82nd OREGON LEGISLATIVE ASSEMBLY -- 2023 Regular Session

# A-Engrossed Senate Bill 217

Ordered by the Senate March 24 Including Senate Amendments dated March 24

Printed pursuant to Senate Interim Rule 213.28 by order of the President of the Senate in conformance with presession filing rules, indicating neither advocacy nor opposition on the part of the President (at the request of Governor Kate Brown for Higher Education Coordinating Commission)

#### SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Requires that cosmetology curriculum taught by school meet standards established by Board of Cosmetology and be approved by Health Licensing Office. **Exempts persons performing specified spray tanning services from requirements related to cosmetology.** Takes effect on 91st day following adjournment sine die.

1	A BILL FOR AN ACT
<b>2</b>	Relating to cosmetology; creating new provisions; amending ORS 345.010, 690.005, 690.015, 690.025,
3	690.046, 690.047, 690.155, 690.165, 690.195, 690.205, 690.225 and 690.360; repealing ORS 345.400,
4	345.430, 345.440 and 345.450; and prescribing an effective date.
5	Be It Enacted by the People of the State of Oregon:
6	
7	<b>REGULATION OF COSMETOLOGY</b>
8	
9	SECTION 1. Section 2 of this 2023 Act is added to and made a part of ORS 690.005 to
10	690.225.
11	SECTION 2. The Health Licensing Office may adopt rules to carry out its duties under
12	ORS 690.005 to 690.225.
13	SECTION 3. ORS 690.005 is amended to read:
14	690.005. As used in ORS 690.005 to 690.225:
15	(1) "Authorization" has the meaning given that term in ORS 676.562.
16	[(1)] (2) "Barbering" means any of the following practices, when done upon the human body for
17	cosmetic purposes and not for medical diagnosis or treatment of disease or physical or mental
18	ailments:
19	(a) Shampooing, styling, cutting, singeing and conditioning of the hair of an individual.
20	(b) Applying hair tonics, dressings and rinses.
21	(c) Massaging of the scalp, face and neck and applying facial and scalp treatments with creams,
22	lotions, oils and other cosmetic preparations, either by hand or mechanical appliances, except that
23	the mechanical appliances may not be galvanic or faradic.
24	(d) Shaving, trimming or cutting of the beard or mustache.
25	[(2)] (3) "Certificate" means a written authorization for the holder to perform in one or more
26	fields of practice.

1 [(3)] (4) "Cosmetology" means the art or science of beautifying and improving the skin, nails and 2 hair and the study of cosmetics and their application.

3 [(4)] (5) "Demonstration permit" means a written authorization for a person to practice, dem-4 onstrate and teach one or more fields of practice on a temporary basis.

5 [(5)] (6) "Esthetics" means any of the following skin care or facial care practices performed on 6 the human body or face for the purpose of keeping the skin of the human body or face healthy and 7 attractive and not for medical diagnosis or treatment of disease or physical or mental ailments:

8 (a) The use of the hands or mechanical or electric apparatuses, appliances or devices for 9 cleansing, stimulating, manipulating, exfoliating or applying lotions or creams.

(b) Temporary removal of hair by using lotion, cream, an appliance, wax, thread, sugar,
 tweezers, dermaplaning, a depilatory or other means.

12 (c) Makeup artistry.

13 (d) Eyebrow and eyelash services.

14 (e) Facial and body treatments.

[(6)] (7) "Facility" means an establishment operated on a regular or irregular basis for the pur pose of providing services in one or more fields of practice.

17 [(7)] (8) "Field of practice" means the following cosmetology disciplines:

18 (a) Barbering.

19 (b) Esthetics.

20 (c) Hair design.

21 (d) Nail technology.

22 (e) Natural hair care.

[(8)] (9) "Freelance license" means a written authorization that allows a practitioner to practice
 outside or away from a licensed facility.

[(9)] (10) "Hair design" means any of the following practices, when done upon the human body for cosmetic purposes and not for medical diagnosis or treatment of disease or physical or mental ailments:

28 (a) Shaving, trimming or cutting of the beard or mustache.

(b) Styling, permanent waving, relaxing, cutting, singeing, bleaching, coloring, shampooing, con ditioning, applying hair products or similar work upon the hair of an individual.

(c) Massaging the scalp and neck when performed in conjunction with activities in paragraph(a) or (b) of this subsection.

[(10)] (11) "Independent contractor" means a practitioner who qualifies as an independent con tractor under ORS 670.600 and who is not under the control and direction of a facility license
 holder.

36 [(11)] (12) "License" means a written authorization issued under ORS 690.055 to a person to 37 operate a facility or freelance business for providing services related to one or more fields of prac-38 tice to the public.

39 [(12)(a)] (13)(a) "Mechanical or electrical apparatus, appliance or device" includes, but is not 40 limited to, galvanic current, high-frequency microcurrents, light-emitting diode therapy and 41 microdermabrasion that does not penetrate beyond the epidermis except through natural physiolog-42 ical effects.

(b) "Mechanical or electrical apparatus, appliance or device" does not include lasers or intense
pulsed light or a device, as that term is defined by the Board of Cosmetology by rule, in collaboration with the Board of Certified Advanced Estheticians.

[(13)] (14) "Nail technology" means any of the following manicuring or pedicuring practices 1 2 performed for cosmetic purposes and not for medical diagnosis or treatment of disease or physical or mental ailments: 3 (a) Cutting, trimming, polishing, coloring, tinting, cleansing or otherwise treating the nails of the 4 hands or feet.  $\mathbf{5}$ (b) Massaging, cleansing, treating or beautifying the hands, arms below the elbow, feet or legs 6 7 below the knee. 8 (c) Applying, sculpturing or removing artificial nails of the hands or feet. 9 [(14)(a)] (15)(a) "Natural hair care" means: (A) The braiding, cornrowing, extending, lacing, locking, sewing, twisting, weaving or wrapping 10 of human hair, natural fibers, synthetic fibers or hair extensions through the use of hands or simple 11 12 devices such as clips, combs, hairpins or needle and thread; 13 (B) The use of scissors to trim synthetic fibers, hair extensions or sewn-in weave extensions as is necessary to perform the activities described in this paragraph; 14 15 (C) The making of customized wigs from natural hair, natural fibers, synthetic fibers or hair extensions; or 16 (D) Shampooing or conditioning of the hair of an individual. 17 18 (b) "Natural hair care" does not include the use of scissors, except as provided in paragraph (a)(B) of this subsection, penetrating chemical hair treatments, chemical hair coloring agents, 19 chemical hair straightening agents, chemical hair joining agents, permanent wave styles or chemical 20hair bleaching agents. 2122[(15)] (16) "Practitioner" means a person certified to perform services included within a field of 23practice. [(16)] (17) "Registration" means a written authorization issued to an independent contractor to 2425hold forth to the public as a business entity providing services in a field of practice. [(17)] (18) "School" means an educational establishment that [has a license issued by the De-2627partment of Education and is operated for the purpose of teaching one or more fields of practice. For purposes of this subsection, "field of practice" does not include natural hair care] offers a program 28of study in one or more fields of practice other than natural hair care, including, but not 29limited to, a career school licensed under ORS 345.010 to 345.450, a community college or an 30 31 educational establishment operated by a school district. [(18)] (19) "Temporary facility permit" means a written authorization issued under ORS 690.055 32to provide services on a temporary basis in one or more fields of practice. 33

34 **SECTION 4.** ORS 690.015 is amended to read:

690.015. (1) This section establishes prohibitions relating to the practice of hair design, barbering, esthetics, nail technology and natural hair care. The prohibitions under this section are subject to the exemptions under ORS 690.025. A person who commits an act prohibited under this section is subject to the penalties under ORS 690.992 in addition to any administrative action taken by or any civil penalty imposed by the Health Licensing Office under ORS 676.612.

40 (2) A person may not:

(a) Perform or attempt to perform services in a field of practice without an active [certificate,
 demonstration permit, registration or freelance license] authorization.

43 (b) Operate a facility without a license or temporary facility permit.

(c) Perform or attempt to perform services in a field of practice outside a licensed facility or
 temporary facility unless the person holds a freelance license issued under ORS 690.123.

1	(d) Practice hair design, barbering, esthetics, nail technology or natural hair care as an inde-
2	pendent contractor without [a registration] an authorization.
$\frac{3}{4}$	(e) Display a sign or in any way advertise or purport to offer services in a field of practice without first obtaining [a permit, certificate, independent contractor registration or facility license] <b>an</b>
5	authorization.
6	(f) Knowingly make a false statement on an application to obtain or renew [a certificate, regis-
7	tration, license or permit] an authorization.
8	(g) Allow an individual in the employ or under the supervision or control of the person to per-
9	form in a field of practice without [a certificate or permit] an authorization.
10	(h) Sell, barter or offer to sell or barter a document evidencing [a certificate, registration, license
11	or permit] an authorization.
12	(i) Purchase or procure by barter a document evidencing [a certificate] an authorization with
13	intent to use it as evidence of the person's qualification as a practitioner.
14	(j) Materially alter with fraudulent intent a document evidencing [a certificate, registration, li-
15	cense or permit] an authorization.
16	(k) Use or attempt to use a fraudulently obtained, counterfeited or materially altered document
17	evidencing [a certificate, registration, license or permit] an authorization.
18	SECTION 5. ORS 690.025 is amended to read:
19	690.025. (1) ORS 690.005 to 690.225 do not apply to:
20	(a) Persons who perform service without compensation in case of emergency or in domestic ad-
21	ministration.
22	(b) Persons licensed by a health professional regulatory board listed in ORS 676.160 who are
23	acting within the scope of their professional license.
24	(c) Persons identified by the Health Licensing Office or Board of Cosmetology by rule who are
25	acting under the authority of a hospital or long term care facility licensed under ORS 441.025 or a
26	residential <b>care</b> facility licensed under ORS 443.415.
27	(d) Persons engaged in rendering emergency medical assistance as defined in ORS 30.800.
28	(e) Persons licensed by the State Board of Pharmacy, merchants or other individuals when
29	demonstrating apparatus or supplies for purposes of sale.
30	(f) Commissioned medical and surgical officers and personnel of the United States Armed Ser-
31	vices while operating on a military base and personnel of correctional institutions while operating
32	on the premises of a correctional facility.
33	(g) Subject to subsection (3) of this section, persons applying temporary makeup, combing hair,
34	brushing hair, braiding hair, applying hair spray or holding cream to hair or styling hair through
35	the use of barrettes, ties, clips, ribbons and other similar hair accessories for the sole purpose of
36	preparing an individual for a professional photograph, provided that the person does not use any
37	product that alters the keratin of the individual's hair.
38	(h) Subject to subsection (3) of this section, persons applying temporary makeup or styling hair
39	by any method for the sole purpose of preparing an individual for a professional film or video per-
40	formance or a theatrical performance.
41	(i) A student while engaged in training at the direction of and under the direct supervision of
42	the faculty of a school [licensed under ORS 345.010 to 345.450 to teach a field of practice. For pur-
43	poses of this paragraph, "field of practice" does not include natural hair care].

(j) Persons performing spray tanning services using a handheld airbrush tanning device
 that applies to another individual, without physical contact, a spray tanning solution that

may include, but is not limited to, products containing dihydroxyacetone. 1 2 (2) The office may exempt from ORS 690.005 to 690.225 practitioners providing services at charitable or [fund raising] fund-raising events. In establishing an exemption, the office shall con-3 sider and evaluate each written request on an individual basis. 4 (3) The office may develop and disseminate guidelines for persons described in subsection (1)(g)5 and (h) of this section for the purpose of ensuring sanitation and hygiene best practices. The office 6 is not required to adopt rules to implement this subsection. 7 SECTION 6. ORS 690.046 is amended to read: 8 9 690.046. (1) To qualify for certification as a practitioner of hair design, barbering, esthetics, nail technology or natural hair care, an applicant shall: 10 (a) If the applicant is applying for certification to practice hair design, barbering, esthetics or 11 12 nail technology[, successfully complete all courses required by rule of the State Board of Education for 13 graduation from a school teaching one or more fields of practice]: (A) Complete the education requirements in the field of practice for which certification 14 is sought that are adopted by the Board of Cosmetology by rule and approved by the Health 15 Licensing Office; and 16 (B) Submit satisfactory evidence from a school to the office that demonstrates the ap-17 plicant has successfully completed the education described in subparagraph (A) of this para-18 19 graph. (b) Successfully pass the certification examination approved, administered or recognized by the 20board [of Cosmetology for] in the field of practice [in] for which certification is sought. 2122(c) Pay the applicable fees established under ORS 676.576. 23(d) Meet any additional requirements the board [of Cosmetology] may impose by rule [for] in the field of practice for which certification [in a particular field of practice] is sought. 2425(2) The office may waive all or part of the education described in subsection (1) of this section and allow an applicant who meets all of the other requirements of subsection (1) of 2627this section to take the certification examination if: (a) For an applicant who holds an active authorization issued in another state or terri-28tory of the United States or another country: 2930 (A) The office determines that the applicant's education or training, including any edu-31 cation or training obtained in the military, is substantially equivalent to the certification requirements described in subsection (1) of this section and any rules adopted under sub-32section (1) of this section; and 33 34 (B) The applicant's active authorization has not been subject to disciplinary action by the 35 authorizing body. (b) For an applicant who has received education or training outside of this state and does 36 37 not hold an active authorization issued by another jurisdiction, the office determines the 38 applicant is qualified to take the certification examination based on: (A) An assessment of evidence submitted by the applicant, as prescribed by the office by 39 rule, regarding the applicant's out-of-state education or training in the field of practice for 40 which certification is sought; or 41 (B) If the evidence described in this paragraph is unavailable or insufficient, an assess-42 ment of the applicant's skills based on a school's evaluation and recommendation. 43

44 [(2)] (3) A person who is certified to practice hair design or barbering under this section is au-45 thorized to practice natural hair care.

SECTION 7. ORS 690.047 is amended to read: 1 2 690.047. [(1) For purposes of this section, "field of practice" does not include natural hair care.] [(2) The Board of Cosmetology may waive all or part of the educational requirement for an appli-3 cant in a field of practice and allow the applicant to take the certification examination, provided 4 that:] 5 [(a) The applicant's education or training, including relevant education or training obtained in the 6 military, is determined by the board to be substantially equivalent to Oregon certification 7 requirements;] 8 9 [(b) The applicant is otherwise qualified to take the examination; and] [(c) The applicant holds an active certification that was issued in another state or a territory of the 10 United States and has not been subject to disciplinary action by the other certifying body.] 11 12 [(3)] The Health Licensing Office may issue a specialty certificate in a field of practice other than natural hair care to a practitioner who has: 13 [(a)] (1) Completed post-graduate education approved by the office that is separate from the ed-14 15 ucation or training required for entry-level certification; 16[(b)] (2) Passed an examination approved or recognized by the Board of Cosmetology; and [(c)] (3) Paid the applicable fees established under ORS 676.576. 17 18 SECTION 8. ORS 690.155 is amended to read: 19 690.155. (1) There is established within the Health Licensing Office the Board of Cosmetology consisting of seven members appointed by the Governor. At all times the membership of the board 20shall be so constituted that: 2122(a) [Six] Five members of the board shall be practitioners with active [certificates] authorizations. 23(b) One member shall be a practitioner with an active authorization who is a represen-24 tative of a career school licensed under ORS 345.010 to 345.450 who teaches in one or more 25fields of practice. 2627[(b)] (c) One member shall be a public member who is not a practitioner. (2) The term of office of each member of the board is four years, but a member serves at the 28pleasure of the Governor. Vacancies shall be filled by the Governor by appointment for the unex-2930 pired term. A member shall hold the member's office until the appointment and qualification of a 31 successor. A member is eligible for reappointment. If a person serves two consecutive full terms, a 32period of at least four years must elapse before the person is again eligible for appointment to serve on the board. 33 34 (3) The Director of the Health Licensing Office, or a designated representative, shall serve as an ex officio member of the board but without the right to vote. 35 SECTION 9. ORS 690.165 is amended to read: 36 37 690.165. In addition to the powers otherwise granted by ORS [345.430 and] 690.005 to 690.225, 38 the Board of Cosmetology shall have the power to: (1) Determine whether applicants are qualified to take certification examinations, except as 39 that power is vested in the Health Licensing Office under ORS 690.046. 40 (2) Administer, approve or recognize certification examinations and designate the time, place 41 and administrators of certification examinations. 42(3) Contract for the administration of examinations as part of regional or national examinations 43 and contract with independent testing services for examination administration. 44 (4) Pursuant to ORS 676.568, direct the [Health Licensing] office to issue [certificates, registra-45

1 tions, licenses and permits] authorizations to individuals determined by the board to be qualified.

2 (5) Except as otherwise provided in ORS 690.205 (2) or other provision of law, adopt rules es-3 tablishing and enforcing standards for safety, infection control, professional conduct, **curriculum** 4 and any other matters relating to fields of practice, facilities or locations used by persons providing 5 services regulated by ORS 690.005 to 690.225.

6 (6) Pursuant to ORS 676.612 and 690.167, direct the office to suspend, revoke, limit or refuse to 7 issue or renew [*certificates, registrations, licenses or permits*] **authorizations** or impose a period of 8 probationary activity on the holder.

9 (7) Do any act necessary or proper to effect and carry out the duties required of the board by 10 ORS 690.005 to 690.225.

(8) Adopt rules prescribing standards of professional conduct for persons practicing hair design,
 barbering, esthetics, nail technology or natural hair care.

(9) Consult with the office about the issuance and renewal of a license under ORS 690.055 [au thorizing a facility to provide barbering, esthetics, hair design, nail technology services or natural hair
 care].

(10) Pursuant to ORS 690.046, direct the office to approve a school's curriculum.

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SECTION 10. ORS 690.195 is amended to read:

690.195. (1) The Health Licensing Office shall keep a record of [*its*] **the office's** proceedings relating to the issuance, refusal, suspension and revocation of [*certificates, registrations, licenses and permits*] **authorizations** and to the imposition of probation. This record [*shall*] **must** also contain the name, place of business and [*the*] date of each [*certificate, registration, license and permit*] **authorization** issued by the office.

(2) The office shall keep a record of all complaints received, including the date of receipt, the
 name and place of business of each practitioner involved, the name and address of each complainant
 and the nature of the complaint.

26 (3) The records of the office shall at all reasonable times be open to inspection by the public.

27 **SECTION 11.** ORS 690.205 is amended to read:

690.205. (1) The Board of Cosmetology may adopt rules for the administration of ORS [345.440 and] 690.005 to 690.225 and for prescribing safety and infection control requirements for facilities. Infection control requirements for facilities shall be subject to the approval of the Oregon Health Authority. [A copy of the rules adopted by the board shall be furnished by the board to the owner or manager of each facility.]

(2) Notwithstanding subsection (1) of this section, the board may not prohibit the use of the facility for domestic purposes if the part devoted to domestic purposes is in a completely separate
room not used by customers, with walls extending from floor to ceiling and with any connecting
doors kept closed while the facility is in actual operation.

(3) Rules adopted by the board prescribing safety and infection control requirements for facili ties shall be adopted in accordance with the procedures set forth in ORS chapter 183.

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SECTION 12. ORS 690.225 is amended to read:

690.225. (1) In addition to any other duties prescribed by law, the Health Licensing Office shall
provide for the inspection of facilities [and schools licensed to teach practitioner skills under ORS
345.010 to 345.450].

(2) Inspections conducted under this section shall determine whether the facilities comply with
the health, safety, infection control and licensing rules of the Board of Cosmetology [and whether
the schools comply with the health, safety and infection control requirements under ORS 345.010 to

345.450 and rules of the office. A report of the results of the inspection shall be submitted to the Higher 1 2 Education Coordinating Commission]. SECTION 13. ORS 690.360 is amended to read: 3 690.360. (1) A person may not: 4 (a) Perform or attempt to perform services in a field of practice without a license to perform 5 services in that field of practice; 6 (b) Perform or attempt to perform services in a field of practice outside a licensed facility; 7 (c) Display a sign or in any way advertise or purport to offer services in a field of practice 8 9 without a license to perform services in that field of practice; (d) Operate a facility, display a sign or in any way advertise or purport to offer services in a 10 field of practice in a facility without a license to operate a facility or a temporary license to operate 11 12 a facility; 13 (e) Knowingly make a false statement on an application to obtain or renew a license; (f) Allow an individual in the employ or under the supervision or control of the person to per-14 15 form services in a field of practice without a license to perform services in that field of practice; 16 (g) Sell, barter or offer to sell or barter a document evidencing a license; (h) Purchase or procure by barter a document evidencing a license with intent to use the doc-17 18 ument as evidence of the person's qualification to provide services in a field of practice; (i) Materially alter with fraudulent intent a license or temporary license; or 19 (j) Use or attempt to use a fraudulently obtained, counterfeited or materially altered license or 20temporary license. 2122(2) ORS 690.350 to 690.410 do not limit, preclude or otherwise interfere with the practice of other persons or health care providers licensed in this state. 23(3) Subsection (1)(a), (b) or (d) of this section does not apply to: 24(a) A student while engaged in training at the direction of and under the direct supervision of 25the faculty of a school [licensed under ORS 345.010 to 345.450 to teach a field of practice]; or 2627(b) An individual self-administering body piercing. 28**CONFORMING AMENDMENTS** 2930 31 SECTION 14. ORS 345.010 is amended to read: 345.010. As used in ORS 345.010 to 345.450 and 345.992 to 345.997: 32(1) "Agent" means an individual who is employed by or for a career school, or is working on 33 34 behalf of the school under a contract, for the purpose of actively procuring students, enrollees or 35 subscribers of the school by solicitation in any form that is made at a place or places other than the school office or place of business of the school. 36 37 [(2) "Barbering" has the meaning given that term in ORS 690.005.] 38 [(3)] (2) "Career school" or "school" means any private proprietary professional, technical, home study, correspondence, business or other school instruction, organization or person that offers any 39 instruction or training for the purpose or purported purpose of instructing, training or preparing 40 persons for any profession. 41 [(4) "Esthetics" has the meaning given in ORS 690.005.] 42 [(5) "Hair design" has the meaning given in ORS 690.005.] 43 [(6)] (3) "License" means the authority the career school has been granted to operate under ORS 44 345.010 to 345.450. 45

1	[(7) "Nail technology" has the meaning given in ORS 690.005.]
<b>2</b>	[(8)] (4) "Registration" means the approval by the Higher Education Coordinating Commission
3	of a teacher or agent to instruct in or to represent the school.
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5	CONTINUITY OF CURRICULA
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7	SECTION 15. A school that teaches a curriculum that was approved by the Higher Edu-
8	cation Coordinating Commission before the operative date specified in section 18 of this 2023
9	Act may continue to teach the curriculum after the operative date specified in section 18 of
10	this 2023 Act unless the Health Licensing Office determines that the curriculum must be
11	approved by the office pursuant to rules adopted by the Board of Cosmetology under ORS
12	690.005 to 690.225.
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14	REPEALS
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16	SECTION 16. ORS 345.400, 345.430, 345.440 and 345.450 are repealed.
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18	UNIT CAPTIONS
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20	SECTION 17. The unit captions used in this 2023 Act are provided only for the conven-
21	ience of the reader and do not become part of the statutory law of this state or express any
22	legislative intent in the enactment of this 2023 Act.
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24	<b>OPERATIVE AND EFFECTIVE DATES</b>
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26	SECTION 18. (1) Section 2 of this 2023 Act, the amendments to ORS 345.010, 690.005,
27	690.015, 690.025, 690.046, 690.047, 690.155, 690.165, 690.195, 690.205, 690.225 and 690.360 by
28	sections 3 to 14 of this 2023 Act and the repeal of ORS 345.400, 345.430, 345.440 and 345.450
29	by section 16 of this 2023 Act become operative on July 1, 2024.
30	(2) The Board of Cosmetology, the Higher Education Coordinating Commission and the
31	Health Licensing Office may take any action before the operative date specified in subsection
32	(1) of this section that is necessary to enable the board, the commission and the office to
33	exercise, on and after the operative date specified in subsection (1) of this section, all of the
34	duties, functions and powers conferred on the board, the commission and the office by sec-
35	tion 2 of this 2023 Act, the amendments to ORS 345.010, 690.005, 690.015, 690.025, 690.046,
36	690.047, 690.155, 690.165, 690.195, 690.205, 690.225 and 690.360 by sections 3 to 14 of this 2023
37	Act and the repeal of ORS 345.400, 345.430, 345.440 and 345.450 by section 16 of this 2023 Act.
38	SECTION 19. This 2023 Act takes effect on the 91st day after the date on which the 2023
39	regular session of the Eighty-second Legislative Assembly adjourns sine die.
40	