

**REVENUE IMPACT OF  
PROPOSED LEGISLATION**  
82nd Oregon Legislative Assembly  
2023 Regular Session  
Legislative Revenue Office

**Bill Number:** HB 2128 - C  
**Revenue Area:** Tobacco Tax and  
Oregon Health Authority Fund  
**Economist:** Dae Baek  
**Date:** 06/23/2023

*Only Impacts on Original or Engrossed  
Versions are Considered Official*

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**Measure Description:**

Replaces an escrow deposit system with a direct payment to the state for a nonparticipating tobacco manufacturer for purposes of the Master Settlement Agreement. Requires that such direct payments be deposited in the Oregon Health Authority Fund (OHA Fund) to be used for the Oregon Health Plan (OHP).

**Revenue Impact:**

Additional deposits to the Oregon Health Authority Fund are expected but timing of deposits is yet to be known.

**Impact Explanation:**

SB 792 (1999) required any manufacturer selling tobacco products to consumers in Oregon to either become a participating manufacturer (PM) and meet its financial obligations under the Master Settlement Agreement or to deposit specified amounts into a qualified escrow account as a non-participating manufacturer (NPM).

This measure replaces the current escrow deposit system for NPMs with a direct payment to the state. The direct payments are to be used for expenses of the Oregon Health Plan (OHP).

Based on escrow deposit history in recent years, annual direct payments are estimated to be \$4.0 million per year. Considering a downward trend in tobacco product consumption in general, the annual direct payment is likely to be less than \$4 million in any year, going forward.

A court challenge, if any, to the changes in the measure may impact the timing of deposits.

**Creates, Extends, or Expands Tax Expenditure:** Yes  No