

House Bill 3111

Sponsored by COMMITTEE ON RULES (at the request of League of Oregon Cities)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Exempts from public disclosure personal information of employees and retirees maintained by retirement system operated by local government. Clarifies that personal information of employees and volunteers of public body is exempt from disclosure regardless of record in which information is maintained.

Declares emergency, effective on passage.

A BILL FOR AN ACT

1
2 Relating to public records; amending ORS 192.355; and declaring an emergency.

3 **Be It Enacted by the People of the State of Oregon:**

4 **SECTION 1.** ORS 192.355, as amended by section 5, chapter 60, Oregon Laws 2022, is amended
5 to read:

6 192.355. The following public records are exempt from disclosure under ORS 192.311 to 192.478:

7 (1) Communications within a public body or between public bodies of an advisory nature to the
8 extent that they cover other than purely factual materials and are preliminary to any final agency
9 determination of policy or action. This exemption shall not apply unless the public body shows that
10 in the particular instance the public interest in encouraging frank communication between officials
11 and employees of public bodies clearly outweighs the public interest in disclosure.

12 (2)(a) Information of a personal nature such as but not limited to that kept in a personal, med-
13 ical or similar file, if public disclosure would constitute an unreasonable invasion of privacy, unless
14 the public interest by clear and convincing evidence requires disclosure in the particular instance.
15 The party seeking disclosure shall have the burden of showing that public disclosure would not
16 constitute an unreasonable invasion of privacy.

17 (b) Images of a dead body, or parts of a dead body, that are part of a law enforcement agency
18 investigation, if public disclosure would create an unreasonable invasion of privacy of the family of
19 the deceased person, unless the public interest by clear and convincing evidence requires disclosure
20 in the particular instance. The party seeking disclosure shall have the burden of showing that public
21 disclosure would not constitute an unreasonable invasion of privacy.

22 (3) Upon compliance with ORS 192.363, public body employee or volunteer residential addresses,
23 residential telephone numbers, personal cellular telephone numbers, personal electronic mail ad-
24 dresses, driver license numbers, employer-issued identification card numbers, emergency contact in-
25 formation, Social Security numbers, dates of birth and other telephone numbers contained in
26 [*personnel*] records maintained by the public body that is the employer or the recipient of volunteer
27 services. This exemption:

28 (a) Does not apply to the addresses, dates of birth and telephone numbers of employees or vol-
29 unteers who are elected officials, except that a judge or district attorney subject to election may
30 seek to exempt the judge's or district attorney's address or telephone number, or both, under the

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted.
New sections are in **boldfaced** type.

1 terms of ORS 192.368;

2 (b) Does not apply to employees or volunteers to the extent that the party seeking disclosure
3 shows by clear and convincing evidence that the public interest requires disclosure in a particular
4 instance pursuant to ORS 192.363;

5 (c) Does not apply to a substitute teacher as defined in ORS 342.815 when requested by a pro-
6 fessional education association of which the substitute teacher may be a member; and

7 (d) Does not relieve a public employer of any duty under ORS 243.650 to 243.809.

8 (4) Information submitted to a public body in confidence and not otherwise required by law to
9 be submitted, where such information should reasonably be considered confidential, the public body
10 has obliged itself in good faith not to disclose the information, and when the public interest would
11 suffer by the disclosure.

12 (5) Information or records of the Department of Corrections, including the State Board of Parole
13 and Post-Prison Supervision, to the extent that disclosure would interfere with the rehabilitation of
14 a person in custody of the department or substantially prejudice or prevent the carrying out of the
15 functions of the department, if the public interest in confidentiality clearly outweighs the public in-
16 terest in disclosure.

17 (6) Records, reports and other information received or compiled by the Director of the Depart-
18 ment of Consumer and Business Services in the administration of ORS chapters 723 and 725 not
19 otherwise required by law to be made public, to the extent that the interests of lending institutions,
20 their officers, employees and customers in preserving the confidentiality of such information out-
21 weighs the public interest in disclosure.

22 (7) Reports made to or filed with the court under ORS 137.077 or 137.530.

23 (8) Any public records or information the disclosure of which is prohibited by federal law or
24 regulations.

25 (9)(a) Public records or information the disclosure of which is prohibited or restricted or other-
26 wise made confidential or privileged under Oregon law.

27 (b) Subject to ORS 192.360, paragraph (a) of this subsection does not apply to factual information
28 compiled in a public record when:

29 (A) The basis for the claim of exemption is ORS 40.225;

30 (B) The factual information is not prohibited from disclosure under any applicable state or fed-
31 eral law, regulation or court order and is not otherwise exempt from disclosure under ORS 192.311
32 to 192.478;

33 (C) The factual information was compiled by or at the direction of an attorney as part of an
34 investigation on behalf of the public body in response to information of possible wrongdoing by the
35 public body;

36 (D) The factual information was not compiled in preparation for litigation, arbitration or an
37 administrative proceeding that was reasonably likely to be initiated or that has been initiated by
38 or against the public body; and

39 (E) The holder of the privilege under ORS 40.225 has made or authorized a public statement
40 characterizing or partially disclosing the factual information compiled by or at the attorney's di-
41 rection.

42 (10) Public records or information described in this section, furnished by the public body ori-
43 ginally compiling, preparing or receiving them to any other public officer or public body in con-
44 nection with performance of the duties of the recipient, if the considerations originally giving rise
45 to the confidential or exempt nature of the public records or information remain applicable.

1 (11) Records of the Energy Facility Siting Council concerning the review or approval of security
 2 programs pursuant to ORS 469.530.

3 (12) Employee and retiree address, telephone number and other nonfinancial membership records
 4 and employee financial records maintained by the Public Employees Retirement System pursuant to
 5 ORS chapters 238 and 238A **or by another retirement system operated by a public body.**

6 (13) Records of or submitted to the State Treasurer, the Oregon Investment Council or the
 7 agents of the treasurer or the council relating to active or proposed publicly traded investments
 8 under ORS chapter 293, including but not limited to records regarding the acquisition, exchange or
 9 liquidation of the investments. For the purposes of this subsection:

10 (a) The exemption does not apply to:

11 (A) Information in investment records solely related to the amount paid directly into an invest-
 12 ment by, or returned from the investment directly to, the treasurer or council; or

13 (B) The identity of the entity to which the amount was paid directly or from which the amount
 14 was received directly.

15 (b) An investment in a publicly traded investment is no longer active when acquisition, exchange
 16 or liquidation of the investment has been concluded.

17 (14)(a) Records of or submitted to the State Treasurer, the Oregon Investment Council, the
 18 Oregon Growth Board or the agents of the treasurer, council or board relating to actual or proposed
 19 investments under ORS chapter 293 or 348 in a privately placed investment fund or a private asset
 20 including but not limited to records regarding the solicitation, acquisition, deployment, exchange or
 21 liquidation of the investments including but not limited to:

22 (A) Due diligence materials that are proprietary to an investment fund, to an asset ownership
 23 or to their respective investment vehicles.

24 (B) Financial statements of an investment fund, an asset ownership or their respective invest-
 25 ment vehicles.

26 (C) Meeting materials of an investment fund, an asset ownership or their respective investment
 27 vehicles.

28 (D) Records containing information regarding the portfolio positions in which an investment
 29 fund, an asset ownership or their respective investment vehicles invest.

30 (E) Capital call and distribution notices of an investment fund, an asset ownership or their re-
 31 spective investment vehicles.

32 (F) Investment agreements and related documents.

33 (b) The exemption under this subsection does not apply to:

34 (A) The name, address and vintage year of each privately placed investment fund.

35 (B) The dollar amount of the commitment made to each privately placed investment fund since
 36 inception of the fund.

37 (C) The dollar amount of cash contributions made to each privately placed investment fund since
 38 inception of the fund.

39 (D) The dollar amount, on a fiscal year-end basis, of cash distributions received by the State
 40 Treasurer, the Oregon Investment Council, the Oregon Growth Board or the agents of the treasurer,
 41 council or board from each privately placed investment fund.

42 (E) The dollar amount, on a fiscal year-end basis, of the remaining value of assets in a privately
 43 placed investment fund attributable to an investment by the State Treasurer, the Oregon Investment
 44 Council, the Oregon Growth Board or the agents of the treasurer, council or board.

45 (F) The net internal rate of return of each privately placed investment fund since inception of

1 the fund.

2 (G) The investment multiple of each privately placed investment fund since inception of the fund.

3 (H) The dollar amount of the total management fees and costs paid on an annual fiscal year-end
4 basis to each privately placed investment fund.

5 (I) The dollar amount of cash profit received from each privately placed investment fund on a
6 fiscal year-end basis.

7 (15) The monthly reports prepared and submitted under ORS 293.761 and 293.766 concerning the
8 Public Employees Retirement Fund and the Industrial Accident Fund may be uniformly treated as
9 exempt from disclosure for a period of up to 90 days after the end of the calendar quarter.

10 (16) Reports of unclaimed property filed by the holders of such property to the extent permitted
11 by ORS 98.352.

12 (17)(a) The following records, communications and information submitted to the Oregon Business
13 Development Commission, the Oregon Business Development Department, the State Department of
14 Agriculture, the Oregon Growth Board, the Port of Portland or other ports as defined in ORS
15 777.005, or a county or city governing body and any board, department, commission, council or
16 agency thereof, by applicants for investment funds, grants, loans, services or economic development
17 moneys, support or assistance including, but not limited to, those described in ORS 285A.224:

18 (A) Personal financial statements.

19 (B) Financial statements of applicants.

20 (C) Customer lists.

21 (D) Information of an applicant pertaining to litigation to which the applicant is a party if the
22 complaint has been filed, or if the complaint has not been filed, if the applicant shows that such
23 litigation is reasonably likely to occur; this exemption does not apply to litigation which has been
24 concluded, and nothing in this subparagraph shall limit any right or opportunity granted by discov-
25 ery or deposition statutes to a party to litigation or potential litigation.

26 (E) Production, sales and cost data.

27 (F) Marketing strategy information that relates to applicant's plan to address specific markets
28 and applicant's strategy regarding specific competitors.

29 (b) The following records, communications and information submitted to the State Department
30 of Energy by applicants for tax credits or for grants awarded under ORS 469B.256:

31 (A) Personal financial statements.

32 (B) Financial statements of applicants.

33 (C) Customer lists.

34 (D) Information of an applicant pertaining to litigation to which the applicant is a party if the
35 complaint has been filed, or if the complaint has not been filed, if the applicant shows that such
36 litigation is reasonably likely to occur; this exemption does not apply to litigation which has been
37 concluded, and nothing in this subparagraph shall limit any right or opportunity granted by discov-
38 ery or deposition statutes to a party to litigation or potential litigation.

39 (E) Production, sales and cost data.

40 (F) Marketing strategy information that relates to applicant's plan to address specific markets
41 and applicant's strategy regarding specific competitors.

42 (18) Records, reports or returns submitted by private concerns or enterprises required by law
43 to be submitted to or inspected by a governmental body to allow it to determine the amount of any
44 transient lodging tax payable and the amounts of such tax payable or paid, to the extent that such
45 information is in a form which would permit identification of the individual concern or enterprise.

1 Nothing in this subsection shall limit the use which can be made of such information for regulatory
 2 purposes or its admissibility in any enforcement proceedings. The public body shall notify the tax-
 3 payer of the delinquency immediately by certified mail. However, in the event that the payment or
 4 delivery of transient lodging taxes otherwise due to a public body is delinquent by over 60 days, the
 5 public body shall disclose, upon the request of any person, the following information:

6 (a) The identity of the individual concern or enterprise that is delinquent over 60 days in the
 7 payment or delivery of the taxes.

8 (b) The period for which the taxes are delinquent.

9 (c) The actual, or estimated, amount of the delinquency.

10 (19) All information supplied by a person under ORS 151.485 for the purpose of requesting ap-
 11 pointed counsel, and all information supplied to the court from whatever source for the purpose of
 12 verifying the financial eligibility of a person pursuant to ORS 151.485.

13 (20) Workers' compensation claim records of the Department of Consumer and Business Services,
 14 except in accordance with rules adopted by the Director of the Department of Consumer and Busi-
 15 ness Services, in any of the following circumstances:

16 (a) When necessary for insurers, self-insured employers and third party claim administrators to
 17 process workers' compensation claims.

18 (b) When necessary for the director, other governmental agencies of this state or the United
 19 States to carry out their duties, functions or powers.

20 (c) When the disclosure is made in such a manner that the disclosed information cannot be used
 21 to identify any worker who is the subject of a claim.

22 (d) When a worker or the worker's representative requests review of the worker's claim record.

23 (21) Sensitive business records or financial or commercial information of the Oregon Health and
 24 Science University that is not customarily provided to business competitors.

25 (22) Records of Oregon Health and Science University regarding candidates for the position of
 26 president of the university.

27 (23) The records of a library, including:

28 (a) Circulation records, showing use of specific library material by a named person;

29 (b) The name of a library patron together with the address or telephone number of the patron;
 30 and

31 (c) The electronic mail address of a patron.

32 (24) The following records, communications and information obtained by the Housing and Com-
 33 munity Services Department in connection with the department's monitoring or administration of
 34 financial assistance or of housing or other developments:

35 (a) Personal and corporate financial statements and information, including tax returns.

36 (b) Credit reports.

37 (c) Project appraisals, excluding appraisals obtained in the course of transactions involving an
 38 interest in real estate that is acquired, leased, rented, exchanged, transferred or otherwise disposed
 39 of as part of the project, but only after the transactions have closed and are concluded.

40 (d) Market studies and analyses.

41 (e) Articles of incorporation, partnership agreements and operating agreements.

42 (f) Commitment letters.

43 (g) Project pro forma statements.

44 (h) Project cost certifications and cost data.

45 (i) Audits.

1 (j) Project tenant correspondence.

2 (k) Personal information about a tenant.

3 (L) Housing assistance payments.

4 (25) Raster geographic information system (GIS) digital databases, provided by private forestland
5 owners or their representatives, voluntarily and in confidence to the State Forestry Department,
6 that is not otherwise required by law to be submitted.

7 (26) Sensitive business, commercial or financial information furnished to or developed by a
8 public body engaged in the business of providing electricity or electricity services, if the information
9 is directly related to a transaction described in ORS 261.348, or if the information is directly related
10 to a bid, proposal or negotiations for the sale or purchase of electricity or electricity services, and
11 disclosure of the information would cause a competitive disadvantage for the public body or its re-
12 tail electricity customers. This subsection does not apply to cost-of-service studies used in the de-
13 velopment or review of generally applicable rate schedules.

14 (27) Sensitive business, commercial or financial information furnished to or developed by the
15 City of Klamath Falls, acting solely in connection with the ownership and operation of the Klamath
16 Cogeneration Project, if the information is directly related to a transaction described in ORS 225.085
17 and disclosure of the information would cause a competitive disadvantage for the Klamath
18 Cogeneration Project. This subsection does not apply to cost-of-service studies used in the develop-
19 ment or review of generally applicable rate schedules.

20 (28) Personally identifiable information about customers of a municipal electric utility or a
21 people's utility district or the names, dates of birth, driver license numbers, telephone numbers,
22 electronic mail addresses or Social Security numbers of customers who receive water, sewer or
23 storm drain services from a public body as defined in ORS 174.109. The utility or district may re-
24 lease personally identifiable information about a customer, and a public body providing water, sewer
25 or storm drain services may release the name, date of birth, driver license number, telephone num-
26 ber, electronic mail address or Social Security number of a customer, if the customer consents in
27 writing or electronically, if the disclosure is necessary for the utility, district or other public body
28 to render services to the customer, if the disclosure is required pursuant to a court order or if the
29 disclosure is otherwise required by federal or state law. The utility, district or other public body
30 may charge as appropriate for the costs of providing such information. The utility, district or other
31 public body may make customer records available to third party credit agencies on a regular basis
32 in connection with the establishment and management of customer accounts or in the event such
33 accounts are delinquent.

34 (29) A record of the street and number of an employee's address submitted to a special district
35 to obtain assistance in promoting an alternative to single occupant motor vehicle transportation.

36 (30) Sensitive business records, capital development plans or financial or commercial information
37 of Oregon Corrections Enterprises that is not customarily provided to business competitors.

38 (31) Documents, materials or other information submitted to the Director of the Department of
39 Consumer and Business Services in confidence by a state, federal, foreign or international regulatory
40 or law enforcement agency or by the National Association of Insurance Commissioners, its affiliates
41 or subsidiaries under ORS 86A.095 to 86A.198, 697.005 to 697.095, 697.602 to 697.842, 705.137, 717.200
42 to 717.320, 717.900 or 717.905, ORS chapter 59, 723, 725 or 726, the Bank Act or the Insurance Code
43 when:

44 (a) The document, material or other information is received upon notice or with an under-
45 standing that it is confidential or privileged under the laws of the jurisdiction that is the source of

1 the document, material or other information; and

2 (b) The director has obligated the Department of Consumer and Business Services not to dis-
 3 close the document, material or other information.

4 (32) A county elections security plan developed and filed under ORS 254.074.

5 (33) Information about review or approval of programs relating to the security of:

6 (a) Generation, storage or conveyance of:

7 (A) Electricity;

8 (B) Gas in liquefied or gaseous form;

9 (C) Hazardous substances as defined in ORS 453.005 (7)(a), (b) and (d);

10 (D) Petroleum products;

11 (E) Sewage; or

12 (F) Water.

13 (b) Telecommunication systems, including cellular, wireless or radio systems.

14 (c) Data transmissions by whatever means provided.

15 (34) The information specified in ORS 25.020 (8) if the Chief Justice of the Supreme Court des-
 16 ignates the information as confidential by rule under ORS 1.002.

17 (35)(a) Employer account records of the State Accident Insurance Fund Corporation.

18 (b) As used in this subsection, “employer account records” means all records maintained in any
 19 form that are specifically related to the account of any employer insured, previously insured or un-
 20 der consideration to be insured by the State Accident Insurance Fund Corporation and any infor-
 21 mation obtained or developed by the corporation in connection with providing, offering to provide
 22 or declining to provide insurance to a specific employer. “Employer account records” includes, but
 23 is not limited to, an employer’s payroll records, premium payment history, payroll classifications,
 24 employee names and identification information, experience modification factors, loss experience and
 25 dividend payment history.

26 (c) The exemption provided by this subsection may not serve as the basis for opposition to the
 27 discovery documents in litigation pursuant to applicable rules of civil procedure.

28 (36)(a) Claimant files of the State Accident Insurance Fund Corporation.

29 (b) As used in this subsection, “claimant files” includes, but is not limited to, all records held
 30 by the corporation pertaining to a person who has made a claim, as defined in ORS 656.005, and all
 31 records pertaining to such a claim.

32 (c) The exemption provided by this subsection may not serve as the basis for opposition to the
 33 discovery documents in litigation pursuant to applicable rules of civil procedure.

34 (37) Except as authorized by ORS 408.425, records that certify or verify an individual’s discharge
 35 or other separation from military service.

36 (38) Records of or submitted to a domestic violence service or resource center that relate to the
 37 name or personal information of an individual who visits a center for service, including the date of
 38 service, the type of service received, referrals or contact information or personal information of a
 39 family member of the individual. As used in this subsection, “domestic violence service or resource
 40 center” means an entity, the primary purpose of which is to assist persons affected by domestic or
 41 sexual violence by providing referrals, resource information or other assistance specifically of ben-
 42 efit to domestic or sexual violence victims.

43 (39) Information reported to the Oregon Health Authority under ORS 431A.860, except as pro-
 44 vided in ORS 431A.865 (3)(b), information disclosed by the authority under ORS 431A.865 and any
 45 information related to disclosures made by the authority under ORS 431A.865, including information

1 identifying the recipient of the information.

2 (40)(a) Electronic mail addresses in the possession or custody of an agency or subdivision of the
 3 executive department, as defined in ORS 174.112, the legislative department, as defined in ORS
 4 174.114, a local government or local service district, as defined in ORS 174.116, or a special gov-
 5 ernment body, as defined in ORS 174.117.

6 (b) This subsection does not apply to electronic mail addresses assigned by a public body to
 7 public employees for use by the employees in the ordinary course of their employment.

8 (c) This subsection and ORS 244.040 do not prohibit the campaign office of the current
 9 officeholder or current candidates who have filed to run for that elective office from receiving upon
 10 request the electronic mail addresses used by the current officeholder’s legislative office for news-
 11 letter distribution, except that a campaign office that receives electronic mail addresses under this
 12 paragraph may not make a further disclosure of those electronic mail addresses to any other person.

13 (41) Residential addresses, residential telephone numbers, personal cellular telephone numbers,
 14 personal electronic mail addresses, driver license numbers, emergency contact information, Social
 15 Security numbers, dates of birth and other telephone numbers of individuals currently or previously
 16 certified or licensed by the Department of Public Safety Standards and Training contained in the
 17 records maintained by the department.

18 (42) Personally identifiable information and contact information of veterans as defined in ORS
 19 408.225 and of persons serving on active duty or as reserve members with the Armed Forces of the
 20 United States, National Guard or other reserve component that was obtained by the Department of
 21 Veterans’ Affairs in the course of performing its duties and functions, including but not limited to
 22 names, residential and employment addresses, dates of birth, driver license numbers, telephone
 23 numbers, electronic mail addresses, Social Security numbers, marital status, dependents, the char-
 24 acter of discharge from military service, military rating or rank, that the person is a veteran or has
 25 provided military service, information relating to an application for or receipt of federal or state
 26 benefits, information relating to the basis for receipt or denial of federal or state benefits and in-
 27 formation relating to a home loan or grant application, including but not limited to financial infor-
 28 mation provided in connection with the application.

29 (43) Business, commercial, financial, operational and research data and information, including
 30 but not limited to pricing, intellectual property and customer records, furnished to, developed by or
 31 generated in connection with the ownership and operation of an unmanned aerial system test range,
 32 if disclosure of the information would cause a competitive disadvantage to the test range or its us-
 33 ers.

34 (44) Personally identifiable information about a child under the age of 16 years that is submitted
 35 to the State Fish and Wildlife Commission or an agent of the commission to obtain a license, tag
 36 or permit under the wildlife laws.

37 (45) Proprietary information subject to a nondisclosure agreement that is provided to the Oregon
 38 Broadband Office pursuant to section 4, chapter 60, Oregon Laws 2022.

39 **SECTION 2. This 2023 Act being necessary for the immediate preservation of the public**
 40 **peace, health and safety, an emergency is declared to exist, and this 2023 Act takes effect**
 41 **on its passage.**