

**SB 5503 A BUDGET REPORT and MEASURE SUMMARY**

**Carrier:** Rep. Diehl

**Joint Committee On Ways and Means**

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**Action Date:** 05/12/23

**Action:** Do Pass the A-Eng bill.

**House Vote**

**Yeas:** 10 - Breese-Iverson, Evans, Gomberg, Holvey, Lewis, McLain, Pham K, Sanchez, Smith G, Valderrama

**Nays:** 2 - Cate, Reschke

**Senate Vote**

**Yeas:** 8 - Anderson, Dembrow, Frederick, Gelser Blouin, Girod, Hansell, Sollman, Steiner

**Exc:** 3 - Campos, Findley, Knopp

**Prepared By:** Alicia Michelson, Department of Administrative Services

**Reviewed By:** MaryMichelle Sosne, Legislative Fiscal Office

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**Commission for the Blind**

**2023-25**

**Budget Summary\***

	2021-23 Legislatively Approved Budget <sup>(1)</sup>	2023-25 Current Service Level	2023-25 Committee Recommendation	Committee Change from 2021-23 Leg. Approved	
				\$ Change	% Change
General Fund	\$ 5,788,243	\$ 6,393,087	\$ 6,881,100	\$ 1,092,857	18.9%
Other Funds Limited	\$ 1,083,040	\$ 1,135,397	\$ 1,135,397	\$ 52,357	4.8%
Federal Funds Limited	\$ 17,994,237	\$ 18,847,749	\$ 18,817,476	\$ 823,239	4.6%
Total	\$ 24,865,520	\$ 26,376,233	\$ 26,833,973	\$ 1,968,453	7.9%

**Position Summary**

Authorized Positions	69	66	66	(3)
Full-time Equivalent (FTE) positions	66.42	66.00	66.00	(0.42)

<sup>(1)</sup> Includes adjustments through January 2023

\* Excludes Capital Construction expenditures

**Summary of Revenue Changes**

Federal Funds are the Commission for the Blind’s (OCB) largest source of funding. These funds are primarily from the U.S. Department of Education and are matched at a rate of 78.7 percent Federal Funds for basic vocational rehabilitation support and as high as 90 percent Federal Funds for in-service training and independent living. General Fund and certain Other Funds are used to meet the federal maintenance of effort and matching requirements. Other Funds revenue sources include cooperative agreements with school districts and other providers, business enterprise vendor assessments and donations.

The recommended budget includes a shift in funding for seven rehabilitation instructors who work in the Independent Living Program from Federal Funds to General Fund. The commission previously budgeted 25 percent of the cost in the Vocational Rehabilitation program, which required the instructors to spend at least 25 percent of their time servicing clients outside of their Independent Living caseload. The shift in funding will allow for the staff to be fully committed to the Independent Living program.

The recommended budget also includes \$400,000 General Fund for Rehabilitative Services required to receive a full federal match to fund the Summer Work Experience Program.

## **Summary of Human Services Subcommittee Action**

OCB was established in 1937, as a state agency to provide services to Oregonians who experience vision loss and need specialized training and supports to live full and productive lives. The mission of OCB is to empower Oregonians who are blind to fully engage in life. That mission is fulfilled through the administration of federal and state funded vocational rehabilitation and independent living programs supporting Oregonians who are blind to retain or gain employment opportunities and live independently in their homes and communities.

The subcommittee recommended a 2023-25 budget of \$26,833,973 total funds with \$6,881,100 General Fund, \$1,135,397 Other Funds, \$18,817,476 Federal Funds expenditure limitation, and 66 positions (66.00 FTE). This is a 7.9 percent increase from the agency's 2021-23 Legislatively Approved Budget.

### **Administrative Services**

The Administrative Services program unit provides leadership, financial management, program monitoring, and administrative support for the agency's programs. It includes the Executive Director's Office, Chief Financial Officer, accounting, budget, payroll and benefits, information technology/data processing activities and administrative support for the direct service staff of both the Vocational Rehabilitation and Independent Living programs. For this unit, the subcommittee recommended a 2023-25 budget of \$5,614,563 total funds with \$1,683,820 General Fund, \$17,453 Other Funds expenditure limitation, \$3,913,290 Federal Funds expenditure limitation, and 19 positions (19.00 FTE). The subcommittee recommended the following package:

Package 801: LFO Analyst Adjustments. This package increases expenditure limitation by \$23,664 General Fund and \$34,051 Federal Funds to reclassify nine Office Specialist 2 positions to Human Services Assistant 2 positions and an Office Manager 2 to a Business Operations Supervisor 1.

### **Rehabilitative Services**

The Vocational Rehabilitation Services program is OCB's largest program. Its primary function is to develop and support Oregonians with vision loss in order to achieve successful employment outcomes. This program has a dual-customer approach—serving Oregonians who experience vision loss and businesses/employers throughout the state. For this unit, the subcommittee recommended a 2023-25 budget of \$13,805,698 total funds with \$2,911,169 General Fund, \$630,844 Other Funds expenditure limitation, \$10,263,685 Federal Funds expenditure limitation, and 23 positions (23.25 FTE). The subcommittee recommended the following package:

Package 801: LFO Analyst Adjustments. This package decreases expenditure limitation by \$64,324 Federal Funds (1.75 FTE) associated with funding previously used to fund seven rehabilitation instructors that work in the Independent Living Program. The FTE in this package are transferred from Rehabilitative Services to Independent Living Services and will be supported with General Fund. This package also includes \$400,000 General Fund required for the agency to receive a full federal match to fund the Summer Work Experience Program.

### **Business Enterprises**

The Business Enterprises program trains, licenses, and supports individuals who are legally blind, in operating food service and vending in public buildings. This program is operated under the federal Randolph-Sheppard Act. The program contracts with public agencies and then enters into operating agreements with licensed blind managers to provide services desired by facilities, creating employment opportunities for individuals who are blind. For this unit, the subcommittee recommended a 2023-25 budget of \$1,863,138 total funds with \$415,632 General Fund, \$484,783 Other Funds expenditure limitation, \$962,723 Federal Funds expenditure limitation, and five positions (5.00 FTE).

### **Orientation Center for the Blind**

The Orientation and Career Center for the Blind (OCCB) provides skills training for newly blind adults so they might remain as independent as possible. The OCCB training facility is located in Portland. Individuals are referred to OCCB by Vocational Rehabilitation Counselors. Training for each client is orchestrated around their individualized assessment, which is the plan they have developed with their vocational counselor. For this unit, the subcommittee recommended a 2023-25 budget of \$3,415,479 total funds with \$843,566 General Fund, \$2,317 Other Funds expenditure limitation, \$2,569,596 Federal Funds expenditure limitation, and 10 positions (10.00 FTE).

### **Independent Living Services**

The Independent Living (IL) Services program provides training and resources to individuals who are blind or experiencing significant vision loss so they may live safely and independently and continue to be active in their community. For this unit, the subcommittee recommended a 2023-25 budget of \$2,135,095 total funds with \$1,026,913 General Fund, \$1,108,182 Federal Funds expenditure limitation, and nine positions (8.75 FTE). The subcommittee recommended the following package:

- Package 801: LFO Analyst Adjustments. This package increases expenditure limitation by \$64,349 General Fund (1.75 FTE) to reflect the transfer of FTE from Rehabilitative Services to Independent Living for seven rehabilitation instructors that work in the Independent Living Program.

### **Summary of Performance Measure Action**

See attached Legislatively Adopted 2023-25 Key Performance Measures form.

## DETAIL OF JOINT COMMITTEE ON WAYS AND MEANS ACTION

Oregon Commission for the Blind  
Alicia Michelson - 971 209 9217

DESCRIPTION	GENERAL FUND	LOTTERY FUNDS	OTHER FUNDS		FEDERAL FUNDS		TOTAL ALL FUNDS	POS	FTE
			LIMITED	NONLIMITED	LIMITED	NONLIMITED			
2021-23 Legislatively Approved Budget at Jan 2023 *	\$ 5,788,243	\$ -	\$ 1,083,040	\$ -	\$ 17,994,237	\$ -	\$ 24,865,520	69	66.42
2023-25 Current Service Level (CSL)*	\$ 6,393,087	\$ -	\$ 1,135,397	\$ -	\$ 18,847,749	\$ -	\$ 26,376,233	66	66.00
<b>SUBCOMMITTEE ADJUSTMENTS (from CSL)</b>									
<b>SCR 58500-001 - Administrative Services</b>									
Package 801: LFO Analyst Adjustments									
Personal Services	\$ 23,664	\$ -	\$ -	\$ -	\$ 34,051	\$ -	\$ 57,715	0	0.00
<b>SCR 58500-002 - Rehabilitative Services</b>									
Package 801: LFO Analyst Adjustments									
Personal Services	\$ -	\$ -	\$ -	\$ -	\$ (64,324)	\$ -	\$ (64,324)	0	(1.75)
Special Payments	\$ 400,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 400,000		
<b>SCR 58500-006 - Independent Living</b>									
Package 801: LFO Analyst Adjustments									
Personal Services	\$ 64,349	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 64,349	0	1.75
<b>TOTAL ADJUSTMENTS</b>	<b>\$ 488,013</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (30,273)</b>	<b>\$ -</b>	<b>\$ 457,740</b>	<b>0</b>	<b>0.00</b>
<b>SUBCOMMITTEE RECOMMENDATION *</b>	<b>\$ 6,881,100</b>	<b>\$ -</b>	<b>\$ 1,135,397</b>	<b>\$ -</b>	<b>\$ 18,817,476</b>	<b>\$ -</b>	<b>\$ 26,833,973</b>	<b>66</b>	<b>66.00</b>
% Change from 2021-23 Leg Approved Budget	18.9%	0.0%	4.8%	0.0%	4.6%	0.0%	7.9%	(4.3%)	(0.6%)
% Change from 2023-25 Current Service Level	7.6%	0.0%	0.0%	0.0%	-0.2%	0.0%	1.7%	0.0%	0.0%

\*Excludes Capital Construction Expenditures

# Legislatively Approved 2023 - 2025 Key Performance Measures

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**Agency:** Commission for the Blind

**Mission Statement:**

To empower Oregonians who are blind to fully engage in life.

Legislatively Approved KPMs	Metrics	Agency Request	Last Reported Result	Target 2024	Target 2025
1. EMPLOYMENT - Percentage of Vocational Rehabilitation participants who are employed in unsubsidized, competitive, integrated settings the second quarter after exiting the program.		Approved	60.40	51	51
2. INDEPENDENT LIVING - Percentage of eligible individuals closed successfully and unsuccessfully in the Older Blind Independent Living Program who reported feeling that they are in greater control and are more confident in their ability to maintain their current living situation as a result of services received.		Approved	86.40	93	93
3. CUSTOMER SERVICE - Percent of customers rating their satisfaction with the agency's customer service as "good" or "excellent": overall, timeliness, accuracy, helpfulness, expertise, availability of information.	1) Accuracy	Approved	84	96.50	96.50
	2) Availability of Information		82	96.50	96.50
	3) Expertise		91	96.50	96.50
	4) Helpfulness		91	96.50	96.50
	5) Timeliness		85	96.50	96.50
	6) Overall		90.50	96.50	96.50
4. BEST PRACTICES - Percent of total best practices met by the Commission.		Approved	100%	100%	100%

**LFO Recommendation:**

The Legislative Fiscal Office recommends approval of the proposed key performance measures and targets.

**SubCommittee Action:**

The Human Services Subcommittee approved the key performance measures and targets.