SB 1557-5 (LC 130) 2/9/24 (LHF/ps)

Requested by Senator GELSER BLOUIN

PROPOSED AMENDMENTS TO SENATE BILL 1557

1 On page 1 of the printed bill, delete lines 5 through 15 and delete pages 2 2 through 4.

3 On page 5, delete lines 1 through 3 and insert:

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"POLICY AND VALUES

"SECTION 1. It is the intent of the Legislative Assembly in enact-7 ing sections 2 to 4 of this 2024 Act that the rules adopted by the Oregon 8 Health Authority or the Department of Human Services and actions 9 taken by the authority and the department to administer sections 2 10 to 4 of this 2024 Act be guided by the following policy and values, that: 11 "(1) Each child and youth is an individual with unique strengths 12 and needs and must be met with developmentally, culturally and lin-13 guistically appropriate and individually responsive services that rec-14 ognize the individual as a whole person; 15

"(2) Children, youth and their families are the experts on their lives
 and needs and must be meaningfully included in all decisions about
 their individual services and supports and be meaningfully included in
 policy making and service design;

20 **"(3) All children and youth, regardless of the type or severity of** 21 **diagnoses or the disability they experience, must be supported to live,** work, play and attend school in integrated community settings and
must be supported to safely and successfully remain in their family
homes and local schools to the maximum extent possible;

4 "(4) Agencies and community partners must proactively recognize
5 and build upon the unique strengths and potential of each child, youth
6 and family;

7 "(5) State agencies must prioritize child, youth and family-centered
8 supports toward prevention and recovery;

9 "(6) Children and youth must not be restricted to a single-service 10 setting or system and must be provided with access to all services for 11 which the children or youth are eligible regardless of their disability 12 type or family situation;

"(7) Children, youth and their families must be supported to access the appropriate comprehensive, wraparound home and communitybased services and supports that prevent crises from happening or from reoccurring and that provide support and stabilization in the event of a crisis;

18 "(8) State agencies that serve children, youth and their families 19 must prioritize collaboration and information-sharing to support chil-20 dren and youth receiving multi-system supports through culturally 21 and linguistically appropriate, disability-affirming and family-focused 22 supports to remain in the community and avoid physical or mental 23 health crises, hospitalizations or out-of-home placements;

"(9) State agencies that serve children, youth and their families and community partners of the state agencies must collaborate to provide wraparound, child and youth-centered and trauma-responsive supports to children, youth and their families, including foster families, as children and youth transfer between placement settings across the continuum of services; and

30 "(10) The state must access, to the maximum extent possible, all

federal funds available to support children and youth with complex
 needs, at home, in substitute care, in the community and at school.

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"ENTITLEMENT UNDER THE K PLAN

"SECTION 2. Consistent with any assurances made by the Oregon 6 Health Authority to the Centers for Medicare and Medicaid Services 7 under the provisions of the state plan for medical assistance relating 8 to the Community First Choice Option under 42 U.S.C. 1396n(k), the 9 authority shall ensure that all children and youth who are eligible for 10 medical assistance, including children who are in the custody of the 11 Department of Human Services, who meet the criteria for an institu-12 tional level of care have access to the home and community-based 13 services to which they are entitled under the state plan for medical 14 assistance. 15

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"COORDINATION AND CROSS-AGENCY COLLABORATION

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19 "<u>SECTION 3.</u> (1) As used in this section:

20 "(a) 'Child' means an individual under 18 years of age.

"(b) 'Medicaid/CHIP Operations Coordination Steering Committee' 21means the committee comprised of executive level staff and subject 22matter experts that is required by the terms of the state's Home and 23Community-Based Services waiver, under 42 U.S.C. 1396n(c), to meet 24at least quarterly to coordinate all mutual policy issues related to the 25operation and administration of the state's medical assistance pro-26grams, including state plan amendments, waiver requests, rules, pro-27cedures and interpretive guidance. 28

"(c) 'Multi-system involved child or youth' means a child or youth
who is concurrently involved in two or more of the child welfare,

mental health, juvenile justice, special education or developmental
disability services systems.

"(d) 'Serious emotional disturbance' means a mental, behavioral or
emotional disorder, regardless of origin, that:

"(A) Is of sufficient duration to be diagnosed by a qualified licensed
health provider utilizing the diagnostic criteria specified in the fifth
edition of the Diagnostic and Statistical Manual of Mental Disorders
published by the American Psychiatric Association; and

9 "(B) Has resulted in a functional impairment that substantially in10 terferes with or limits the individual's role or functioning in family,
11 school or community activities.

"(e) 'Wraparound team' means a group of people chosen by a child or youth and connected to the child or youth through natural, community and formal support systems, who develop and implement the child or youth and the family's plan to address unmet needs and work toward the child or youth and family's vision and team mission.

17 "(f) 'Youth' means an individual 18 through 20 years of age.

"(2) In consultation with the Medicaid/CHIP Operations Coordi-18 nation Steering Committee, the Department of Human Services and 19 the Oregon Health Authority shall adopt rules necessary to facilitate 20cross-agency coordination that supports each multi-system involved 21child or youth who is eligible for services and supports funded through 22the Community First Choice Option under 42 U.S.C. 1396n(k) or the 23state plan for medical assistance to have all of the assessed needs of 24the child or youth fully met while avoiding the duplication of services. 25At a minimum, the rules must: 26

"(a) Clarify the roles of wraparound teams, community developmental disabilities programs, children's intensive in-home services
providers, schools, child welfare programs and other relevant entities
in the determination of a multi-system involved child or youth's level

of care needs and an assessment of the functional and service coordination needs of each child or youth;

"(b) Streamline the application and eligibility determination process
by allowing each multi-system involved child or youth's assessment,
application and service plan to be shared across all relevant systems
to the maximum extent permitted by state and federal law;

"(c) Ensure that each child or youth who experiences intellectual or developmental disabilities in addition to mental illness or a substance use disorder is provided simultaneous access to services and support offered by each agency serving the child or youth without delay;

"(d) Prohibit any agency, program or provider from denying mental or behavioral health services to a child or youth because the child or youth has an intellectual or developmental disability or a substance use disorder, including alcohol use disorder, in addition to the child or youth's mental illness or serious emotional disturbance;

"(e) Ensure coordination between the Department of Education, the
Oregon Youth Authority, the Oregon Council on Developmental Disabilities, the Youth Development Council and other organizations that
serve multi-system involved children or youth:

"(A) To support each multi-system involved child or youth to enable
 the child or youth to remain in the community and avoid health crises, hospitalizations or out-of-home placements;

"(B) With a focus of the coordination being on prevention, recovery
 and support, recognizing the unique strengths and potential of each
 multi-system involved child or youth; and

"(f) Support children or youth and their families to access the appropriate comprehensive and wraparound home and community-based services and supports that prevent crises from happening or reoccurring and that provide support and stabilization in the event of a crisis. "(3) In adopting rules under this section, the department and the
authority shall appoint a rules advisory committee that includes youth
who are or who were multi-system involved children or youth, and
their families.

"INVESTIGATION AND REPORT ON K PLAN SERVICES AND SUPPORTS

9 "SECTION 4. (1) As used in this section:

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10 "(a) 'Child' means an individual under 18 years of age.

"(b) 'Mental health resource home' means a foster home specifically designed for children with mental illness who have been removed from their families not due to abuse or neglect but to provide specialized foster care to meet their needs.

15 "(c) 'Multi-system involved children or youth' means children or 16 youth who are concurrently involved in two or more of the child wel-17 fare, mental health, juvenile justice, special education or develop-18 mental disability services systems.

"(d) 'Serious emotional disturbance' has the meaning given that
 term in section 3 of this 2024 Act;

"(e) 'Treatment foster care' means a foster care setting providing
enhanced services as an alternative to institutional or residential care
and group home placements for children and youth with serious emotional disturbances or severe behavioral disorders.

"(f) 'Wraparound team' means a group of people chosen by a child or youth and connected to the child or youth through natural, community and formal support systems who develop and implement the child or youth and the family's plan to address unmet needs and work toward the child or youth and family's vision and team mission.

30 "(g) 'Youth' means an individual 18 through 20 years of age.

"(2) The Oregon Health Authority, in collaboration with the Department of Human Services and with families and youth with lived experience, shall investigate the services and supports provided to individuals under the age of 21 years and funded through the Community First Choice Option under 42 U.S.C. 1396n(k) that are provided to avoid a placement of a child or youth in each of the following types of institutions:

8 "(a) A hospital, as defined in ORS 442.015;

9 **"(b) A nursing home;**

"(c) An intermediate care facility for individuals with intellectual
 disabilities or persons with related conditions certified under 42 C.F.R.
 part 483; or

"(d) An inpatient facility providing psychiatric treatment to indi viduals under the age of 21 years.

15 "(3) No later than October 1, 2024, the authority shall provide a 16 preliminary report of the authority's findings in its investigation un-17 der subsection (2) of this section to the interim committees of the 18 Legislative Assembly related to health care and to human services. 19 The report must include, at a minimum:

"(a) The following information disaggregated by the each type of
institutional care listed in subsection (2) of this section that are
avoided by providing the services and supports described in subsection
(2) of this section:

"(A) The number of individuals under the age of 21 years who are
 receiving services and supports funded by the Community First Choice
 Option;

"(B) How the authority informs the following individuals, facilities
 and organizations about how to access the services and supports:

"(i) Individuals who are eligible for the services and supports and
 their parents, guardians or caretakers;

"(ii) The child welfare programs within the Department of Human
 Services that have children in protective custody;

- 3 "(iii) Pediatricians;
- 4 "(iv) Children's mental health programs;

5 "(v) Wraparound teams;

6 "(vi) Schools; and

7 "(vii) Hospitals;

"(C) The types of home and community-based settings in which the
individuals receive the services and supports;

"(D) The number of individuals who received relief or respite care
 utilizing funding available through the Community First Choice Op tion;

"(E) The number of individuals receiving services and supports who
 are served by child welfare programs within the department;

"(F) The total amount of federal funds generated to serve individ uals under the age of 21 years through the Community First Choice
 Option in each of the prior three fiscal years;

"(G) An estimate of the total amount of unmatched General Fund expenditures that could receive federal matching funds through the Community First Choice Option and that were spent to meet the needs of individuals under the age of 21 years who are in the child welfare system; and

"(H) An estimate of the number of children disrupted from their
 family homes each year due to the children's unmet disability or
 mental health related needs; and

26 **"(b) Recommendations:**

"(A) About opportunities to use the Community First Choice Option to expand and enhance the services that will support individuals under the age of 21 years who experience serious emotional disturbances or mental illness to live successfully in their family homes and avoid

1 crises;

"(B) About opportunities to maximize federal matching funds to
support services for individuals under the age of 21 years who experience substance use disorders;

5 "(C) For how federal matching funds provided through the Com-6 munity First Choice Option can be used to expand and enhance fund-7 ing for and access to supports to foster parents serving children with 8 serious emotional disturbances, mental illness or substance use disor-9 ders, including but not limited to respite, training and in-home at-10 tendant care services;

"(D) About whether and how provisions of Medicaid and Medicaid 11 funding streams may be utilized to create mental health resource 12 homes, specialized homes for up to two children with behavioral health 13 needs or treatment foster care that is accessible to the children served 14 by child welfare programs in the Department of Human Services and 15to children, youth and young adults without requiring the children, 16 youth or young adults to first access the child welfare system or the 17 juvenile justice system; 18

19 "(E) About how federal matching funds through the Community 20 First Choice Option can be used to support children and youth with 21 serious emotional disturbances, mental illness or substance use disor-22 ders and to provide services necessary for a successful transition from 23 institutional placement or other restrictive placement to a family 24 home, a foster home or another less restrictive environment;

"(F) For how multi-system involved children or youth who are eligible for services and supports under the Community First Choice Option or the state plan for medical assistance have their assessed needs fully met while avoiding duplication of services and supports, including by using available natural and community supports;

30 "(G) For any statutory changes or changes to the authority's

legislatively adopted budget that are necessary to implement recom mendations that will maximize available funds through the Commu nity First Choice Option and support children and youth to avoid
 crises and remain in the least restrictive environment; and

5 "(H) About implementing a policy to disregard parental income 6 when determining medical assistance eligibility for children and youth 7 with serious emotional disturbances, including the following informa-8 tion about the effects of the policy:

9 "(i) The estimated size of the population that is not currently eli10 gible for medical assistance but that would be eligible for medical as11 sistance due to such a policy;

12 "(ii) The estimated cost to serve the entire eligible population;

"(iii) Whether the number of children with serious emotional dis turbances who are eligible to have their parents' income disregarded
 should be capped, and if so, at what number;

"(iv) Criteria to utilize if the number of children described in sub subparagraph (iii) of this subparagraph was capped; and

"(v) What impact the disregard of parental income may have on preventing the temporary lodging of children in the custody of the Department of Human Services, accessing Medicaid funding for school-based care for students with high needs and boarding children in emergency rooms due to the lack of available placements.

"(4)(a) No later than January 1, 2025, the authority shall provide to the interim committees of the Legislative Assembly related to health care and to human services a report with updated information and recommendations described in subsection (3) of this section.

"(b) Annually, beginning on March 1, 2025, the department shall compile and publish on its website a report that includes the information described in subsection (3)(a) of this section and recommendations for more effectively leveraging the maximum amount of federal matching funds available to prevent the institutional place ment of individuals under 21 years of age.

"(5) The department or the authority shall implement without delay
any recommendations that can be implemented without legislative
action or budgetary authority or that are otherwise mandated under
state or federal law.

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"ACCESS TO HEALTH CARE

"SECTION 5. (1) The Oregon Health Authority, a community men-10 tal health program, a licensed medical provider or other certified or 11 licensed practitioner, an education provider or a coordinated care or-12 ganization may not deny any individual under the age of 21 years ac-13 cess to mental health assessment, treatment or services on the basis 14 that the individual also has an intellectual or developmental disability. 15"(2) The authority, the Department of Human Services, the De-16 partment of Education, the Oregon Medical Board and other health 17 licensing agencies that license or certify mental or behavioral health 18 providers shall adopt rules to carry out the provisions of this section. 19 "(3)(a) As used in this section, 'education provider' means: 20

²¹ "(A) A school district, as defined in ORS 332.002;

22 "(B) The Oregon School for the Deaf;

"(C) An educational program under the Youth Corrections Educa tion Program;

²⁵ "(D) A public charter school, as defined in ORS 338.005;

²⁶ "(E) An education service district, as defined in ORS 334.003;

²⁷ "(F) An approved recovery school, as defined in ORS 336.680; or

"(G) Any state-operated program that provides educational services
 to students.

30 "(b) 'Education provider' does not include:

1 "(A) The Oregon Youth Authority;

2 "(B) The Department of Corrections; or

"(C) The Department of Education, except when functioning as an
education provider on behalf of the Oregon School for the Deaf.

5 "SECTION 6. Section 7 of this 2024 Act is added to and made a part
6 of ORS chapter 414.

"<u>SECTION 7.</u> (1) The Oregon Health Authority shall review, and
amend as needed, current administrative rules and contracts to ensure
that individuals receiving medical assistance who are under 21 years
of age have timely access to the services described in subsection (2)
of this section without any requirement:

12 "(a) For prior authorization; or

"(b) That, for members of coordinated care organizations, the ser vice be provided only by a provider who is in a coordinated care
 organization's network of providers.

"(2) The services described in subsection (1) of this section shall
 include:

"(a) The medically necessary or medically appropriate medical as sistance services necessary to:

"(A) Prevent an individual who is under 21 years of age from needing an out-of-home placement, prevent the disruption of a current
placement or prevent the need for the individual to move to a placement providing a higher level of care;

"(B) Ensure the continuity of care for individuals under 21 years of age who are in out-of-home placements and move from one coordinated care organization to another coordinated care organization or are enrolled for the first time in a coordinated care organization; and "(C) Ensure, to individuals described in subparagraph (B) of this paragraph, undisrupted access to prescription medication, medical equipment and supplies;

1	"(b) Assessments or evaluations necessary to establish eligibility for
2	services and supports provided in the medical assistance program or
3	by the Department of Education;
4	"(c) Diabetic supplies; and
5	"(d) Counseling, therapy or mental health treatment with a pro-
6	vider with whom a child or youth has an established relationship.
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8	"FEDERAL FUNDS FOR SCHOOL-BASED SERVICES".
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10	In line 4, delete "4" and insert "8".
11	In line 26, delete "high school".
12	After line 29, insert:
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14	"DETERMINATION OF YOUTH'S FITNESS TO PROCEED".
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16	In line 30, delete "5" and insert "9".
17	On page 6, line 16, delete "6" and insert "10".
18	In line 33, delete "7" and insert "11".
19	On page 7, line 33, delete "8" and insert "12".
20	On page 8, delete lines 5 through 14 and insert:
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22	"REPEALS
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24	" <u>SECTION 13.</u> Section 4 of this 2024 Act is repealed on July 2, 2026.
25	" <u>SECTION 14.</u> Section 8 of this 2024 Act is repealed on January 2,
26	2025.
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28	"CAPTIONS
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30	"SECTION 15. The unit captions used in this 2024 Act are provided

only for the convenience of the reader and do not become part of the
statutory law of this state or express any legislative intent in the
enactment of this 2024 Act.

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5	"EMERGENCY CLAUSE" .
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7	In line 15, delete "12" and insert "16".
8	