

## Legislative Fiscal Office

Oregon State Capitol  
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## Joint Committee on Ways and Means

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Representative Tawna Sanchez, House Co-Chair

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**To:** Natural Resources Subcommittee

**From:** Matt Stayner, Legislative Fiscal Office

**Date:** June 1, 2023

**Subject:** SB 5527 – Oregon Parks and Recreation Department  
Work Session Recommendations

### Parks and Recreation Department – Agency Totals

	2019-21 Actual	2021-23 Legislatively Approved	2023-25 Current Service Level	2023-25 LFO Recommended
General Fund	--	2,560,334	9,070,940	9,070,940
Lottery Funds	92,024,570	121,334,605	127,950,952	163,235,415
Other Funds	94,003,973	177,958,102	119,152,134	159,025,922
Federal Funds	9,478,840	22,854,464	11,473,708	21,750,147
<b>Total Funds</b>	<b>195,507,383</b>	<b>324,707,505</b>	<b>267,647,734</b>	<b>353,082,424</b>
Positions	863	864	860	871
FTE	596.08	597.07	592.23	632.30

SB 5527 is the budget bill for the Parks and Recreation Department. The all-funds budget for the agency increases by 8.7% from the legislatively approved budget in the 2021-23 biennium. This increase is predominately accounted for in the addition of \$9 million General Fund for debt service payments on capital improvement bonds that were issued in the prior biennium and increased Lottery Funds expenditure limitation for local grants.

The recommended budget increases expenditure limitation for extraordinary inflation on specific expenditure categories and makes upward adjustments to budgeted hours of seasonal park rangers to match increased park visitation. Increased expenditure limitation is provided for the carry-forward of grant awards from the prior biennium and increased federal and state grant funding in the upcoming biennium. Additional investments are made in capital improvement projects and the implementation of an updated reservation system.

## **Adjustments to Current Service Level**

See attached “Work Session Presentation Report.”

Note: Statewide adjustments and six-year capital construction expenditures are not included in these recommendations. Any needed adjustments will be made in end of session bills.

***Accept*** LFO Recommendation:

**MOTION:** I move the LFO recommendation to SB 5527. (VOTE)

**OR**

***Change*** LFO Recommendation:

**MOTION:** I move the LFO recommendation to SB 5527, with modifications. (VOTE)

## **Performance Measures**

See attached “Legislatively Proposed 2023-25 Key Performance Measures.”

***Accept*** LFO Recommendation:

**MOTION:** I move the LFO recommendation on Key Performance Measures. (VOTE)

**OR**

***Change*** LFO Recommendation:

**MOTION:** I move the LFO recommendation on Key Performance Measures, with modifications. (VOTE)

## **Recommended Changes**

LFO recommends a budget of \$9,070,940 General Fund, \$163,235,415 Lottery Funds, \$159,025,922 Other Funds, \$21,750,147 Federal Funds, and 871 positions (632.30 FTE), which is reflected in the –1 amendment.

**MOTION:** I move adoption of the –1 amendment to SB 5527. (VOTE)

## **Final Subcommittee Action**

LFO recommends that SB 5527, as amended by the –1 amendment, be moved to the Ways and Means Full Committee.

MOTION: I move SB 5527, as amended, to the Full Committee with a do pass recommendation. (VOTE)

**Carriers**

Full Committee: \_\_\_\_\_

House Floor: \_\_\_\_\_

Senate Floor: \_\_\_\_\_

	<b>General Fund</b>	<b>Lottery Funds</b>	<b>Other Funds</b>	<b>Federal Funds</b>	<b>Nonlimited Other Funds</b>	<b>Nonlimited Federal Funds</b>	<b>Total Funds</b>	<b>Positions</b>	<b>Full-Time Equivalent (FTE)</b>
<b>2021-23 Agy. Leg. Adopted</b>	<b>2,549,040</b>	<b>119,081,060</b>	<b>175,550,478</b>	<b>22,802,629</b>	-	-	<b>319,983,207</b>	<b>864</b>	<b>597.07</b>
2021-23 Ebds, SS & Admin Act	11,294	2,253,545	2,407,624	51,835	-	-	4,724,298	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
<b>2021-23 Leg Approved Budget</b>	<b>2,560,334</b>	<b>121,334,605</b>	<b>177,958,102</b>	<b>22,854,464</b>	-	-	<b>324,707,505</b>	<b>864</b>	<b>597.07</b>
<b>2021-23 Leg Approved Budget (Base)</b>	<b>2,560,334</b>	<b>121,334,605</b>	<b>177,958,102</b>	<b>22,854,464</b>	-	-	<b>324,707,505</b>	<b>864</b>	<b>597.07</b>
Summary of Base Adjustments	6,643,500	2,373,950	(48,748,070)	109,854	-	-	(39,620,766)	(4)	(4.84)
<b>2023-25 Base Budget</b>	<b>9,203,834</b>	<b>123,708,555</b>	<b>129,210,032</b>	<b>22,964,318</b>	-	-	<b>285,086,739</b>	<b>860</b>	<b>592.23</b>
010: Non-PICS Pers Svc/Vacancy Factor	-	(105,896)	(103,026)	(11,159)	-	-	(220,081)	-	-
020: Phase In / Out Pgm & One-time Cost	(132,894)	-	(13,250,474)	(11,945,266)	-	-	(25,328,634)	-	-
030: Inflation & Price List Adjustments	-	4,348,293	3,295,602	465,815	-	-	8,109,710	-	-
<b>2023-25 Current Service Level</b>	<b>9,070,940</b>	<b>127,950,952</b>	<b>119,152,134</b>	<b>11,473,708</b>	-	-	<b>267,647,734</b>	<b>860</b>	<b>592.23</b>
<b>Adjusted 2023-25 Current Service Level</b>	<b>9,070,940</b>	<b>127,950,952</b>	<b>119,152,134</b>	<b>11,473,708</b>	-	-	<b>267,647,734</b>	<b>860</b>	<b>592.23</b>
<b>Total LFO Recommended Packages</b>	<b>-</b>	<b>35,284,463</b>	<b>39,873,788</b>	<b>10,276,439</b>	-	-	<b>85,434,690</b>	<b>11</b>	<b>40.07</b>
<b>2023-25 Legislative Actions</b>	<b>9,070,940</b>	<b>163,235,415</b>	<b>159,025,922</b>	<b>21,750,147</b>	-	-	<b>353,082,424</b>	<b>871</b>	<b>632.30</b>
Net change from 2021-23 Leg Approved Budget	6,510,606	41,900,810	(18,932,180)	(1,104,317)	-	-	28,374,919	7	35.23
Percent change from 2021-23 Leg Approved Budget	254.3%	34.5%	(10.6%)	(4.8%)	0.0%	0.0%	8.7%	0.8%	5.9%
Net change from 2023-25 Adj Current Service Level	-	35,284,463	39,873,788	10,276,439	-	-	85,434,690	11	40.07
Percent change from 2023-25 Adj Current Service Level	0.0%	27.6%	33.5%	89.6%	0.0%	0.0%	31.9%	1.3%	6.8%

	<b>General Fund</b>	<b>Lottery Funds</b>	<b>Other Funds</b>	<b>Federal Funds</b>	<b>Nonlimited Other Funds</b>	<b>Nonlimited Federal Funds</b>	<b>Total Funds</b>	<b>Positions</b>	<b>Full-Time Equivalent (FTE)</b>
<b>2021-23 Agy. Leg. Adopted</b>	-	-	<b>50,000,000</b>	-	-	-	<b>50,000,000</b>	-	-
2021-23 Ebds, SS & Admin Act	-	-	-	-	-	-	-	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
<b>2021-23 Leg Approved Budget</b>	-	-	<b>50,000,000</b>	-	-	-	<b>50,000,000</b>	-	-
<b>2021-23 Leg Approved Budget (Base)</b>	-	-	<b>50,000,000</b>	-	-	-	<b>50,000,000</b>	-	-
Summary of Base Adjustments	-	-	(50,000,000)	-	-	-	(50,000,000)	-	-
<b>2023-25 Base Budget</b>	-	-	-	-	-	-	-	-	-
<b>2023-25 Current Service Level</b>	-	-	-	-	-	-	-	-	-
<b>Adjusted 2023-25 Current Service Level</b>	-	-	-	-	-	-	-	-	-
<b>2023-25 Legislative Actions</b>	-	-	-	-	-	-	-	-	-
Net change from 2021-23 Leg Approved Budget	-	-	(50,000,000)	-	-	-	(50,000,000)	-	-
Percent change from 2021-23 Leg Approved Budget	0.0%	0.0%	(100.0%)	0.0%	0.0%	0.0%	(100.0%)	0.0%	0.0%
Net change from 2023-25 Adj Current Service Level	-	-	-	-	-	-	-	-	-
Percent change from 2023-25 Adj Current Service Level	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
<b>2021-23 Agy. Leg. Adopted</b>	<b>316,480</b>	<b>1,516,564</b>	<b>936,428</b>	-	-	-	<b>2,769,472</b>	<b>6</b>	<b>5.88</b>
2021-23 Ebds, SS & Admin Act	11,294	28,109	5,330	-	-	-	44,733	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
<b>2021-23 Leg Approved Budget</b>	<b>327,774</b>	<b>1,544,673</b>	<b>941,758</b>	-	-	-	<b>2,814,205</b>	<b>6</b>	<b>5.88</b>
<b>2021-23 Leg Approved Budget (Base)</b>	<b>327,774</b>	<b>1,544,673</b>	<b>941,758</b>	-	-	-	<b>2,814,205</b>	<b>6</b>	<b>5.88</b>
Summary of Base Adjustments	(194,880)	51,013	36,602	-	-	-	(107,265)	(1)	(0.88)
<b>2023-25 Base Budget</b>	<b>132,894</b>	<b>1,595,686</b>	<b>978,360</b>	-	-	-	<b>2,706,940</b>	<b>5</b>	<b>5.00</b>
010: Non-PICS Pers Svc/Vacancy Factor	-	(242)	(9,248)	-	-	-	(9,490)	-	-
020: Phase In / Out Pgm & One-time Cost	(132,894)	-	-	-	-	-	(132,894)	-	-
030: Inflation & Price List Adjustments	-	26,754	26,582	-	-	-	53,336	-	-
<b>2023-25 Current Service Level</b>	-	<b>1,622,198</b>	<b>995,694</b>	-	-	-	<b>2,617,892</b>	<b>5</b>	<b>5.00</b>
<b>Adjusted 2023-25 Current Service Level</b>	-	<b>1,622,198</b>	<b>995,694</b>	-	-	-	<b>2,617,892</b>	<b>5</b>	<b>5.00</b>
<b>Total LFO Recommended Packages</b>	-	<b>6,938</b>	<b>7,287</b>	-	-	-	<b>14,225</b>	-	-
<b>2023-25 Legislative Actions</b>	-	<b>1,629,136</b>	<b>1,002,981</b>	-	-	-	<b>2,632,117</b>	<b>5</b>	<b>5.00</b>
Net change from 2021-23 Leg Approved Budget	(327,774)	84,463	61,223	-	-	-	(182,088)	(1)	(0.88)
Percent change from 2021-23 Leg Approved Budget	(100.0%)	5.5%	6.5%	0.0%	0.0%	0.0%	(6.5%)	(16.7%)	(15.0%)
Net change from 2023-25 Adj Current Service Level	-	6,938	7,287	-	-	-	14,225	-	-
Percent change from 2023-25 Adj Current Service Level	0.0%	0.4%	0.7%	0.0%	0.0%	0.0%	0.5%	0.0%	0.0%

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 101 Fund operational cost increases**

Package Description This package increases expenditure limitation for specific operational costs that are increasing at a rate that is greater than the assumed rate of inflation calculated for the current service level, are for expenditure categories for which the assumed rate of inflation is not applied, or are due to changes in the agency's operations.

In the Director's Office division, the package increases expenditure limitation by \$2,911 Lottery Funds and \$3,058 Other Funds for anticipated Attorney General costs.

LFO Recommendation

<b>LFO Recommended</b>	-	2,911	3,058	-	-	-	5,969	-	-
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 801 LFO Analyst Adjustments**

Package Description Technical adjustments are included in the package that adjust budgetary authority between divisions to conform with agency permanent finance plans enacted after the development of the current service level. These adjustments result in no net change to expenditure or position authority.

A Business Operations Supervisor position in Director’s Office is transferred to the Central Services division and an Executive Assistant position is transferred from the Central Services division to the Director’s Office. These offsetting moves result in no change to positions in either division, but increase expenditure limitation by \$4,229 Other Funds and \$4,027 Lottery Funds in the Director’s Office.

LFO Recommendation

<b>LFO Recommended</b>	-	4,027	4,229	-	-	-	8,256	-	-
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	<b>General Fund</b>	<b>Lottery Funds</b>	<b>Other Funds</b>	<b>Federal Funds</b>	<b>Nonlimited Other Funds</b>	<b>Nonlimited Federal Funds</b>	<b>Total Funds</b>	<b>Positions</b>	<b>Full-Time Equivalent (FTE)</b>
<b>2021-23 Agy. Leg. Adopted</b>	<b>2,232,560</b>	<b>22,391,204</b>	<b>19,930,100</b>	-	-	-	<b>44,553,864</b>	<b>82</b>	<b>81.51</b>
2021-23 Ebds, SS & Admin Act	-	362,211	345,701	-	-	-	707,912	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
<b>2021-23 Leg Approved Budget</b>	<b>2,232,560</b>	<b>22,753,415</b>	<b>20,275,801</b>	-	-	-	<b>45,261,776</b>	<b>82</b>	<b>81.51</b>
<b>2021-23 Leg Approved Budget (Base)</b>	<b>2,232,560</b>	<b>22,753,415</b>	<b>20,275,801</b>	-	-	-	<b>45,261,776</b>	<b>82</b>	<b>81.51</b>
Summary of Base Adjustments	6,838,380	884,106	263,150	-	-	-	7,985,636	(1)	(1.29)
<b>2023-25 Base Budget</b>	<b>9,070,940</b>	<b>23,637,521</b>	<b>20,538,951</b>	-	-	-	<b>53,247,412</b>	<b>81</b>	<b>80.22</b>
010: Non-PICS Pers Svc/Vacancy Factor	-	35,945	34,956	-	-	-	70,901	-	-
020: Phase In / Out Pgm & One-time Cost	-	-	(750,000)	-	-	-	(750,000)	-	-
030: Inflation & Price List Adjustments	-	1,284,755	1,348,480	-	-	-	2,633,235	-	-
060: Technical Adjustments	-	77,824	81,718	-	-	-	159,542	1	1.00
<b>2023-25 Current Service Level</b>	<b>9,070,940</b>	<b>25,036,045</b>	<b>21,254,105</b>	-	-	-	<b>55,361,090</b>	<b>82</b>	<b>81.22</b>
<b>Adjusted 2023-25 Current Service Level</b>	<b>9,070,940</b>	<b>25,036,045</b>	<b>21,254,105</b>	-	-	-	<b>55,361,090</b>	<b>82</b>	<b>81.22</b>
<b>Total LFO Recommended Packages</b>	-	<b>1,062,015</b>	<b>3,890,132</b>	-	-	-	<b>4,952,147</b>	<b>7</b>	<b>6.16</b>
<b>2023-25 Legislative Actions</b>	<b>9,070,940</b>	<b>26,098,060</b>	<b>25,144,237</b>	-	-	-	<b>60,313,237</b>	<b>89</b>	<b>87.38</b>
Net change from 2021-23 Leg Approved Budget	6,838,380	3,344,645	4,868,436	-	-	-	15,051,461	7	5.87
Percent change from 2021-23 Leg Approved Budget	306.3%	14.7%	24.0%	0.0%	0.0%	0.0%	33.3%	8.5%	7.2%
Net change from 2023-25 Adj Current Service Level	-	1,062,015	3,890,132	-	-	-	4,952,147	7	6.16
Percent change from 2023-25 Adj Current Service Level	0.0%	4.2%	18.3%	0.0%	0.0%	0.0%	9.0%	8.5%	7.6%

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 101 Fund operational cost increases**

Package Description This package increases expenditure limitation for specific operational costs that are increasing at a rate that is greater than the assumed rate of inflation calculated for the current service level, are for expenditure categories for which the assumed rate of inflation is not applied, or are due to changes in the agency's operations.

In the Central Services division, the package increases expenditure limitation by \$53,658 Lottery Funds and \$56,342 Other Funds to account for costs of network connectivity throughout the state.

LFO Recommendation

<b>LFO Recommended</b>	-	<b>53,658</b>	<b>56,342</b>	-	-	-	<b>110,000</b>	-	-
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 106 Replace/upgrade 2009 park reservation system**

Package Description This package makes a one-time increase of \$2,275,000 Other Funds expenditure limitation to fund the project implementation phase of the agency's park reservation system replacement following vendor selection. The funding in this package supports professional services contracts. The agency has received Stage Gate 2 endorsement from Department of Administrative Services, Enterprise Information Services, and has begun to evaluate vendors. A contracted vendor solution should be ready to be implemented in February 2024. Implementation is projected to take another nine months, with a two-phase launch beginning in November 2024 and concluding in May 2025. Three existing permanent positions will support this work. In addition to existing agency resources, a limited duration project management position is extended in policy package 113 to continue to move the project to full production status.

LFO Recommendation

<b>LFO Recommended</b>	-	-	<b>2,275,000</b>	-	-	-	<b>2,275,000</b>	-	-
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 112 Add staff to handle higher work volume**

Package Description This package increases expenditure limitation in the Central Services program by \$526,807 Lottery Funds, \$553,156 Other Funds, and authorizes the establishment of five administrative support positions (4.40 FTE) to accommodate increased financial services and human resources workload. The positions include two Operations and Policy Analysts (employee services and Workday administrator, and a labor relations manager), an Accountant, a Human Resources Analyst, and a limited-duration Payroll Analyst.

LFO Recommendation

<b>LFO Recommended</b>	-	526,807	553,156	-	-	-	1,079,963	5	4.40
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 113 Invest in secure and reliable computer tech**

Package Description This package increases expenditure limitation by \$417,375 Lottery Funds, \$938,252 Other Funds and authorizes the establishment of one limited duration project manager position (1.00 FTE), one permanent, full time project manager position (0.88 FTE), and one permanent, full time business analyst position (0.88 FTE). The additional expenditure authority will allow the agency to address several ongoing information system challenges. OPRD has indicated a need for investment to understand the current information architecture at OPRD across multiple programs, and to describe a viable and efficient future path towards more resilient and efficient agency operations.

The limited duration project management position will oversee the implementation of a new reservation system, scheduled to conclude during the 2023-25 biennium. Funding for that project is contained in policy package 106.

Of the total increase in Other Funds expenditure limitation, \$500,000 is provided on a one-time basis for IT professional services contracts to assist with data/information inventories and governance processes. This funding along with the two additional permanent positions will augment existing agency resources to allow the agency to create foundational modernization planning documents that include but are not limited to an information system strategy supporting the OPRD business strategy, data governance and data management plans, information system future-state design plan and associated documents, and an agency information technology modernization roadmap.

The package will allow the agency to continue to appropriately engage with staff at the Department of Administrative Services Enterprise Information Services to ensure conformance with enterprise information technology policy and guidance, and to provide regular reservation system project status reports and foundational modernization artifacts to LFO.

LFO Recommendation

<b>LFO Recommended</b>	-	417,375	938,252	-	-	-	1,355,627	3	2.76
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 114 State park customer service projects**

Package Description This package increases expenditure limitation in the Central Services division by \$146,026 Lottery Funds and \$153,330 Other Funds to cover the cost of printing and distribution of day use permits. This cost increase also reflects a change to higher quality, biodegradable products.

LFO Recommendation

LFO Recommended	-	146,026	153,330	-	-	-	299,356	-	-
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 801 LFO Analyst Adjustments**

Package Description Technical adjustments are included in the package that adjust budgetary authority between divisions to conform with agency permanent finance plans enacted after the development of the current service level. These adjustments result in no net change to expenditure or position authority.

A Business Operations Supervisor position in Director’s Office is transferred to the Central Services division and an Executive Assistant position is transferred from the Central Services division to the Director’s Office. These offsetting moves result in no change to positions in either division, but decrease expenditure limitation by \$4,229 Other Funds and \$4,027 Lottery Funds in the Central Services division.

A Park Ranger position is transferred from the Central Services division to the Direct Services division resulting in a reduction of \$81,719 Other Funds, \$77,824 Lottery Funds, and the elimination of one position (-1.00 FTE) in the Central Services division. This action reverses the adjustment contained in policy package 060.

LFO Recommendation

<b>LFO Recommended</b>	-	(81,851)	(85,948)	-	-	-	(167,799)	(1)	(1.00)
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
<b>2021-23 Agy. Leg. Adopted</b>	-	16,211,363	4,983,804	1,892,853	-	-	23,088,020	-	-
2021-23 Ebds, SS & Admin Act	-	-	-	-	-	-	-	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
<b>2021-23 Leg Approved Budget</b>	-	16,211,363	4,983,804	1,892,853	-	-	23,088,020	-	-
<b>2021-23 Leg Approved Budget (Base)</b>	-	16,211,363	4,983,804	1,892,853	-	-	23,088,020	-	-
Summary of Base Adjustments	-	-	-	-	-	-	-	-	-
<b>2023-25 Base Budget</b>	-	16,211,363	4,983,804	1,892,853	-	-	23,088,020	-	-
030: Inflation & Price List Adjustments	-	719,076	209,320	96,467	-	-	1,024,863	-	-
<b>2023-25 Current Service Level</b>	-	16,930,439	5,193,124	1,989,320	-	-	24,112,883	-	-
<b>Adjusted 2023-25 Current Service Level</b>	-	16,930,439	5,193,124	1,989,320	-	-	24,112,883	-	-
<b>Total LFO Recommended Packages</b>	-	-	16,250,000	-	-	-	16,250,000	-	-
<b>2023-25 Legislative Actions</b>	-	16,930,439	21,443,124	1,989,320	-	-	40,362,883	-	-
Net change from 2021-23 Leg Approved Budget	-	719,076	16,459,320	96,467	-	-	17,274,863	-	-
Percent change from 2021-23 Leg Approved Budget	0.0%	4.4%	330.3%	5.1%	0.0%	0.0%	74.8%	0.0%	0.0%
Net change from 2023-25 Adj Current Service Level	-	-	16,250,000	-	-	-	16,250,000	-	-
Percent change from 2023-25 Adj Current Service Level	0.0%	0.0%	312.9%	0.0%	0.0%	0.0%	67.4%	0.0%	0.0%



**Park Development**

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 108 Invest in park repairs and improvements**

Package Description This package provides a one-time increase in expenditure of \$16.25 million for repairs and improvements to facilities in existing parks. This funding is complementary and supplemental to the bond proceeds for park capital projects that were provided in the prior biennium and carried-forward to the 2023-25 biennium. The expenditures enabled by this package allow for work on projects that are similar or related to the bond funded projects, but are not specifically within the scope of the bond funding. Project planning has been completed and the agency believes that it will be able to complete the work within the upcoming biennium. Projects were prioritized using a variety of factors including, but not limited to: assessment of potential for critical failure, resolving potential violations of laws or regulations, impact to visitors, potential revenue losses, and accessibility.

LFO Recommendation

<b>LFO Recommended</b>	-	-	<b>16,250,000</b>	-	-	-	<b>16,250,000</b>	-	-
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**Direct Services**

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
<b>2021-23 Agy. Leg. Adopted</b>	-	<b>59,096,649</b>	<b>71,121,977</b>	<b>2,415,941</b>	-	-	<b>132,634,567</b>	<b>750</b>	<b>483.68</b>
2021-23 Ebds, SS & Admin Act	-	1,694,964	2,000,448	11,131	-	-	3,706,543	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
<b>2021-23 Leg Approved Budget</b>	-	<b>60,791,613</b>	<b>73,122,425</b>	<b>2,427,072</b>	-	-	<b>136,341,110</b>	<b>750</b>	<b>483.68</b>
<b>2021-23 Leg Approved Budget (Base)</b>	-	<b>60,791,613</b>	<b>73,122,425</b>	<b>2,427,072</b>	-	-	<b>136,341,110</b>	<b>750</b>	<b>483.68</b>
Summary of Base Adjustments	-	1,082,608	882,079	7,756	-	-	1,972,443	(2)	(2.67)
<b>2023-25 Base Budget</b>	-	<b>61,874,221</b>	<b>74,004,504</b>	<b>2,434,828</b>	-	-	<b>138,313,553</b>	<b>748</b>	<b>481.01</b>
010: Non-PICS Pers Svc/Vacancy Factor	-	(117,151)	(124,899)	(12,653)	-	-	(254,703)	-	-
020: Phase In / Out Pgm & One-time Cost	-	-	-	(80,000)	-	-	(80,000)	-	-
030: Inflation & Price List Adjustments	-	619,452	1,081,999	124,924	-	-	1,826,375	-	-
060: Technical Adjustments	-	(77,824)	(81,718)	-	-	-	(159,542)	(1)	(1.00)
<b>2023-25 Current Service Level</b>	-	<b>62,298,698</b>	<b>74,879,886</b>	<b>2,467,099</b>	-	-	<b>139,645,683</b>	<b>747</b>	<b>480.01</b>
<b>Adjusted 2023-25 Current Service Level</b>	-	<b>62,298,698</b>	<b>74,879,886</b>	<b>2,467,099</b>	-	-	<b>139,645,683</b>	<b>747</b>	<b>480.01</b>
<b>Total LFO Recommended Packages</b>	-	<b>3,368,660</b>	<b>6,559,380</b>	-	-	-	<b>9,928,040</b>	<b>1</b>	<b>31.27</b>
<b>2023-25 Legislative Actions</b>	-	<b>65,667,358</b>	<b>81,439,266</b>	<b>2,467,099</b>	-	-	<b>149,573,723</b>	<b>748</b>	<b>511.28</b>
Net change from 2021-23 Leg Approved Budget	-	4,875,745	8,316,841	40,027	-	-	13,232,613	(2)	27.60
Percent change from 2021-23 Leg Approved Budget	0.0%	8.0%	11.4%	1.7%	0.0%	0.0%	9.7%	(0.3%)	5.7%
Net change from 2023-25 Adj Current Service Level	-	3,368,660	6,559,380	-	-	-	9,928,040	1	31.27
Percent change from 2023-25 Adj Current Service Level	0.0%	5.4%	8.8%	0.0%	0.0%	0.0%	7.1%	0.1%	6.5%

**Direct Services**

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 101 Fund operational cost increases**

Package Description This package increases expenditure limitation for specific operational costs that are increasing at a rate that is greater than the assumed rate of inflation calculated for the current service level, are for expenditure categories for which the assumed rate of inflation is not applied, or are due to changes in the agency's operations.

In the Direct Services division, the package increases expenditure limitation by \$181,327 Lottery Funds and \$190,397 Other Funds to account for increased costs of \$198,801 for utilities, including electricity, natural gas, water, and sewer costs, and \$172,923 for seasonal fleet vehicles leased from the Department of Administrative Services.

LFO Recommendation

<b>LFO Recommended</b>	-	181,327	190,397	-	-	-	371,724	-	-
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**Direct Services**

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 107 Increase ranger hrs due to record visitation**

Package Description This package and policy package 109 add ongoing budgetary resources in anticipation of the continued trajectory of park utilization. In this package, increased expenditure limitation of \$2,260,405 Lottery Funds and \$2,373,500 Other Funds supports the expansion of seasonal staff positions. No additional positions are added, but working months for existing positions are increased resulting in increased position authority of 30.27 FTE.

LFO Recommendation

<b>LFO Recommended</b>	-	<b>2,260,405</b>	<b>2,373,500</b>	-	-	-	<b>4,633,905</b>	-	<b>30.27</b>
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**Direct Services**

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 109 Add service and supply \$ to match visitation**

Package Description This package and package 107 add ongoing budgetary resources in anticipation of the continued trajectory of park utilization. This package also augments the increased expenditure limitation provided in package 101 dealing with increased operational costs of current park utilization. The package increases expenditure limitation by \$727,154 Lottery Funds and \$905,714 Other Funds on an ongoing basis to adjust eighteen services and supplies expenditure categories for anticipated agency needs due to the anticipated increase in park visitation.

LFO Recommendation

LFO Analyst Notes Revenue sources are: Non-Dedicated Lottery and Park User Fees.

<b>LFO Recommended</b>	-	<b>727,154</b>	<b>905,714</b>	-	-	-	<b>1,632,868</b>	-	-
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**Direct Services**

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 114 State park customer service projects**

Package Description This package increases expenditure limitation in the Direct Services division by \$121,950 Lottery Funds and \$3,008,050 Other Funds. The additional Lottery Funds and \$128,050 Other Funds are for the addition of electric vehicle charging stations, \$315,000 Other Funds is for the additions of vault restrooms in the Willamette Greenway, and \$170,000 is for Deschutes River Boater Pass restroom replacements. All of these are one-time funded projects. The remaining ongoing increase of \$2,395,000 Other Funds expenditure limitation supports expenditures of dedicated and trust funds from revenues received from donations, trust funds, sales of firewood and ice, and retail merchandise sales. It also includes 3.5% of day use and camping fee revenues dedicated to fund preventative maintenance projects in each of the regions.

LFO Recommendation

LFO Analyst Notes Revenue sources are: Non-Dedicated Lottery, Park User Fees, and Trust and Dedicated Other Funds.

<b>LFO Recommended</b>	-	<b>121,950</b>	<b>3,008,050</b>	-	-	-	<b>3,130,000</b>	-	-
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**Direct Services**

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 801 LFO Analyst Adjustments**

Package Description A Park Ranger position is transferred from the Central Services division to the Direct Services division resulting in an increase of \$81,719 Other Funds, \$77,824 Lottery Funds, and the addition of one position (1.00 FTE) in the Direct Services division. This action reverses the adjustment contained in policy package 060.

LFO Recommendation

<b>LFO Recommended</b>	-	77,824	81,719	-	-	-	159,543	1	1.00
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
<b>2021-23 Agy. Leg. Adopted</b>	-	19,865,280	28,578,169	18,493,835	-	-	66,937,284	26	26.00
2021-23 Ebds, SS & Admin Act	-	168,261	56,145	40,704	-	-	265,110	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
<b>2021-23 Leg Approved Budget</b>	-	20,033,541	28,634,314	18,534,539	-	-	67,202,394	26	26.00
<b>2021-23 Leg Approved Budget (Base)</b>	-	20,033,541	28,634,314	18,534,539	-	-	67,202,394	26	26.00
Summary of Base Adjustments	-	356,223	70,099	102,098	-	-	528,420	-	-
<b>2023-25 Base Budget</b>	-	20,389,764	28,704,413	18,636,637	-	-	67,730,814	26	26.00
010: Non-PICS Pers Svc/Vacancy Factor	-	(24,448)	(3,835)	1,494	-	-	(26,789)	-	-
020: Phase In / Out Pgm & One-time Cost	-	-	(12,500,474)	(11,865,266)	-	-	(24,365,740)	-	-
030: Inflation & Price List Adjustments	-	1,698,256	629,221	244,424	-	-	2,571,901	-	-
<b>2023-25 Current Service Level</b>	-	22,063,572	16,829,325	7,017,289	-	-	45,910,186	26	26.00
<b>Adjusted 2023-25 Current Service Level</b>	-	22,063,572	16,829,325	7,017,289	-	-	45,910,186	26	26.00
<b>Total LFO Recommended Packages</b>	-	30,846,850	13,166,989	10,276,439	-	-	54,290,278	3	2.64
<b>2023-25 Legislative Actions</b>	-	52,910,422	29,996,314	17,293,728	-	-	100,200,464	29	28.64
Net change from 2021-23 Leg Approved Budget	-	32,876,881	1,362,000	(1,240,811)	-	-	32,998,070	3	2.64
Percent change from 2021-23 Leg Approved Budget	0.0%	164.1%	4.8%	(6.7%)	0.0%	0.0%	49.1%	11.5%	10.2%
Net change from 2023-25 Adj Current Service Level	-	30,846,850	13,166,989	10,276,439	-	-	54,290,278	3	2.64
Percent change from 2023-25 Adj Current Service Level	0.0%	139.8%	78.2%	146.4%	0.0%	0.0%	118.3%	11.5%	10.2%



	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 102 Honor past grant award obligations**

Package Description This package provides one-time increases in expenditure limitation of \$10,058,414 Other Funds and \$3,144,479 Federal Funds to enable the agency to distribute funding from grant awards that were made in the prior biennium.

The individual programs and funding amounts are:

- \$8.8 million Other Funds for the Oregon Main Street grant program. This amount represents the remaining funding available from \$10 million in net bond proceeds from bonds authorized in the 2021-23 biennium.
- \$358,414 Other Funds for County Opportunity grants funded from a portion of recreational vehicle fees.
- \$900,000 Other Funds for All-Terrain Vehicle grants funded from a percentage of gas taxes and through ATV user permit fees.
- \$2,771,937 Federal Funds for Land and Water grants for public entities to acquire or develop land for outdoor recreation
- \$372,548 Federal Funds from the U.S. Department of Transportation, Federal Highway Administration for recreation trails grants to develop, improve, or expand motorized and non-motorized trails and their facilities.

LFO Recommendation

<b>LFO Recommended</b>	-	-	<b>10,058,414</b>	<b>3,144,479</b>	-	-	<b>13,202,893</b>	-	-
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 104 Carryover 21-23 mandated higher Lottery grants**

Package Description This package makes a one-time increase in Lottery Fund expenditure limitation of \$17.7 million in the Community Support and Grants program. This increase is for monies reallocated to the local and regional grant program from lottery revenues received in the 2021-23 biennium due to total lottery revenues in that biennium exceeding 150% of the revenues received in the Parks and Natural Resources Fund in the 2009-11 biennium. This constitutional trigger requires that the Legislature appropriate no less than 25% of those funds received in the prior biennium to local and regional grants. In the prior biennium, 12% of those revenues were appropriated for regional grants. The increased limitation in this package represents the difference, 13%, and carries-forward the expenditure of those funds into the current biennium.

LFO Recommendation

<b>LFO Recommended</b>	-	<b>17,697,147</b>	-	-	-	-	<b>17,697,147</b>	-	-
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 105 Authorize increased federal recreation grants**

Package Description This package increases expenditure limitation on an ongoing basis by \$7,131,960 Federal Funds in the Community Support and Grants division to accommodate additional federal funding made available through the Great American Outdoors Act. The increased limitation is for monies anticipated to be received from the Land and Water Conservation Fund. the Great American Outdoors Act was signed into law in 2020, authorizing \$900 million annually in permanent funding for Land and Water Conservation Fund. Prior to the passage of the Act, fund revenues relied on annual Congressional appropriations.

LFO Recommendation

<b>LFO Recommended</b>	-	-	-	<b>7,131,960</b>	-	-	<b>7,131,960</b>	-	-
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 112 Add staff to handle higher work volume**

Package Description This package increases expenditure limitation in the Community Support and Grants program by \$520,797 Lottery Funds, \$108,575 Other Funds, and authorizes the establishment of three permanent, full time, ongoing positions (2.64 FTE). The positions include an Archivist position, providing specialized data management to support the Heritage Division, a Compliance Specialist, Program Analyst 2, to support the federal review and compliance programs, and a Program Coordinator, Program Analyst 2 for the Local Government Grant Program in order to meet increasing program volume due to lottery revenues increase triggering an increasing the funding for the local and regional grants from 12% to 25% of total lottery revenues allocated to the agency.

LFO Recommendation

<b>LFO Recommended</b>	-	<b>520,797</b>	<b>108,575</b>	-	-	-	<b>629,372</b>	<b>3</b>	<b>2.64</b>
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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**Package 801 LFO Analyst Adjustments**

Package Description This package makes two adjustments to Lottery Funds expenditure limitation for local and regional grants. An adjustment is made to the current service level for forecasted lottery revenues as of the May 2023 revenue forecast that decreases expenditure limitation by \$1,097,370 Lottery Funds. A second adjustment is made to allow the agency to expend carried-forward balances for local grants that increases expenditure limitation by \$13,726,276 Lottery Funds.

LFO Recommendation

<b>LFO Recommended</b>	-	<b>12,628,906</b>	-	-	-	-	<b>12,628,906</b>	-	-
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# Legislatively Proposed 2023 - 2025 Key Performance Measures

Published: 5/30/2023 7:36:10 PM

**Agency:** Parks and Recreation Department

**Mission Statement:**

To provide and protect outstanding natural, scenic, cultural, historic and recreational sites for the enjoyment and education of present and future generations.

Legislatively Proposed KPMs	Metrics	Agency Request	Last Reported Result	Target 2024	Target 2025
1. PARK VISITATION - Visitors per acre of Oregon Parks and Recreation Department property.		Approved	479	490	490
2. HERITAGE PROGRAM BENEFITS - Number of properties, sites, or districts that benefit from an OPRD-managed heritage program.		Approved	2,099	2,146	2,162
3. Grant Programs - Percent of Oregon communities that benefit from an OPRD-managed grant program.		Approved	56%	57.10%	57.10%
4. PROPERTY ACQUISITION - Recreation lands index: Park lands and waters acquired by OPRD as a percentage of total goal. (Linked to Oregon Benchmark #91)		Approved	76%	77%	77%
5. FACILITIES BACKLOG - Percent reduction in facilities backlog since 1999.		Approved	0%	86%	86%
6. CUSTOMER SATISFACTION - Percent of customers rating their satisfaction with the agency's customer service as "good" or "excellent": overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.	Accuracy	Approved	0%	95%	95%
	Availability of Information		0%	95%	95%
	Overall		0%	95%	95%
	Helpfulness		0%	95%	95%
	Timeliness		0%	95%	95%
	Expertise		0%	95%	95%
7. COMMISSION BEST PRACTICES - Percent of total best practices met by the State Parks and Recreation Commission.		Approved	100%	100%	100%

**LFO Recommendation:**

The Legislative Fiscal Office recommends approval of the key performance measures and targets as presented

**SubCommittee Action:**