

#### Innovating towards a more resilient, sustainable, and equitable future.

# CEI Hub: Safety and Energy Security House Climate, Energy and Environment March 7, 2024

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# **Recommendations and Testimony**

**Recommendations:** State Leadership to:

- 1) Improve safety at Critical Energy Infrastructure (CEI) Hub
- 2) Add 33 counties for <u>statewide</u> safety to DEQ's program
- 3) Develop a long term <u>energy storage plan</u> for CEI Hub

#### Testimony Outline:

- Overview from 2013 DOGAMI report to 2022 SB 1567 activities
- Unmet safety needs at CEI Hub and bulk fuel facilities statewide
- Need for feasible, long-term **energy storage plan** for CEI Hub that will maintain statewide energy security during disasters

# **Oregon's Energy Sector 2013 Report**



- Society increasingly relies on energy
- 5-yr State effort: DOGAMI, ODOE, OPUC
- Statewide multi-hazard evaluation of petroleum fuel, natural gas, electricity
- Identified critically important and vulnerable area for State of Oregon and named it: "Critical Energy Infrastructure (CEI) Hub"
  - Import >90% Petroleum Fuel from WA refineries for <u>statewide</u> distribution
  - Fuel delivery infrastructure (supply chain) is <u>structurally deficient</u> and vulnerable to failure
  - Fuel shortages common during/after disasters

#### **Cascadia Fault**

# Critical Energy Infrastructure (CEI) Hub



6 mile stretch includes:

- Petroleum fuel terminals
- Natural Gas facilities
- **Electrical facilities** 
  - Liquefaction Risk

Key Finding: Magnitude 9 Cascadia earthquake poses high risk to CEI hub (<u>not</u> built to survive earthquakes) and endangers *entire* State of Oregon

(Source: 2013 DOGAMI Energy Sector Report O-13-9) Base Map: Google Earth

## Oregon's Energy Facilities in CEI Hub Petroleum Fuel Natural Gas Electricity



### CEI Hub: Liquefaction Hazards are Extremely High Facilities Built on Dredged River Soils ("Hydraulic Fill")



Permission from Oregon Historical Society

Yumei Wang

# **Examples of Liquefaction Failures**

Since 2013 report, Electricity and Natural Gas Suppliers regulated for earthquake safety by OPUC

#### 2010 Chile







Kariwa Substation

2011 Japan



Source: TCLEE

## 2022 SB 1567 Includes Two Components

1. Dept of Environmental Quality (DEQ) responsibility on Fuel Terminals Seismic Safety in 3 (of 36) counties Department of Environmental Quality : Fuel Tanks and Seismic Stability : Tanks Program : State of Oregon

New regulatory program is making excellent progress. *"Seismic Risk Mitigation Fund"* to assist: \$0 avail. funds so state and federal funds are needed! 2. Oregon Dept of Energy (ODOE) develop an **Energy Security Plan Goal:** minimize fuel shortages that would harm safety, security and livability during disasters **Due:** Legislature Sept 2024 State of Oregon: Safety & **Resilience - Petroleum Emergency Preparedness Program** 

### **Fuel Facilities Mitigation Concepts**



Examples: Containment wall captures oil from broken tank (upper) and broken valve (lower) Examples: Mitigation to address liquefiable soil movement toward water (upper) and liquefaction mitigation under tank (lower)





Source: Masanori Hamada, Waseda University, Tokyo, Japan

Yumei Wang

Minami Soma 2011 Japan



## **Unmet Safety Needs at CEI Hub and Statewide**



Deadly **fires** and massive oil **spills** at CEI hub remain a serious threat <u>even with SB 1567</u> (community safety beyond individual facilities) Only 3 counties regulated; 33 of 36 counties not regulated for earthquake safety



# **CEI Hub: Need for Long Term, Energy Storage Plan**

FRUIT VALLEY

towards greener energy that meet disaster needs to complement ODOE's

2024 energy security plan

Life-safety! Vancouver NORTH PORTLAND TON T. JOHNS ATHEDRAL PARK BYP Forest Park NORTHWEST PORTLAND Fire boat response oil rig 2010 Deepwater Horizon (Source: USCG) Yumei Wang

## **Recommendations to HCEE**

#### 1) Improve safety at Critical Energy Infrastructure (CEI) Hub

- a. Implement earthquake <u>early warnings</u> (ShakeAlert system) allowing community members and fuel terminals to take protective actions before shaking arrives, such as automatically closing fuel valves
- b. Improve fire control measures, incl. managing fires in Forest Park
- c. Increase fuel <u>spill response</u> capabilities to be commensurate with actual risks. Work with Feds (EPA, USCG)

<u>Readers respond: Oregon's fuel on risky riverbanks - oregonlive.com</u> (Oregonian, 6/1/2023 letter to ed.)

- 2) Add 33 counties for <u>statewide</u> safety and fuel security to DEQ program
- 3) Develop a long term, energy storage plan for CEI Hub

### **Resources**

**1.** The State of Oregon study that first defined the 6-mi long CEI Hub area, identified the importance of facilities in the CEI hub, and the serious nature of the vulnerabilities of the facilities. **DOGAMI's Oregon Risk Study on Critical Energy Infrastructure** (Wang et al, **2013**) <u>http://www.oregongeology.org/pubs/ofr/p-O-13-09.htm</u>

**2 OSSPAC CEI Hub recommendations to Governor and Legislature** (December 2019) https://www.oregon.gov/oem/Documents/OSSPAC CEI-Hub report 122019.pdf

3. **OPB Unprepared documentary** about Cascadia earthquakes. Includes CEI Hub (2015) <u>Oregon Field Guide | Unprepared: An</u> <u>Oregon Field Guide Special | OPB</u> 6 minute Trailer (includes CEI Hub): <u>https://youtu.be/g3NICXA6 kE</u>

4. OPB article 8/17/2021 on Multnomah County and City of Portland CEI hub report
<u>Report says fuel spills would be massive environmental disaster in Cascadia Subduction Zone earthquake - OPB</u> Multnomah
County's Links to 2021 draft report and draft presentation.
5. 2022 Senate Bill 1567 for DEQ to regulate seismic safety of bulk fuel facilities in 3 counties and ODOE to develop energy

security plan. Webpageselsession - Oregon Legislative Information System (oregonlegislature.gov)

6. ODEQ seismic safety program created by 2022 SB1567 Department of Environmental Quality : Welcome Page : Seismic Stability : State of Oregon

7. ODOE webpage related to forthcoming 2024 Energy Security Plan State of Oregon: Safety & Resilience - Petroleum Emergency Preparedness Program

8. Unmet safety needs identified in Y. Wang's letter to the editor Oregonian Readers respond: Oregon's fuel on risky riverbanks - oregonlive.com