

HB 5006 A BUDGET REPORT and MEASURE SUMMARY

Carrier: Sen. Steiner

Joint Committee On Ways and Means

Action Date: 06/20/23

Action: Do pass the A-Eng bill.

Senate Vote

Yeas: 9 - Anderson, Campos, Dembrow, Findley, Frederick, Gelser Blouin, Knopp, Sollman, Steiner

Nays: 2 - Girod, Hansell

House Vote

Yeas: 8 - Evans, Gomberg, Holvey, McLain, Pham K, Sanchez, Smith G, Valderrama

Nays: 3 - Breese-Iverson, Cate, Lewis

Exc: 1 - Reschke

Prepared By: Rhonda Nelson, Department of Administrative Services

Reviewed By: Walt Campbell, Legislative Fiscal Office

Various Agencies – Capital Construction

2023-25

Budget Summary

	2021-23 Legislatively Approved Budget	2023-25 Committee Recommendation	Committee Change from 2021- 23 Legislatively Approved	
			\$ Change	% Change
General Fund Capital Construction	\$ 223,081,000	\$ -	\$ (223,081,000)	-100.0%
Other Funds Capital Construction	\$ 1,614,476,708	\$ 1,424,373,532	\$ (190,103,176)	-11.8%
Federal Funds Capital Construction	\$ 63,126,286	\$ 16,766,419	\$ (46,359,867)	-73.4%
Total	\$ 1,900,683,994	\$ 1,441,139,951	\$ (459,544,043)	-24.2%

Revenue Summary

Other Fund revenues include proceeds from the issuance of general obligation bonds authorized under Article XI-Q, XI-G and XI-F(1) of Oregon's Constitution, the depreciation component of the Uniform Rent program and other deposits in the Department of Administrative Services (DAS) Capital Projects Fund established by ORS 276.005, aircraft registration fees assessed in accordance with ORS 837.040 and 837.045, insurance proceeds, as well as state gasoline tax and driver and vehicle related fees. Federal Funds revenues are from the Federal Aviation Administration and National Guard Bureau.

Summary of Capital Construction Subcommittee Action

House Bill 5006 provides six-year expenditure limitation for capital construction projects. Projects in excess of \$1.0 million for the acquisition of land and the acquisition, planning, constructing, altering, repairing, furnishings, and equipping of building and facilities are categorized as capital construction projects. In addition, HB 5006 extends the six-year expiration dates and expenditure limitation for specified projects in prior biennia.

Oregon Department of Administrative Services

Deferred Maintenance: \$15,500,000 Other Funds (Capital Projects Fund) is approved for various capital and tenant improvements in multiple DAS-owned buildings. These improvements include: roof and facility envelope replacement and repair, upgraded lighting packages and supporting electrical infrastructure for energy efficiency and end of useful lifecycle replacement, replace and upgrade elevators as well as their controls and components, and continued implementation of modern HVAC equipment and controls replacing legacy systems.

Construction Project Planning: \$3,500,000 Other Funds (Capital Projects Fund) is approved to create a 10-year project plan for current and future capital construction projects, by collaborating with architectural firms to determine project scopes, plans and budgets.

Gender Neutral Facilities and Mothers' Rooms: \$6,500,000 Other Funds (Capital Projects Fund) is approved to design and construct mothers' lactation rooms, wellness rooms, and gender neutral bathrooms in multiple DAS-owned buildings.

Building Automation Systems: \$5,000,000 Other Funds (Capital Projects Fund) is approved for the planning and replacement of building control automation systems.

Security and Systems Investment/Upgrades: \$2,500,000 Other Funds (Capital Projects Fund) is approved for the planning and implementation of security system upgrades, including lobby infrastructure improvements, new modern camera systems, and emergency notification systems in multiple DAS-owned buildings.

Portfolio Repositioning: \$11,250,000 Other Funds (Capital Projects Fund) is approved for the initial funding for multiple DAS-owned building alterations to support a post-pandemic setting, including more drop-in spaces, more conference facilities and more customer interactive spaces.

Climate Adaptation and Net Zero Solutions: \$2,000,000 Other Funds (rent revenue) is approved to design innovative solutions to implement during capital construction projects such as heat recovery, lighting and building controls, insulation, or daylighting technologies and evaluate the return on investment for traditional solutions versus high efficiency modern technologies.

Capitol Mall Medium Voltage Design: \$500,000 Other Funds (rent revenue) is approved to design a new medium voltage infrastructure for the Capitol Mall, including transformers, transfer switches, wiring and ground vaults.

Parking Lot Improvements and EV Charging Station Expansions: \$3,000,000 Other Funds (Capital Projects Fund) is approved to install electric vehicle (EV) charging stations and perform surface replacement and upgrades in multiple state-owned parking lots.

The Subcommittee approved the extension of the project expiration dates and expenditure limitations to June 30, 2025 for the following projects: Department of Human Service Building Upgrades (Other Funds); Employment Building Upgrades (Other Funds); Electrical Upgrades and Replacements (Other Funds); Capitol Mall Parking Structure Study and Upgrades (Other Funds); and Boiler and Heating Upgrades (Other Funds).

Housing and Community Services Department

Local Innovation and Fast Track (LIFT) Housing and Permanent Supportive Housing: \$600,000,000 Other Funds (Article XI-Q Bonds) is approved to acquire, construct, remodel, repair, equip or furnish real property in which the department will take an operational or ownership interest to provide affordable housing for Oregonians with low income and citizens in historically underserved communities and communities of color, as

well as affordable housing that will be combined with tenancy supports and other services for low income citizens with high needs, including persons with disabilities and persons coming out of chronic homelessness.

Oregon Military Department

Salem Owen Summers Building Service Life Extension: \$2,909,970 Other Funds (Article XI-Q Bonds) is approved for design and construction of additions and alterations to the Owen Summers Building. The improvements will bring the facility into conformance with current building code and will include roof replacement and elevator modernization, as well as improvements to paved areas and replacement of site lighting and landscaping.

Salem Owen Summers Building Seismic Strengthening and Life Safety Improvements: \$5,500,000 Other Funds (Article XI-Q Bonds) and \$5,500,000 Federal Funds (National Guard Bureau) is approved for seismic and life safety improvements on the Owen Summers Building. The improvements will address structural shortcomings by adding new shear walls and steel frames at strategic locations throughout the building. The non-structural life safety work will involve natural gas piping, boilers, fire sprinklers, partitions, light fixtures, cladding and glazing, masonry veneer ties, mechanical and electrical equipment as well as other miscellaneous items.

The Subcommittee approved the extension of the project expiration dates and expenditure limitations to June 30, 2024 for the following projects: Regional Armory Emergency Enhancements (Other Funds); and Camp Umatilla Regional Training Institute Re-Set project (Federal Funds).

The Subcommittee approved the proposal from the Oregon Military Department, as required by ORS 396.515 (4), for the sale of for the Christmas Valley property which consists of 2,655 acres of land in Christmas Valley, Oregon.

Oregon State Police

Central Point Office Expansion: \$26,500,000 Other Funds (Article XI-Q Bonds) is approved to increase the size of the Central Point Office facility to add space for the forensic lab, evidence, medical examiner and patrol functions. In addition, the project includes modernizing the existing space and adding two auxiliary buildings. Geotechnical evaluation on the site revealed the need for extensive soil preparation and deep foundations for the new structure as well as foundation retrofits on existing buildings due to poor soil quality.

Springfield Forensic Lab and Medical Examiner's Office: \$21,320,000 Other Funds (Article XI-Q Bonds) is approved for the design and construction of a new forensic lab and medical examiner facility in Springfield.

Springfield Patrol Area Command Office: \$7,278,186 Other Funds (Article XI-Q Bonds) is approved for the design and construction of a new command office facility in Springfield, including a warehouse for storage.

Department of Corrections

Camera System: \$8,500,000 Other Funds (Article XI-Q Bonds) is approved to acquire and install updated camera systems at 12 correctional facilities and place additional cameras in strategic locations to improve monitoring of activity.

Capital Improvement and Renewal: \$50,000,000 Other Funds (Article XI-Q Bonds) is approved for capital improvements at multiple facilities, including replacement or improvement of roofs, HVAC, hardscaping, plumbing, electrical systems, communication and security systems, and other building elements.

Wireless Communication System: \$12,900,000 Other Funds (Article XI-Q Bonds) is approved to acquire and install wireless communications systems at five correctional facilities for mobile radio communications.

The Subcommittee approved the extension of the project expiration dates and expenditure limitations to June 30, 2025 for the following projects: Capital Improvements and Renewal (Other Funds); and Technology Infrastructure (Other Funds).

Oregon Youth Authority

Capital Improvements – All Facilities: \$2,750,000 Other Funds (Article XI-Q Bonds) is approved for capital improvements to permanent structures and fixtures at multiple facilities to address needs identified by the Facility Condition Assessment completed on Oregon Youth Authority facilities.

The Subcommittee approved the extension of the project expiration dates and expenditure limitations to June 30, 2025 for the following projects: Rogue Valley Facility Improvements (Other Funds); MacLaren West Cottages Renovation (Other Funds); and Capital Improvements (Other Funds).

Oregon Department of Education

Oregon School for the Deaf Capital Improvements: \$3,500,000 Other Funds (Article XI-Q Bonds) is approved for capital improvements at the Oregon School for the Deaf, including replacing the outdoor running track; installing an HVAC system to provide air conditioning in the high school building; installing solar panels and refurbishing kitchens used to serve residential students.

Department of Forestry

Klamath Facility Replacement: \$1,500,000 Other Funds (insurance proceeds) is approved to design and construct a new Klamath Lake District Headquarters' Fire Cache Facility to replace the facility that was destroyed by fire in 2021.

Salem Airport Hangar: \$2,000,000 Other Funds (Article XI-Q Bonds) is approved for the renovation or replacement of the aircraft hangar at Salem Municipal Airport (McNary Field). Bond funding was authorized separately to fund the purchase of a new aircraft by the agency. Renovations or replacement of the agency's existing hangar is required to accommodate the new aircraft.

The Subcommittee approved the extension of the project expiration dates and expenditure limitations to June 30, 2025 for the following project: Toledo Facility Replacement (Other Funds).

Oregon Department of Fish and Wildlife

Capital Improvement and Renewal: \$2,500,000 Other Funds (Article XI-Q Bonds) is approved to make capital improvements to replace buildings and address deferred maintenance at various facilities.

Oregon Health Authority

Junction City Single Unit Remodel: \$5,000,000 Other Funds (Article XI-Q Bonds) is approved to remodel a portion of the Junction City campus into a single person unit for patients that need to be isolated from the general hospital population.

PLC System Replacement: \$3,000,000 Other Funds (Article XI-Q Bonds) is approved to replace the Programmable Logic Controller (PLC) system at the Oregon State Hospital with a software that will integrate with access controls, security cameras, video recording, emergency door release, entry door, sally port and hospital duress systems.

Department of Aviation

Aurora Airport Obstruction Removal and Easement: \$154,000 Other Funds (aircraft registration fees) and \$1,386,000 Federal Funds (Federal Aviation Administration) is approved to conduct obstruction removal at the Aurora State Airport. This project includes removal of trees from protected airspace surfaces surrounding the airport, in order to maintain safe operating conditions and meet federal standards.

Aurora Airport Runway 17-35 Rehab: \$275,000 Other Funds (aircraft registration fees) and \$2,475,000 Federal Funds (Federal Aviation Administration) is approved to rehabilitate the only runway at the Aurora State Airport. This project includes grinding and overlaying the airport runway. The rehabilitation will ensure the airports continues to operate safely and meet federal standards.

Chiloquin Airport Obstruction Removal: \$132,000 Other Funds (aircraft registration fees) and \$1,188,000 Federal Funds (Federal Aviation Administration) is approved to conduct obstruction removal at the Chiloquin State Airport. This project includes removal of trees from protected airspace surfaces surrounding the airport, in order to maintain safe operating conditions and meet federal standards.

Cottage Grove Airport EA and Apron Rehab: \$164,389 Other Funds (aircraft registration fees) and \$1,479,500 Federal Funds (Federal Aviation Administration) is approved to conduct an Environmental Assessment (EA) and to rehabilitate the main apron at the Cottage Grove State Airport.

Lebanon Airport Taxiway Reconstruction/Drain: \$526,436 Other Funds (aircraft registration fees) and \$4,737,919 Federal Funds (Federal Aviation Administration) is approved to conduct taxiway and drainage reconstruction at the Lebanon State Airport. This project includes the replacement of failing pavement, standardizing the taxiway width and alignment, and improving drainage in order to maintain safe operating conditions and meet federal standards.

The Subcommittee approved the extension of the project expiration dates and expenditure limitations to June 30, 2024 for the following projects: Lebanon Taxi and Apron Rehabilitation (Other Funds); and Lebanon Taxi and Apron Rehabilitation (Federal Funds).

Department of Transportation

Maintenance Station Improvements: \$38,000,000 Other Funds (fee revenue) is approved to construct a new South Coast Regional Seismic Ready Facility to accommodate the consolidation of three obsolete maintenance stations into one location in Coos County. The facility will include a main maintenance station building, office building, cold storage building, fuel station, herbicide storage, mag chloride deicer and wash bay.

Legislative Administration Committee

Capitol Accessibility, Maintenance, and Safety Phase III (CAMS): \$215,000,000 Other Funds (Article XI-Q bonds) is approved for upgrades to the 1938 building for improved functionality, fire protection system enhancements, seismic retrofits, roof repairs, security upgrades, information technology and media modernization, and improvements to the remaining mechanical, electrical, and plumbing equipment not addressed in phases I and II.

Higher Education Coordinating Commission (HECC)

HECC - Public Universities

The Subcommittee approved a \$327,713,551 Other Funds Capital Construction six-year expenditure limitation for the Higher Education Coordinating Commission for distribution of general obligation bond proceeds to public universities. This amount corresponds to the total project amounts for six university projects authorized in HB 5005. Projects are funded with proceeds from the issuance of Article XI-Q, XI-G and XI-F(1) bonds and will be disbursed as grants or loans, as applicable, pursuant to grant contracts and loan agreements between HECC and each university. Project descriptions are included in HB 5005. The expenditure limitation expires June 30, 2029.

HECC - Community Colleges

The Subcommittee approved a \$37,500,000 Other Funds Capital Construction six-year expenditure limitation for the Higher Education Coordinating Commission for distribution of Article XI-G general obligation bond proceeds to community colleges. This amount corresponds to the total project amounts for five new community college projects authorized in HB 5005. Projects are funded with proceeds from the issuance of Article XI-G bonds and will be disbursed as grants pursuant to grant agreements between HECC and each community college. Project descriptions are included in HB 5005. The expenditure limitation expires June 30, 2029.

The Subcommittee approved the extension of the project expiration dates and expenditure limitations to June 30, 2025 for the following projects: Public University Capital Construction Bonds (Other Funds).

DETAIL OF JOINT COMMITTEE ON WAYS AND MEANS ACTION

HB 5006-A

Various Agencies

Rhonda Nelson 971-719-1998

DESCRIPTION	GENERAL FUND	LOTTERY FUNDS	OTHER FUNDS	FEDERAL FUNDS	TOTAL FUNDS	POS	FTE
<u>COMMITTEE AUTHORIZATIONS</u>							
<u>EDUCATION PROGRAM AREA</u>							
<u>Higher Education Coordinating Commission</u>							
All Public Universities Capital Improvement and Renewal	\$ -	\$ -	\$ 100,000,000	\$ -	\$ 100,000,000	0	0.00
OIT - Geothermal System Emergency Renovation	\$ -	\$ -	\$ 17,956,151	\$ -	\$ 17,956,151	0	0.00
OSU - Collaborative Innovation Complex	\$ -	\$ -	\$ 71,975,000	\$ -	\$ 71,975,000	0	0.00
PSU - Smith Memorial Union	\$ -	\$ -	\$ 8,200,000	\$ -	\$ 8,200,000	0	0.00
PSU - Vernier Science Center and Gateway Art & Design Project Completions	\$ -	\$ -	\$ 56,863,750	\$ -	\$ 56,863,750	0	0.00
UO - Friendly Hall Renovation	\$ -	\$ -	\$ 72,718,650	\$ -	\$ 72,718,650	0	0.00
Columbia Gorge CC - Campus Renovations for Student Safety and Success	\$ -	\$ -	\$ 5,500,000	\$ -	\$ 5,500,000	0	0.00
Lane CC - Science, Mathematics and Engineering Building Renovations	\$ -	\$ -	\$ 8,000,000	\$ -	\$ 8,000,000	0	0.00
Portland CC - Rock Creek Campus Building 2 Complex - Phase I	\$ -	\$ -	\$ 8,000,000	\$ -	\$ 8,000,000	0	0.00
SW Oregon CC - Student Uplift & Collaboration Create Expanded Support & Success	\$ -	\$ -	\$ 8,000,000	\$ -	\$ 8,000,000	0	0.00
Umpqua CC - Welcome Center & Medical Careers Training Hub	\$ -	\$ -	\$ 8,000,000	\$ -	\$ 8,000,000	0	0.00
<u>Oregon Department of Education</u>							
Oregon School for the Deaf Capital Improvements	\$ -	\$ -	\$ 3,500,000	\$ -	\$ 3,500,000	0	0.00
<u>ADMINISTRATION PROGRAM AREA</u>							
<u>Department of Administrative Services</u>							
Deferred Maintenance	\$ -	\$ -	\$ 15,500,000	\$ -	\$ 15,500,000	0	0.00
Construction Project Planning	\$ -	\$ -	\$ 3,500,000	\$ -	\$ 3,500,000	0	0.00
Gender Neutral Facilities and Mothers' Rooms	\$ -	\$ -	\$ 6,500,000	\$ -	\$ 6,500,000	0	0.00
Building Automation Systems	\$ -	\$ -	\$ 5,000,000	\$ -	\$ 5,000,000	0	0.00
Security and Systems Investment/Upgrades	\$ -	\$ -	\$ 2,500,000	\$ -	\$ 2,500,000	0	0.00
Portfolio Repositioning	\$ -	\$ -	\$ 11,250,000	\$ -	\$ 11,250,000	0	0.00
Climate Adaptation and Net Zero Solutions	\$ -	\$ -	\$ 2,000,000	\$ -	\$ 2,000,000	0	0.00
Capital Mall Medium Voltage Design	\$ -	\$ -	\$ 500,000	\$ -	\$ 500,000	0	0.00
Parking Lot and EV Charging Stations	\$ -	\$ -	\$ 3,000,000	\$ -	\$ 3,000,000	0	0.00

DESCRIPTION	GENERAL FUND	LOTTERY FUNDS	OTHER FUNDS	FEDERAL FUNDS	TOTAL FUNDS	POS	FTE
<u>PUBLIC SAFETY PROGRAM AREA</u>							
<u>Oregon Military Department</u>							
Salem Owen Summers Building Service Life Extension	\$ -	\$ -	\$ 2,909,970	\$ -	\$ 2,909,970	0	0.00
Salem Owen Summers Building Seismic Strengthening and Life Safety Improvements	\$ -	\$ -	\$ 5,500,000	\$ 5,500,000	\$ 11,000,000	0	0.00
<u>Oregon Youth Authority</u>							
Capital Improvements - All Facilities	\$ -	\$ -	\$ 2,750,000	\$ -	\$ 2,750,000	0	0.00
<u>Department of Corrections</u>							
Camera System	\$ -	\$ -	\$ 8,500,000	\$ -	\$ 8,500,000	0	0.00
Capital Improvement and Renewal	\$ -	\$ -	\$ 50,000,000	\$ -	\$ 50,000,000	0	0.00
Wireless Communication System	\$ -	\$ -	\$ 12,900,000	\$ -	\$ 12,900,000	0	0.00
<u>Oregon State Police</u>							
Central Point Office Expansion	\$ -	\$ -	\$ 26,500,000	\$ -	\$ 26,500,000	0	0.00
Springfield Forensic Lab and Medical Examiner's Office	\$ -	\$ -	\$ 21,320,000	\$ -	\$ 21,320,000	0	0.00
Springfield Patrol Area Command Office	\$ -	\$ -	\$ 7,278,186	\$ -	\$ 7,278,186	0	0.00
<u>TRANSPORTATION PROGRAM AREA</u>							
<u>Department of Transportation</u>							
Maintenance Station Improvements	\$ -	\$ -	\$ 38,000,000	\$ -	\$ 38,000,000	0	0.00
<u>Department of Aviation</u>							
Aurora Airport Obstruction Removal and Easement	\$ -	\$ -	\$ 154,000	\$ 1,386,000	\$ 1,540,000	0	0.00
Aurora Airport Runway 17-35 Rehabilitation	\$ -	\$ -	\$ 275,000	\$ 2,475,000	\$ 2,750,000	0	0.00
Chiloquin Airport Obstruction Removal	\$ -	\$ -	\$ 132,000	\$ 1,188,000	\$ 1,320,000	0	0.00
Cottage Grove Airport EA and Apron Rehabilitation	\$ -	\$ -	\$ 164,389	\$ 1,479,500	\$ 1,643,889	0	0.00
Lebanon Airport Taxiway Reconstruction/Drain	\$ -	\$ -	\$ 526,436	\$ 4,737,919	\$ 5,264,355	0	0.00

DESCRIPTION	GENERAL FUND	LOTTERY FUNDS	OTHER FUNDS	FEDERAL FUNDS	TOTAL FUNDS	POS	FTE
<u>NATURAL RESOURCES PROGRAM AREA</u>							
<u>Department of Forestry</u>							
Klamath Facility Replacement	\$ -	\$ -	\$ 1,500,000	\$ -	\$ 1,500,000	0	0.00
Salem Airport Hangar	\$ -	\$ -	\$ 2,000,000	\$ -	\$ 2,000,000	0	0.00
<u>Oregon Department of Fish and Wildlife</u>							
Capital Improvement and Renewal	\$ -	\$ -	\$ 2,500,000	\$ -	\$ 2,500,000	0	0.00
<u>HUMAN SERVICES PROGRAM AREA</u>							
<u>Oregon Health Authority</u>							
Junction City Single Unit Remodel	\$ -	\$ -	\$ 5,000,000	\$ -	\$ 5,000,000	0	0.00
PLC System Replacement	\$ -	\$ -	\$ 3,000,000	\$ -	\$ 3,000,000	0	0.00
<u>ECONOMIC AND COMMUNITY DEVELOPMENT PROGRAM AREA</u>							
<u>Oregon Housing and Community Services</u>							
LIFT/Permanent Supportive Housing	\$ -	\$ -	\$ 600,000,000	\$ -	\$ 600,000,000	0	0.00
<u>LEGISLATIVE PROGRAM AREA</u>							
<u>Legislative Administration Committee</u>							
Capitol Accessibility, Maintenance, and Safety Phase III	\$ -	\$ -	\$ 215,000,000	\$ -	\$ 215,000,000	0	0.00
TOTAL	\$ -	\$ -	\$ 1,424,373,532	\$ 16,766,419	\$ 1,441,139,951	0	0.00