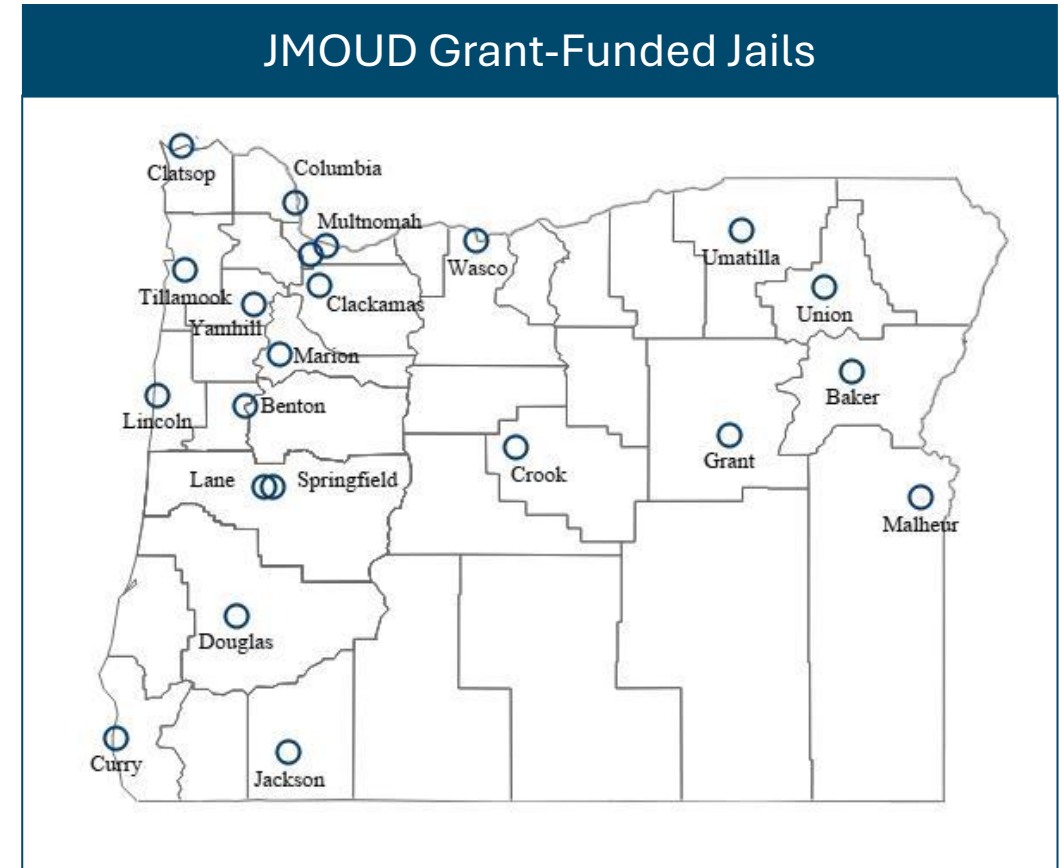


Jail MOUD Grant Program

INTRODUCTION & BACKGROUND

HB 4002 (2024)

- Created the Jail-based Medications for Opioid Use Disorder Grant Program, which is designed to provide treatment and transition planning services within local jails.
- Initially capitalized with \$10M.
- By administrative rule, this funding is distributed to local correctional facilities by formula.



Jail MOUD Grant Program

AWARD AMOUNTS

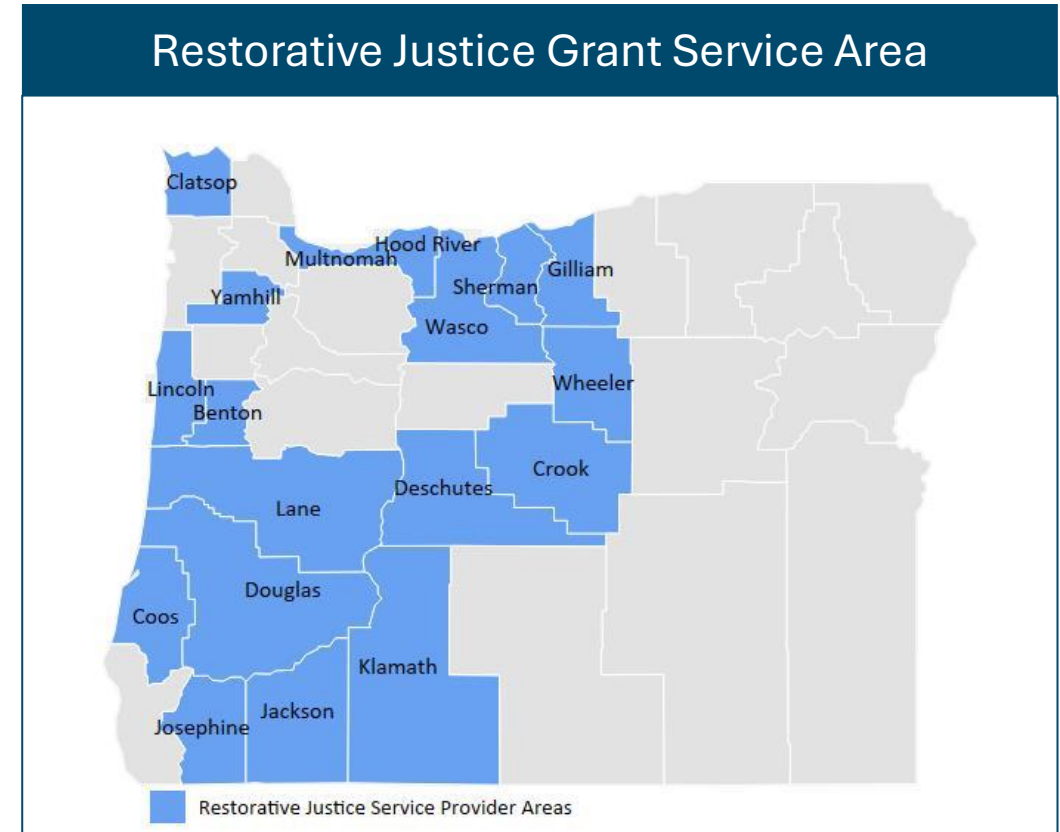
Grantees and Award Amounts			
Grantee	Award	Grantee	Award
Baker	\$163,494	Lincoln	\$350,496
Benton	\$148,168	Malheur	\$337,250
Clackamas	\$372,772	Marion	\$372,156
Clatsop	\$309,436	Multnomah	\$663,910
Columbia	\$283,014	NORCOR	\$337,912
Crook	\$236,400	Springfield	\$114,770
Curry	\$331,214	Tillamook	\$298,944
Douglas	\$368,290	Umatilla	\$299,414
Grant	\$339,798	Union	\$314,166
Jackson	\$428,280	Yamhill	\$242,048
Lane	\$404,556		

Restorative Justice Grant Program

INTRODUCTION

HB 2204 (2021)

- Created the Restorative Justice Grant Program
- RJ is designed as a “front end” diversion program and grantees seek to:
 - Provide community-based alternatives to the traditional criminal legal system,
 - Center the needs of the harmed party/ies while fostering accountability with the responsible party/ies.
 - Avoid the use of incarceration or criminal conviction whenever possible.
- An initial investment of \$4M was made in 2021-2023, with an additional \$4M being allocated in 2024.



Restorative Justice Grant Program

GRANT PROGRAM FUNDING

Current Programs

- Funding has been awarded to seven programs since 2022.
- Existing programs are administered by community-based organizations, and one public agency.
- Funds support client services, facilitators, and program implementation.

Planning Grants

- In 2024, eight additional grants were issued to develop new RJ programs.

Grantees and Award Amounts

Grantee	Award
Center for Dialogue and Resolution (Lane)	\$957,795
Conflict Artistry LLC (Lane and Lincoln)	\$812,450
Deschutes County DA's Office	\$1,570,594
Insight Alliance - Multnomah County Restorative Justice Alternative Program	\$1,959,739
Lutheran Community Services Northwest (PPB and Multnomah County)	\$1,324,782
Resolve Center for Dispute Resolution and Restorative Justice (Southern Oregon)	\$282,674
Six Rivers Dispute Resolution Center (Wasco, Hood River, Sherman, Wheeler, and Gilliam)	\$455,080
2024 Planning Grants (8)	\$515,265

Restorative Justice Grant Program

SELECTED PROGRAM DESCRIPTIONS

Deschutes County Emerging Adult Program

In this program, the Deschutes County DA's Office redirects young adults, and the parties they harm, out of the criminal justice system and into a restorative justice alternative facilitated by local community-based organizations. As of September 2024, 59 clients have been provided direct services.

Lane County Community Restorative Justice Program

This program offers a restorative justice alternative to participants referred by Lane County Circuit Court for person or non-person crimes pre-adjudication or sentencing. Grant funds primarily support staff, who direct services to responsible parties, harmed parties, and community members impacted by criminal events. The program has provided 158 participants with case management, restorative dialogues, impact circles, and other support services.

Multnomah County Restorative Justice Alternative Program

Grant funding supports a pre-indictment restorative justice alternative pilot program in Multnomah County for young adults in Robbery I & II, Assault I & III, and Unlawful Use of a Weapon cases. Referrals are made by the DA's Office, in partnership with local defense counsel. Program participants co-create a supported plan for the responsible party to repair the harm caused to others.

Organized Retail Theft Grant Program

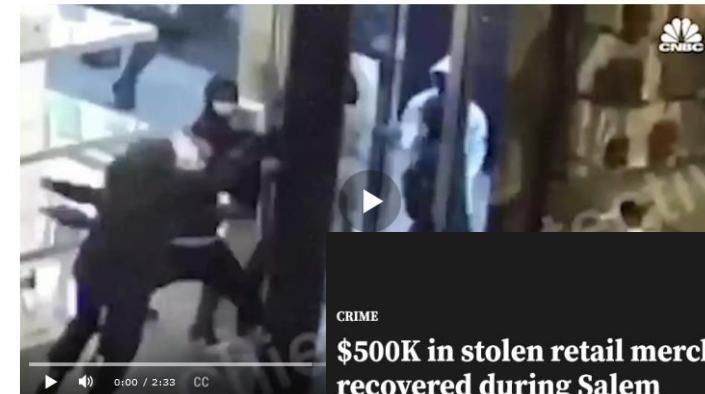
INTRODUCTION & BACKGROUND

Senate Bill 900 (2023)

- Established the Organized Retail Theft Grant Program.
- Awards are made to cities, counties, and community-based organizations to combat and prosecute organized retail theft.
- Initially capitalized with \$5M, XX grants were awarded during the 2023-2025 biennium.
- Advocates are seeking program refinements and additional funding via SB 252.



'The problem is big in Deschutes County': DA targets organized retail thefts, says it's often underreported



CRIME
\$500K in stolen retail merch recovered during Salem organized crime bust

By: John Ross Ferraro
Posted: Aug 26, 2024 / 10:37 AM PDT
Updated: Aug 26, 2024 / 10:37 AM PDT



Organized Retail Theft Grant Program

AWARD AMOUNTS

Grantees and Award Amounts

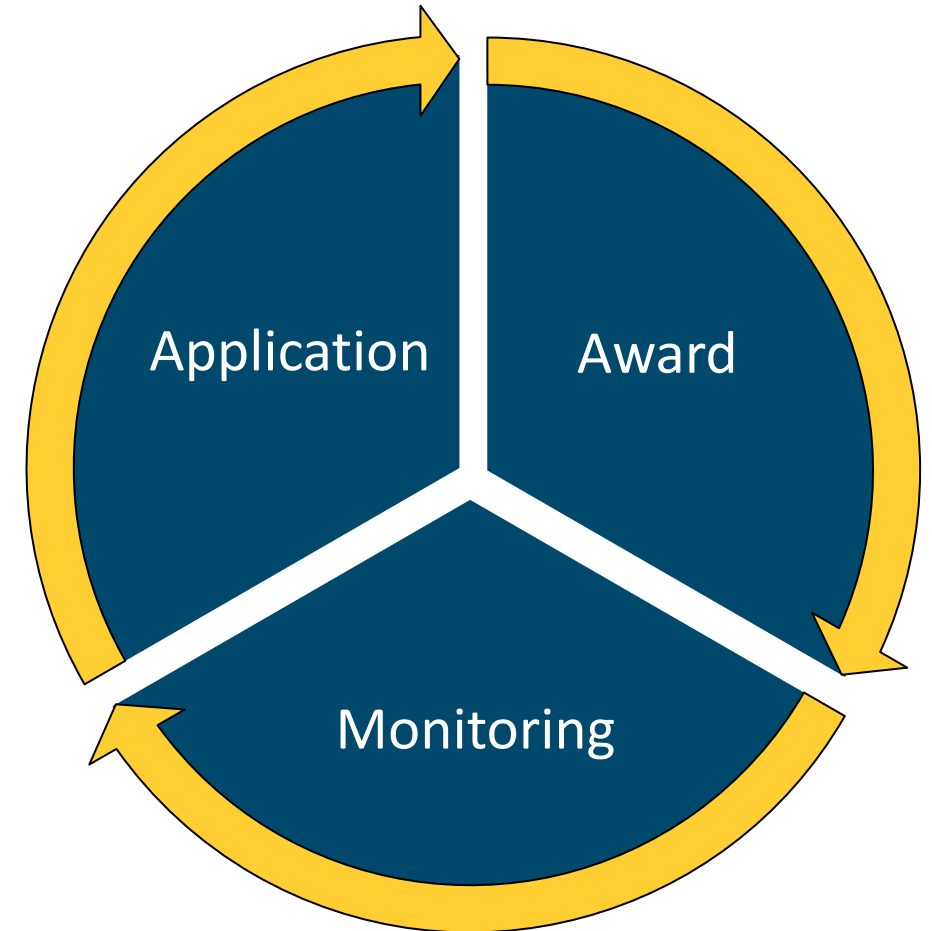
Name	Total Award	Name	Total Award
Albany Police Department	\$54,842.00	Lincoln City Police Department	\$20,650.00
Clackamas District Attorney	\$50,000.00	Medford Police Department	\$48,867.00
Clackamas Sheriff's Office	\$685,794.00	Multnomah County District Attorney	\$277,196.00
Deschutes County District Attorney	\$17,877.00	Portland Police Bureau	\$474,244.00
Eagle Point Police Department	\$18,250.00	Salem Police Department	\$99,356.00
Eugene Police Department	\$391,264.00	Springfield Police Department	\$586,850.00
Hillsboro Police Department	\$65,285.00	Talent Police Department	\$12,000.00
Keizer Police Department	\$167,924.00	Washington County	\$1,545,487.00
Klamath Falls Police Department	\$110,812.00	Woodburn Police Department	\$189,610.00

Grant Administration

HOW IT WORKS

Grant processes typically couple an objective analysis with subject matter expertise to prioritize funding and support improvements in key areas.

- **Grant Staff** solicit, analyze and present applications for review, facilitate award procedures, and monitor recipient's progress and compliance.
- **Grant Review Committees**, comprised of program stakeholders, consider staff analyses and grant priorities to develop funding recommendations.
- **The Commission** evaluates analyses and recommendations to approve applications for funding.

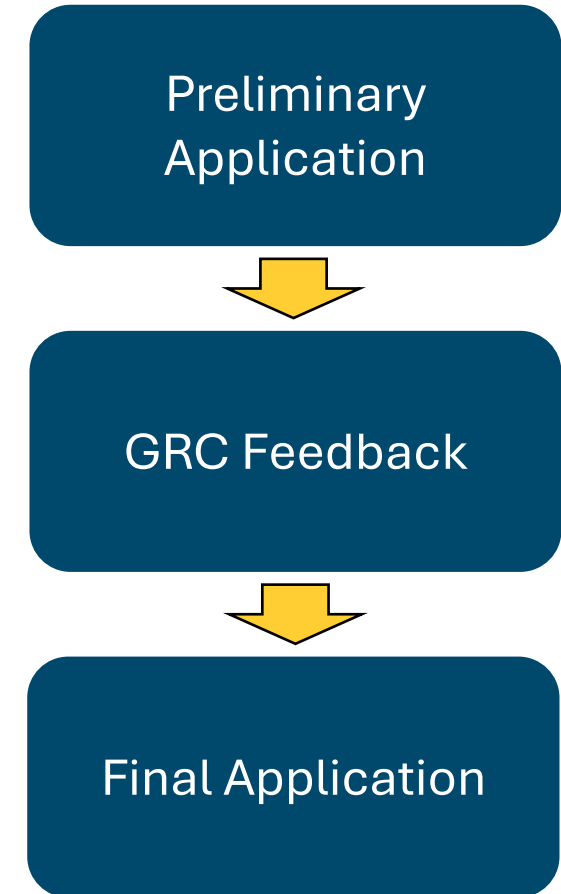


Grant Administration

HOW IT WORKS: APPLICATIONS

The application period is 2-5 months, often with an intermediate and final deadline.

- Application requirements vary by grant:
 - Program description, goals, & measures
 - Responses to key components per ORS or OAR
 - Statements of commitment, MOUs
 - Efforts to embed equity & inclusion
 - Requested budget
- Mid-process review by GRC provides applicants with specific feedback intended to strengthen final submissions.

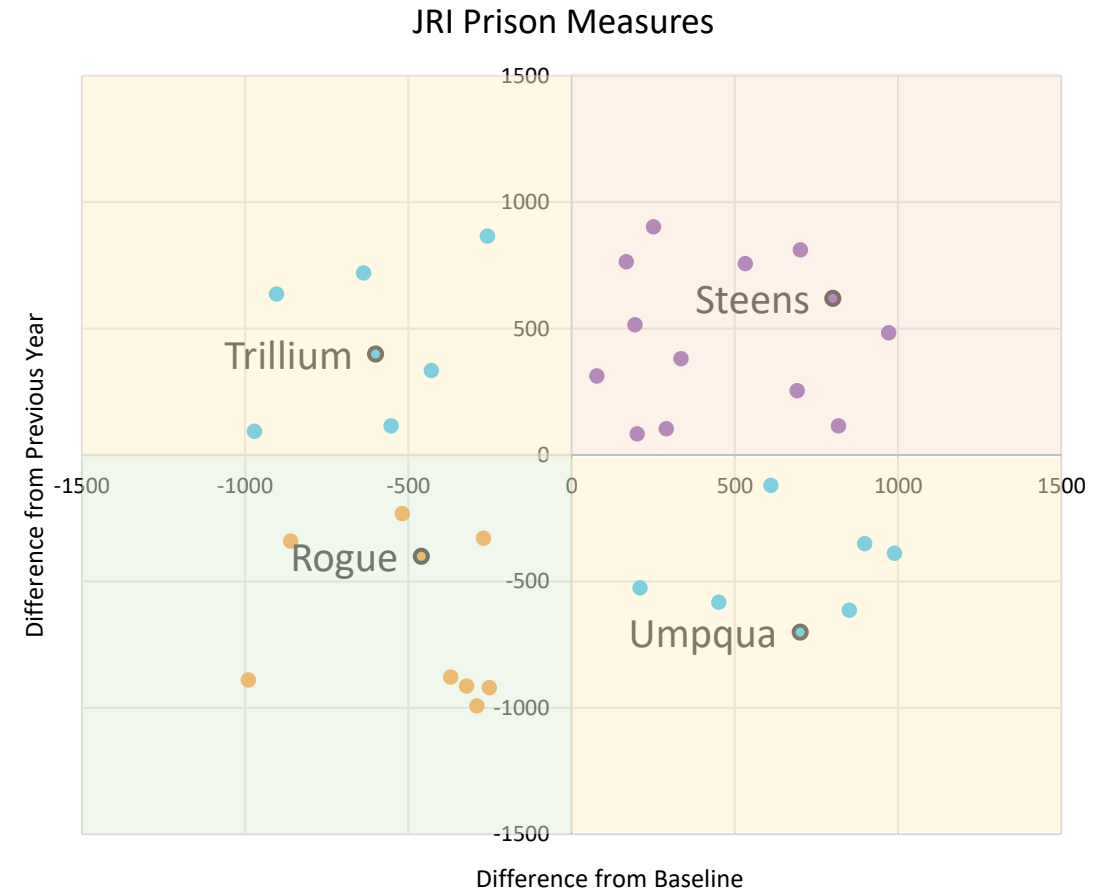


Grant Administration

HOW IT WORKS: ANALYSIS

CJC staff develop objective processes to evaluate each application's adherence to grant requirements.

- Levels of analysis:
 - Quantitative review of administrative data
 - Qualitative review of application responses
 - Assessment of requested expenditures
- For competitive grants, reduction options are developed based on program priorities or preferences established by the Commission.



Grant Administration

HOW IT WORKS: AWARDS

A grant award must follow the established process for review and approval that takes on average 2 months to complete.

- Formula grants predetermine the proportion of funds available to an applicant.
 - Approval focuses on whether individual applicants have met established expectations.
- Competitive grants require the approving authority to apply discretion equitably to award funds.
 - Approval focuses on the compared quality and/or results between applicants.
- Awards may be approved in whole or in part, or as a provisional award with continued funding contingent on progress.

2023-25 Grants: Solicitation to Contract

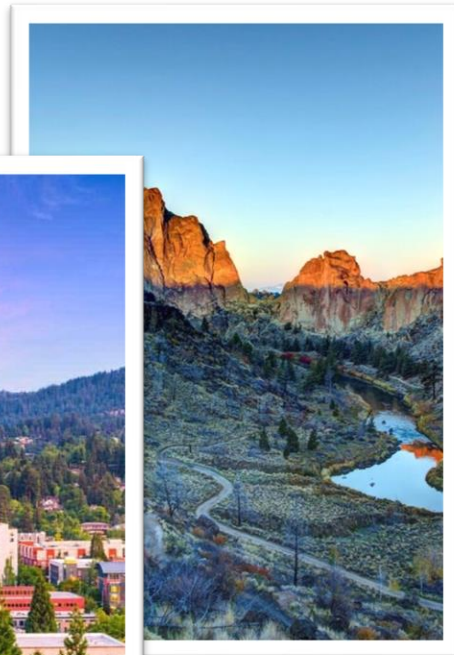
Grant Program	Months
Behavioral Health Deflection	4.0
Illegal Marijuana Enforcement	6.0
IMPACTS	4.5
Jail-based MOUD	4.0
Justice Reinvestment	9.0
Organized Retail Theft	3.0
Restorative Justice	8.0
Treatment Courts	6.0
<i>Average Length of Time (months)</i>	5.5

Grant Administration

HOW IT WORKS: MONITORING

An executed grant agreement establishes the compliance requirements, disbursement of funds, and reporting schedule.

- Quarterly expenditure reporting
- Quarterly and/or semi-annual progress reporting
 - Program data (ex: activity, participation)
 - Narratives on successes and barriers
 - Opportunities to adjust programming and budget
- Site visits, summits, and local presentations
- Beyond compliance, CJC staff strive to maintain ongoing relationships with recipients that foster adaptation and innovation.



Questions



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