Memorandum

PREPARED FOR: Oregon State Senate

DATE: April 18, 2023 BY: Leslie Porter, Analyst

RE: Legislative Review of Executive Appointments



OREGON BOARD OF MARITIME PILOTS

The Governor has appointed the following individuals to the Oregon Board of Maritime Pilots subject to Senate confirmation.¹

New Appointee

Mitchell Allgower of Portland Carrie Outhier Banks of Lake Oswego

Reappointee

Carrie Outhier Banks of Lake Oswego

Terms

Allgower: April 26, 2023 – April 25, 2027

Outhier Banks: April 26, 2023 – February 13, 2024 Outhier Banks: February 14, 2024 – February 13, 2028

Appointment/Confirmation Authority

ORS 776.105 (2019)

Statement of Economic Interest²

Not required.

Statutory Requirements³

The board consists of nine members appointed by the Governor and subject to confirmation by the Senate.⁴ Members serve four-year terms. The Public Utility Commission of Oregon may appoint a member of the commission, or a designee, as a nonvoting, ex officio member of the board.

Three members of the board must be public members, one of whom acts as chairperson (GOSS, **OUTHIER BANKS**, RETZLAFF). The public members of the board may not:

¹ Or. Const. art. III sect. 4, ORS 171.562 and 171.565 (2021).

² ORS 244.050 (2021).

³ ORS 182.100 (2021) for affirmative action policy and ORS 236.115 (2021) for diversity criteria.

⁴ ORS 776.105 (2021).

- during the preceding five years or during their terms of office, have any interest in the ownership, operation or management of any tugs, cargo, or passenger vessels or in the carriage of freight or passengers by vessel;
- during the preceding five years or during their terms of office, have any interest in any association or organization that operates or represents commercial oceangoing vessels or principally comprised of persons engaged in commercial pursuits in the maritime industry in any capacity; or
- hold or have held a maritime pilot license issued by any state or federal authority.

Three members must be licensees of the board. One member must be a Columbia River Bar licensee (FARRELL), one member must be a Columbia River licensee (ALLGOWER), and one member must be a Coos Bay or Yaquina Bay licensee (WALES). Licensee members must:

- have been licensed for more than three years under this chapter;
- be actively engaged in piloting; and
- be a resident of this state.

Three members of the board must be engaged in activities that operate or represent commercial oceangoing vessels for at least three years immediately preceding their appointment and during their terms of office (DANESE, MOATS, PIPPENGER). The Governor may appoint a past or present employee or commissioner of a port to serve on the board in lieu of one of the operators or representatives of a commercial oceangoing vessel.

Duties and Authority

The board promotes public safety by assuring that only well-qualified persons are licensed to pilot vessels entering and leaving Oregon's ports.⁵ The board must:⁶

- provide for efficient and competent pilotage service on all pilotage grounds, with the primary consideration of public safety;
- regulate and limit the number of licensees and trainees to the number found by the board to be required to render efficient and competent pilotage service;
- establish and fix the boundaries of pilotage grounds not described in statute;
- establish by rule a licensing system for persons licensed to pilot, for persons licensed as trainees, and for pilot organizations who train persons to pilot;

⁶ ORS 776.115 (2021).



⁵ Oregon Board of Maritime Pilots, *About Us*, https://www.oregon.gov/puc/bmp/Pages/About-Us.aspx (last visited April 1, 2023).

- establish pilotage fees, extra fees for vessels in distress, fees for extraordinary pilotage services, fees for a licensee or trainee being carried to sea unwillingly, and reimbursement for the return to station or for the detention of a licensee or trainee:
- conduct or authorize the holding of hearings, issue subpoenas, conduct investigations, administer oaths, take depositions, and fix the fees and mileage of witnesses; and
- adopt any rule or make any order as the board determines is required for the effective administration and enforcement of its authority.

The board may:7

- establish pilotage requirements for all single boiler or single engine and single screw tank vessels carrying oil in pilotage grounds;
- review and, if appropriate, reduce deadweight tonnage specifications for pilotage service for vessels carrying oil;
- establish regional speed limits, based on escort vehicle limitations, for all tank vessels in inland navigable waters and critical approaches to inland navigable waters;
- establish a program for a near-miss reporting system;
- enter and investigate a premises, ship, or facility when conducting an investigation, or authorize a representative to do the same; and
- defray the costs and expenses of a hearing by assessing all or a portion of the costs and expenses of a hearing to a party to the hearing.

⁷ ORS 776.118 to 776.126 (2021).



LEGISLATIVE POLICY AND RESEARCH OFFICE

Maritime Pilots, Oregon Board of

Agency: Public Utility Commission

Authorization: ORS 776.105

Min Members: 9 Max Members: 9

Term Length: 4 Term Limit: 2

Senate Confirmation Required?: Yes

Policy Area: Transportation and Infrastructure

Board Admin: Susan Johnson

Address:

800 NE Oregon St, #507

Portland, OR 97232

971-673-1530

Susan.M.JOHNSON@obmp.oregon.gov

Current Appointments

Mr Retzlaff, Daniel "Dan" W

Public Member

Position Number: 1

Term(s):

5/25/2022 - 5/25/2026

5/25/2018 - 5/24/2022

Capt Farrell, Christopher "Chris" J

Columbia River Bar Pilot

Position Number: 2

Term(s):

12/19/2020 - 12/18/2024

12/19/2016 - 12/18/2020

4/26/2023 - 4/25/2027

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Allgower, Mitchell

Columbia River Pilot

Position Number: 3

Capt Wales, George R

Term(s):

Term(s):

6/1/2019 - 5/31/2023

6/1/2015 - 5/31/2019

12/12/2014 - 5/31/2015

Myer, Frederick

Position Number: 4

Coos Bay Pilot

Industry Member

Position Number: 5

Term(s):

6/10/2022 - 6/9/2026

Danese, Yukiko "Yuki" K

Columbia River Steamship Operators Association

Position Number: 6

Term(s):

3/1/2020 - 2/28/2025

Ms Goss, Leslie O

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Public Member

Term(s):

5/3/2021 - 5/2/2025

5/3/2017 - 5/2/2021

Position Number: **7**

Anderson, Ken

Term(s):

6/10/2022 - 6/9/2026

Industry Representative

Position Number: 8

Outhier Banks, Carrie

Term(s):

2/14/2024 - 2/13/2028

Public Member

4/26/2023 - 2/13/2024

Position Number: 9

Vacant Positions