



# Oregon

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**DATE:** May 4, 2023

**TO:** Joint Committee on Transportation

**FROM:** Lindsay Baker, Assistant Director, ODOT

**SUBJECT:** HB 2756(-2) – Hall Boulevard Jurisdictional Transfer

## **INTRODUCTION**

House Bill 2756(-2) directs the jurisdictional transfer of Hall Blvd. from the Oregon Department of Transportation (ODOT) to the City of Tigard after ODOT brings the road to a state of good repair. The measure also appropriates \$50 million General Fund to ODOT to fund the jurisdictional transfer, which includes state of good repair improvements and upgrades.

## **DISCUSSION**

### Jurisdictional Transfers

ODOT recognizes the importance of having road decisions made by the proper road authority; roads functioning as local roads should be governed and operated by a local jurisdiction, while interstates and other significant state corridors should be governed and operated by ODOT.

Jurisdictional transfers happen across the state almost every year. For many of these transfers, a project or other immediate, planned action presented an opportunity for partnership to facilitate the transfer. Funding for jurisdictional transfers is often the largest obstacle to overcome. Due to the transportation system being chronically underfunded, transferring a portion of a road to a local jurisdiction, or from a local jurisdiction to ODOT, without the appropriate monetary investment simply transfers liability from one agency to another and does not benefit Oregon's transportation system. Therefore, sufficient funding is a critical component of successful jurisdictional transfers.

### Hall Boulevard

With continued growth and development in the Tigard community, Hall Blvd. no longer functions as a state highway and does not currently provide the level and quality of service the community desires as they access businesses, schools, homes, and other destinations. Since 2020, ODOT and the City of Tigard have been discussing a jurisdictional transfer of Hall Blvd. There is a shared understanding between ODOT and the City of Tigard that local ownership and management of the facility, including the ability to apply locally controlled design requirements, will ultimately better serve community needs.

To date, the City of Tigard invested in a comprehensive study of the condition of Hall Blvd. to inform the jurisdictional transfer process. This assessment addressed the immediate needs and costs to update Hall Blvd. to a state of good repair. Together ODOT and the City developed a strategy to address issues identified during ODOT's review of the study. Additionally, ODOT has completed an in-depth pavement condition survey, a storm water system survey, and reduced the speed zones to 30 miles per hour. As part of current ODOT projects on Hall Blvd. the agency

is delivering a number of improvements including ADA ramps, sidewalks, and as part of HB 2017 217 Project, replacing the Hall Blvd. overcrossing. Finally, ODOT, the City of Tigard and community stakeholders have been advocating for safer crossings. Due to this collaboration, Oregon's congressional delegation was successful in acquiring federal funding allocated for a rapid flashing beacon to improve pedestrian safety.

ODOT and the City of Tigard have agreed on a \$30 million state of good repair cost assuming a 2028 year of expenditure with a 6% inflation rate. This amount includes pavement restoration, necessary ADA ramp upgrades with pedestrian pushbutton upgrades, potential stormwater system repairs, and signal detection replacement. The City of Tigard estimates an additional \$20 million in desired betterments that align with the City's Hall Boulevard Visioning Process project. Together, the \$30 million state of good repair cost and \$20 million in desired betterments equals the \$50 million needed to fund this transfer.

### **SUMMARY**

House Bill 2756(-2) facilitates the jurisdictional transfer of Hall Blvd from ODOT to the City of Tigard. ODOT looks forward to continuing to partner with the City of Tigard in pursuing a path forward for the eventual jurisdictional transfer of Hall Blvd. and the funding identified in the -2 amendment will make this transfer a reality.