HB 3306-2 (LC 3939) 3/27/23 (JAS/ps)

Requested by HOUSE COMMITTEE ON BUSINESS AND LABOR

PROPOSED AMENDMENTS TO HOUSE BILL 3306

1 On page 1 of the printed bill, line 3, after the first comma delete the rest 2 of the line and insert "9 and 10, chapter 28, Oregon Laws 2022.".

3 Delete lines 5 through 28.

4 Delete pages 2 through 7 and insert:

5 "SECTION 1. Section 2 of this 2023 Act is added to and made a part
6 of ORS 660.300 to 660.364.

"SECTION 2. (1) This section applies to an entity that provides paid
work experience to an individual participating in a workforce program
that is funded in whole or in part by the following sources:

"(a) State funds that are allocated to and made available for real location by local workforce development boards to the entity for
 workforce programs.

13 "(b) Funds allotted to the state pursuant to the federal Workforce 14 Innovation and Opportunity Act that are allocated to and available for 15 reallocation by local workforce development boards to the entity for 16 workforce programs in accordance with the federal Workforce Inno-17 vation and Opportunity Act.

"(2)(a) An entity described in subsection (1) of this section shall:
"(A) Notwithstanding ORS 653.025, pay wages to individuals participating in the program at a rate that is:

²¹ "(i) Equivalent to an entry-level training wage as determined by the

1 entity pursuant to paragraph (b) of this subsection; and

"(ii) In alignment with the wage progression schedule established
by the entity under subparagraph (B) of this paragraph;

"(B) Establish a wage progression schedule that includes the step progression requirements and the rate calculation formula upon which the entity shall make determinations about a participating individual's eligibility to increase the individual's wage rate from an entry-level training wage to a wage rate that is equivalent to the average area wage standard for an hour's work in the same trade or occupation in the locality where the labor is performed;

11 "(C) Develop a training plan for individuals participating in the 12 program that includes, at a minimum:

"(i) The entry-level training wage that will be paid to the individual; 13 "(ii) A statement that the individual shall be paid according to the 14 wage progression schedule established by the entity, along with a de-15scription of the requirements that the individual must meet in order 16 to progress to a higher wage rate under the wage progression schedule; 17 "(iii) A statement that the entry-level training wage paid to the 18 individual may not be less than the federal minimum wage rate or the 19 applicable state minimum wage rate, whichever is greater; and 20

"(iv) A statement explaining that the entry-level training wage paid to the individual is a minimum standard and that a higher wage rate shall be paid to the individual if so required under other applicable federal or state laws, regulations or a collective bargaining agreement; and

"(D) Provide each individual participating in the program with a
 copy of the training plan described in subparagraph (C) of this para graph on the date on which the individual first begins participating in
 the program.

30 "(b) For purposes of paragraph (a)(A) of this subsection, the entry-

level training wage shall be a percentage amount of the average area wage standard for an hour's work in the same trade or occupation in the locality where the labor is performed, but in no event may the entry-level training wage be less than the applicable state minimum wage rate under ORS 653.025.

"(c) Each individual who performs work for an entity described in
this section shall be considered an employee of the entity for purposes
of state wage and hour laws and state laws prohibiting employment
discrimination and retaliation.

"SECTION 3. Section 3, chapter 28, Oregon Laws 2022, is amended to
 read:

"Sec. 3. (1) The Prosperity 10,000 Program is established in the Higher
 Education Coordinating Commission for the following purposes:

"(a) To provide career coaching, occupational training and job placement
 services;

"(b) To provide wraparound supports and services that are necessary to
 facilitate reengagement in the workforce, including, but not limited to,
 transportation, child care and rental assistance;

"(c) To provide paid work experiences, including stipends and wages and
 other income supports for individuals from priority populations; and

21 "(d) To support targeted recruitment and engagement efforts.

22 "(2) The goals of the Prosperity 10,000 Program are to:

"(a) Include at least 10,000 total individuals who participate in the pro gram;

"(b) Improve the capacity and responsiveness of the public workforce system in this state by providing assistance for workforce development program navigation, expanding access to community-based career counseling and wraparound supports and services, and providing opportunities to earn industry-recognized certificates, credentials and degrees through work-based learning experiences;

HB 3306-2 3/27/23 Proposed Amendments to HB 3306 1 "(c) Ensure that services and benefits available through workforce pro-2 grams are provided to individuals from priority populations;

"(d) Provide increased access for priority populations to services and
benefits available through workforce programs;

5 "(e) Ensure that at least 50 percent of the individuals who participate in
6 the program are women;

"(f) Ensure that at least 80 percent of the individuals who participate
successfully complete the program;

9 "(g) Ensure that at least 75 percent of the individuals who participate in 10 the program successfully obtain employment; and

11 "(h) Ensure that at least 75 percent of the individuals who participate in 12 the program earn at least \$17 per hour.

"(3)(a) The Prosperity 10,000 Program shall be administered by local
 workforce development boards. The local workforce development boards
 shall:

(A) Distribute resources and available funds to nonprofit communitybased organizations, educational institutions, labor organizations and other workforce service providers to facilitate the provision of workforce development services and wraparound supports to individuals who participate in the program;

"(B) Coordinate with state workforce agencies and other workforce partners to expand regional community-based partnerships that work to support and sustain workforce development services and wraparound supports; and

"(C) Connect with businesses and organizations in targeted industry sectors to identify training needs and ensure that business needs relating to a
skilled workforce are met.

"(b) An entity that collaborates with a local workforce development board to accomplish the workforce development activities described under this subsection shall, in accordance with ORS 660.327, participate with local workforce development boards in developing a proposed local plan. "(4)(a) If an entity receives funds distributed from a local workforce
development board under this section and provides paid work experience to individuals who participate in the program established under
this section, the entity shall:

"(A) Notwithstanding ORS 653.025 and subsection (2)(h) of this section, pay wages to individuals participating in the program at a rate
that is:

"(i) Equivalent to an entry-level training wage as determined by the
entity pursuant to paragraph (b) of this subsection; and

"(ii) In alignment with the wage progression schedule established
by the entity under subparagraph (B) of this paragraph;

"(B) Establish a wage progression schedule that includes the step progression requirements and the rate calculation formula upon which the entity shall make determinations about a participating individual's eligibility to increase the individual's wage rate from an entry-level training wage to a wage rate that is equivalent to the average area wage standard for an hour's work in the same trade or occupation in the locality where the labor is performed;

"(C) Develop a training plan for individuals participating in the
 program that includes, at a minimum:

"(i) The entry-level training wage that will be paid to the individual; 21"(ii) A statement that the individual shall be paid according to the 22wage progression schedule established by the entity, along with a de-23scription of the requirements that the individual must meet in order 24to progress to a higher wage rate under the wage progression schedule; 25"(iii) A statement that the entry-level training wage paid to the 26individual may not be less than the federal minimum wage rate or the 27applicable state minimum wage rate, whichever is greater; and 28

"(iv) A statement explaining that the entry-level training wage paid
to the individual is a minimum standard and that a higher wage rate

shall be paid to the individual if so required under other applicable
 federal or state laws, regulations or a collective bargaining agreement;
 and

"(D) Provide each individual participating in the program with a
copy of the training plan described in subparagraph (C) of this paragraph on the date on which the individual first begins participating in
the program.

"(b) For purposes of paragraph (a)(A) of this subsection, the entrylevel training wage shall be a percentage amount of the average area wage standard for an hour's work in the same trade or occupation in the locality where the labor is performed, but in no event may the entry-level training wage be less than the applicable state minimum wage rate under ORS 653.025.

"(c) Each individual who performs work for an entity described in this subsection shall be considered an employee of the entity for purposes of state wage and hour laws and state laws prohibiting employment discrimination and retaliation.

"[(4)(a)] (5)(a) As used in this subsection, 'SNAP Employment and
 Training Program' means the employment and training component of the
 federal Supplemental Nutrition Assistance Program under 7 U.S.C. 2015(d)(4).

21 "(b) To the extent possible, the Department of Human Services shall:

"(A) Incorporate the Prosperity 10,000 Program into the statewide plan
 for the SNAP Employment and Training Program;

"(B) Seek federal reimbursement for 50 percent of the Prosperity 10,000
Program's costs and for other eligible activities as reported by the local
workforce development boards;

"(C) Refer individuals who receive supplemental nutrition assistance un der ORS 411.806 to 411.845 to participate in the Prosperity 10,000 Program;
 and

30 "(D) Distribute moneys received as reimbursement under subparagraph (B)

of this paragraph to local workforce development boards, not later than 60 days after the department receives an invoice that is consistent with requirements under the SNAP Employment and Training Program, for reinvestment in workforce development and wraparound supports and services provided under the Prosperity 10,000 Program.

6 "[(5)] (6) The State Workforce and Talent Development Board, in consul-7 tation with the Committee for Continuous Improvement, shall:

8 "(a) Oversee the progress of the Prosperity 10,000 Program;

9 "(b) Ensure that program goals are met; and

10 "(c) Identify areas for program improvement.

"SECTION 4. Section 9, chapter 28, Oregon Laws 2022, is amended to
 read:

¹³ "Sec. 9. (1) As used in this section:

"(a) 'Community-based organization' has the meaning given that term in
 section 4, chapter 28, Oregon Laws 2022 [of this 2022 Act].

16 "(b) 'Community college' has the meaning given that term in ORS 341.005.

17 "(c) 'Workforce service provider' includes:

"(A) Nonprofit and public workforce education, training and career ser vices providers.

20 "(B) Governmental entities that are providers of workforce development 21 services.

"(2) There is established in the Higher Education Coordinating Commission a program to award grants to workforce service providers and community-based organizations that administer workforce programs in the health care, manufacturing and technology industry sectors and that prioritize equitable program participation by individuals from priority populations.

"(3) The commission shall establish criteria and standards by which a
workforce service provider or a community-based organization may submit
a proposal to receive a grant under this section. In establishing criteria and

standards, the commission shall consider federal nondiscrimination and equal
opportunity provisions of the Workforce Innovation and Opportunity Act.
The commission shall award grants on a competitive basis, taking into consideration proposals that:

5 "(a) Describe how the workforce service provider or the community-based 6 organization intends to engage with employers in the targeted industry sec-7 tors to provide workforce development opportunities to individuals from 8 priority populations.

9 "(b) Demonstrate the workforce service provider's or the community-based 10 organization's experience serving individuals from priority populations.

"(c) Describe how the workforce service provider or the community-based organization intends to collaborate with one or more of the following entities to increase accessibility for priority populations to workforce programs and opportunities:

¹⁵ "(A) Other workforce service providers or community-based organizations;

16 "(B) Kindergarten through grade 12 schools;

17 "(C) Community colleges;

18 "(D) Education and training partners;

19 "(E) Local workforce development boards;

20 "(F) Economic development organizations;

21 "(G) Industry associations; and

"(H) Universities, as defined in section 8, chapter 28, Oregon Laws 2022
[of this 2022 Act].

"(d) Demonstrate that a workforce partner with which a workforce service provider or a community-based organization intends to partner possesses specific qualifications, including the organizational and technical capacity, necessary to carry out the purposes described under subsection (5)(a) to (d) of this section.

29 "(e) Prioritize opportunities to leverage the use of other funding sources, 30 including federal funds and private sector contributions, toward workforce 1 programs and opportunities.

"(4) In awarding grants under this section, the commission shall consult
with the State Workforce and Talent Development Board and shall incorporate input from local workforce development boards and industry consortia
convened under section 10, chapter 28, Oregon Laws 2022 [of this 2022
Act].

"(5) Grant moneys awarded under this section shall be expended for one
or more of the following purposes:

9 "(a) To provide paid work experience, including stipends and wages;

10 "(b) To offer tuition and fee assistance for workforce programs;

11 "(c) To provide wraparound workforce development services;

"(d) To develop culturally and linguistically specific career pathways for
 obtaining certificates, credentials or degrees recognized by targeted industry
 sectors; and

¹⁵ "(e) To fund organizational investments, including, but not limited to:

16 "(A) Hiring staff;

17 "(B) Developing organizational development strategies;

¹⁸ "(C) Purchasing equipment, technology or other training-related supplies;

¹⁹ "(D) Covering administrative costs; and

20 "(E) Any other activities identified in a grant proposal as necessary to 21 administer workforce programs described under this section.

"(6)(a) If a grant recipient expends moneys to provide paid work
experience to individuals participating in a workforce program administered by the grant recipient, the grant recipient shall:

²⁵ "(A) Notwithstanding ORS 653.025, pay wages to individuals partic-²⁶ ipating in the program at a rate that is:

"(i) Equivalent to an entry-level training wage as determined by the
grant recipient pursuant to paragraph (b) of this subsection; and

"(ii) In alignment with the wage progression schedule established
by the grant recipient under subparagraph (B) of this paragraph;

"(B) Establish a wage progression schedule that includes the step progression requirements and the rate calculation formula upon which the grant recipient shall make determinations about a participating individual's eligibility to increase the individual's wage rate from an entry-level training wage to a wage rate that is equivalent to the average area wage standard for an hour's work in the same trade or occupation in the locality where the labor is performed;

8 "(C) Develop a training plan for individuals participating in the 9 program that includes, at a minimum:

"(i) The entry-level training wage that will be paid to the individual; "(ii) A statement that the individual shall be paid according to the wage progression schedule established by the grant recipient entity, along with a description of the requirements that the individual must meet in order to progress to a higher wage rate under the wage progression schedule;

"(iii) A statement that the entry-level training wage paid to the
 individual may not be less than the federal minimum wage rate or the
 applicable state minimum wage rate, whichever is greater; and

"(iv) A statement explaining that the entry-level training wage paid to the individual is a minimum standard and that a higher wage rate shall be paid to the individual if so required under other applicable federal or state laws, regulations or a collective bargaining agreement; and

"(D) Provide each individual participating in the program with a copy of the training plan described in subparagraph (C) of this paragraph on the date on which the individual first begins participating in the program.

"(b) For purposes of paragraph (a)(A) of this subsection, the entrylevel training wage shall be a percentage amount of the average area
wage standard for an hour's work in the same trade or occupation in

the locality where the labor is performed, but in no event may the
entry-level training wage be less than the applicable state minimum
wage rate under ORS 653.025.

"(c) An individual who performs work for grant recipient described
in this subsection shall be considered an employee of the grant recipient for purposes of state wage and hour laws and state laws prohibiting employment discrimination and retaliation.

8 "[(6)] (7) The commission shall compile information from each recipient 9 of a grant under this section regarding the status and use of grant funds to 10 ensure funding is expended for permissible purposes. At a minimum, the in-11 formation must include, where applicable:

"(a) The number of individuals who have registered for or completed a
 workforce program in health care, manufacturing or technology;

"(b) The number of workforce programs developed and administered by a
 workforce service provider or a community-based organization;

"(c) The job placement rate for and income earnings by individuals par ticipating in a workforce program described under this section;

"(d) The number of individuals from priority populations who receive
 services or benefits from workforce programs administered by a workforce
 service provider or a community-based organization; and

"(e) A description of the types and amount of wraparound workforce development services provided by a workforce service provider or a community-based organization.

"[(7)] (8) The commission may adopt any rules necessary for carrying out the provisions of this section.

²⁶ "<u>SECTION 5.</u> Section 10, chapter 28, Oregon Laws 2022, is amended to ²⁷ read:

"Sec. 10. (1) As used in this section, 'community-based organization' has
the meaning given that term in section 4, chapter 28, Oregon Laws 2022
[of this 2022 Act].

HB 3306-2 3/27/23 Proposed Amendments to HB 3306 "(2)(a) The Higher Education Coordinating Commission, in consultation with the State Workforce and Talent Development Board, shall establish a program to convene statewide industry consortia that represent the health care, manufacturing and technology industry sectors. Each individual consortium established under this section shall represent a single targeted industry sector.

7 "(b) The purpose of the program is to:

8 "(A) Establish strategic partnerships to align workforce development ac-9 tivities that aim to increase participation in workforce programs by individ-10 uals from priority populations;

"(B) Develop structured processes to address mutual goals and promote
 consensus in decision-making;

"(C) Identify industry-specific workforce needs in this state, including the need for high-value credentials, to inform the development and implementation of culturally and linguistically diverse workforce education and training curricula;

"(D) Develop targeted recruitment strategies to increase equitable partic ipation by individuals from priority populations in statewide workforce pro grams; [and]

"(E) Promote workforce development programs and activities in the tar geted industry sectors[.]; and

"(F) Establish wage rate standards, varied by locality, for each
skilled occupation within each of the sectors specified in paragraph (a)
of this subsection.

25 **"(3) Once every two years, each industry consortium established** 26 **under this section shall:**

"(a) Recalculate the wage rate standards described in subsection
(2)(b)(F) of this section using relevant economic and employment data
made available by the Employment Department. If there is no such
data available, the consortium shall recalculate the wage rate stan-

dards using relevant economic and employment data made available
 from other resources, as identified by the commission by rule.

"(b) Submit a statement to the commission summarizing the
methodology used to recalculate the wage rate standards and the date
on which the new wage rate standards shall take effect.

"[(3)(a)] (4)(a) An industry consortium established under this section shall
operate under the direction of a leadership team composed of the following
representatives from the consortium's targeted industry sector:

9 "(A) A representative who is a business leader.

"(B) A representative of a community-based organization that administers
 one or more workforce programs.

"(C) One or more representatives of workforce education and trainingproviders.

14 "(D) A representative of a labor organization.

"(b) To the extent practicable, members of the leadership team shall in clude individuals who are representative of priority populations.

"(c) The membership of an industry consortium established under this section must include, in addition to the members of the leadership team, the following:

"(A) One or more representatives from the State Workforce and Talent
 Development Board.

"(B) One or more representatives of the Racial Justice Council within the
Office of the Governor.

²⁴ "(C) One or more representatives of employers.

²⁵ "(D) One or more representatives of an industry association.

²⁶ "(E) One or more representatives of labor organizations.

²⁷ "(F) One or more representatives of local workforce development boards.

²⁸ "(G) One or more representatives of economic developers.

²⁹ "[(4)] (5) The State Workforce and Talent Development Board, or any ³⁰ other neutral entity designated by the board, shall serve as the intermediary

HB 3306-2 3/27/23 Proposed Amendments to HB 3306 1 between the industry consortia members.

2 "[(5)] (6) The commission may adopt any rules necessary to carry out the 3 provisions of this section.

"SECTION 6. Section 2 of this 2023 Act and the amendments to
sections 3 and 9, chapter 28, Oregon Laws 2022, by sections 3 and 4 of
this 2023 Act apply to entities that receive funds on or after the effective date of this 2023 Act.".

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