HB 2073-2 (LC 1588) 5/30/23 (CMT/ps)

Requested by HOUSE COMMITTEE ON REVENUE (at the request of Representative Nancy Nathanson)

PROPOSED AMENDMENTS TO HOUSE BILL 2073

In line 2 of the printed bill, after "tax" insert "; creating new provisions; amending ORS 317A.100, 317A.102, 317A.119 and 317A.137; and prescribing an effective date".

4 Delete lines 4 through 8 and insert:

"SECTION 1. ORS 317A.100, as amended by section 5, chapter 82, Oregon
Laws 2022, and section 26, chapter 83, Oregon Laws 2022, is amended to read:
"317A.100. As used in ORS 317A.100 to 317A.158:

8 "(1)(a) 'Commercial activity' means:

9 "(A) The total amount realized by a person, arising from transactions and 10 activity in the regular course of the person's trade or business, without de-11 duction for expenses incurred by the trade or business;

12 "(B) If received by a financial institution:

"(i) If the reporting person for a financial institution is a holding com pany, all items of income reported on the FR Y-9 filed by the holding com pany;

"(ii) If the reporting person for a financial institution is a bank organization, all items of income reported on the call report filed by the bank organization; and

"(iii) If the reporting person for a financial institution is a nonbank financial organization, all items of income reported in accordance with generally accepted accounting principles; and "(C)(i) If received by an insurer, as reported on the statement of premiums accompanying the annual statement required under ORS 731.574 to be filed with the Director of the Department of Consumer and Business Services, all gross direct life insurance premiums, gross direct accident and health insurance premiums and gross direct property and casualty insurance premiums; and

"(ii) The gross amount of surplus lines premiums received on Oregon
home state risks as shown in the report required by ORS 735.465.

9 "(b) 'Commercial activity' does not include:

10 "(A) Interest income except:

11 "(i) Interest on credit sales; or

"(ii) Interest income, including service charges, received by financial in stitutions;

"(B) Receipts from the sale, exchange or other disposition of an asset
 described in section 1221 or 1231 of the Internal Revenue Code, without re gard to the length of time the person held the asset;

"(C) If received by an insurer, federally reinsured premiums or income from transactions between a reciprocal insurer and its attorney in fact operating under ORS 731.142;

"(D) Receipts from hedging transactions, to the extent that the transactions are entered into primarily to protect a financial position, including transactions intended to manage the risk of exposure to foreign currency fluctuations that affect assets, liabilities, profits, losses, equity or investments in foreign operations, risk of exposure to interest rate fluctuations or risk of commodity price fluctuations;

"(E) Proceeds received attributable to the repayment, maturity or re demption of the principal of a loan, bond, mutual fund, certificate of deposit
 or marketable instrument;

29 "(F) The principal amount received under a repurchase agreement or on 30 account of any transaction properly characterized as a loan to the person; "(G) Contributions received by a trust, plan or other arrangement, any of which is described in section 501(a) of the Internal Revenue Code, or to which title 26, subtitle A, chapter 1, subchapter (D) of the Internal Revenue Code applies;

"(H) Compensation, whether current or deferred, and whether in cash or $\mathbf{5}$ in kind, received or to be received by an employee, a former employee or the 6 employee's legal successor for services rendered to or for an employer, in-7 cluding reimbursements received by or for an individual for medical or edu-8 cation expenses, health insurance premiums or employee expenses or on 9 account of a dependent care spending account, legal services plan, any cafe-10 teria plan described in section 125 of the Internal Revenue Code or any 11 similar employee reimbursement; 12

"(I) Proceeds received from the issuance of the taxpayer's own stock,
 options, warrants, puts or calls, or from the sale of the taxpayer's treasury
 stock;

"(J) Proceeds received on the account of payments from insurance policies, including crop insurance policies, owned by the taxpayer, except those proceeds received for the loss of commercial activity;

"(K) Gifts or charitable contributions received, membership dues received by trade, professional, homeowners' or condominium associations, payments received for educational courses, meetings or meals, or similar payments to a trade, professional or other similar association, and fundraising receipts received by any person when any excess receipts are donated or used exclusively for charitable purposes;

"(L) Damages received as the result of litigation in excess of amounts
that, if received without litigation, would be treated as commercial activity;
"(M) Property, money and other amounts received or acquired by an agent
on behalf of another in excess of the agent's commission, fee or other
remuneration;

30 "(N) Tax refunds from any tax program, other tax benefit recoveries and

reimbursements for the tax imposed under ORS 317A.100 to 317A.158 made by entities that are part of the same unitary group as provided under ORS 317A.106, and reimbursements made by entities that are not members of a unitary group that are required to be made for economic parity among multiple owners of an entity whose tax obligation under ORS 317A.100 to 317A.158 is required to be reported and paid entirely by one owner, as provided in ORS 317A.106;

8 "(O) Pension reversions;

9 "(P) Contributions to capital;

"(Q) Receipts from the sale, transfer, exchange or other disposition of motor vehicle fuel or any other product used for the propulsion of motor vehicles;

"(R) In the case of receipts from the sale of cigarettes or tobacco products by a wholesale dealer, retail dealer, distributor, manufacturer or seller, an amount equal to the federal and state excise taxes paid by any person on or for such cigarettes or tobacco products under subtitle E of the Internal Revenue Code or ORS chapter 323;

"(S) In the case of receipts from the sale of malt beverages or wine, as 18 defined in ORS 471.001, cider, as defined in ORS 471.023 or distilled liquor, 19 as defined in ORS 471.001, by a person holding a license issued under ORS 20chapter 471, an amount equal to the federal and state excise taxes paid by 21any person on or for such malt beverages, wine or distilled liquor under 22subtitle E of the Internal Revenue Code or ORS chapter 471 or 473, and any 23amount paid to the Oregon Liquor and Cannabis Commission for sales of 24distilled spirits by an agent appointed under ORS 471.750; 25

"(T) In the case of receipts from the sale of marijuana items, as defined in ORS 475C.009, by a person holding a license issued under ORS 475C.005 to 475C.525, an amount equal to the federal and state excise taxes paid by any person on or for such marijuana items under subtitle E of the Internal Revenue Code or ORS 475C.670 to 475C.734 and any local retail taxes au1 thorized under ORS 475C.453;

"(U) Local taxes collected by a restaurant or other food establishment on
sales of meals, prepared food or beverages;

4 "(V) Tips or gratuities collected by a restaurant or other food establish-5 ment and passed on to employees;

6 "(W) Receipts realized by a vehicle dealer certified under ORS 822.020 or 7 a person described in ORS 320.400 (8)(a)(B) from the sale or other transfer 8 of a motor vehicle, as defined in ORS 801.360, to another vehicle dealer for 9 the purpose of resale by the transferee vehicle dealer, but only if the sale 10 or other transfer was based upon the transferee's need to meet a specific 11 customer's preference for a motor vehicle or is an exchange of new vehicles 12 between franchised motor vehicle dealerships;

"(X) Registration fees or taxes collected by a vehicle dealer certified under ORS 822.020 or a person described in ORS 320.400 (8)(a)(B) at the sale or other transfer of a motor vehicle, as defined in ORS 801.360, that are owed to a third party by the purchaser of the motor vehicle and passed to the third party by the dealer;

"(Y) Receipts from a financial institution for services provided to the financial institution in connection with the issuance, processing, servicing and management of loans or credit accounts, if the financial institution and the recipient of the receipts have at least 50 percent of their ownership interests owned or controlled, directly or constructively through related interests, by common owners;

"(Z) In the case of amounts retained as commissions by a holder of a license under ORS chapter 462, an amount equal to the amounts specified under ORS chapter 462 that must be paid to or collected by the Department of Revenue as a tax and the amounts specified under ORS chapter 462 to be used as purse money;

²⁹ "(AA) Receipts of residential care facilities as defined in ORS 443.400 or ³⁰ in-home care agencies as defined in ORS 443.305, to the extent that the receipts are derived from or received as compensation for providing services
 to a medical assistance or Medicare recipient;

3 "(BB) Dividends received;

4 "(CC) Distributive income received from a pass-through entity;

5 "(DD) Receipts from sales to a wholesaler in this state, if the seller re-6 ceives certification at the time of sale from the wholesaler that the whole-7 saler will sell the purchased property outside this state;

8 "(EE) Receipts from the wholesale or retail sale of groceries, including 9 receipts of a person that owns groceries at the time of sale and compensation 10 of any consignee engaged in effecting the sale of groceries on behalf the 11 owner of the groceries, but only to the extent that the compensation relates 12 to grocery sales;

13 "(FF) Receipts from transactions among members of a unitary group;

"(GG) Moneys, including public purpose charge moneys collected under ORS 757.612 and moneys collected to plan for and pursue cost-effective energy efficiency resources under ORS 757.054, that are collected from customers, passed to a utility and approved by the Public Utility Commission and that support energy conservation, renewable resource acquisition and low-income assistance programs;

20 "(HH) Moneys collected by a utility from customers for the payment of 21 loans through on-bill financing;

²² "(II) Surcharges collected under ORS 757.736;

"(JJ) Moneys passed to a utility by the Bonneville Power Administration
 for the purpose of effectuating the Regional Power Act Exchange credits or
 pursuant to any settlement associated with the exchange credit;

"(KK) Moneys collected or recovered, by entities listed in ORS 756.310, cable operators as defined in 47 U.S.C. 522(5), telecommunications carriers as defined in 47 U.S.C. 153(51) and providers of information services as defined in 47 U.S.C. 153(24), for fees payable under ORS 756.310, right-of-way fees, franchise fees, privilege taxes, federal taxes and local taxes;

"(LL) Charges paid to the Residential Service Protection Fund required
by chapter 290, Oregon Laws 1987;

"(MM) Universal service surcharge moneys collected or recovered and
paid into the universal service fund established in ORS 759.425;

5 "(NN) Moneys collected for public purpose funding as described in ORS
6 759.430;

"(OO) Moneys collected or recovered and paid into the federal universal
service fund as determined by the Federal Communications Commission;

9 "(PP) In the case of a seller or provider of telecommunications services, 10 the amount of tax imposed under ORS 403.200 for access to the emergency 11 communications system that is collected from subscribers or consumers;

"(QQ) In the case of a transient lodging tax collector, the amount of tax
 imposed under ORS 320.305 and of any local transient lodging tax imposed
 upon the occupancy of transit lodging;

"(RR) In the case of a seller of bicycles, the amount of tax imposed under
 ORS 320.415 upon retail sales of bicycles;

"(SS) In the case of a qualified heavy equipment provider, the amount of tax imposed under ORS 307.872 upon the rental price of heavy equipment;

"(TT) Farmer sales to an agricultural cooperative in this state that is a cooperative organization described in section 1381 of the Internal Revenue Code;

²² "(UU) Revenue received by a business entity that is mandated by contract ²³ or subcontract to be distributed to another person or entity if the revenue ²⁴ constitutes sales commissions that are paid to a person who is not an em-²⁵ ployee of the business entity, including, without limitation, a split-fee real ²⁶ estate commission; [and]

"(VV) Receipts from the sale of fluid milk by dairy farmers that are not
members of an agricultural cooperative[.]; and

29 "(WW)(i) Cost paid by a dealer for items of precious metal.

30 "(ii) As used in this subparagraph, 'item of precious metal' means

an item of gold, silver, platinum, rhodium or palladium that has been
put through a process of smelting or refining and that is in a state or
condition that its value depends on its contents and not its form.

4 "(2) 'Cost inputs' means:

5 "(a) The cost of goods sold as calculated in arriving at federal taxable 6 income under the Internal Revenue Code; or

"(b) In the case of a taxpayer that is engaged in a farming operation, as
defined in ORS 317A.102, and that does not report cost of goods sold for
federal tax purposes, the taxpayer's operating expenses excluding labor costs.
"(3) 'Doing business' means engaging in any activity, whether legal or
illegal, that is conducted for, or results in, the receipt of commercial activity
at any time during a calendar year.

13 "(4) 'Excluded person' means any of the following:

"(a) Organizations described in sections 501(c) and 501(j) of the Internal
Revenue Code, unless the exemption is denied under section 501(h), (i) or (m)
or under section 502, 503 or 505 of the Internal Revenue Code.

"(b) Organizations described in section 501(d) of the Internal Revenue
Code, unless the exemption is denied under section 502 or 503 of the Internal
Revenue Code.

20 "(c) Organizations described in section 501(e) of the Internal Revenue 21 Code.

"(d) Organizations described in section 501(f) of the Internal RevenueCode.

"(e) Charitable risk pools described in section 501(n) of the Internal Rev-enue Code.

²⁶ "(f) Organizations described in section 521 of the Internal Revenue Code.

"(g) Qualified state tuition programs described in section 529 of the
Internal Revenue Code.

29 "(h) Foreign or alien insurance companies, but only with respect to the 30 underwriting profit derived from writing wet marine and transportation insurance subject to tax under ORS 731.824 and 731.828 or if an insurance
 company is subject to the retaliatory tax under ORS 731.854 and 731.859.

3 "(i) Governmental entities.

"(j) Any person with commercial activity that does not exceed \$750,000 for
the tax year, other than a person that is part of a unitary group as provided
in ORS 317A.106 with commercial activity in excess of \$750,000.

"(k) Hospitals subject to assessment under ORS 414.855, long term care
facilities subject to assessment under ORS 409.801 or any entity subject to
assessment under ORS 414.880 or section 3 or 5, chapter 538, Oregon Laws
2017.

"(L) Manufactured dwelling park nonprofit cooperatives organized under
 ORS chapter 62.

"(5) 'Financial institution' has the meaning given that term in ORS
314.610, except that 'financial institution' does not include a credit union.

"(6)(a) 'FR Y-9' means the consolidated or parent-only financial statements that a holding company is required to file with the Federal Reserve
Board pursuant to 12 U.S.C. 1844.

(b) In the case of a holding company required to file both consolidated and parent-only financial statements, 'FR Y-9' means the consolidated financial statements that the holding company is required to file.

21 "(7) 'Governmental entity' means:

"(a) The United States and any of its unincorporated agencies and in strumentalities.

"(b) Any incorporated agency or instrumentality of the United States
wholly owned by the United States or by a corporation wholly owned by the
United States.

"(c) The State of Oregon and any of its unincorporated agencies and in strumentalities.

"(d) Any county, city, district or other political subdivision of the state.
"(e) A special government body as defined in ORS 174.117.

1 "(f) A federally recognized Indian tribe.

"(8) 'Groceries' means food as defined in 7 U.S.C. 2012(k), but does not
include cannabinoid edibles or marijuana seeds.

"(9)(a) 'Hedging transaction' means a hedging transaction as defined in
section 1221 of the Internal Revenue Code or a transaction accorded hedge
accounting treatment under Financial Accounting Standards Board Statement No. 133.

"(b) 'Hedging transaction' does not include a transaction in which an
actual transfer of title of real or tangible property to another entity occurs.
"(10) 'Insurer' has the meaning given that term in ORS 317.010.

"(11) 'Internal Revenue Code,' except where the Legislative Assembly has
provided otherwise, refers to the laws of the United States or to the Internal
Revenue Code as they are amended and in effect on December 31, 2021.

"(12) 'Labor costs' means total compensation of all employees, not to in clude compensation paid to any single employee in excess of \$500,000.

"(13)(a) 'Motor vehicle fuel or any other product used for the propulsion
 of motor vehicles' means:

¹⁸ "(A) Motor vehicle fuel as defined in ORS 319.010; and

"(B) Fuel the use of which in a motor vehicle is subject to taxation underORS 319.530.

"(b) 'Motor vehicle fuel or any other product used for the propulsion of motor vehicles' does not mean:

23 "(A) Electricity; or

"(B) Electric batteries or any other mechanical or physical component or
 accessory of a motor vehicle.

"(14) 'Person' includes individuals, combinations of individuals of any form, receivers, assignees, trustees in bankruptcy, firms, companies, jointstock companies, business trusts, estates, partnerships, limited liability partnerships, limited liability companies, associations, joint ventures, clubs, societies, entities organized as for-profit corporations under ORS chapter 60, C corporations, S corporations, qualified subchapter S subsidiaries, qualified
 subchapter S trusts, trusts, entities that are disregarded for federal income
 tax purposes and any other entities.

"(15) 'Retailer' means a person doing business by selling tangible personal
property to a purchaser for a purpose other than:

"(a) Resale by the purchaser of the property as tangible personal property
in the regular course of business;

"(b) Incorporation by the purchaser of the property in the course of regular business as an ingredient or component of real or personal property; or
"(c) Consumption by the purchaser of the property in the production for
sale of a new article of tangible personal property.

"(16) 'Taxable commercial activity' means commercial activity sourced to
this state under ORS 317A.128, less any subtraction pursuant to ORS
317A.119.

"(17)(a) 'Taxpayer' means any person or unitary group required to register, file or pay tax under ORS 317A.100 to 317A.158.

"(b) 'Taxpayer' does not include excluded persons, except to the extent that a tax-exempt entity has unrelated business income as described in the Internal Revenue Code.

"(18) 'Tax year' means, except as otherwise provided in ORS 317A.103, a
taxpayer's annual accounting period used for federal income tax purposes
under section 441 of the Internal Revenue Code.

"(19)(a) 'Unitary business' means a business enterprise in which there
exists directly or indirectly between the members or parts of the enterprise
a sharing or exchange of value as demonstrated by:

²⁶ "(A) Centralized management or a common executive force;

"(B) Centralized administrative services or functions resulting in economies of scale; or

"(C) Flow of goods, capital resources or services demonstrating functional
 integration.

1 "(b) 'Unitary business' may include a business enterprise the activities 2 of which:

"(A) Are in the same general line of business, such as manufacturing,
wholesaling or retailing; or

"(B) Constitute steps in a vertically integrated process, such as the steps
involved in the production of natural resources, which might include exploration, mining, refining and marketing.

8 "(20) 'Unitary group' means a group of persons with more than 50 percent 9 common ownership, either direct or indirect, that is engaged in business ac-10 tivities that constitute a unitary business.

"(21) 'Wholesaler' means a person primarily doing business by merchant distribution of tangible personal property to retailers or to other wholesalers.

¹⁴ "<u>SECTION 2.</u> ORS 317A.102 is amended to read:

¹⁵ "317A.102. (1) As used in this section:

"(a)(A) 'Agricultural commodity' includes all agricultural, horticultural,
 viticultural and vegetable products produced in this state, including bees and
 honey.

"(B) 'Agricultural commodity' does not include timber or timber products.
"(b) 'Broker' means any person, other than a dealer, commission merchant
or cash buyer, that negotiates the purchase or sale of any agricultural commodity but does not handle the agricultural commodity.

"(c) 'Farming operation' means an entity doing business in a sector described under codes 111, 112 or 115 of the North American Industry Classification System.

"(d) 'Processor' means an entity doing business as a food processor,
as defined in ORS 307.455, or as the operator of a custom processing
establishment, as defined in ORS 603.010, or otherwise engaged in the
business of preparing an agricultural commodity for first sale.

30 "(2) A taxpayer that is engaged in a farming operation that sells agri-

cultural commodities to a broker, processor or wholesaler may demonstrate
the percentage of the taxpayer's goods sold in this state compared to outside
this state, for purposes of determining commercial activity, by:

"(a) Obtaining, from the broker, processor or wholesaler receiving an
agricultural commodity from the taxpayer, a certificate that states the percentage; or

"(b) Using an industry average percentage, for sales of the agricultural
commodity made the previous tax year, that is based on the most recent information from the United States Department of Agriculture National Agricultural Statistics Service and other sources of sales information.

11 "SECTION 3. ORS 317A.119 is amended to read:

"317A.119. (1) A taxpayer shall subtract from commercial activity sourced
to this state 35 percent of the greater of the following amounts paid or incurred by the taxpayer in the tax year:

15 "(a) The amount of cost inputs; or

16 "(b) The taxpayer's labor costs.

17 "(2) The amount in subsection (1)(a) or (b) of this section may not include:

"(a) Expenses from transactions among members of a unitary group, as
 excluded under ORS 317A.106; [or]

20 "(b) Cost inputs or labor costs that are attributable to a taxpayer's re-21 ceipts from an item that is not commercial activity[.]; or

22 "(c) Cost paid by a dealer for items of precious metal.

"(3) Any taxpayer having commercial activity both within and without this state shall apportion the amount of the subtraction in subsection (1) of this section, after providing for any exclusions in subsection (2) of this section, as follows:

²⁷ "(a) As provided in ORS 314.650 and 314.665;

"(b) For taxpayers subject to alternative apportionment under ORS chapter 314, the required applicable apportionment method; or

30 "(c) As provided for by the Department of Revenue by rule.

"(4) Notwithstanding subsection (3) of this section, a unitary group with members subject to multiple apportionment methods under ORS chapter 314 shall apportion the amount of the subtraction in subsection (1) of this section, after providing for any exclusions, as provided by the department by rule.

6 "(5) Notwithstanding subsection (1) of this section, the subtraction under 7 this section may not exceed 95 percent of the taxpayer's commercial activity 8 in this state.

9 "(6) A unitary group required to apportion the amount of the subtraction 10 shall include all members of the unitary group for purposes of determining 11 the group's subtraction amount and apportionment ratio.

"SECTION 4. ORS 317A.137, as amended by section 6, chapter 82, Oregon
 Laws 2022, is amended to read:

"317A.137. (1) For purposes of the corporate activity tax imposed under 14 ORS 317A.116, every person doing business in this state with commercial 15activity for the tax year in excess of \$1 million shall file an annual return 16 not later than the 15th day of the fourth month following the end of the tax 17 year. If the 15th day of the fourth month falls on a Saturday, Sunday 18 or legal holiday, including any legal holiday in the District of 19 Columbia, the return is due on the next business day following the 20Saturday, Sunday or legal holiday. The return must be filed with the 21Department of Revenue in a form prescribed by the department. 22

"(2) The corporate activity tax imposed under ORS 317A.116 is due and estimated tax payments for the previous quarter are payable to the department on or before the last day of the 4th, 7th and 10th months of the tax year and of the first month immediately following the end of the tax year.

"(3) The department may by rule extend the time for making any return [for good cause]. If the time for filing a return is extended [at the request of a taxpayer], interest on any unpaid tax at the rate established under ORS 305.220 from the time the return was originally required to be filed to the

1 time of payment, shall be added and paid.

<u>SECTION 5.</u> (1) Notwithstanding ORS 315.037, the amendments to
ORS 317A.100 and 317A.102 by sections 1 and 2 of this 2023 Act apply
to all tax years beginning on or after January 1, 2024.

"(2) The amendments to ORS 317A.119 by section 3 of this 2023 Act
apply to tax years beginning on or after January 1, 2024.

"(3) The amendments to ORS 317A.137 by section 4 of this 2023 Act
apply to tax years beginning on or after January 1, 2023.

9 "SECTION 6. This 2023 Act takes effect on the 91st day after the
10 date on which the 2023 regular session of the Eighty-second Legislative
11 Assembly adjourns sine die.".

12