HB 2870-A3 (LC 2823) 5/2/23 (TSB/ps)

Requested by Senator BONHAM

PROPOSED AMENDMENTS TO A-ENGROSSED HOUSE BILL 2870

On page 1 of the printed A-engrossed bill, delete lines 5 through 26 and delete pages 2 through 7 and insert:

³ **"SECTION 1.** ORS 279C.560 is amended to read:

"279C.560. (1)(a) [Unless a contracting agency that reserves an amount as 4 retainage under ORS 279C.570 (7) finds in writing that accepting a bond or 5 instrument described in paragraph (a) or (b) of this subsection poses an ex-6 traordinary risk that is not typically associated with the bond or instrument, 7 the] A contractor may submit and a contracting agency shall accept 8 from a contractor in lieu of withholding moneys [from payment shall accept 9 from a contractor] for all or a portion of the retainage required under a 10 public contract: 11

"[(a)] (A) Bonds, securities or other instruments of a character described
in subsection (6) of this section that are deposited as provided in subsection
(4) of this section; or

"[(b)] (B) A surety bond deposited as provided in subsection (7) of this
section.

17 "(b) A surety bond that a contractor submits under this section 18 must be executed by a surety bonding company that is authorized to 19 transact surety business in this state and may not be a surety obli-20 gation of an individual.

21 "(2) A contracting agency that holds moneys as retainage under ORS

1 279C.570 (7) shall:

"(a) Hold the moneys in a fund and pay the moneys to the contractor in
accordance with ORS 279C.570; or

"(b) At the election of the contractor, pay the moneys to the contractor
in accordance with subsection (4) or (5) of this section and in a manner authorized by the Director of the Oregon Department of Administrative Services.

8 "(3) If [*the*] **a** contracting agency incurs additional costs as a result of the 9 **contractor's** exercise of an option described in subsection (1) or (5) of this 10 section, the contracting agency may recover the **additional** costs from the 11 contractor by reducing the final payment. As work on the contract 12 progresses, the contracting agency shall, upon demand, inform the contractor 13 of all accrued costs.

"(4) [*The*] A contractor may deposit bonds, securities or other instruments 14 with [the] a contracting agency or in a bank or [trust company] other fi-15**nancial institution** for the contracting agency to hold for the contracting 16 agency's benefit in lieu of moneys held as retainage. If [the contracting 17 agency accepts] a contractor or subcontractor submits bonds, securities 18 or other instruments [deposited] as provided in this subsection, the con-19 tracting agency shall reduce the moneys held as retainage in an amount 20equal to the value of the bonds, securities and other instruments and pay the 21amount of the reduction to the contractor in accordance with ORS 279C.570. 22Interest or earnings on the bonds, securities or other instruments shall ac-23crue to the contractor. 24

"(5) If the contractor elects, the contracting agency shall deposit the retainage as accumulated in an interest-bearing account in a bank[, savings bank, trust company or savings association] or other financial institution for the benefit of the contracting agency. [When] If the contracting agency is a state contracting agency, the account must be established through the State Treasurer. Earnings on the account accrue to the contractor.

"(6) Bonds, securities and other instruments deposited or acquired in lieu of retainage, as permitted by this section, must be of a character approved by the Director of the Oregon Department of Administrative Services, including but not limited to:

5 "(a) Bills, certificates, notes or bonds of the United States.

6 "(b) Other obligations of the United States or agencies of the United 7 States.

8 "(c) Obligations of a corporation wholly owned by the federal government.

9 "(d) Indebtedness of the Federal National Mortgage Association.

"(e) General obligation bonds of the State of Oregon or a political subdivision of the State of Oregon.

"(f) Irrevocable letters of credit issued by an insured institution, as de-fined in ORS 706.008.

"(7) [The] A contractor[, with the approval of the contracting agency,] may 14 deposit a surety bond for all or any portion of the amount of funds retained, 15or to be retained, by the contracting agency in [a form acceptable to the 16 contracting agency] the form specified in ORS 701.435 (4). The surety bond 17 and any proceeds of the **surety** bond must be made subject to all claims and 18 liens and in the same manner and priority [as set forth] specified for 19 retainage under ORS 279C.550 to 279C.570 and 279C.600 to 279C.625. The 20contracting agency shall reduce the moneys the contracting agency holds as 21retainage in an amount equal to the value of the surety bond and pay the 22amount of the reduction to the contractor in accordance with ORS 279C.570. 23[Whenever a contracting agency accepts a surety bond from a contractor in lieu 24of retainage, the contractor shall accept like bonds from a subcontractor or 25supplier from which the contractor has retainage. The contractor shall then 26reduce the moneys the contractor holds as retainage in an amount equal to the 27value of the bond and pay the amount of the reduction to the subcontractor or 28supplier.] 29

³⁰ "(8)(a) When a contracting agency accepts a surety bond in lieu of

retainage from a contractor under this section, the contractor shall 1 accept surety bonds from subcontractors or suppliers from which the $\mathbf{2}$ contractor has withheld retainage. At any time before final payment 3 on a public improvement contract, a subcontractor may request the 4 contractor on the public improvement contract to submit a surety $\mathbf{5}$ bond to the contracting agency for the portion of the contractor's 6 retainage that pertains to the subcontractor. The surety bond must 7 meet the requirements set forth in subsection (1)(b) of this section. If 8 a contractor at the subcontractor's request obtains a surety bond un-9 der this paragraph, the contractor may withhold from payments to the 10 subcontractor an amount equivalent to the portion of the surety bond 11 premium for which the subcontractor is responsible. 12

"(b) Within 30 days after a subcontractor's request under paragraph
(a) of this subsection, the contractor shall provide, and the contracting
agency shall accept, a surety bond that meets the requirements set
forth in subsection (1)(b) of this section unless:

"(A) The contracting agency finds good cause in writing for not
 accepting the surety bond;

19 "(B) The surety bond is not commercially available; or

20 "(C) The subcontractor refuses to pay to the contractor the 21 subcontractor's portion of the surety bond premium or refuses to 22 provide the contractor with a surety bond that meets the requirements 23 of subsection (1)(b) of this section.

"(c) A surety bond the contractor submits under this subsection, and any proceeds from the surety bond, must be made subject to all claims and liens and in the same manner and priority specified for retainage under ORS 279C.550 to 279C.570.

"(d) A contracting agency shall within 30 days after receiving a
 surety bond under this subsection release to the contractor an amount
 the contracting agency holds as retainage that is equivalent to the

1 amount the contractor submitted as a surety bond.

"(e) A contractor must within 30 days after receiving a surety bond from a subcontractor or supplier release to the subcontractor or supplier the amount the contractor holds as retainage that is equivalent to the amount the subcontractor or supplier submitted as the surety bond.

"(9) A surety bond under this section must be in substantially the
form specified in ORS 701.435 (4).

9 "SECTION 2. ORS 279C.570 is amended to read:

"279C.570. (1) [*It is*] The policy of the State of Oregon is that all payments
due on a public improvement contract and owed by a contracting agency
[*shall*] must be paid promptly. No contracting agency is exempt from the
provisions of this section.

"(2) Contracting agencies shall make progress payments on the contract 14 monthly as work progresses on a public improvement contract. Payments 15shall be based upon estimates of work completed that are approved by the 16 contracting agency. A progress payment is not considered acceptance or ap-17 proval of any work or waiver of any defects therein. The contracting agency 18 shall pay to the contractor interest on the progress payment, not including 19 retainage, due the contractor. The interest shall commence 30 days after re-20ceipt of the invoice from the contractor or 15 days after the payment is ap-21proved by the contracting agency, whichever is the earlier date. The rate of 22interest charged to the contracting agency on the amount due shall equal 23three times the discount rate on 90-day commercial paper in effect at the 24Federal Reserve Bank in the Federal Reserve district that includes Oregon 25on the date that is 30 days after receipt of the invoice from the contractor 26or 15 days after the payment is approved by the contracting agency, which-27ever is the earlier date, but the rate of interest may not exceed 30 percent. 28[If the contract price exceeds \$500,000, the contracting agency shall place 29 amounts deducted as retainage into an interest-bearing escrow account. Interest 30

on the retainage amount accrues from the date the payment request is approved
until the date the retainage is paid to the contractor to which it is due.]

"(3) Interest shall be paid automatically when payments become overdue. The contracting agency shall document, calculate and pay any interest due when payment is made on the principal. Interest payments shall accompany payment of net due on public improvement contracts. The contracting agency may not require the contractor to petition, invoice, bill or wait additional days to receive interest due.

"(4) [When] If an invoice is filled out incorrectly, [when] if there is any 9 defect or impropriety in any submitted invoice or [when] if there is a good 10 faith dispute, the contracting agency shall so notify the contractor within 11 15 days stating the reason or reasons the invoice is defective or improper 12 or the reasons for the dispute. A defective or improper invoice, if corrected 13 by the contractor within seven days of being notified by the contracting 14 agency, may not cause a payment to be made later than specified in this 15section unless interest is also paid. 16

"(5) If requested in writing by a first-tier subcontractor, the contractor, within 10 days after receiving the request, shall send to the first-tier subcontractor a copy of that portion of any invoice, request for payment submitted to the contracting agency or pay document provided by the contracting agency to the contractor specifically related to any labor or materials supplied by the first-tier subcontractor.

"(6) Payment of interest may be postponed when payment on the principal is delayed because of disagreement between the contracting agency and the contractor. Whenever a contractor brings formal administrative or judicial action to collect interest due under this section, the prevailing party is entitled to costs and reasonable attorney fees.

"(7) A contracting agency may reserve as retainage from any progress payment on a public improvement contract an amount not to exceed five percent of the payment. As work progresses, a contracting agency may re-

duce the amount of the retainage and the contracting agency may eliminate 1 retainage on any remaining monthly contract payments after 50 percent of $\mathbf{2}$ the work under the contract is completed if, in the contracting agency's 3 opinion, such work is progressing satisfactorily. Elimination or reduction of 4 retainage shall be allowed only upon written application by the contractor, $\mathbf{5}$ and the application shall include written approval of the contractor's surety. 6 However, when the contract work is 97.5 percent completed the contracting 7 agency may, at the contracting agency's discretion and without application 8 by the contractor, reduce the retained amount to 100 percent of the value 9 of the contract work remaining to be done. Upon receipt of a written appli-10 cation by the contractor, the contracting agency shall respond in writing 11 within a reasonable time. 12

"(8) The retainage held by a contracting agency [shall] **must** be included 13 in and paid to the contractor as part of the final payment of the contract 14 price. The contracting agency shall pay to the contractor interest at the rate 15of 1.5 percent per month on the final payment due the contractor, interest 16 to commence 30 days after the work under the contract has been completed 17 and accepted and to run until the date when the final payment is tendered 18 to the contractor. The contractor shall notify the contracting agency in 19 writing when the contractor considers the work complete and the contracting 20agency shall, within 15 days after receiving the written notice, either accept 21the work or notify the contractor of work yet to be performed on the con-22tract. If the contracting agency does not, within the time allowed, notify the 23contractor of work yet to be performed to fulfill contractual obligations, the 24interest provided by this subsection shall commence to run 30 days after the 25end of the 15-day period. 26

"(9)(a) The contracting agency shall pay, upon settlement or judgment in favor of the contractor regarding any dispute as to the compensation due a contractor for work performed under the terms of a public improvement contract, the amount due plus interest at the rate of two times the discount rate, but not to exceed 30 percent, on 90-day commercial paper in effect at
the Federal Reserve Bank in the Federal Reserve district that includes
Oregon on the date of the settlement or judgment, and accruing from the
later of:

5 "(A) The due date of any progress payment received under the contract 6 for the period in which such work was performed; or

"(B) Thirty days after the date on which the claim for the payment under
dispute was presented to the contracting agency by the contractor in writing
or in accordance with applicable provisions of the contract.

"(b) Interest shall be added to and not made a part of the settlement orjudgment.

¹² **"SECTION 3.** ORS 701.420 is amended to read:

"701.420. (1) Partial payment is allowed and may be made on contracts for construction and home improvement. An owner, contractor or subcontractor may withhold as retainage an amount equal to not more than five percent of the contract price of the work completed. Partial payment allowed under this subsection is not acceptance or approval of some of the work or a waiver of defects in the work.

"(2)(a)] (2) The owner, contractor or subcontractor shall pay interest at 19 the rate of one percent per month on the final payment due the contractor 20or subcontractor. The interest shall commence 30 days after the contractor 21or subcontractor has completed and the owner has accepted the work under 22the contract for construction for which the final payment is due. The interest 23shall run until the date when final payment is tendered to the contractor or 24subcontractor. When the contractor or subcontractor considers the work that 25the contractor or subcontractor is contracted to perform to be complete, the 26contractor or subcontractor shall notify the party to whom the contractor 27or subcontractor is responsible for performing the construction work under 28the contract. The party shall, within 15 days after receiving the notice, ei-29 ther accept the work or notify the contractor or subcontractor of work yet 30

to be performed under the contract. If the party does not accept the work or does not notify the contractor or subcontractor of work yet to be performed within the time allowed, the interest required under this subsection shall commence 30 days after the end of the 15-day period.

5 "[(b) If the contract price exceeds \$500,000, the owner, contractor or sub-6 contractor shall place amounts withheld as retainage into an interest-bearing 7 escrow account. Interest on the retainage amount accrues from the date the 8 payment request is approved until the date the retainage is paid to the con-9 tractor or subcontractor to which it is due.]

"(3) When a contractor pays a subcontractor in full, including the amount 10 the contractor withheld as retainage, the owner with whom the contractor 11 has the contract shall pay the contractor, out of the amount that the owner 12 withheld from the contractor as retainage, a sum equal to the amount of 13 retainage that the contractor paid the subcontractor. The contractor shall 14 notify the owner when the contractor pays a subcontractor in full under this 15section and the owner shall, within 15 days after receiving the notice, pay 16 the contractor the amount due the contractor under this subsection. Interest 17 on the amount due the contractor at the rate of one percent per month shall 18 commence 30 days after the owner receives notice of full payment to the 19 subcontractor. 20

²¹ **"SECTION 4.** ORS 701.435 is amended to read:

"701.435. [(1) When a contractor on a public contract deposits bonds, secu-22rities or other instruments under ORS 279C.560 (4), if the subcontract price 23exceeds \$50,000 and constitutes more than 10 percent of the cost of the public 24contract, a subcontractor on the public contract may deposit bonds, securities 25or other instruments with the contractor or in a bank or trust company for the 26contractor to hold for the contractor's benefit in lieu of moneys held as 27retainage. If the contractor accepts the bonds, securities or other instruments 28deposited as provided in this subsection, the contractor shall reduce the moneys 29 held as retainage in an amount equal to the value of the bonds, securities and 30

other instruments and pay the amount of the reduction to the subcontractor in
accordance with ORS 701.420 and 701.430. Interest or earnings on the bonds,
securities or other instruments shall accrue to the subcontractor.]

"(1)(a) A contractor that performs work on a large commercial structure or under a public improvement contract may submit to the project owner and any lender a surety bond for all or any portion of the retainage required for the large commercial structure or under the public improvement contract.

"(b) When an owner accepts a surety bond in lieu of retainage from 9 a contractor under this section, the contractor shall accept surety 10 bonds from subcontractors or suppliers from which the contractor has 11 withheld retainage. At any time before final payment for work on a 12 large commercial structure or under a public improvement contract, 13 a subcontractor may request the contractor on the large commercial 14 structure or under the public improvement contract to submit a surety 15bond to the project owner and lender for the portion of the 16 contractor's retainage that pertains to the subcontractor. The surety 17 bond must be from a surety bonding company that is authorized to 18 transact business this state and may not be a surety obligation of an 19 individual. The surety bond must be in substantially the form speci-20fied in subsection (4) of this section. If a contractor at the 21subcontractor's request obtains a surety bond under this paragraph, 22the contractor may withhold from payments to the subcontractor an 23amount equivalent to the portion of the surety bond premium for 24which the subcontractor is responsible. 25

"(c) Within 30 days after a subcontractor's request under paragraph
(b) of this subsection, the contractor shall provide and the owner and
lender shall accept a surety bond that meets the requirements set
forth in this subsection unless:

30 "(A) The surety bond is not commercially available; or

1 "(B) The subcontractor refuses to pay to the contractor the 2 subcontractor's portion of the surety bond premium or refuses to 3 provide the contractor with a surety bond that meets the requirements 4 of this subsection.

"(d) A surety bond the contractor submits under this subsection,
and any proceeds from the surety bond, are subject to all claims and
liens and in the same manner and priority specified for retainage under this section and ORS 279C.550 to 279C.570, 701.410, 701.420, 701.430
and 701.440.

"(e) An owner and any lender shall within 30 days after receiving
 a surety bond under this subsection release to the contractor an
 amount the owner or lender holds as retainage that is equivalent to
 the amount the contractor submitted as a surety bond.

"(f) The contractor must within 30 days after receiving a surety bond from a subcontractor or supplier reduce the amount the contractor holds as retainage in an amount equivalent to the amount the subcontractor or supplier submitted as a surety bond and shall pay the amount of the reduction to the subcontractor or supplier in accordance with ORS 701.420 and 701.430.

"(2) [When a contractor on a public contract elects to have the public con-20tracting agency deposit the accumulated retainage in an interest-bearing ac-21count under ORS 279C.560 (5),] If a contractor or a subcontractor 22performing work on a large commercial structure or under a public 23improvement contract does not deposit a surety bond in lieu of 24retainage, the contractor may elect to have the project owner or con-25tracting agency deposit accumulated retainage in an interest-bearing 26account with a bank or other financial institution or pay interest on 27the accumulated retainage at the rate of two percent plus the discount 28rate on 90-day commercial paper that is in effect at the Federal Re-29 serve Bank in the Federal Reserve district that includes this state on 30

the date that the retainage is paid. Subject to subsection (3) of this 1 section, if the contractor elects to have accumulated retainage pay $\mathbf{2}$ interest, the contractor, within 30 days following payment of the final 3 amount due for construction of the **project or** public improvement, shall pay 4 to each subcontractor [who] that performed work on the construction the $\mathbf{5}$ subcontractor's proportional share of the interest earnings that accrued to 6 the contractor as a result of the election. A subcontractor's share of the total 7 amount of interest earnings under this subsection [shall] must be determined 8 by the proportion that the amount of retainage withheld from the subcon-9 tractor bears to the amount of retainage withheld from the contractor and 10 the length of time the retainage was withheld from the subcontractor. A 11 share of the interest earnings shall be paid to a subcontractor under this 12 subsection only when: 13

"(a) Retainage is withheld from the subcontractor for more than 60 days
after the day on which the first partial payment was due the subcontractor
under the terms of the subcontract; and

"(b) The amount of interest earnings due the subcontractor exceeds \$100.
"(3) If [the] a contractor incurs additional costs as a result of the exercise
of an option described in subsection (1) or (2) of this section, the contractor
may recover the additional costs from the subcontractor by reducing the
final payment. As work on the subcontract progresses, the contractor shall,
upon demand, inform the subcontractor of all accrued additional costs.

²³ "[(4) Bonds, securities and other instruments deposited or acquired in lieu ²⁴ of retainage, as permitted by this section, must be of a character approved by ²⁵ the Director of the Oregon Department of Administrative Services, including ²⁶ but not limited to:]

²⁷ "[(a) Bills, certificates, notes or bonds of the United States.]

28 "[(b) Other obligations of the United States or agencies of the United 29 States.]

30 "[(c) Obligations of a corporation wholly owned by the federal

1	government.]
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2 "[(d) Indebtedness of the Federal National Mortgage Association.]

"[(e) General obligation bonds of the State of Oregon or a political subdivision of the State of Oregon.]

5 "[(f) Irrevocable letters of credit issued by an insured institution, as defined 6 in ORS 706.008.]

"(4) A surety bond under this section and ORS 279C.560 must be in
substantially the following form:

RETAINAGE SURETY BOND

KNOW ALL BY THESE PRESENTS: That _____, a 12 _____ authorized to do business in the State of Oregon, as 13 Principal, and _____, a corporation organized and existing 14 under the laws of the State of______ and authorized to 15transact the business of surety in the State of Oregon, as Surety, are 16 jointly and severally held and bound to _____ ("Obligee") 17 and ______ ("Owner"), and their lenders, heirs, executors, 18 administrators, successors and assigns in the penal sum of 19 \$_____, plus _____ % (not more than five percent) of any 20increases in the contract amount that may occur because of change 21orders or increases in the quantities of or that addition of any new 22item of work. 23

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25 WHEREAS the Principal has executed a contract 26 for _____ with the Obligee; and

27

WHEREAS Oregon law allows the Obligee to withhold from the Principal a sum equivalent to ______ % (not more than five percent) from moneys the Principal earns on estimates or progress payments

1 during the progress of the work ("Earned Retained Funds"); and

- WHEREAS the Principal has requested that the Obligee or Owner accept a surety bond in lieu of Earned Retained Funds as allowed under ORS 279C.560 or 701.435;
- 6

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NOW, THEREFORE, this obligation is such that the Surety and the 7 Surety's successors and assigns are held and bound to Obligee, Owner 8 and any lender, and to all beneficiaries for the sum set forth in the 9 first paragraph of this retainage surety bond. This surety bond and 10 any proceeds from this surety bond are subject to all claims and liens 11 by the Obligee against the Principal in the same manner and priority 12 as specified for retainage under ORS 279C.550 to 279C.570, 701.410, 13 701.420, 701.430, 701.435 and 701.440, as applicable. The condition of this 14 obligation is such that if the Principal satisfies all payment obligations 15to any Obligee that may lawfully claim against project sums due to the 16 Principal and indemnify and hold the Obligee harmless from any and 17 all loss, costs and damages that the Obligee may sustain by release 18 of the retainage to the Principal or Surety, this obligation is null and 19 void if the Obligee notifies the Surety that the Obligee released the 20obligation. The obligation otherwise remains in full force and effect. 2122

IT IS HEREBY DECLARED AND AGREED that the Surety is liable under this obligation in the same manner and to the same extent as is Principal. The Surety will not be discharged or released from liability for any act, omission or defense of any kind or nature that would not also discharge the Principal.

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IT IS HEREBY FURTHER DECLARED AND AGREED that this obligation is binding upon and inures to the benefit of the Principal, the Surety, the Obligee, the Owner, the lender and the beneficiaries
 of this obligation and their respective heirs, executors, administrators,
 successors and assigns.

4				
5		SIGNED AND SEALI	ED this day of, 20	
6				
7		Principal	Surety	
8		Name	Name	
9		Title	Title	
10		Address	Address	
11		City/State/Zip	City/State/Zip	
12		Phone	Phone	
13	"			
14		On <u>page 8</u> , delete lines	1 through 34.	
15				